ATTACHMENT I

SOUTH COAST AIR QUALITY MANAGEMENT DISTRICT

Final Subsequent Environmental Assessment for:

Proposed Amended Rule 1135 – Emissions of Oxides of Nitrogen from Electricity Generating Facilities

September 2024

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PREFACE

This document constitutes the Final Subsequent Environmental Assessment (SEA) for Proposed Amended Rule (PAR) 1135 – Emissions of Oxides of Nitrogen from Electricity Generating Facilities.

The Draft SEA was circulated for a 46-day public review and comment period from August 2, 2024 to September 17, 2024. Two comment letters were received during the comment period. The comments and responses relative to the Draft SEA are included in Appendix E of this Final SEA.

In addition, subsequent to the release of the Draft SEA for public review and comment, minor modifications were made to the proposed project. PAR 1135 was revised to allow the electricity generating facility located on Santa Catalina Island to request time extensions for extenuating circumstances (e.g., unforeseen construction interruptions and/or supply chain disruptions) for meeting each of the proposed NOx limits. Therefore, some modifications have been made to the Draft SEA to make it a Final SEA which include the aforementioned updates and additions made to PAR 1135 after the Draft SEA was released for the public review and comment period.

Relative to the environmental topic area "Hydrology and Water Quality," the summary of the less than significant hydrology and water quality impacts from the November 2018 Final Mitigated SEA was included in the "Environmental Topic Areas Previously Concluded in the November 2018 Final Mitigated SEA To Have No Impacts" section of the Draft SEA when it should have been included in "Environmental Topic Areas Previously Concluded in the November 2018 Final Mitigated SEA To Have Less Than Significant Impacts" section. For this reason, the analysis was relocated within the Final SEA from the "Environmental Topic Areas Previously Concluded in the November 2018 Final Mitigated SEA To Have No Impacts" section to the "Environmental Topic Areas Previously Concluded in the November 2018 Final Mitigated SEA To Have No Impacts" section to the "Environmental Topic Areas Previously Concluded in the November 2018 Final Mitigated SEA To Have No Impacts" section to the "Environmental Topic Areas Previously Concluded in the November 2018 Final Mitigated SEA To Have No Impacts" section to the "Environmental Topic Areas Previously Concluded in the November 2018 Final Mitigated SEA To Have No Impacts" section to the "Environmental Topic Areas Previously Concluded in the November 2018 Final Mitigated SEA To Have Less Than Significant Impacts" section. In addition, the hydrology and water quality impacts analysis was updated to acknowledge and account for minimal water use for dust control purposes during construction. However, the conclusion of less than significant hydrology and water quality impacts remained unchanged.

To facilitate identification of the changes between the Draft SEA and the Final SEA, modifications to the document are included as <u>underlined text</u> and text removed from the document is indicated by strikethrough text. To avoid confusion, minor formatting changes are not shown in underline or strikethrough mode.

South Coast AQMD staff has evaluated the modifications made to PAR 1135 after the release of the Draft SEA for public review and comment and concluded that none of the revisions constitute significant new information, because: 1) no new significant environmental impacts would result from the proposed project; 2) there is no substantial increase in the severity of an environmental impact; 3) no other feasible project alternative or mitigation measure was identified that would clearly lessen the environmental impacts of the project and was considerably different from others previously analyzed, and 4) the Draft SEA did not deprive the public from meaningful review and comment. In addition, revisions to PAR 1135 and the analysis in response to verbal or written comments during the rule development process would not create new, avoidable significant effects. As a result, these revisions do not require recirculation of the Draft SEA pursuant to CEQA Guidelines Sections 15073.5 and 15088.5. Therefore, the Draft SEA has been revised to include the aforementioned modifications such that it is now the Final SEA.

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CHAPTER 1

EXECUTIVE SUMMARY

Introduction

California Environmental Quality Act

Previous CEQA Documentation

Intended Uses of this Document

Areas of Controversy

Executive Summary

1.0 INTRODUCTION

The California Legislature created the South Coast Air Quality Management District (South Coast AQMD) in 1977¹ as the agency responsible for developing and enforcing air pollution control rules and regulations in the South Coast Air Basin and portions of the Salton Sea Air Basin and Mojave Desert Air Basin. In 1977, amendments to the federal Clean Air Act (CAA) included requirements for submitting State Implementation Plans (SIPs) for nonattainment areas that fail to meet all federal ambient air quality standards [CAA Section 172], and similar requirements exist in state law. [Health and Safety Code Section 40462]. The federal CAA was amended in 1990 to specify attainment dates and SIP requirements for ozone, carbon monoxide (CO), nitrogen dioxide (NO2), and particulate matter with an aerodynamic diameter of less than 10 microns (PM10). In 1997, the United States Environmental Protection Agency (U.S. EPA) promulgated ambient air quality standards for particulate matter with an aerodynamic diameter less than 2.5 microns (PM2.5). The U.S. EPA is required to periodically update the national ambient air quality standards (NAAQS).

In addition, the California Clean Air Act (CCAA), adopted in 1988, requires the South Coast AQMD to achieve and maintain state ambient air quality standards for ozone, CO, sulfur dioxide, and NO2 by the earliest practicable date. [Health and Safety Code Section 40910]. The CCAA also requires a three-year plan review, and, if necessary, an update to the SIP. The CCAA requires air districts to achieve and maintain state standards by the earliest practicable date and for extreme non-attainment areas, to include all feasible measures pursuant to Health and Safety Code Sections 40913, 40914, and 40920.5. The term "feasible" is defined in the California Environmental Quality Act (CEQA) Guidelines² Section 15364, as a measure "capable of being accomplished in a successful manner within a reasonable period of time, taking into account economic, environmental, legal, social, and technological factors."

By statute, the South Coast AQMD is required to adopt an air quality management plan (AQMP) demonstrating compliance with all federal and state ambient air quality standards for the areas under the jurisdiction of the South Coast AQMD³. Furthermore, the South Coast AQMD must adopt rules and regulations that carry out the AQMP⁴. The AQMP is a regional blueprint for how the South Coast AQMD will achieve air quality standards and healthful air, and it contains multiple goals promoting reductions of criteria air pollutants, greenhouse gases (GHGs), and toxic air contaminants (TACs). The 2016 AQMP⁵ and 2022⁶ AQMP state that both oxides of nitrogen (NOx) and volatile organic compounds (VOC) emissions need to be addressed, with the emphasis that NOx emission reductions are more effective to reduce the formation of ozone and PM2.5. Ozone is a criteria pollutant shown to adversely affect human health and is formed when VOCs react with NOx in the atmosphere. NOx is a precursor to the formation of ozone and PM2.5, and NOx emission reductions are necessary to achieve the ozone standard attainment. NOx emission reductions also contribute to attainment of PM2.5 standards.

¹ The Lewis-Presley Air Quality Management Act, 1976 Cal. Stats., Ch. 324 (codified at Health and Safety Code Section 40400 40540).

² The CEQA Guidelines are codified at Title 14 California Code of Regulations Section 15000 *et seq.*

³ Health and Safety Code Section 40460(a).

⁴ Health and Safety Code Section 40440(a).

⁵ South Coast AQMD, Final 2016 Air Quality Management Plan, March 2017. <u>http://www.aqmd.gov/docs/default-source/clean-air-plans/air-quality-management-plans/2016-air-quality-management-plan/final-2016-aqmp/final2016aqmp.pdf</u>

⁶ South Coast AQMD, Final 2022 Air Quality Management Plan, December 2022. <u>http://www.aqmd.gov/docs/default-source/clean-air-plans/air-quality-management-plans/2022-air-quality-management-plan/final-2022-aqmp/final-2022-aqmp.pdf</u>

Rule 1135 is an industry-specific rule which applies to electric generating units (i.e., boilers, turbines, engines, etc.) that are at investor-owned electric utilities, publicly owned electric utilities, or have a generation capacity of at least 50 Megawatts (MW) of electrical power for distribution in the state or local electrical grid system. Rule 1135, however, does not include facilities subject to South Coast AQMD Rule 1109.1 – Emissions of Oxides of Nitrogen from Petroleum Refineries and Related Operations, South Coast AQMD Rule 1150.3 – Emissions of Oxides of Nitrogen from Combustion Equipment at Landfills, or South Coast AQMD Rule 1179.1 – Emission Reductions from Combustion Equipment at Publicly Owned Treatment Works Facilities.

In October 1993, the South Coast AQMD Governing Board adopted Regulation XX – Regional Clean Air Incentives Market (RECLAIM) to reduce NOx and oxides of sulfur (SOx) emissions from high emitting facilities. RECLAIM was designed to take a market-based approach to achieve emission reductions, as an aggregate. In addition, RECLAIM was intended to be equivalent to achieving emissions reductions under a command-and-control approach, but by providing facilities with the flexibility to seek the most cost-effective solution to reduce their emissions. The market-based approach used in RECLAIM was based on using a supply and demand concept, where the cost to control emissions and reduce a facility's emissions would eventually become less than the diminishing supply of NOx RECLAIM trading credits (RTCs). However, the analysis of the effectiveness of RECLAIM over the long term has shown that the ability to achieve actual NOx emission reductions had diminished due to a large amount of RTCs resulting from shutdowns being re-introduced into the market prior to the October 2016 amendments to Rule 2002 to address this issue.

When RECLAIM was adopted in 1993, electricity generating facilities were included in the NOx RECLAIM program with the exception of electricity generating facilities that were owned and operated by the City of Burbank, City of Glendale, and the City of Pasadena that were allowed to opt-in to the program. The cities of Burbank and Pasadena opted-in to RECLAIM, while the City of Glendale remained regulated by command-and-control rules. In response to an increased demand for power generation and delayed installation of controls by electricity generating facilities, in May 2001, the South Coast AQMD Governing Board adopted the South Coast AQMD Rule 2009 – Compliance Plan for Power Producing Facilities⁷, which required installation of Best Available Retrofit Control Technology (BARCT) through compliance plans at electricity generating facilities. As a result, much of the equipment at electricity generating facilities was retrofitted or replaced to meet lower NOx emission limits. However, the diesel internal combustion engines providing power to Santa Catalina Island were not subject to Rule 2009 because the facility capacity was less than 50 MW and as such, did not qualify as a Power Producing Facility. Instead, the electric generating units located on Santa Catalina Island were subject to South Coast AQMD Rule 2009.1 – Compliance Plans and Forecast Reports for Non Power Producing Facilities⁸, which resulted in installation of selective catalytic reduction technology (SCR) on the diesel internal combustion engines.

In the 2016 AQMP, Control Measure CMB-05 – Further NOx Reductions from RECLAIM Assessment, committed to additional NOx emission reductions of five tons per day to occur by 2025. Also, the South Coast AQMD Governing Board directed staff to implement an orderly sunset of the RECLAIM program to achieve the additional five tons per day of NOx emission reductions. Thus, CMB-05 committed to a process of transitioning NOx RECLAIM facilities to a

⁷ South Coast AQMD, Rule 2009, <u>http://www.aqmd.gov/docs/default-source/rule-book/reg-xx/rule-2009-compliance-plan-for-power-producing-facilities.pdf</u>

⁸ South Coast AQMD, Rule 2009.1, <u>http://www.aqmd.gov/docs/default-source/rule-book/reg-xx/rule-2009-1.pdf</u>

command-and-control regulatory structure and ensure that the applicable equipment will meet BARCT level equivalency as soon as practicable.

On July 26, 2017, Governor Brown approved California State Assembly Bill (AB) 617, which addressed community monitoring and non-vehicular air pollution (criteria pollutants and toxic air contaminants).⁹ AB 617 also contained an expedited schedule for implementing BARCT for capand-trade facilities. Industrial source RECLAIM facilities that are in the cap-and-trade program are subject to the requirements of AB 617. Under AB 617, air districts were required to develop, by January 1, 2019, an expedited schedule for the implementation of BARCT no later than December 31, 2023, with the highest priority given to older, higher-polluting units that will need retrofit controls installed.

Shortly thereafter, amendments to Rule 1135 were adopted on November 2, 2018 which established BARCT NOx limits necessary for transitioning electric generating facilities subject to the RECLAIM to a command-and-control regulatory structure and to implement Control Measure CMB-05 of the 2016 AQMP and AB 617. The 2018 amendments expanded Rule 1135 applicability to all electric generating units at RECLAIM NOx, former RECLAIM NOx, and non-RECLAIM NOx electricity generating facilities. The amendments updated emission limits to reflect current BARCT levels at that time and to provide implementation timeframes for boilers, gas turbines, and internal combustion engines located on Santa Catalina Island. Additionally, the 2018 amendments to Rule 1135 established provisions for monitoring, reporting, and recordkeeping, and exemptions from specific provisions. At the time, six facilities were identified as potentially needing modifications in order to achieve the emission limits in Rule 1135. Of these affected facilities, all but one facility, the electricity generating facility located on Santa Catalina Island, has either made modifications to achieve the emission limits in Rule 1135 or is no longer subject to Rule 1135 requirements.

More recently, Rule 1135 was amended on January 7, 2022 to: 1) remove ammonia limits; 2) update provisions for Continuous Emission Monitoring Systems (CEMS); 3) include a reference to South Coast AQMD Rule 429.2 – Startup and Shutdown Exemption Provisions for Oxides of Nitrogen From Electricity Generating Facilities¹⁰ to clarify startup and shutdown requirements; and 4) revise requirements for diesel internal combustion engines on Santa Catalina Island. At the time, stakeholders commented that an updated BARCT assessment was warranted due to the change in averaging time and that the BARCT assessment should emphasize zero-emission (ZE) technologies. The adopted resolution directed South Coast AQMD staff to re-initiate rule development in 2022 which included a revised BARCT assessment for the electric generating units located on Santa Catalina Island with a specific focus on non-diesel alternatives as well as ZE and near-zero emission (NZE) technologies.

In December 2022, the South Coast AQMD adopted the 2022 AQMP which included a series of control measures to achieve the 2015 8-hour ozone NAAQS. In particular, Control Measure L-CMB-06: NOx Emission Reductions from Electricity Generating Facilities, focused on large combustion sources and assessing low NOx and ZE technologies for power generation, and specifically mentioned replacing existing diesel internal combustion engines with lower-emitting technologies.

⁹ Assembly Bill 617, https://leginfo.legislature.ca.gov/faces/billNavClient.xhtml?bill_id=201720180AB617

¹⁰ South Coast AQMD, Rule 429.2, <u>http://www.aqmd.gov/docs/default-source/rule-book/rule-iv/rule-429-2.pdf</u>

Additional amendments to Rule 1135 are currently proposed to address stakeholder comments raised during the January 2022 amendments and partially implement Control Measure L-CMB-06 of the 2022 AQMP. Proposed Amended Rule (PAR) 1135 applies to electric generating units at electricity generating facilities that are investor-owned electric utilities, publicly owned electric utilities, or have a generation capacity of at least 50 MW of electrical power for distribution in the state or local electrical grid system.

For the electricity generating facility located on Santa Catalina Island which operates six diesel internal combustion engines and 23 microturbines to generate power, staff conducted a BARCT assessment and learned confirmed that over 90 percent (%) of the power generated is from diesel internal combustion engines. These six diesel engines were last modified in 2003 to install selective catalytic reduction (SCR) technology. No other modifications have been made to address the 2018 amendments to Rule 1135. As such, PAR 1135 has been crafted to establish NOx emission limits for electric generating units located on Santa Catalina Island. PAR 1135 also includes monitoring, reporting, and recordkeeping requirements for electric generating units located on Santa Catalina Island.

1.1 CALIFORNIA ENVIRONMENTAL QUALITY ACT

The California Environmental Quality Act (CEQA) requires that all potential adverse environmental impacts of proposed projects be evaluated and that methods to reduce or avoid identified significant adverse environmental impacts of these projects be implemented, if feasible. The purpose of the CEQA process is to inform the South Coast AQMD Governing Board, public agencies, and interested parties of potential adverse environmental impacts that could result from implementing the proposed project and to identify feasible mitigation measures or alternatives, when an impact is significant.

Public Resources Code Section 21080.5 allows public agencies with regulatory programs to prepare a plan or other written documents in lieu of a Negative Declaration or EIR once the Secretary of the Resources agency has certified the regulatory program. The South Coast AQMD's regulatory program was certified on March 1, 1989 [CEQA Guidelines Section 15251(1)]. In addition, the South Coast AQMD adopted Rule 110 – Rule Adoption Procedures to Assure Protection and Enhancement of the Environment, which implements the South Coast AQMD's certified regulatory program. Under the certified regulatory program, the South Coast AQMD typically prepares an Environmental Assessment (EA) to evaluate the environmental impacts for rule projects proposed for adoption or amendment.

PAR 1135 is considered a "project" as defined by CEQA. For the electricity generating facility located on Santa Catalina Island, PAR 1135 proposes to: 1) update NOx emission limits and compliance dates; 2) establish provisions for monitoring, reporting, and recordkeeping for NZE electric generating units without CEMS; 3) extend the deadline for prohibiting the installation of new diesel internal combustion engines from January 1, 2024, to January 1, 2028 or six months after any applicable extensions; 4) prohibit the installation of more than three new diesel internal combustion engines with a cumulative rating of 5.5 MW; 5) prohibit the installation of equipment that does not meet the definition of a Santa Catalina Island NZE electric generating unit or a Santa Catalina Island ZE electric generating unit after January 1, 2028 or six months after any applicable extensions; 6) require the installation of Santa Catalina Island NZE and/or ZE electric generating units by January 1, 2030 or six months after any applicable extensions (with a three year extension option to meet by January 1, 2033) with a minimum cumulative rating of 1.8 MW, excluding the highest rated Santa Catalina Island NZE and/or ZE electric generating unit, solar photovoltaic

cells, and battery storage; 7) remove all prime power diesel internal combustion engines for which installation was completed earlier than Date of Adoption from service by January 1, 2030 or six months after any applicable extensions; 8) require a feasibility analysis (e.g., progress in procuring and installing electric generating units) to be conducted for the 13 tpy and six tpy NOx emission limits by January 1, 2028 and January 1, 2033, respectively; and 9) update the time extension provision by including more specific criteria needed for approval, allowing the electricity generating facility located on Santa Catalina Island to request time extensions for extenuating circumstances (e.g., unforeseen construction interruptions and/or supply chain disruptions) for each compliance date or according to the feasibility analyses for meeting each of 13 tpy and six tpy NOx emission limits, and making requests for time extensions available for public review.

The March 2017 Final Program Environmental Impact Report (EIR) for the 2016 AQMP¹¹ determined that the overall implementation of Control Measure CMB-05, the basis in part for the 2018 amendments to Rule 1135 which updated the NOx emission limits to reflect current BARCT levels at that time and to provide implementation timeframes for boilers, gas turbines, and internal combustion engines located on Santa Catalina Island, had the potential to generate adverse environmental impacts in seven topic areas – air quality, energy, hazards and hazardous materials, hydrology and water quality, noise, solid and hazardous waste, and transportation. More specifically, the March 2017 Final Program EIR for the 2016 AQMP evaluated the impacts from installation and operation of additional control equipment and SCR or selective non-catalytic reduction (SNCR) equipment potentially resulting in construction emissions, increased electricity demand, hazards from additional ammonia transport and use, increase in water use and wastewater discharge, changes in noise volume, generation of solid waste from construction and disposal of old equipment, and catalysts replacements, as well as changes in traffic patterns and volume. For the entire 2016 AQMP, the analysis in the March 2017 Final Program EIR concluded that significant and unavoidable adverse environmental impacts were expected to occur after implementing mitigation measures for the following environmental topic areas: 1) aesthetics from increased glare and from the construction and operation of catenary lines and use of bonnet technology for ships; 2) construction-related air quality and GHGs; 3) energy (due to increased electricity demand); 4) hazards and hazardous materials due to (a) increased flammability of solvents; (b) storage, accidental release, and transportation of ammonia, (c) storage and transportation of liquefied natural gas; and (d) proximity to schools; 5) hydrology (water demand); 6) construction noise and vibration; 7) solid construction waste and operational waste from vehicle and equipment scrapping; and 8) transportation and traffic during construction and during operation on roadways with catenary lines and at the harbors. Since significant adverse environmental impacts were identified, mitigation measures were identified and applied. However, the March 2017 Final Program EIR concluded that the 2016 AQMP would have significant and unavoidable adverse environmental impacts even after mitigation measures were identified and applied. As such, mitigation measures were made a condition of project approval and a Mitigation, Monitoring, and Reporting Plan was adopted. Findings were made and a Statement of Overriding Considerations was adopted by the South Coast AQMD Governing Board.

The purpose of the November 2018 amendments to Rule 1135 was to reduce NOx emissions from RECLAIM and non-RECLAIM electricity generating facilities which are owned or operated by an investor-owned electric utility, a publicly owned electric utility, or have electric generating units with a combined generation capacity of 50 MW or more of electrical power for distribution in the state or local electrical grid system. South Coast AQMD staff determined that the November

¹¹ South Coast AQMD, Final Program Environmental Impact Report for the 2016 Air Quality Management Plan, March 2017. <u>http://www.aqmd.gov/home/research/documents-reports/lead-agency-SCAQMD-projects/SCAQMD-projects---year-2017</u>

2018 amendments to Rule 1135 contained new information of substantial importance which was not known and could not have been known at the time the March 2017 Final Program EIR for the 2016 AQMP was certified, and the type of CEQA document appropriate to evaluate the environmental impacts of the November 2018 amendments was a Mitigated Subsequent Environmental Assessment (SEA). The Final Mitigated SEA¹² for the November 2018 amendments to Rule 1135 was certified by the South Coast AQMD Governing Board on November 2, 2018 (referred to herein as the November 2018 Final Mitigated SEA for Rule 1135) and analyzed the environmental impacts associated with the activities that the six affected facilities at that time (referred to as Facility 1, 2, 3, 4, 5, and 6) were expected to undertake to ensure compliance with amended Rule 1135. While the reduction of NOx emissions was expected to create an environmental benefit, the November 2018 amendments to Rule 1135 were anticipated to create potentially significant adverse environmental impacts for the topic of hazards and hazardous materials due to the storage and use of aqueous ammonia. As such, mitigation measures were crafted that were shown to reduce the potentially significant adverse hazards and hazardous materials impacts to less than significant levels. To date, the construction activities undertaken in response to the 2018 amendments to Rule 1135 have been completed at Facilities 1, 4, and 5. Regarding Facility 6, the November 2018 Final Mitigated SEA for Rule 1135 analyzed construction and operational emissions associated with catalyst module replacement in SCR for their simple cycle turbine; however, this facility permanently shut down their turbine at the beginning of 2020. Therefore, the previously analyzed construction and operational emissions attributed to Facility 6 in the November 2018 Final Mitigated SEA have not occurred and will not occur in the future. Regarding Facility 3, the November 2018 Final Mitigated SEA for Rule 1135 analyzed construction emissions associated with removing three existing boilers, and installing up to three new turbines with three new SCRs and one new aqueous ammonia storage tank. Instead, Facility 3 indicated that their repower project would shut down and remove their three existing boilers by January 1, 2024, and install set of batteries and three new prime natural gas internal combustion (IC) engines. Because Rule 1135 is not applicable to prime natural gas IC engines and batteries, Facility 3 will no longer be subject to Rule 1135. Therefore, of the six affected facilities identified as being subject to Rule 1135 in the November 2018 Final Mitigated SEA, only Facility 2 has yet to undergo physical modifications necessary to achieve the NOx emission limits contained in the 2018 amendments to Rule 1135. Regarding Facility 2, the November 2018 Final Mitigated SEA for Rule 1135 originally analyzed the environmental impacts associated with replacing five diesel engines with five new Tier 4 Final diesel engines to comply with a NOx emission limit of 13 tpy by January 1, 2026.

On January 7, 2022, Rule 1135 was amended to: 1) remove ammonia limits which would be addressed during the permit application process; 2) reference Rule 429.2 for startup and shutdown requirements; 3) add references to the September 2022 Rule 218-series rules relating to requirements for CEMS; and 4) revise the requirements for diesel internal combustion engines located on Santa Catalina Island. The 2022 amendments to Rule 1135 specifically established interim NOx emission limits (i.e., 50 tpy by January 1, 2024 and 45 tpy by January 1, 2025) for the electricity generating facility located on Santa Catalina Island. Since the 2022 amendments to Rule 1135 were not expected to cause new physical modifications, no significant adverse impacts on the environment were identified. Thus, the South Coast AQMD Governing Board determined on January 7, 2022 that the 2022 amendments to Rule 1135 were exempt from CEQA pursuant to

¹² South Coast AQMD, 2018. Final Mitigated Subsequent Environmental Assessment (SEA) for Proposed Amended Rule (PAR) 1135 – Emissions of Oxides of Nitrogen from Electricity Generating Facilities, SCH No. 2016071006. <u>http://www.aqmd.gov/docs/default-source/ceqa/documents/aqmd-projects/2018/par-1135---final-mitigated-sea_with-appendices.pdf</u>

CEQA Guidelines Section 15061(b)(3); and a Notice of Exemption (NOE) was prepared pursuant to CEQA Guidelines Section 15062.

Currently, PAR 1135 proposes to: 1) remove the 50 tpy NOx emission limit which has an expired compliance date of January 1, 2024; 2) delay the compliance date for the 45 tpy NOx emission limit by two years from January 1, 2025 to January 1, 2027 (with a potential extension up to three years); 3) delay the compliance date for the 13 tpy NOx emission limit by four years from January 1, 2026 to January 1, 2030 (with a potential extension up to three six years); and 4) include new annual NOx emission limits of 30 tpy and 6 tpy with compliance dates of January 1, 2028 (with a potential extension up to three years) and January 1, 2035 (with a potential extension up to three six years), respectively. Table 1-1 shows the previous, current and proposed NOx emissions limits for the electric generating facility located on Santa Catalina Island as well their corresponding compliance dates.

Version of Rule 1135	NOx limit (tpy)	Compliance date	Corresponding CEQA document	
2018	13	1/1/2026	November 2018 Final Mitigated SEA	
2022	50	1/1/2024	NOE	
2022	45	1/1/2025	NOE	
		1/1/2027 (with a		
	45	potential		
	43	extension up to		
		three years)*		
		1/1/2028 (with a		
	30	potential		
		extension up to		
PAR 1135		three years)*	August 2024 Draft SEA	
1 AK 1155		1/1/2030 (with a	August 2024 Drait SEA	
	13	potential		
	15	extension up to		
		three six years)*		
		1/1/2035 (with a		
	6	potential		
	0	extension up to		
		three six years)*		

 Table 1-1

 Previous, Current, and Proposed NOx Emissions Limits and Compliance Dates for the Electric Generating Facility Located on Santa Catalina Island

* Subject to specific criteria and approval by South Coast AQMD

When comparing the types of activities and environmental impacts resulting from the implementation of Rule 1135 amendments that were previously analyzed in the November 2018 Final Mitigated SEA, to the currently proposed changes which comprise PAR 1135, the type and extent of the physical changes are expected to be similar and to cause similar secondary adverse environmental impacts for the same environmental topic areas that were identified and analyzed in the November 2018 Final Mitigated SEA for Rule 1135. Thus, the proposed project is expected to have generally the same or similar effects that were previously examined in the November 2018 Final Mitigated SEA for Rule 1135. However, the air quality impacts from PAR 1135 will cause

delayed NOx emission reductions, interim exceedances of the air quality significance thresholds for project-specific changes in the 24-hour average concentrations of ambient air quality standards for PM2.5 and PM10, and interim operational cancer risks which will be more severe than what was discussed in November 2018 Final Mitigated SEA. Specifically, PAR 1135 will result in delayed NOx emission reductions due to: 1) removing the 50 tpy NOx emission limit which has an expired compliance date of January 1, 2024; 2) delaying the compliance date for the 45 tpy NOx emission limit by two years from January 1, 2025 to January 1, 2027 (with a potential extension up to three years), and 3) delaying the compliance date for the 13 tpy NOx emission limit by four years from January 1, 2026 to January 1, 2030 (with a potential extension up to three six years). Eventually, PAR 1135 will reduce the NOx mass emission limit from 13 tpy to 6 tpy on and after January 1, 2035 (with a potential extension up to three-six years). If any extension is granted for any the 13 tpy-NOx emission limit as presented in Table 1-1 (up to three years), the emission reductions will be delayed for a longer period of time and corresponding impacts will be prolonged. Potentially significant exceedances of the air quality significance thresholds for project-specific changes in the 24-hour average concentrations of ambient air quality standards for PM2.5 and PM10 are also expected during the operation of electricity generating facility located on Santa Catalina Island when meeting the proposed 30 tpy NOx limit by January 1, 2028 (with a potential extension up to three years). However, once this facility makes modifications necessary to achieve the 13 tpy NOx limit by January 1, 2030 (with a potential extension up to three-six years), the project-specific changes in the 24-hour average ambient air quality concentrations of PM2.5 and PM10 will no longer exceed the South Coast AQMD's air quality significance thresholds of significance for these pollutants (i.e., 2.5 μ g/m³, and 2.5 μ g/m³, respectively). Moreover, because the facility intends to replace the existing diesel engines with Tier 4 Final diesel engines, potentially significant operational cancer risk impacts from diesel particulate matter (DPM) are expected to occur for the 45 tpy, 30 tpy, and 13 tpy NOx limits by January 1, 2027 (with a potential extension up to three years), January 1, 2028 (with a potential extension up to three years), and January 1, 2030 (with a potential extension up to three six years), respectively. However, once this facility makes modifications necessary to achieve the 6 tpy NOx limit by January 1, 2035 (with a potential extension up to three six years), the operational cancer risk will no longer exceed the South Coast AQMD's thresholds of significance (i.e., 10 in a million).

Therefore, the proposed project contains new information of substantial importance which was not known and could not have been known at the time the November 2018 Final Mitigated SEA for Rule 1135 was certified. [CEQA Guidelines Section 15162(a)(3)]. Moreover, the analysis indicates that the type of CEQA document appropriate for the proposed project is a SEA, which contains the environmental analysis required by CEQA Guidelines Section 15187 and tiers off of the November 2018 Final Mitigated SEA for Rule 1135. Thus, this SEA is a subsequent document to the November 2018 Final Mitigated SEA for Rule 1135.

Because this is a subsequent document, the baseline is the project analyzed in the November 2018 Final Mitigated SEA for Rule 1135. The SEA is a substitute CEQA document, prepared in lieu of a Subsequent EIR with significant impacts [CEQA Guidelines Section 15162], pursuant to South Coast AQMD's Certified Regulatory Program [CEQA Guidelines Section 15251(1)]; codified in South Coast AQMD Rule 110. The SEA is also a public disclosure document intended to: 1) provide the lead agency, responsible agencies, decision makers, and the general public with information on the environmental impacts of the proposed project; and 2) be used as a tool by decision makers to facilitate decision making on the proposed project. Thus, the South Coast AQMD, as lead agency for the proposed project has prepared this SEA with significant impacts. In addition, since significant adverse impacts have been identified, an alternatives analysis is required and has been included in this SEA. The Draft SEA is beinghas been released and circulated for a 46-day public review and comment period from August 2, 2024 to September 17, 2024. Two comment letters were received during the comment period. The comments and responses relative to the Draft SEA are included in Appendix E of this Final SEA. Any comments on the analysis presented in this Draft SEA received during the public comment period will be responded to and included in an appendix of the Final SEA.

The November 2018 Final Mitigated SEA for Rule 1135 (State Clearinghouse No. 2016071006) upon which this SEA relies, is incorporated by reference pursuant to CEQA Guidelines Section 15150 and is available from the South Coast AQMD's website at:

November 2018 Final Mitigated SEA for Rule 1135:

http://www.aqmd.gov/docs/default-source/ceqa/documents/aqmd-projects/2018/par-1135---final-mitigated-sea_with-appendices.pdf

The above document may also be obtained from the South Coast AQMD's Public Information Center by calling (909) 396-2039 or by email <u>PICrequests@aqmd.gov</u>, or by contacting Derrick Alatorre - Deputy Executive Officer/Public Advisor, South Coast AQMD, 21865 Copley Drive, Diamond Bar, CA 91765, (909) 396-2432, <u>PublicAdvisor@aqmd.gov</u>.

South Coast AQMD staff has evaluated the modifications made to PAR 1135 after the release of the Draft SEA for public review and comment and concluded that none of the revisions constitute significant new information, because: 1) no new significant environmental impacts would result from the proposed project; 2) there is no substantial increase in the severity of an environmental impact; 3) no other feasible project alternative or mitigation measure was identified that would clearly lessen the environmental impacts of the project and was considerably different from others previously analyzed, and 4) the Draft SEA did not deprive the public from meaningful review and comment. In addition, revisions to PAR 1135 and the analysis in response to verbal or written comments during the rule development process would not create new, avoidable significant effects. As a result, these revisions do not require recirculation of the Draft SEA pursuant to CEQA Guidelines Sections 15073.5 and 15088.5. Therefore, the Draft SEA has been revised to include the aforementioned modifications such that it is now the Final SEA.

Prior to making a decision on the adoption of the proposed project, the South Coast AQMD Governing Board must review and certify the Final SEA, including responses to comments, as providing adequate information on the potential adverse environmental impacts that may occur as a result of adopting PAR 1135.

1.2 PREVIOUS CEQA DOCUMENTATION

South Coast AQMD rules, as ongoing regulatory programs, have the potential to be revised over time due to a variety of factors (e.g., regulatory decisions by other agencies, new data, lack of progress in advancing the effectiveness of control technologies to comply with requirements in technology forcing rules, new more stringent national ambient air quality standards, etc.).

Rule 1135 was adopted in August 1989 to reduce NOx emissions from electricity generating facilities and has been amended three times with the last amendment in January 2022. For the electricity generating facility located on Santa Catalina Island, PAR 1135 proposes to: 1) update NOx emission limits and compliance dates; 2) establish provisions for monitoring, reporting, and recordkeeping for NZE electric generating units without CEMS; 3) extend the deadline for prohibiting the installation of new diesel internal combustion engines from January 1, 2024 to January 1, 2028 or six months after any applicable extensions; 4) prohibit the installation of more than three new diesel internal combustion engines with a cumulative rating of 5.5 MW; 5) prohibit the installation of equipment that does not meet the definition of a Santa Catalina Island NZE electric generating unit or a Santa Catalina Island ZE electric generating unit after January 1, 2028 or six months after any applicable extensions; 6) require the installation of Santa Catalina Island NZE and/or ZE electric generating units by January 1, 2030 or six months after any applicable extensions (with a three-year extension option to meet by January 1, 2033) with a minimum cumulative rating of 1.8 MW, excluding the highest rated Santa Catalina Island NZE and/or ZE electric generating unit, solar photovoltaic cells, and battery storage; 7) remove all prime power diesel internal combustion engines for which installation was completed earlier than Date of Adoption from service by January 1, 2030 or six months after any applicable extensions; 8) require a feasibility analysis (e.g., progress in procuring and installing electric generating units) to be conducted for the 13 tpy and six tpy NOx emission limits by January 1, 2028 and January 1, 2033, respectively; and 9) update the time extension provision by including more specific criteria needed for approval, allowing the electricity generating facility located on Santa Catalina Island to request time extensions for extenuating circumstances (e.g., unforeseen construction interruptions and/or supply chain disruptions) for each compliance date or according to the feasibility analyses for meeting each of 13 tpy and six tpy NOx emission limits, and making requests for time extensions available for public review. As allowed by CEQA Guidelines Sections 15152, 15162, and 15385, this SEA tiers off of the November 2018 Final Mitigated SEA for Rule 1135, which is summarized below:

Final Mitigated Subsequent Environmental Assessment for Proposed Amended Rule 1135 -Emissions of Oxides of Nitrogen from Electricity Generating Facilities; November 2018: Amendments to Rule 1135 were adopted in November 2018 to reduce NOx emissions from RECLAIM and non-RECLAIM electricity generating facilities which are owned or operated by an investor-owned electric utility, a publicly owned electric utility, or have electric generating units with a combined generation capacity of 50 MW or more of electrical power for distribution in the state or local electrical grid system. The amendments to Rule 1135: 1) expanded the rule's applicability to include units at RECLAIM electricity generating facilities and units at electricity generating facilities that were not at electric power generating systems previously subject to Rule 1135; 2) updated the NOx and ammonia emission limits for boilers and gas turbines; 3) established NOx emission limits and added new emission limits for ammonia, CO, VOC, and particulate matter for internal combustion engines; 4) revised monitoring, reporting, and recordkeeping requirements; and 5) revised exemptions. Approximately 1.7 tons per day of NOx emission reductions were expected to be achieved as a result of implementing the November 2018 version of Rule 1135. While the reduction of NOx emissions was expected to create an environmental benefit, the activities that the affected facilities were expected to undertake to ensure compliance with amended Rule 1135 were anticipated to also create potentially significant adverse environmental impacts for the topic of hazards and hazardous materials due to the storage and use of aqueous ammonia. As such, mitigation measures were crafted that were shown to reduce the potentially significant adverse hazards and hazardous materials impacts to less than significant levels. The South Coast AQMD Governing Board certified the Final Mitigated SEA and approved the amendments to Rule 1135 on November 2, 2018. The November 2018 Final Mitigated SEA can be obtained by visiting the South Coast AQMD website at: <u>http://www.aqmd.gov/docs/default-source/ceqa/documents/aqmd-projects/2018/par-1135---final-mitigated-sea_with-appendices.pdf.</u>

1.3 INTENDED USES OF THIS DOCUMENT

In general, a CEQA document is an informational document that informs a public agency's decision-makers and the public generally of potentially significant adverse environmental effects of a project, identifies possible ways to avoid or minimize the significant effects, and describes reasonable alternatives to the project. [CEQA Guidelines Section 15121]. A public agency's decision-makers must consider the information in a CEQA document prior to making a decision on the project. Accordingly, this SEA is intended to: a) provide the South Coast AQMD Governing Board and the public with information on the environmental effects of the proposed project; and b) be used as a tool by the South Coast AQMD Governing Board to facilitate decision-making on the proposed project.

Additionally, CEQA Guidelines Section 15124(d)(1) requires a public agency to identify the following specific types of intended uses of a CEQA document:

- 1. A list of the agencies that are expected to use the SEA in their decision-making;
- 2. A list of permits and other approvals required to implement the project; and
- 3. A list of related environmental review and consultation requirements required by federal, state, or local laws, regulations, or policies.

In addition to the South Coast AQMD's Governing Board, which will consider the SEA for the proposed project in their decision-making, the California Air Resources Board (CARB), a state agency, and the U.S. EPA, a federal agency, will be reviewing the SIP submittal for PAR 1135 which contains all supporting documents, including the SEA. Moreover, PAR 1135 is not subject to any other related environmental review or consultation requirements.

To the extent that local public agencies, such as cities, county planning commissions, et cetera, are responsible for making land use and planning decisions related to projects that must comply with the requirements in the proposed project, they could possibly rely on this SEA during their decision-making process. Similarly, other single purpose public agencies approving projects at facilities complying with the proposed project may rely on this SEA.

For any affected facility operator who proposes to install power generating equipment and other components necessary to the installation of that equipment for the purpose of complying with the NOx emission limits in the proposed project, South Coast AQMD permit applications and a CEQA review would be required to determine if the project could rely on this SEA or if further CEQA analysis is warranted before any approvals can be granted.

This proposed project will be reviewed by both CARB and the U.S. EPA to determine if PAR 1135 should be approved into the SIP as required under the federal Clean Air Act. The U.S. EPA's approval is subject to a public review process generally of at least 30 days after publication in the Federal Register. South Coast AQMD staff is not aware of any additional environmental review or consultation requirements to carry out the emission reduction projects necessary to implement

PAR 1135, except that the local lead agency may determine that further CEQA analysis is necessary, depending on the specifics of those future projects.

1.4 AREAS OF CONTROVERSY

CEQA Guidelines Section 15123(b)(2) requires a public agency to identify the areas of controversy in the CEQA document, including issues raised by agencies and the public. Over the course of developing PAR 1135, the predominant concerns expressed by representatives of industry and environmental groups, either in public meetings or in written comments, regarding the proposed project are highlighted in Table 1-2.

	Area of Controversy	Topics Raised by the Public, Agencies, and/or Stakeholders	South Coast AQMD Evaluation
1.	BARCT/BACT /LAER for Tier 4 Final diesel engines	Until a new analysis concludes otherwise, Tier 4 Final diesel engines remain BARCT, BACT, and LAER.	The rule development process determines BARCT, not BACT/LAER. The BARCT assessment in the Preliminary Draft Staff Report acknowledges the challenges and limitations of acquiring additional land but is not limited to the Pebbly Beach Generating Station (PBGS) footprint, and therefore incorporates, but is not limited to, the Tier 4 Final diesel engines. Further, BACT/LAER is determined by class and category of equipment and fuel availability on the island. The South Coast AQMD Engineering & Permitting Division will determine if Tier 4 Final diesel engines are BACT/LAER through the permit process.
2.	Delay prohibition on new diesel engines	Allowing Southern California Edison (SCE) to replace diesel engines with new Tier 4 Final diesel engines would reduce the facility's NOx emissions.	PAR 1135 contains a provision that intends to allow three new Tier 4 Final diesel internal combustion engines to be installed provided that a maximum cumulative rating of 5.5 MW is not exceeded. However, the required NOx reductions sought by PAR 1135, as well as the need to reduce DPM emissions, a toxic, will not be fully achieved solely with new Tier 4 Final diesel engines.
3.	Adjust implementation schedule	Timeline to start construction and operate new Tier 4 Final diesel engines needs to be adjusted to take into account permitting complexity, global supply chain issues, and facility construction constraints.	Staff extended the deadline to replace diesel internal combustion engines by four years from January 1, 2024 to January 1, 2028 (with a potential extension up to three years).

Table 1-2Areas of Controversy

	Area of Controversy	Topics Raised by the Public, Agencies, and/or Stakeholders	South Coast AQMD Evaluation
4.	Adjust mass emission limit	NOx emission limit of 13 tpy is based on an unrealistic assumption that fossil fueled equipment can be completely replaced with ZE or NZE technology. SCE remains opposed to a facility mass emission limit because it disallows future load growth.	The 13 tpy NOx emission limit was adopted in the November 2018 amendments to Rule 1135 and is not new to PAR 1135. Moreover, PAR 1135 contains a four-year extension of the compliance date (e.g., from January 1, 2026 to January 1, 2030 (with a potential <u>extension up to six years</u>) for the 13 tpy NOx emission limit. PAR 1135 also includes a final NOx limit of 6 tpy with a compliance date of January 1, 2035 (with a potential extension up to six years) and can be achieved through any combination of ZE/NZE technologies and Tier 4 Final diesel engines, so the cleaner the technology, the more opportunity there is for load growth and staying within the emission cap.
5.	Prohibition on new diesel engines	Prohibition deadline to install new diesel engines should not be revised.	Due to limited available space both onsite at the PBGS facility and elsewhere on Santa Catalina Island for purchase or lease, fire code requirements regarding the storage, and dispensing of other non- diesel fuels, and only space for one barge to periodically deliver fuel to supply the engines, Tier 4 Final diesel engines are necessary to provide power on Santa Catalina Island. Tier 4 Final diesel engines emit fewer pollutants than the diesel engines currently operating at PBGS. PAR 1135 also contains interim and final NOx emission limits that are technologically feasible with any combination of technologies which cannot be achieved solely by Tier 4 Final diesel engines.

Table 1-2 (concluded)Areas of Controversy

Pursuant to CEQA Guidelines Section 15131(a), "[e]conomic or social effects of a project shall not be treated as significant effects on the environment." CEQA Guidelines Section 15131(b) states further, "[e]conomic or social effects of a project may be used to determine the significance of physical changes caused by the project." Physical changes that may be caused by the proposed project have been evaluated in Chapter 4 of this Draft SEA. No direct or indirect physical changes resulting from economic or social effects have been identified as a result of implementing PAR 1135.

1.5 EXECUTIVE SUMMARY

CEQA Guidelines Section 15123 requires a CEQA document to include a brief summary of the proposed actions and their consequences. In addition, areas of controversy must also be included in the executive summary (see preceding discussion). This SEA consists of the following chapters: Chapter 1 – Executive Summary, Chapter 2 – Project Description, Chapter 3 – Existing Setting, Chapter 4 – Environmental Impacts, Chapter 5 – Alternatives, Chapter 6 – References, Chapter 7 – Acronyms, and various appendices. The following subsections briefly summarize the contents of Chapters 1 through 5.

Summary of Chapter 1 – Executive Summary

Chapter 1 includes an introduction of the proposed project and a discussion of the legislative authority that allows the South Coast AQMD to amend and adopt air pollution control rules, identifies general CEQA requirements and the intended uses of this CEQA document, and summarizes the remaining four chapters that comprise this SEA.

Summary of Chapter 2 – Project Description

South Coast AQMD Rule 1135 is an industry-specific rule which applies to electric generating units (i.e., boilers, turbines, engines, etc.) at investor-owned electric utilities, publicly owned electric utilities, or have a generation capacity of at least 50 MW of electrical power for distribution in the state or local electrical grid system.

During the 2022 amendments to Rule 1135, stakeholders urged staff to conduct a BARCT analysis of electric generating units located on Santa Catalina Island emphasizing ZE technologies. In response to stakeholder comments, staff performed a BARCT analysis with a focus on ZE and NZE technologies to repower Santa Catalina Island.

For the electricity generating facility located on Santa Catalina Island, PAR 1135 proposes to: 1) update NOx emission limits and compliance dates; 2) establish provisions for monitoring, reporting, and recordkeeping for NZE electric generating units without CEMS; 3) extend the deadline for prohibiting the installation of new diesel internal combustion engines from January 1, 2024 to January 1, 2028 (or six months after any applicable extensions); 4) prohibit the installation of more than three new diesel internal combustion engines with a cumulative rating of 5.5 MW; 5) prohibit the installation of equipment that does not meet the definition of a Santa Catalina Island NZE electric generating unit or a Santa Catalina Island ZE electric generating unit after January 1, 2028 or six months after any applicable extensions; 6) require the installation of Santa Catalina Island NZE and/or ZE electric generating units by January 1, 2030 or six months after any applicable extensions (with a three-year extension option to meet by January 1, 2033) with a minimum cumulative rating of 1.8 MW, excluding the highest rated Santa Catalina Island NZE and/or ZE electric generating unit, solar photovoltaic cells, and battery storage; 7) remove all prime power diesel internal combustion engines for which installation was completed earlier than Date of Adoption from service by January 1, 2030 or six months after any applicable extensions; 8) require a feasibility analysis (e.g., progress in procuring and installing electric generating units) to be conducted for the 13 tpy and six tpy NOx emission limits by January 1, 2028 and January 1, 2033, respectively; and 9) update the time extension provision by including more specific criteria

needed for approval, allowing the electricity generating facility located on Santa Catalina Island to request time extensions for extenuating circumstances (e.g., unforeseen construction interruptions and/or supply chain disruptions) for each compliance date or according to the feasibility analyses for meeting each of 13 tpy and six tpy NOx emission limits, and making requests for time extensions available for public review.

PAR 1135 will partially implement Control Measure L-CMB-06_of the 2022 AQMP, and is estimated to reduce NOx emissions at the electricity generation facility located on Santa Catalina Island by 65.3 tpy by January 1, 2035_or after any applicable extensions.

Summary of Chapter 3 – Existing Setting

Pursuant to CEQA Guidelines Section 15125, Chapter 3 – Existing Setting, includes a description of the existing environmental setting of the environmental topic areas that are expected to have potentially significant changes if the proposed project is implemented.

PAR 1135 will affect one electricity generating facility located on Santa Catalina Island. As allowed by CEQA Guidelines Sections 15152, 15162, and 15385, this SEA tiers off of the November 2018 Final Mitigated SEA for Rule 1135.

The existing environmental setting is the physical environmental conditions as they existed at the time the Notice of Preparation (NOP) and Initial Study (IS) was published, or if no NOP/IS is published, at the time the environmental analysis is commenced [CEQA Guidelines Section 15125]. For the November 2018 amendments to Rule 1135, no NOP/IS was prepared, but the environmental analysis commenced on September 14, 2018 when the Notice of Completion (NOC) announcing the availability of the Draft Mitigated SEA was released for public review and comment. The Draft Mitigated SEA for PAR 1135 contained an environmental checklist, the same environmental checklist used when preparing a NOP/IS, plus a detailed analysis of the environmental setting and corresponding environmental effects specifically tailored to implementing the proposed amendments at that time. When comparing the types of activities and environmental impacts previously analyzed for the November 2018 amendments to Rule 1135 in the November 2018 Final Mitigated SEA to the currently proposed changes which comprise PAR 1135, the type and extent of the physical changes are expected to be similar and will cause similar secondary adverse environmental impacts for the same environmental topic areas that were identified and analyzed in the November 2018 Final Mitigated SEA, except that only one facility will be subject to PAR 1135 while six facilities were subject to the November 2018 amendments to Rule 1135. Based on the preceding discussion, the baseline that was established at the time the NOC was published for the September 2018 Draft Mitigated SEA directly corresponds to the currently proposed project since the nature of the physical impacts that may occur as a result of implementing PAR 1135 are the same or similar to the previous analysis in the November 2018 Final Mitigated SEA. Thus, the baseline for the analysis in this SEA is the project analyzed in the November 2018 Final Mitigated SEA.

This SEA analyzes the incremental changes that may occur subsequent to the November 2018 Final Mitigated SEA if PAR 1135 is implemented. In addition, the analysis in this SEA independently considers whether the proposed project would result in new significant impacts for any of the other environmental topic areas previously concluded in the November 2018 Final Mitigated SEA to have either no significant impacts or less than significant impacts (with or without mitigation) and no environmental topic area was identified as having potentially significant adverse impacts. A description and the basis for this conclusion is included in Chapter 4 of this SEA.

As such, Chapter 3 of this Draft SEA contains subchapters devoted to describing the existing setting for air quality which was the only environmental topic area identified as having potentially significant adverse environmental impacts if PAR 1135 is implemented.

Summary of Chapter 4 – Environmental Impacts

CEQA Guidelines Section 15126(a) requires a CEQA document to identify and focus on the "significant environmental effects of the proposed project." Direct and indirect significant effects of the project on the environment shall be clearly identified and described, giving due consideration to both the short-term and long-term effects. In addition, CEQA Guidelines Section 15126(b) requires a CEQA document to identify the significant environmental effects that cannot be avoided if the proposed project is implemented. CEQA Guidelines Section 15126(c) also requires a CEQA document to consider and discuss the significant irreversible environmental changes that would be involved if the proposed project is implemented. Further, CEQA Guidelines Section 15126(e) requires a CEQA document to consider and discuss the significant irreversible environmental changes that would be involved if the proposed project is implemented. Further, CEQA Guidelines Section 15126(e) requires a CEQA document to consider and discuss the significant irreversible environmental changes that would be involved if the proposed project is implemented. Further, CEQA Guidelines Section 15126(e) requires a CEQA document to consider and discuss mitigation measures proposed to minimize the significant effects. Finally, CEQA Guidelines Section 15130 requires a CEQA document to discuss whether the proposed project has cumulative impacts. Chapter 4 considers and discusses each of these requirements.

PAR 1135 has been mainly developed to update the annual NOx emission limits and compliance dates for the electric generating facility located on Santa Catalina Island. As allowed by CEQA Guidelines Sections 15152, 15162, and 15385, this SEA tiers off of the November 2018 Final Mitigated SEA for Rule 1135. As explained in the Summary of Chapter 3, the baseline for the analysis in this SEA is the project analyzed in the November 2018 Final Mitigated SEA for Rule 1135.

This SEA is a comprehensive environmental document that programmatically analyzes potential incremental environmental impacts from implementing the proposed project relative to the existing setting established in the November 2018 Final Mitigated SEA for Rule 1135. The analysis examines the activities that the affected facilities would be expected to undertake to comply with PAR 1135. The analysis of the effects of PAR 1135 indicates that the topic of air quality will be affected due to delayed NOx emission reductions, interim exceedances of the <u>air quality significance thresholds for project-specific changes in the</u> 24-hour average <u>— ambient air quality standards for concentrations of PM2.5 and PM10, and interim cancer risks, which will be more severe than what was previously contemplated in the November 2018 Final Mitigated SEA.</u>

<u>Potential Environmental Impacts Found to be Significant: Air Quality and Greenhouse Gas</u> <u>Emissions Impacts</u>

This SEA tiers off of the November 2018 Final Mitigated SEA for Rule 1135 which analyzed the environmental impacts associated with the potential modifications that may be expected to occur at six affected electricity generating facilities to comply with the BARCT emission limits in the November 2018 version of Rule 1135. The November 2018 Final Mitigated SEA for Rule 1135 concluded that no environmental topic areas, except for hazards and hazardous materials, would have potentially significant adverse environmental impacts. Moreover, mitigation measures were crafted in the November 2018 Final Mitigated SEA that were shown to reduce the potentially significant adverse hazards and hazardous materials impacts to less than significant levels.

The analysis in this SEA independently considers whether PAR 1135 would result in new significant impacts for any environmental topic areas previously concluded in the November 2018 Final Mitigated SEA for Rule 1135 to have either no significant impacts or less than significant impacts (with or without mitigation). Among the environmental areas examined for PAR 1135, only the topic of air quality will have new significant impacts due to the potential for delayed NOx emission reductions, interim exceedances of the <u>air quality significance thresholds for project-specific changes in the</u> 24-hour average ambient air quality standards for concentrations of PM2.5 and PM10, and interim cancer risk impacts, which will be more severe than what was discussed in the November 2018 Final Mitigated SEA for Rule 1135. A description and the basis for this conclusion is also included in this section.

Implementation of the proposed project is expected to result in potentially significant delayed NOx emission reductions due to: 1) removing the 50 tpy NOx emission limit which has an expired compliance date of January 1, 2024; 2) delaying the compliance dates for the 45 tpy NOx emission limit by two years from January 1, 2025 to January 1, 2027 (with a potential extension up to three years); and 3) delaying the 13 tpy NOx emission limit by four years from January 1, 2026 to January 1, 2030 (with a potential extension up to three six years). Eventually, PAR 1135 will reduce the NOx mass emission limit from 13 tpy to 6 tpy on and after January 1, 2035, with an up to threesix-year extension option to achieve 6 tpy by January 1, 20382041. If any extension is granted for the 13 tpyany NOx emission limits as presented in Table 1-1 (up to three years), the emission reductions will be delayed for a longer period of time and corresponding impacts will be prolonged. Potentially significant exceedances of the air quality significance thresholds for the project-specific changes in the 24-hour average ambient air quality standards for concentrations of PM2.5 and PM10 are also expected during the operation of electricity generating facility located on Santa Catalina Island when meeting the proposed 30 tpy NOx limit by January 1, 2028 (with a potential extension up to three years)-. However, once this facility makes modifications necessary to achieve the proposed 13 tpy NOx limit by January 1, 2030 (with a potential extension up to three-six years), the project-specific changes in the 24-hour average ambient air quality concentrations of PM2.5 and PM10 will no longer exceed the South Coast AQMD's air quality significance thresholds of significance for these pollutants (i.e., 2.5 μ g/m³, and 2.5 μ g/m³, respectively). Moreover, because the facility intends to replace the existing diesel engines with Tier 4 Final diesel engines, potentially significant operational cancer risk impacts are expected to occur for the 45 tpy, 30 tpy and 13 tpy NOx limits by January 1, 2027 (with a potential extension up to three years), January 1, 2028 (with a potential extension up to three years), and January 1, 2030 (with a potential extension up to three six years), respectively. However, once this facility makes modifications necessary to achieve the 6 tpy NOx limit by January 1, 2035 (with a potential extension up to three six years), the operational cancer risk will no longer exceed the South Coast AQMD's thresholds of significance (i.e., 10 in a million).

As such, if PAR 1135 is implemented, significant and unavoidable adverse environmental impacts to the air quality during operation are expected to occur.

Other Environmental Impacts Found Not to be Significant

CEQA requires the SEA to identify the environmental topic areas that were analyzed and concluded to have no impacts or less than significant impacts if the proposed project is implemented. For the effects of a project that were determined not to be significant, CEQA Guidelines Section 15128 requires the analysis to contain a statement briefly indicating the reasons that various effects of a project were determined not to have significant impacts and were therefore not discussed in detail.

As explained earlier, the November 2018 Final Mitigated SEA for Rule 1135 concluded that all of the environmental topic areas would have either less than significant impacts (with or without mitigation) or no impacts. For all environmental topics, except air quality and GHG emissions which is discussed and further analyzed in Section 4.1 of this chapter, this subchapter of the SEA identifies and summarizes these previously analyzed environmental topic areas and assesses whether the conclusions for these environmental topic areas would need to be revised if PAR 1135 is implemented. Also, since two new environmental topic areas, tribal cultural resources and wildfire, were added to the CEQA Guidelines after the November 2018 Final Mitigated SEA for Rule 1135 was certified, this section analyzes whether the PAR 1135 would contribute to any impacts on tribal cultural resources and wildfires.

As such, if PAR 1135 is implemented, the conclusions of no impact or less than significant impact for all of the environmental topic areas, except for air quality during operation as analyzed in the Chapter 4, will remain unchanged.

Other CEQA Topics

CEQA documents are also required to consider and discuss the potential for growth-inducing impacts [CEQA Guidelines Section 15126(d)] and to explain and make findings about the project's relationship between short-term and long-term environmental goals. [CEQA Guidelines Section 15065(a)(2)]. Additional analysis in Chapter 4 confirms that PAR 1135 would not result in irreversible environmental changes or the irretrievable commitment of resources, foster economic or population growth, or the construction of additional housing. Further, implementation of the PAR 1135 is not expected to achieve short-term goals to the disadvantage of long-term environmental goals.

Summary Chapter 5 - Alternatives

Since significant air quality impacts during operation are associated with PAR 1135, CEQA Guidelines Section 15126(e) requires a CEQA document to consider and discuss alternatives to the proposed project. The following alternatives to the proposed project are identified and summarized in Table 1-3: Alternative A – No Project, Alternative B – More Stringent Proposed Project, Alternative D – No ZE Equipment.

Pursuant to the requirements in CEQA Guidelines Section 15126.6(b) to mitigate or avoid the significant effects that a project may have on the environment, Table 1-4 provides a comparison of individual requirements that comprise the proposed project and that have potentially significant adverse impacts, to each of the project alternatives. Aside from operational air quality impacts, no other potentially significant adverse impacts were identified for the proposed project or any of the project alternatives. The proposed project provides the best balance in achieving the project objectives while minimizing the significant adverse environmental impacts to operational air quality. Therefore, the proposed project is preferred over the project alternatives.

Rule Elements	Proposed Project: PAR 1135	Alternative A: No Project	Alternative B: More Stringent Proposed Project	Alternative C: Less Stringent Proposed Project	Alternative D: No ZE Equipment
Annual NOx Emission Limits	45 tpy by 1/1/2027 30 tpy by 1/1/2028 13 tpy by 1/1/2030 6 tpy by 1/1/2035	50 tpy by 1/1/2024 45 tpy by 1/1/2025 13 tpy by 1/1/2026	45 tpy by 1/1/2027 30 tpy by 1/1/2028 13 tpy by 1/1/2030 1.8 tpy by 1/1/2035	30 tpy by 1/1/2029 20 tpy by 1/1/2031 13 tpy by 1/1/2035	45 tpy by 1/1/2027 30 tpy by 1/1/2028 13 tpy by 1/1/2030
Potential NOx Emission Reductions	65.3 tpy by 1/1/2035 (with a potential extension up to three <u>six</u> years)	58.3 tpy by 1/1/2026 (with potential extension up to three years)	69.5 tpy by 1/1/2035 (with a potential extension up to three <u>six</u> years)	58.3 by 1/1/2035 (with a potential extension up to three six years)	58.3 tpy by 1/1/2030 (with a potential extension up to three six years)
Prohibition Deadline to Install New Diesel Internal Combustion Engines	1/1/2028 (with a potential of six additional months after any time extension is provided)	1/1/2024	Same as Proposed Project	1/1/2029 (with a potential of six additional months after any time extension is provided)	Same as Proposed Project
Prohibition Deadline to Install Equipment that Does Not Meet the definition of NZE or ZE Electric Generating Unit	1/1/2028 (with a potential of six additional months after any time extension is provided)	N/A	Same as Proposed Project	1/1/2029 (with a potential of six additional months after any time extension is provided)	Same as Proposed Project
Deadline to Install NZE and/or ZE Electric Generating Units With a Cumulative Rating ≥ 1.8 MW	1/1/2030 (with a potential <u>of six</u> <u>additional months after</u> <u>any time</u> extension up to three years <u>is provided</u>)	N/A	Same as Proposed Project	1/1/2035 (with a potential <u>of six</u> <u>additional months after</u> <u>any time</u> extension up to three <u>years</u> is provided)	Same as Proposed Project
Deadline to Remove All Prime Power Diesel Internal Combustion Engines With an Installation Date Earlier than Date of Adoption From Service	1/1/2030 (with a potential of six additional months after any time extension is provided)	N/A	Same as Proposed Project	1/1/2035 (with a potential of six additional months after any time extension is provided)	Same as Proposed Project

 Table 1-3

 Summary of the Proposed Project (PAR 1135) and Alternatives

Rule Elements	Proposed Project: PAR 1135	Alternative A: No Project	Alternative B: More Stringent Proposed Project	Alternative C: Less Stringent Proposed Project	Alternative D: No ZE Equipment
Time Extension Provision for Meeting the Annual NOx Emission Limits	An option for a three- year extension to meet 45 tpy and 30 tpy by 1/1/2030, and 1/1/2031, respectively An option for a threesix- year extension to meet 13 tpy by 1/1/ 2033 2036 Up to threesix-year extension option to meet 6 tpy by 1/1/ 2038 2041	An option for a three- year extension to meet 13 tpy by 1/1/2029	An option for a three- year extension to meet 45 tpy and 30 tpy by 1/1/2030, and 1/1/2031, respectively An option for a three <u>six</u> - year extension to meet 13 tpy by 1/1/ 2033 2036 Up to three <u>six</u> -year extension option to meet 1.8 tpy by 1/1/ 2038 2041	An option for a three- year extension to meet 30 tpy and 20 tpy by 1/1/2032, and 1/1/2034, respectively An option for a three <u>six</u> - year extension to meet 13 tpy by 1/1/ 2038 2041	An option for a three- year extension to meet 45 tpy and 30 tpy by 1/1/2030, and 1/1/2031, respectively An option for a three <u>six</u> - year extension to meet 13 tpy by 1/1/ 2033 2036

Table 1-3 (concluded)Summary of the Proposed Project (PAR 1135) and Alternatives

Table 1-4
Comparison of Adverse Environmental Impacts of the Proposed Project (PAR 1135) and Alternatives

Air Quality & GHGs Impact Areas	Proposed Project: PAR 1135	Alternative A: No Project	Alternative B: More Stringent Proposed Project	Alternative C: Less Stringent Proposed Project	Alternative D: No ZE Equipment
Construction Criteria Pollutants	 PAR 1135 only impacts one electricity generating facility located on Santa Catalina Island. Compliance with the proposed project may be achieved through replacing three existing diesel engines with three new Tier 4 Final diesel engines, replacing existing microturbines with five linear generator and three fuel cells, and installing solar powered batteries and photovoltaic (PV) cells.* Less than significant impacts in peak daily emissions for construction: VOC: 9.5 lbs/day NOx: 68.0 lbs/day CO: 52.5 lbs/day SOx: 0.1 lbs/day PM10: 5.0 lbs/day PM2.5: 3.9 lbs/day 	 Under this alternative, the electricity generating facility located on Santa Catalina Island would be required to meet 13 tpy NOx limit by 1/1/2026 (with potential extension up to three years). However, no new diesel engine installations are allowed after 1/1/2024, so this facility would need to find non-diesel technology in order to satisfy the annual NOx limit. The November 2018 Final Mitigated SEA for Rule 1135 originally analyzed environmental impacts associated with compliance activities at six affected facilities (including the electricity generating facility located on Santa Catalina Island) and concluded less than significant impacts in peak daily construction emissions for all the affected facilities. 	Compared to PAR 1135, more NZE units are expected to be installed under this alternative. Because replacing three existing diesel engines with three new Tier 4 Final diesel engines, replacing existing microturbines with NZE units, and installing ZE technologies are assumed to be sequential to minimize power disruptions or reductions to the facility's customers during construction, Alternative B would result in similar peak daily construction emissions to those of the proposed project. •Less than Significant Impacts in peak daily emissions for construction: Same as Proposed Project	Compared to PAR 1135, compliance with Alternative C is not expected to require installation of any ZE technologies. Because replacing three existing diesel engines with three new Tier 4 Final diesel engines, and replacing existing microturbines with NZE units are assumed to be sequential to minimize power disruptions or reductions to the facility's customers during construction, Alternative C would result in similar peak daily construction emissions to those of the proposed project. •Less than Significant Impacts in peak daily emissions for construction: Same as Proposed Project	Compared to PAR 1135, compliance with Alternative D is not expected to require installation of any ZE technologies. Because replacing three existing diesel engines with three new Tier 4 Final diesel engines, and replacing existing microturbines with NZE units are assumed to be sequential to minimize power disruptions or reductions to the facility's customers during construction, Alternative D would result in similar peak daily construction emissions to those of the proposed project. •Less than significant impacts in peak daily emissions for construction: Same as Proposed Project

*The combination of equipment replacements is considered worst-case for the purpose of determining potential peak impacts. However, representatives from the electricity generating facility located on Santa Catalina Island indicated that they are also considering other combinations of equipment replacements such as installing NZE propane engines instead of the linear generators and fuel cells but this combination would not represent a worst-case scenario and would be expected to have fewer impacts.

Table 1-4 (continued)
Comparison of Adverse Environmental Impacts of the Proposed Project (PAR 1135) and Alternatives

Air Quality & GHGs Impact Areas	Proposed Project: PAR 1135	Alternative A: No Project	Alternative B: More Stringent Proposed Project	Alternative C: Less Stringent Proposed Project	Alternative D: No ZE Equipment
Operation Criteria Pollutants	 Potentially Significant Impacts due to delayed NOx emission reductions at the electricity generating facility located on Santa Catalina Island as follows: 116.71 lbs/day from 1/1/2024 to 1/1/2025 144.11 lbs/day from 1/1/2025 to 1/1/2026 319.45 lbs/day from 1/1/2026 to 1/1/2027 (with a potential extension up to three years) 175.34 lbs/day from 1/1/2027 (with a potential extension up to three years) to 1/1/2028 (with a potential extension up to three years) 93.15 lbs/day from 1/1/2028(with a potential extension up to three years) to 1/1/2030 (with a potential extension up to three years) 	•The November 2018 Final Mitigated SEA for Rule 1135 originally analyzed environmental impacts associated with compliance activities at six affected facilities (including the electricity generating facility located on Santa Catalina Island) and concluded less than significant impacts in peak daily operational emissions for all the affected facilities.	Potentially Significant Impacts: Same as Proposed Project	PotentiallySignificantImpactsdue to delayedNOx emission reductionsattheelectricitygeneratingfacilitylocated on Santa CatalinaIsland as follows:116.71lbs/dayfrom1/1/2024 to 1/1/2025144.11lbs/dayfrom1/1/2025 to 1/1/2026319.45lbs/daygenerationup tothreeyears)93.15lbs/dayfrom1/1/2029(with a potentialextension up to threeyears)93.15lbs/daygenerationup tothree years)38.36lbs/day38.36lbs/dayfrom1/1/2031(with a potentialextension up tothreeyears)to1/1/2035(with a potentialextension up tothreeyears)	Potentially Significant Impacts: Same as Proposed Project

Table 1-4 (continued) Comparison of Adverse Environmental Impacts of the Proposed Project (PAR 1135) and Alternatives

Air Quality & GHGs Impact Areas	Proposed Project: PAR 1135	Alternative A: No Project	Alternative B: More Stringent Proposed Project	Alternative C: Less Stringent Proposed Project	Alternative D: No ZE Equipment
GHGs	 Less Than Significant Impacts: Implementation of PAR 1135 may result in the generation of 4.33 amortized MT/yr of CO2e emissions during construction and 1099.57 MT/yr of CO2e emissions during operation. The maximum annual operational GHG emissions at Facility 2 come from the following activities to meet 45 tpy NOx limit: 1) increased annual barge trips for fuel delivery to Santa Catalina; and 2) incremental increases in annual operational GHG emissions from power producing units. 	•The November 2018 Final Mitigated SEA for Rule 1135 originally estimated 36.35 MT/year of GHGs due to construction and operation activities at six affected facilities (including the electricity generating facility located on Santa Catalina Island) and thus, concluded less than significant GHG impacts.	 Less Than Significant Impacts: Compared to PAR 1135, the construction activities under Alternative B would occur over a longer period of time due to replacement of existing microturbines with more NZE units, thus resulting in slightly higher GHG emissions during construction. Since Alternative B would have the same requirement as PAR 1135 to meet 45 tpy NOx limits, no changes to the maximum annual operational GHG emissions are expected under this alternative compared to PAR 1135. 	 Less Than Significant Impacts: Compared to PAR 1135, the construction activities under Alternative C would occur over a shorter period of time due to no expected ZE installation, thus resulting in lower GHG emissions during construction. Since Alternative C would remove the requirement to meet the 45 tpy NOx limit, lower operational GHG emissions are expected under this alternative compared to PAR 1135. 	 Less Than Significant Impacts: Compared to PAR 1135, the construction activities under Alternative D would occur over a shorter period of time due to no expected ZE installation, thus resulting in lower GHG emissions during construction. Since Alternative D would have the same requirement as PAR 1135 to meet 45 tpy NOx limit, no changes to maximum annual operational GHG emissions are expected under this alternative compared to PAR 1135.

Table 1-4 (continued) Comparison of Adverse Environmental Impacts of the Proposed Project (PAR 1135) and Alternatives

Air Quality & GHGs Impact Areas	Proposed Project: PAR 1135	Alternative A: No Project	Alternative B: More Stringent Proposed Project	Alternative C: Less Stringent Proposed Project	Alternative D: No ZE Equipment
Construction Health Risk Impacts and Odor Nuisance	 Less Than Significant Health Risk and Odor Nuisance Impacts: Sources of health risk are diesel particulate matter from construction activities. However, since the on- and offroad diesel equipment that may be used at PAR 1135 affected facilities are expected to occur over a short-term period during construction, a HRA was not conducted. While the entire construction period, expected to span several years (from the adoption of PAR 1135 until 2035), will include sequential phases such as replacing three diesel engines with three new Tier 4 Final engines, upgrading existing microturbines with NZE power-producing engines, and installing ZE technologies, each phase will occur with several months of gap before the next upcoming phase. Moreover, the quantity of pollutants that may be generated from implementing the proposed project would be less than significant during construction period. Thus, the quantity of pollutants that may be generated during construction from implementing PAR 1135 would not be considered substantial, irrespective of whether sensitive receptors are located near the affected facilities. 	•The November 2018 Final Mitigated SEA for Rule 1135 declared less than significant impacts for health risk and odor nuisance associated with construction activities at six affected facilities (including the electricity generating facility located on Santa Catalina Island).	Less Than Significant Health Risk and Odor Nuisance Impacts: Same as proposed project	Less Than Significant Health Risk and Odor Nuisance Impacts: Same as proposed project	Less Than Significant Health Risk and Odor Nuisance Impacts: Same as proposed project

Table 1-4 (concluded) Comparison of Adverse Environmental Impacts of the Proposed Project (PAR 1135) and Alternatives

Air Quality & GHGs Impact Areas	Proposed Project: PAR 1135	Alternative A: No Project	Alternative B: More Stringent Proposed Project	Alternative C: Less Stringent Proposed Project	Alternative D: No ZE Equipment
Operation Health Risk Impacts	 Potentially Significant Impacts: Potentially maximally impacted (PMI) cancer risk of greater than 10 in a million during the operation of the electricity generating facility located on Santa Catalina Island to meet 45 tpy, 30 tpy, and 13 tpy NOx limits by 1/1/2027 (with a potential extension up to three years), 1/1/2028 (with a potential extension up to three years), and 1/1/2030 (with a potential extension up to three six years), respectively. Once the electricity generating facility located on Santa Catalina Island attains the 6 tpy NOx limit by 1/1/2035 (with a potential extension up to three-six years), health risk impacts would be less than significant. 	• The November 2018 Final Mitigated SEA for Rule 1135 estimated less than significant impacts for operational health risk at six affected facilities (including the electricity generating facility located on Santa Catalina Island).	 The overall conclusions for potentially significant health risk impacts are the same as the proposed project. Once the electricity generating facility located on Santa Catalina Island attains the 1.8 tpy limit (instead of 6 tpy in PAR 1135) by 1/1/2035 (with a potential extension up to three six years), health risk impacts would be less than significant and also much lower compared to the proposed project. 	•The overall conclusions for potentially significant health risk impacts are the same as the proposed project. However, under this alternative, operational health risk impacts would remain significant.	•The overall conclusions for potentially significant health risk impacts are the same as the proposed project. However, under this alternative, operational health risk impacts would remain significant.

Summary Chapter 6 - References

This chapter contains a list of the references, and the organizations and persons consulted for the preparation of this SEA.

Summary Chapter 7 - Acronyms

This chapter contains a list of the acronyms that were used throughout the SEA and the corresponding definitions.

Appendix A

This appendix contains the latest version of PAR 1135.

Appendix B: CalEEMod® Files

This appendix contains the CalEEMod Files for construction activities associated with removing existing diesel engines or microturbines, and installing linear generators to reduce annual NOx emissions from the electric generating facility located on Santa Catalina Island to BARCT levels.

Appendix C: CEQA Impact Evaluations

This appendix contains a summary of total construction emissions, a summary of total operational impacts, and construction impacts per affected facility by PAR 1135. In addition, the energy demand impacts are included in this Appendix.

Appendix D: Air Quality Impact Analysis and Health Risk Assessment

This appendix provides a comprehensive overview of the methodology used in conducting Air Quality Impact Analysis (AQIA) and Health Risk Assessment (HRA) for PAR 1135.

Appendix E: Comment Letters Received on the Draft SEA and Responses to Comments

This appendix contains the comment letters received on the Draft SEA. Comment letters were bracketed, and a response was provided for each bracketed section within each comment letter.

CHAPTER 2

PROJECT DESCRIPTION

Project Location

Project Background

Project Objectives

Project Description

Summary of Affected Facility

Technology Overview

2.1 **PROJECT LOCATION**

PAR 1135 applies to electric generating units at electricity generating facilities located in the South Coast AQMD jurisdiction, which includes the four-county South Coast Air Basin (all of Orange County and the non-desert portions of Los Angeles, Riverside and San Bernardino counties), and the Riverside County portion of the Salton Sea Air Basin and the non-Palo Verde, Riverside County portion of the Mojave Desert Air Basin. The South Coast Air Basin, a subarea of South Coast AQMD's jurisdiction, is bounded by the Pacific Ocean to the west, the San Gabriel, San Bernardino, and San Jacinto mountains to the north and east, and includes all of Orange County and the non-desert portions of Los Angeles, Riverside, and San Bernardino counties. The Riverside County portion of the Salton Sea Air Basin is bounded by the San Jacinto Mountains in the west and spans eastward up to the Palo Verde Valley. A federal non-attainment area (known as the Coachella Valley Planning Area) is a subregion of Riverside County and the Salton Sea Air Basin that is bounded by the San Jacinto Mountains to the west and the eastern boundary of the Coachella Valley to the east (see Figure 2-1). However, only the electricity generating facility located on Santa Catalina Island within Los Angeles County, will be expected to undergo physical modifications necessary to achieve the NOx emission limits contained in PAR 1135.

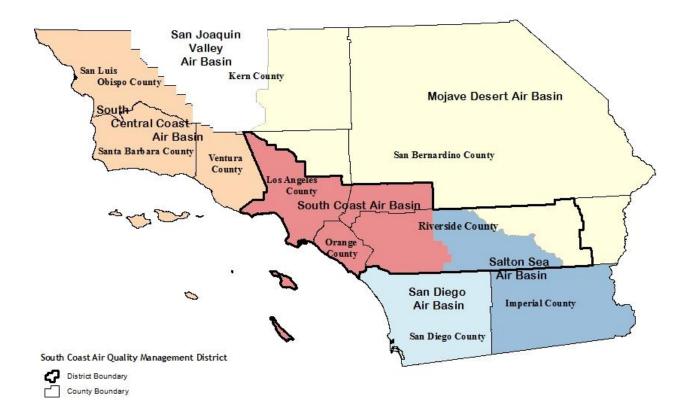


Figure 2-1 Southern California Air Basins and South Coast AQMD's Jurisdiction

2.2 PROJECT BACKGROUND

Rule 1135 is an industry-specific rule which applies to electric generating units (i.e., boilers, turbines, engines, etc.) that are at investor-owned electric utilities, publicly owned electric utilities, or have a generation capacity of at least 50 MW of electrical power for distribution in the state or local electrical grid system. Rule 1135, however, does not include facilities subject to Rule 1109.1, Rule 1150.3, or Rule 1179.1.

On November 2, 2018, amendments to Rule 1135 were adopted which established BARCT NOx limits necessary for transitioning electric generating facilities subject to the RECLAIM to a command-and-control regulatory structure and to implement Control Measure CMB-05 of the 2016 AQMP and AB 617. The 2018 amendments expanded Rule 1135 applicability to all electric generating units at RECLAIM NOx, former RECLAIM NOx, and non-RECLAIM NOx electricity generating facilities. The amendments updated emission limits to reflect current BARCT levels at that time and to provide implementation timeframes for boilers, gas turbines, and internal combustion engines located on Santa Catalina Island. Additionally, the 2018 amendments to Rule 1135 established provisions for monitoring, reporting, and recordkeeping, and exemptions from specific provisions. At the time, six facilities were identified as potentially needing modifications in order to achieve the emission limits in Rule 1135. Of these affected facilities, all but one facility, the electricity generating facility located on Santa Catalina Island, has either made modifications to achieve the emission limits in Rule 1135 or is no longer subject to Rule 1135 requirements.

More recently, Rule 1135 was amended on January 7, 2022 to: 1) remove ammonia limits; 2) update provisions for CEMS; 3) include a reference Rule 429.2 to clarify startup and shutdown requirements; and 4) revise requirements for diesel internal combustion engines on Santa Catalina Island. At the time, stakeholders commented that an updated BARCT assessment was warranted due to the change in averaging time and that the BARCT assessment should emphasize ZE technologies. The adopted resolution directed South Coast AQMD staff to re-initiate rule development in 2022 which included a revised BARCT assessment for the electric generating units located on Santa Catalina Island with a specific focus on non-diesel alternatives as well as ZE and NZE technologies.

In December 2022, the South Coast AQMD adopted the 2022 AQMP which included a series of control measures to achieve the 2015 8-hour ozone NAAQS. In particular, Control Measure L-CMB-06 focused on large combustion sources and assessing low NOx and ZE technologies for power generation, and specifically mentioned replacing existing diesel internal combustion engines with lower-emitting technologies.

Additional amendments to Rule 1135 are currently proposed to address stakeholder comments raised during the January 2022 amendments and partially implement Control Measure L-CMB-06 of the 2022 AQMP. For the electricity generating facility located on Santa Catalina Island which operates six diesel internal combustion engines and 23 microturbines to generate power, staff conducted a BARCT assessment and learned-confirmed that over 90% of the power generated is from diesel internal combustion engines. These six diesel engines were last modified in 2003 to install SCR technology. No other modifications have been made to address the 2018 amendments to Rule 1135. As such, PAR 1135 has been crafted to establish NOx emission limits for electric generating units located on Santa Catalina Island. PAR 1135 also includes monitoring, reporting, and recordkeeping requirements for electric generating units located on Santa Catalina Island.

Rule 1135 was amended on January 7, 2022 to remove ammonia limits, update provisions for Continuous Emission Monitoring Systems, reference South Coast AQMD Rule 429.2 – Startup and Shutdown Exemption Provisions for Oxides of Nitrogen from Electricity Generating Facilities for startup and shutdown requirements, and revise requirements for diesel internal combustion engines on Santa Catalina Island. Staff was directed to re-initiate rule development to include a revised BARCT assessment for the electric generating units located on Santa Catalina Island with a specific focus on non-diesel alternatives and ZE and NZE technologies.

2.3 **PROJECT OBJECTIVES**

The main objectives of the proposed project are to: 1) revise the BARCT assessment for the electric generating units located on Santa Catalina Island with a specific focus on non-diesel alternatives and ZE and NZE technologies; and 2) reduce the final NOx mass emissions limit for the electricity generating facility located on Santa Catalina Island.

2.4 **PROJECT DESCRIPTION**

PAR 1135 has been developed to perform a revised BARCT assessment for the electric generating units located on Santa Catalina Island with a specific focus on non-diesel alternatives and ZE and NZE technologies. PAR 1135 will establish NOx emission limits for the electricity generating facility located on Santa Catalina Island. PAR 1135 includes monitoring, reporting, and recordkeeping requirements for electric generating units located on Santa Catalina Island.

The proposed BARCT limit is estimated to reduce NOx emissions at the electricity generation facility located on Santa Catalina Island by 65.3 tpy, or 0.18 ton per day. PAR 1135 will partially implement Control Measure L-CMB-06 of the 2022 AQMP.

Purpose – subdivision (a) and Applicability – subdivision (b)

There are no proposed changes to the purpose and applicability.

<u>Definitions – subdivision (c)</u>

PAR 1135 adds and modifies definitions to provide clarification New or modified definitions added to PAR 1135 include:

• ANNUAL NOx MASS EMISSIONS means actual emissions of NOx produced from all electric generating units at an electricity generating facility between January 1st through December 31st.

This proposed definition provides clarity that NOx mass emission limits are calculated on a fixed basis per calendar year, rather than on a rolling basis.

• ELECTRIC GENERATING UNIT means a boiler that generates electric power, a gas turbine that generates electric power with the exception of cogeneration turbines, or equipment that generates electric power and is located on Santa Catalina Island. An electric generating unit does not include emergency internal combustion engines and portable engines registered under the California Air Resources Board Statewide Portable Equipment Registration Program (PERP). The definition was modified to broaden the definition of electric generating units located on Santa Catalina Island. The proposed definition includes all prime power electric generating equipment located on Santa Catalina Island.

• SANTA CATALINA ISLAND NEAR-ZERO EMISSION (NZE) ELECTRIC GENERATING UNIT means any electric generating unit located on Santa Catalina Island that produces NOx emissions greater than 0.01 pounds per Megawatt-hour (lb/MW- hr) but less than or equal to 0.07 lb/MW-hr as demonstrated by a South Coast AQMD permit condition or other method determined to be equivalent by the Executive Officer.

This proposed definition provides clarity on the rate of emissions considered to be nearzero emission on Santa Catalina Island. Through the permitting process, staff will determine if equipment meets the emission requirements from a manufacturer guarantee, source test, or other approved method.

• SANTA CATALINA ISLAND ZERO-EMISSION (ZE) ELECTRIC GENERATING UNIT means any electric generating unit located on Santa Catalina Island that produces NOx emissions less than 0.01 lb/MW-hr as demonstrated by a South Coast AQMD permit condition or other method determined to be equivalent by the Executive Officer.

This proposed definition provides clarity on the rate of emissions considered to be zero- emission on Santa Catalina Island. The emissions requirement of less than 0.01 lb/MW-hr NOx for Santa Catalina Island ZE electric generating units is intended to address any potential negligible emissions. However, Santa Catalina Island ZE electric generating units should have emissions of 0 lb/MW-hr NOx, as any equipment that may cause the issuance of air contaminants or may control air contaminants is required to have a permit, except for equipment specified in Rule 219 – Equipment Not Requiring a Written Permit Pursuant to Regulation II.

Emission Limits – subdivision (d)

Current South Coast AQMD Rule 1135 - Emissions of Oxides of Nitrogen from Electricity Generating Facilities (Rule 1135) subparagraph (d)(2)(A) was deleted to remove the first interim annual NOx mass emission limit of 50 tons of NOx by January 1, 2024, as the compliance deadline has passed. It is expected that the electricity generating facility located on Santa Catalina Island can meet the first interim limit of 45 tpy of NOx by January 1, 2027 by replacing two older diesel engines with Tier 4 Final diesel engines.

Subparagraph (d)(2)(A) prohibits the electricity generating facility located on Santa Catalina Island from installing more than three new diesel internal combustion engines. Furthermore, new diesel internal combustion engines installed cannot exceed a maximum cumulative rating of 5.5 MW. The maximum cumulative rating is the sum of the name plate rating of each new diesel internal combustion engine. The new Tier 4 Final diesel engines proposed to be installed are rated at 1.825 Megawatts (MW) each. Staff rounded the maximum cumulative rating for the proposed three Tier 4 final diesel engines to 5.5 MW for simplicity.

Subparagraph (d)(2)(B) extends the deadline prohibiting the installation of any new diesel internal combustion engine from January 1, 2024 to January 1, 2028 or six months after any applicable <u>extensions</u>. Installation of any new diesel internal combustion must be completed by January 1, 2028. Staff updated this provision due to the failure of the cleanest existing diesel engine's new catalyst block to meet particulate matter emission standards as specified by South Coast AQMD

Rule 1470 – Requirements for Stationary Diesel-Fueled Internal Combustion and Other Compression Ignition Engines¹³. It is expected that the electricity generating facility located on Santa Catalina Island can meet the second interim limit of 30 tpy of NOx by January 1, 2028 by replacing a third older diesel engine with Tier 4 Final diesel engine. Due to the existing capacities of fuel storage and limitations to expand fuel storage outside of existing facility footprint, the extension of the prohibition deadline will provide reliability and redundancy in the event barge trips for propane fuel deliveries cannot occur.

Subparagraph (d)(2)(C) will prohibit the installation of any equipment that does not meet the definition of a "Santa Catalina Island Near-Zero-Emission (NZE) Electric Generating Unit" or a "Santa Catalina Island Zero-Emission (ZE) Electric Generating Unit" after January 1, 2028 or six months after any applicable extensions. This provision was added to require the installation of cleaner power generation technologies that were demonstrated to be technologically feasible and cost-effective during the BARCT assessment.

Subparagraph (d)(2)(D) was also added to ensure that a minimum amount of Santa Catalina Island NZE electric generating units and/or Santa Catalina Island ZE electric generating units are installed. Santa Catalina Island NZE electric generating units and/or Santa Catalina Island ZE electric generating units will need to provide approximately 75% of the power at the electricity generating facility located on Santa Catalina Island to meet the final proposed NOx limit of 6 tpy. Throughout the rule development process, representatives of the electricity generating facility located on Santa Catalina Island expressed-indicated that three Tier 4 final diesel engines are necessary to: 1) ensure that grid stability is maintained under all conditions; 2) provide sufficient power production capacity during peak electrical demand periods; and 3) provide redundancy during planned maintenance and unplanned outages. Similarly, backup Santa Catalina Island NZE electric generating units and/or Santa Catalina Island ZE electric generating units are necessary to provide sufficient power during planned maintenance and unplanned outages to meet the final proposed NOx limit as well as minimize the use of diesel engines. Subparagraph (d)(2)(D) requires Santa Catalina Island NZE electric generating units and/or Santa Catalina Island ZE electric generating units with a minimum cumulative rating of 1.8 MW to be installed by January 1, 2030 or six months after any applicable extensions. The minimum cumulative rating is the sum of the name plate rating of each Santa Catalina Island NZE electric generating unit and Santa Catalina Island ZE electric generating unit installed, excluding the highest rated Santa Catalina Island NZE electric generating unit and/or Santa Catalina Island ZE electric generating unit, solar photovoltaic cells, and battery storage. Battery storage does not generate electricity and does not meet the definition of an electric generating unit; however, staff specified that battery storage would be excluded for additional clarity. Compliance with subparagraph (d)(2)(D) can be achieved in many ways. For example, installation of three propane engines rated 1.5 MW each would comply with subparagraph (d)(2)(D) because the cumulative rating when subtracting the highest rated Santa Catalina Island NZE electric generating unit is 3.0 MW¹⁴. However, installation of two propane engines rated 1.81.5 MW each would not comply with subparagraph (d)(2)(D) because the cumulative rating when subtracting the highest rated Santa Catalina Island NZE electric generating unit is 1.5 MW.

¹³ South Coast AQMD, Rule 1470, <u>http://www.aqmd.gov/docs/default-source/rule-book/reg-xiv/rule-1470.pdf</u>

¹⁴ Staff assumed that propane engines can meet the proposed Santa Catalina Island NZE Electric Generating Unit standard of 0.07 lb/MW-hr NOx for the compliance examples contemplated in subparagraph (d)(2)(D).

Subparagraph (d)(2)(E) will establish progressively more stringent NOx mass emission limits for the electricity generating facility located on Santa Catalina Island. The final proposed NOx emission limit is 6 tpy. The NOx mass emission limits include emissions from startups, shutdowns, and missing data substitutions.

Subparagraph (d)(2)(F) requires all prime power diesel internal combustion engines for which installation was completed earlier than *[Date of Adoption]* to be removed from service by January 1, 2030 or six months after any applicable extensions. Therefore, all six existing prime power diesel internal combustion engines will be required to be removed from service by January 1, 2030 or six months after any appliable extensions. Removing from service means physically removing the equipment from the facility or altering the equipment in such a way that it cannot be used without new construction activities. The January 1, 2030, compliance deadline in subparagraph (d)(2)(F) aligns with the implementation date of the 13 tpy NOx limit.

Paragraph (d)(3)(A) requires that by January 1, 2028, the owner or operator conduct a feasibility analysis to determine if the proposed emission limits in clause (d)(2)(E)(iii) can be met by the compliance date. The analysis should identify the electric generating units under consideration, the progress in procuring and installing the electric generating units, a description of how those units would achieve the emission limits, and, if applicable, the length of time of up to three years for an extension to the implementation date.

Subparagraph (d)(3)(B) establishes a requirement that a request for a time extension shall be made available for public review no less than 30 days prior to approval.

Subparagraph (d)(3)(C) provides the criteria for which the Executive Officer will evaluate any extension request for approval.

Similarly, subparagraphs (d)(3)(D) through (d)(3)(F) require that by January 1, 2033, the owner or operator conduct a feasibility analysis to determine if the proposed emission limits in clause (d)(2)(E)(iv) can be met by the compliance date. The same requirements for public review and approval criteria apply.

Subparagraph (d)(5)(A) updates the time extension provision for the electricity generating facility on Santa Catalina Island. PAR 1135 allows the electricity generating facility located on Santa Catalina Island to request up to two-four time extensions; one time extension for the 13 tpy NOx limit and one time extension for the 6 tpyeach of the proposed NOx limits. Each time extension can be approved for up to three years. If the request for the time extension is not submitted at least 365 days prior to the compliance deadlines specified in clauses (d)(2)(E)(iii) and (d)(2)(E)(iv), then the electricity generating facility located on Santa Catalina Island will not be eligible for the time extension.

Subparagraph (d)(5)(B) establishes a requirement that a request for a time extension shall be made available for public review no less than 30 days prior to approval.

Clause (d)(5)(C)(ii) was updated to specify that the extenuating circumstances that demonstrate the need for a time extension-are limited to unforeseen construction interruptions and/or supply chain disruptions.

Monitoring, Recordkeeping, and Reporting Requirements – subdivision (e)

Paragraphs (e)(1) through (e)(3) clarify that Santa Catalina Island NZE electric generating units rated less than or equal to 0.5 Megawatts (MW) and Santa Catalina Island ZE electric generating units do not require installation of continuous emission monitoring systems (CEMS), unless required by South Coast AQMD permit condition. South Coast AQMD permit conditions can be more stringent than South Coast AQMD rules.

Paragraph (e)(4) establishes a method to calculate NOx emissions from Santa Catalina Island NZE electric generating units rated less than or equal to 0.5 MW located on Santa Catalina Island, as those units will not be required to install CEMS. The NOx emissions calculated from Santa Catalina Island NZE electric generating units rated less than or equal to 0.5 MW are required to be added to the total annual NOx emissions from electricity generating units that have CEMS to demonstrate compliance with emission limits specified in paragraph (d)(2).

Paragraph (e)(5) requires records of all data used to calculate the annual NOx emissions from Santa Catalina Island NZE electric generating units rated less than or equal to 0.5 MW for compliance verification purposes. The data is required to be maintained onsite for a minimum of five years and be made available to the Executive Officer upon request.

Paragraph (e)(6) requires the installation of a non-resettable device to continuously record the megawatt-hours hours for each Santa Catalina Island NZE electric generating unit rated less than or equal to 0.5 MW.

2.5 SUMMARY OF AFFECTED FACILITY

The proposed amendments to Rule 1135 will impact one electricity generating facility located on Santa Catalina Island. The electricity generating facility on Santa Catalina Island currently operates six diesel internal combustion engines and 23 microturbines to generate power as well as one battery for energy storage. SCE has stated that the existing microturbines are at the end of their useful life and will require refurbishment to continue to provide 635,000 kilowatts (kW) of power each calendar year, as required per permit condition. Over 90% of the power generated at the electricity generating facility on Santa Catalina Island is from diesel internal combustion engines. The diesel internal combustion engines on Santa Catalina Island produce approximately 10 to 70 times more NOx than other electric generating units subject to Rule 1135. The electricity generating facility on Santa Catalina Island produces more than 10% of the NOx emissions from all electricity generating facilities in South Coast AQMD while providing less than 0.06% of the power¹⁵ in South Coast AQMD jurisdiction. Table 2-1 contains the equipment affected by PAR 1135.

¹⁵ Based on the Final Staff Report for the 2018 amendments to Rule 1135 (9 MWh/15,904 MWh and 0.2 tpd/1.9 tpd).

Equipment Type	Rating (MW)	Construction Year	NOx Emissions ¹⁶
Diesel Engine Unit 7	1	1958	97 ppmv (15% O ₂ , dry)
Diesel Engine Unit 8	1.5	1964	97 ppmv (15% O ₂ , dry)
Diesel Engine Unit 10	1.125	1968	140 ppmv (15% O ₂ , dry)
Diesel Engine Unit 12	1.5	1976	82 ppmv (15% O ₂ , dry)
Diesel Engine Unit 14	1.4	1985	103 ppmv (15% O ₂ , dry)
Diesel Engine Unit 15	2.8	1995	51 ppmv (15% O ₂ , dry)
Microturbines (23 units)	1.49	2011	0.07 lb/MW-hr

Table 2-1: PAR 1135 Affected Equipment

2.6 TECHNOLOGY OVERVIEW

As part of the BARCT assessment, staff conducted a technology assessment to evaluate NOx pollution control technologies for electric generating units located on Santa Catalina Island. Staff reviewed scientific literature, vendor information, and strategies utilized in practice. The technologies are presented in the following discussion and the applicability for use with various electric generating units is noted.

Fuel Cells

A fuel cell is a device capable of producing electrical energy from chemical reactions through the conversion of a fuel such as hydrogen or propane, and an oxidizing agent such as oxygen, into electricity. A fuel cell works similarly to a battery and is comprised of two electrodes, an anode and a cathode, surrounding an electrolyte membrane (Figure 2-2). A fuel such as hydrogen or propane is supplied to the anode and oxygen enters the cathode. The porous electrolyte membrane only allows positively charged protons to pass through to the cathode. Negatively charged electrons that cannot pass through the electrolyte membrane flow through an external circuit to generate an electric current. Oxygen, protons, and unused electrons combine in the catalytic cathode to produce water and heat as a byproduct of waste.

¹⁶ NOx emissions for diesel engines calculated by using the uncontrolled NOx emissions and control efficiency specified in Southern California Edison's Best Available Control Technology and Alternative Analysis for Pebbly Beach Generating Station (Version 00; Revised April 30, 2021) and NOx emissions for microturbines reflect the emission standard in the California Air Resources Board Distributed Generation Certification Regulation.

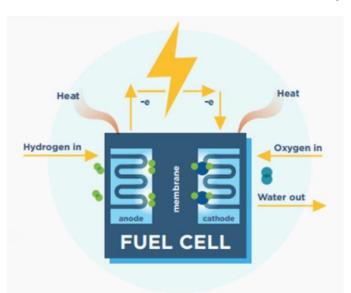


Figure 2-2: Typical Components of a Hydrogen Fuel Cell¹⁷

Fuel cells are two to three times more efficient than internal combustion engines, and provide the flexibility to operate utilizing a variety of fuels such as hydrogen, propane, and biogas. The products of a hydrogen fuel cell are electricity, water, and heat. Alternately, propane fuel cells are expected to produce less than 2.5 ppmv of NOx emissions.¹⁸ Fuel cells can also be combined to form a fuel cell stack in series to yield a higher voltage or in parallel for a higher current and are complementary to other energy technologies such as batteries, solar panels, and wind turbines.

Internal Combustion Engines

Internal combustion engines work by releasing energy through the combustion of a fuel and air mixture. Gasoline or diesel are most commonly used but other fuels such as natural gas, propane, or biodiesel may also be utilized. An internal combustion engine consists of two components working together, a fixed cylinder and a piston. Expanding combustion gases within the engine pushes the piston, which in turn rotates the crankshaft. This high-speed motion generates an electric current.

Non-road diesel internal combustion engines contribute considerably to air pollution. To improve air quality, the U.S. EPA developed Tier 4 emission standards for nonroad diesel internal combustion engines to reduce harmful emissions. Replacement with a U.S. EPA Tier 4 Final diesel engine is expected to produce less than 45 ppmv NOx. Replacement with a propane internal combustion engine is expected to produce less than <u>or equal to 11 ppmv NOx0.07 lb/MW-hr</u>.

Linear Generators

A linear generator works to directly convert linear motion into electricity by compressing a mixture of fuel and air in a center reaction zone. The compression of fuel and air creates a chemical reaction that drives magnets through copper coils in a linear motion. Energy is created from the magnets

¹⁷ Fuel Cell & Hydrogen Energy Association, Fuel Cell Basics, <u>https://www.fchea.org/fuelcells</u>

¹⁸ Combined Heat and Power Partnership, Catalog of CHP Technologies, Section 6. Technology Characterization – Fuel Cells, <u>https://www.epa.gov/sites/default/files/2015-</u>

^{07/}documents/catalog_of_chp_technologies_section_6._technology_characterization_-_fuel_cells.pdf

attached to oscillators, which interact with the copper coils during linear motion to generate electricity (Figure 2-3).

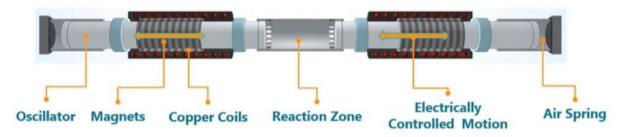


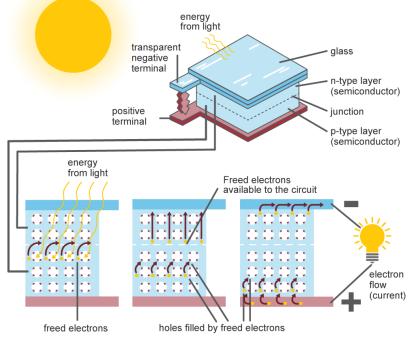
Figure 2-3: Components of a Linear Generator¹⁹

Linear generators maintain relatively low reaction temperatures which reduce NOx formation. Further, linear generators do not require add-on control technologies such as selective catalytic reduction to control NOx emissions and have lower start-up emissions since they are not dependent on a catalyst to reach a destruction temperature. In addition, linear generators utilize a parametric monitoring system to maintain proper combustion to meet energy demands. The parametric monitoring system works by monitoring air and fuel flow to ensure a proper air-to-fuel ratio is achieved, which also ensures emissions are under control. Lastly, linear generators provide the flexibility to operate utilizing various fuels including hydrogen and propane.

Solar Photovoltaic Cells

Solar PV cells generate ZE electricity by absorbing sunlight and utilizing light energy to create an electrical current. Light consists of photons vibrating at a range of wavelengths, and the wavelengths can be captured by a solar PV cell. Solar PV cells are made of a semiconductor material, typically silicon, that is treated in a way that allows it to interact with photons from sunlight. Sunlight energy absorbed by solar PV cells causes electrons to flow through two layers of silicon to create an electric field (Figure 2-4). The electric field forces loosen electrons to flow through in one direction, generating an electric current. Metals plates on each sides of the solar PV cells are wired together and installed on top of a substrate such as metal or glass to create solar panels, which are then installed collectively as a group to form a solar power system.

¹⁹ Greentech Media, "Mainspring Energy Lands \$150M Deal to Deploy its Linear Generators with NextEra," <u>https://www.greentechmedia.com/articles/read/mainspring-energys-linear-generators-to-roll-out-through-150m-deal-with-nextera</u>.



Source: U.S. Energy Information Administration

Figure 2-4: Inside a Solar PV Cell²⁰

Solar PV cells can supply power through different systems. Through an on-grid system, excess power is produced by solar panels fed to the local utility grid, which can supply power that solar panels are not producing (e.g. at night). Off-grid systems contain solar panels that charge batteries where electricity is drawn. A hybrid system consists of solar panels connected to the grid and a battery backup to store excess power.

Tidal and Current Energy Harvesting Systems

Tidal and current energy harvesting systems are a renewable ZE technology that generates electricity from tidal streams and ocean currents (Figure 2-5). Tidal and current energy harvesting systems generate power by the wing utilizing the hydrodynamic lift force created by the underwater current and the turbine being pulled through the water at a water flow higher than the stream speed. The turbine shaft turns the generator which outputs electricity to the grid via a power cable.

²⁰ United States Energy Information Administration, Photovoltaics and Electricity, <u>https://www.eia.gov/energyexplained/solar/photovoltaics-and-</u> <u>electricity.php#:~:text=The% 20U.S.% 20Energy% 20Information% 20Administration% 20% 28EIA% 29% 20estimates% 20that,2</u> <u>020% 2C% 20up% 20from% 2011% 20billion% 20kWh% 20in% 202014</u>.

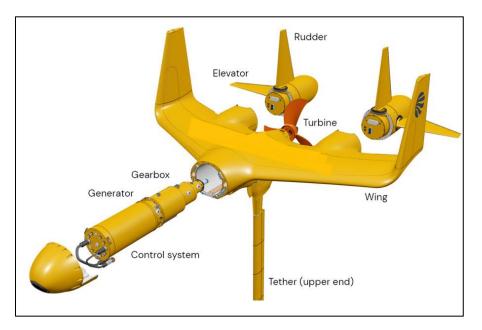


Figure 2-5: Tidal and Current Energy Harvesting System

Senate Bill (SB) 605 (Padilla, Chapter 405, Statutes of 2023) requires the California Energy Commission, in consultation with other state agencies, to evaluate the technological and economic feasibility of deploying wave and tidal energy²¹. Other requirements of SB 605 include identifying suitable sea space for wave and tidal energy projects and identifying monitoring strategies to evaluate impacts to marine and tidal ecosystems.

Initial BARCT Emission Limit and Other Considerations

Electricity Demand

The electricity generating facility on Santa Catalina Island historically produces approximately 29,000 MW-hr per year of power. The average hourly load is approximately 3.3 MW. In September 2022, the electricity generating facility located on Santa Catalina Island reached a new peak load of 6.3 MW during a heat wave. The historical annual power generation and new peak load were used to determine feasible repower scenarios to establish BARCT.

Space Limitations

A significant challenge for installing ZE and/or NZE technologies at the electricity generating facility located on Santa Catalina Island is limited space (Figure 2-6). The estimated available onsite space for ZE and/or NZE technologies is less than 5,000 square feet. The electricity generating facility located on Santa Catalina Island also provides water and gas service, which limits the equipment that could be removed and replaced with ZE and/or NZE equipment on the existing facility footprint. The BARCT analysis assumed that three of the six existing diesel engines that will not be replaced with Tier 4 Final diesel engines and all existing microturbines could be removed to install ZE and/or NZE technologies for power generation (see areas marked in red in (Figure 2-6). Nonetheless, representatives from the electricity generating facility located

²¹ California SB 605, Padilla, Chapter 405 (2023), <u>https://legiscan.com/CA/text/SB605/id/2844364.</u>

on Santa Catalina Island indicated that they are considering installing some NZE technologies in other available areas within the PBGS footprint to meet the proposed BARCT limit.

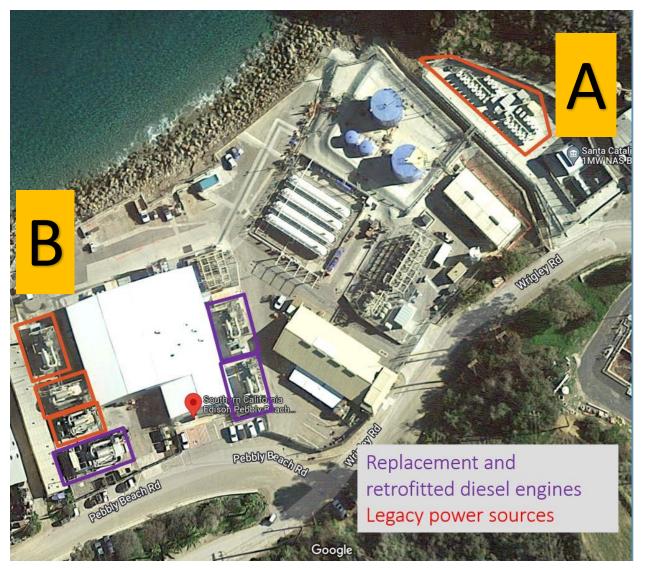


Figure 2-6: Land Availability at the Electricity Generating Facility Located on Santa Catalina Island

A – Microturbine platform B – Diesel internal combustion engines

The estimated number of ZE and NZE units that could fit in the existing facility footprint is listed in Table 2-2.²² It does not account for potential ancillary equipment needed, except for linear generators located on the microturbine pad. <u>Representatives from t</u>The electricity generating facility located on Santa Catalina Island <u>has since stated have also indicated possible</u> plans to install NZE units at location B.

²² Staff's analysis assumed that ZE and/or NZE technologies were not stacked, however, some vendors stated that their technology has the capability of being stacked.

ZE or NZE Technology	Number of Units in Available Onsite Space	Electric Power Output (MW)		
Propane Linear Generators	11	2.75		
Hydrogen Linear Generators	11	2.75		
Propane Fuel Cells	13	5.7		
Hydrogen Fuel Cells	4	4		

The possibility of land acquisition outside of the existing facility footprint to install ZE and/or NZE technologies was also considered. Additional land procurement or lease would be necessary for solar PV cells to provide a significant contribution of power generation to Santa Catalina Island. However, there is limited land available on Santa Catalina Island to accommodate the installation of solar PV cells, as most open land on the island is mountainous and solar energy production is optimal when the equipment is sited on flat land. A potential site on Santa Catalina Island for the installation of solar PV cells or other ZE and/or NZE technologies, is Middle Ranch (Figure 2-7). Middle Ranch is approximately 15 acres, which can accommodate solar PV installations that could provide approximately 30% of historical power generation needed for Santa Catalina Island. The electricity generating facility has been in discussion with the Catalina Island Conservancy who owns the Middle Ranch property. Complications in the permitting process and land use plans may present substantial obstacles to either acquiring or leasing additional land outside of boundaries of this electric generating facility for the purpose of installing solar PV cells. The current land use plan restricts energy facilities from being established on most areas of Santa Catalina Island, including the Middle Ranch site. Modifications to the Santa Catalina Island land use plan would require revisions to existing land use regulations, which could take several years.

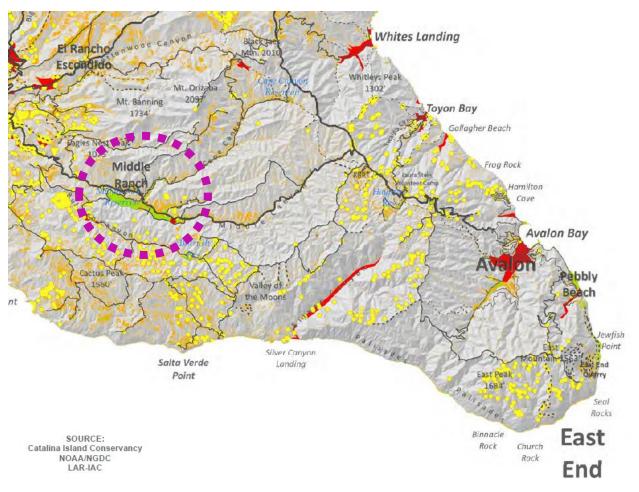


Figure 2-7: Middle Ranch Area of Santa Catalina Island²³

Fuel Storage

Santa Catalina Island does not have fueling infrastructure on the island; all fuel must be brought in by barges. All repower scenarios for the electricity generating facility located on Santa Catalina Island include three diesel internal combustion engines for redundancy because the site already has 30-days of diesel fuel storage. The repower scenarios assume at least 5% power generation (MW-hr per year) from diesel engines in the event that the barge is not running, and fuel cannot be delivered. Fuel deliveries from 2017 to 2021 to Santa Catalina Island were analyzed, and it was found that the longest time lapse between fuel deliveries was five days and that the barge did not run for a maximum of 14 days in a calendar year (approximately 4% of a calendar year). Therefore, it is conservatively assumed that at least 5% of power generation (MW-hr per year) comes from diesel engines. The BARCT analysis assumes that three of the existing diesel engines would be replaced with U.S. EPA Tier 4 Final diesel engines.

Constructing additional fuel storage beyond the existing 30-day supply for diesel and propane storage tanks is limited on the existing facility footprint. If ZE technologies fueled by hydrogen were to be utilized, the electricity generating facility located on Santa Catalina Island would most likely need to expand its existing footprint to accommodate ancillary fuel storage facilities. Potential land for additional fuel storage was identified at a location adjacent to the electricity

²³ Catalina Island Conservancy, GIS Work for Large Solar Project on Island, Accessed July 21, 2022.

generating facility, but outside of the existing facility footprint. During the rule development process, it was determined that acquisition of the land could not be relied upon for the purpose of establishing a BARCT limit.

There are four 30,000-gallon propane storage tanks located at the electricity generating facility located on Santa Catalina Island. However, only three of the propane storage tanks are currently in service due to fire suppression requirements needed to bring the fourth propane storage tank online. Additional water storage for fire suppression is needed to operate the fourth propane storage tank.

SCE stated that a minimum fuel reserve of 25% storage tank capacity is required at all times.²⁴ The average capacity of the propane tanks is 67%, but the propane tanks can be filled up to a maximum aggregate capacity of 83%. There is a 2.9-day fuel reserve at average capacity.²⁵ Since the proposed BARCT limit incorporates 520% diesel engines and 30% ZE technology based on annual power generation (MW-hr per year), existing propane fuel storage was determined to be sufficient.

Initial BARCT Emission Limit

Table 2-3 provides projections of fuel usage and associated fuel tanks delivered based on repower scenarios for the electricity generating facility located on Santa Catalina Island. A maximum capacity of 9,100-gallons (gal) of propane, 1,250-kilograms (kg), or 7,450 gallons of diesel was assumed per fuel tank²⁶. The electricity generating facility located on Santa Catalina Island utilizes approximately two million gallons of diesel and 190,000 gallons of propane annually for power generation, which equates to approximately 300 fuel tanks. The electric generating facility located on Santa Catalina Island also utilizes approximately 650,000 gallons of propane annually for utility service, which equates to approximately 70 fuel tanks.

	Estimated Annual Propane or Hydrogen	Estimated Annual Diesel (gallons)	Approximate Annual Number of Fuel Tanks Barged
Current	190,000 gal	2,030,000	300
<u>50% NZE</u>	<u>900,000 gal</u>	<u>1,015,000</u>	<u>276</u>
65% NZE*	1,859,000 gal	104,000	220
95% NZE	2,861,000 gal	104,000	330
65% ZE*	1,395,000 kg	104,000	1,130
95% ZE	2,146,000 kg	104,000	1,730

Table 2-3: Hydrogen and Propane Fuel Tanks Estimated for Various Repower	Scenarios
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*Assumes 30% solar or other non-fuel based zero-emission technology

A 95% ZE scenario was determined to be technologically infeasible due to the number of fuel tanks that would be required for hydrogen-fueled ZE technologies. South Coast AQMD staff is

²⁴ Between 2019 to 2023, there were seven days in which the volume of propane stored in the tank was less than 25%.

²⁵ The days of propane storage were calculated based on three propane storage tanks, a 10-day utility fuel reserve, a 25% fuel reserve minimum, and fuel needed for 65% NZE technology for the proposed BARCT limit.

²⁶ Fuel tank capacity for barge deliveries is included in the Southern California Edison Pebbly Beach Alternatives Study, Revised Final Action Plan (July 14, 2022): <u>http://www.aqmd.gov/docs/default-source/Agendas/hearing-board/case-documents/exh-d---</u> <u>pbgs-action-plan-(revised-7-14-22).pdf</u>.

only aware of one barge that currently delivers fuel to Santa Catalina Island and this barge makes deliveries Monday through Friday. Based on historical fuel usage at the electricity generating facility on Santa Catalina Island, it is possible to deliver at least two tanks of fuel each day when the barge is operating and the maximum amount of fuel that could be delivered to the electricity generating facility on Santa Catalina Island is two fuel tanks for 260 days out of the year. Therefore, repower scenarios that required over 448 fuel tanks annually were considered to be technologically infeasible.²⁷ Approximately 1,730 fuel tanks would be required annually for a 95% ZE repower scenario using hydrogen-fueled technologies. Additionally, a 95% ZE scenario with any combination of both solar PV cells and hydrogen-fueled equipment was determined to be technologically infeasible. Due to limited land available that is suitable for solar PV cell installation, a maximum of 30% of power generation for Santa Catalina Island could be provided by solar PV cells. The remaining 65% of ZE hydrogen-fueled equipment needed for a 95% ZE scenario is estimated to result in approximately 1,130 fuel tanks annually.

Furthermore, a 95% ZE scenario including hydrogen-fueled technologies would likely require ancillary fuel storage facilities outside of the existing facility footprint. During the rule development process, it was determined that acquisition of the land could not be relied upon for the purposes of establishing a BARCT limit. Moreover, even if land for additional fuel storage could be acquired, the hydrogen fuel source would eventually be depleted as there are currently not enough barges to replenish the hydrogen fuel reserves.

The repower scenario comprised of 30% ZE, 65% NZE, and 5% diesel internal combustion engines is estimated to result in approximately 220 fuel tanks being delivered annually. The quantity of fuel tanks that would be delivered as a result of a repower scenario comprised of 30% ZE, 65% NZE, and 5% diesel internal combustion engines results in approximately 80 fewer fuel tanks being delivered for power generation than current operations.

For a repower scenario comprised of 30% ZE, 50% NZE, and 20% diesel internal combustion engines, approximately 276 fuel tanks per year would need to be delivered. Thus, for a repower scenario comprised of 30% ZE, 50% NZE, and 20% diesel internal combustion engines, approximately 24 fewer fuel tanks would need to be delivered relative to current operations.

The recommendation for the initial BARCT NOx emission limit is based on the technology assessment. A cost-effectiveness analysis, which includes an incremental cost-effectiveness analysis, is then made with cost information provided by stakeholders to further refine the determination for the final BARCT NOx emission limit. An initial BARCT emission limit of 1.6 tpy NOx was proposed for electric generating units located on Santa Catalina Island. The initial BARCT limit is based on any combination of technologies comprising of 30% ZE, 65% NZE, and 5% diesel internal combustion engines for power generation (MW-hr per year) on Santa Catalina Island. The initial BARCT limit was later revised to 1.8 tpy NOx after updating the emission factors used to calculate the final BARCT limit. The emission factors were updated to reflect the U.S. EPA standard for Tier 4 Final engines used in generator sets rated greater than 1,200 hp (1.48 lbs/MW-hr) and emission standard for Santa Catalina Island Zero-Emission Electric Generating Units defined in PAR 1135 (<0.01 lb/MW-hr). The updated emission factors used are conservative, as Tier 4 Final engines can achieve more than 20% lower emissions depending on load.

²⁷ Staff's calculations account for the propane tanks that are delivered for utility service.

Furthermore, Santa Catalina Island Zero-Emission Electric Generating Units are not counted towards emission calculations, as specified in paragraph (e)(4) of PAR 1135.

As noted earlier, BARCT is defined as "an emission limitation that is based on the maximum degree of reduction achievable, taking into account environmental, energy, and economic impacts by each class or category of source." As such and to be consistent with state law, BARCT emission limits take into consideration environmental impacts, energy impacts, and economic impacts. As this facility is very unique being on an island and the only source of power including electricity, water movement, and waste systems, reliable sufficient power is crucial in avoiding blackouts and other public health issues related to polluted water and hazard health from biological waste exposure. When taking into consideration the various factors affecting a reliable energy supply, the final BARCT determination is for 6 tpy NOx limit. In addition to energy demand, other considerations such as power reliability, transmission, grid stability, space limitations, fuel delivery and storage, and challenges for the deployment of new ZE/NZE technologies were taken into account. The initial BARCT analysis at 1.8 tpy was based on delivery of a certain amount of propane per year being delivered to the island and enough storage capacity for 30-days in case of unforeseen circumstances preventing the required daily deliveries by barge while avoiding any loss of power needs on the island. Due to the uncertainty that the delivery can be met all the time and potential lack of storage capacity, a lesser amount of propane delivery was evaluated. This would be an increase from the current delivery of propane but would enable the facility to power near-zero equipment that could generate 50 percent (coupled with 30 percent zero emission equipment) of the demand needed to sufficiently and reliably power all of the island's needs for electricity, water transport, and waste systems, even during peak demand. With the remaining power needed based on the usage of Tier 4 Final diesel engines, this equates to 6 tpy of NOx emissions that can be feasibly achieved. In addition, the amount of propane ensures lower emissions while providing sufficient reliable power for critical infrastructure that supports compliance with the rule emission caps and seeks to avoid rule violations.

CHAPTER 3

EXISTING SETTING

Introduction

Existing Setting

Air Quality and Greenhouse Gas Emissions

Criteria Air Pollutants

Greenhouse Gas Emissions

3.0 INTRODUCTION

To determine the significance of the impacts associated with a proposed project, it is necessary to evaluate the proposed project's impacts against the backdrop of the environment as it exists at the time the environmental analysis is commenced. CEQA Guidelines Section 15360 defines environment as "the physical conditions that exist within the area which will be affected by a proposed project including land, air, water, minerals, flora, fauna, ambient noise, and objects of historical or aesthetic significance." [*See also* Public Resources Code Section 21060.5]. Furthermore, a CEQA document must include a description of the physical environment in the vicinity of the proposed project, as it exists at the time the environmental analysis is commenced, from both a local and regional perspective. [CEQA Guidelines Section 15125]. This environmental setting will normally constitute the baseline physical conditions by which a lead agency determines whether an impact is significant. The description of the environmental setting shall be no longer than is necessary to provide an understanding of the significant effects of the proposed project and its alternatives.

The existing setting is the physical environmental conditions as they existed at the time the NOP was published, or if no NOP is published, at the time the environmental analysis is commenced. [CEQA Guidelines Section 15125].

3.1 EXISTING SETTING

PAR 1135 will impact one electricity generating facility located on Santa Catalina Island. PAR 1135 proposes to: 1) update NOx emission limits and compliance dates; 2) establish provisions for monitoring, reporting, and recordkeeping for NZE electric generating units without CEMS; 3) extend the deadline for prohibiting the installation of new diesel internal combustion engines from January 1, 2024 to January 1, 2028 or six months after any applicable extensions; 4) prohibit the installation of more than three new diesel internal combustion engines with a cumulative rating of 5.5 MW; 5) prohibit the installation of equipment that does not meet the definition of a Santa Catalina Island NZE electric generating unit or a Santa Catalina Island ZE electric generating unit after January 1, 2028 or six months after any applicable extensions; 6) require the installation of Santa Catalina Island NZE and/or ZE electric generating units by January 1, 2030 or six months after any applicable extensions (with a three-year extension option to meet by January 1, 2033) with a minimum cumulative rating of 1.8 MW, excluding the highest rated Santa Catalina Island NZE and/or ZE electric generating unit, solar photovoltaic cells, and battery storage; 7) remove all prime power diesel internal combustion engines for which installation was completed earlier than Date of Adoption from service by January 1, 2030 or six months after any applicable extensions; 8) require a feasibility analysis (e.g., progress in procuring and installing electric generating units) to be conducted for the 13 tpy and six tpy NOx emission limits by January 1, 2028 and January 1, 2033, respectively; and 9) update the time extension provision by including more specific criteria needed for approval, allowing the electricity generating facility located on Santa Catalina Island to request time extensions for extenuating circumstances (e.g., unforeseen construction interruptions and/or supply chain disruptions) for each compliance date or according to the feasibility analyses for meeting each of 13 tpy and six tpy NOx emission limits, and making requests for time extensions available for public review.

As allowed by CEQA Guidelines Sections 15152, 15162, and 15385, the proposed project is designed to amend and tier off of the previous CEQA assessment conducted in the November 2018

Final Mitigated SEA which was certified by the South Coast AQMD Governing Board on November 2, 2018.

The November 2018 Amendments to Rule 1135 were adopted with the goal of reducing NOx emissions from RECLAIM and non-RECLAIM electricity generating facilities which are owned or operated by an investor-owned electric utility, a publicly owned electric utility, or have electric generating units with a combined generation capacity of 50 MW or more of electrical power for distribution in the state or local electrical grid system. The November 2018 amendments to Rule 1135: 1) expanded the rule's applicability to include units at RECLAIM electricity generating facilities and units at electricity generating facilities that were not at electric power generating systems previously subject to Rule 1135; 2) updated the NOx and ammonia emission limits for boilers and gas turbines; 3) established NOx emission limits and added new emission limits for ammonia, CO, VOC, and particulate matter for internal combustion engines; 4) revised monitoring, reporting, and recordkeeping requirements; and 5) revised exemptions. Approximately 1.7 tons per day of NOx emission reductions were expected to be achieved as a result of implementing the November 2018 version of Rule 1135.

While the estimated reduction of NOx emissions from the November 2018 amendments to Rule 1135 were expected to create an environmental benefit, the November 2018 Final Mitigated SEA for Rule 1135, which is the certified regulatory program equivalent to a Mitigated Subsequent Negative Declaration under CEQA, analyzed the environmental impacts associated with the activities that six affected facilities (referred to as Facility 1, 2 3, 4, 5, and 6) were anticipated to undertake to ensure compliance with amended Rule 1135 and that these activities could create secondary adverse environmental impacts. Among all the previously analyzed environmental areas in the November 2018 Final Mitigated SEA for Rule 1135, potentially significant adverse environmental impacts were identified for the topic of hazards and hazardous materials due to the storage and use of aqueous ammonia. As such, mitigation measures were crafted that were shown to reduce the potentially significant adverse hazards and hazardous materials impacts to less than significant levels. To date, the construction activities undertaken in response to the 2018 amendments to Rule 1135 have already been completed at Facilities 1, 4, and 5. Regarding Facility 6, the November 2018 Final Mitigated SEA for Rule 1135 analyzed construction and operational emissions associated with catalyst module replacement in SCR for their simple cycle turbine; however, this facility permanently shut down their turbine at the beginning of 2020. Therefore, the previously analyzed construction and operational emissions attributed to Facility 6 in the November 2018 Final Mitigated SEA have not occurred and will not occur in the future. Regarding Facility 3, the November 2018 Final Mitigated SEA for Rule 1135 analyzed construction emissions associated with removing three existing boilers and installing up to three new turbines with three new SCRs and one new aqueous ammonia storage tank. Instead, Facility 3 indicated that their repower project would shut down and remove their three existing boilers by January 1, 2024, and install a set of batteries and three new prime natural gas IC engines. Because Rule 1135 is not applicable to prime natural gas IC engines and batteries, Facility 3 will no longer be subject to Rule 1135. Therefore, of the six affected facilities identified as being subject to Rule 1135 in the November 2018 Final Mitigated SEA, only Facility 2 has yet to undergo physical modifications necessary to achieve the NOx emission limits contained in the 2018 amendments to Rule 1135. Regarding Facility 2, the November 2018 Final Mitigated SEA for Rule 1135 originally analyzed the environmental impacts associated with replacing five diesel engines with five new Tier 4 Final diesel engines to comply with a NOx emission limit of 13 tpy by January 1, 2026.

CEQA Guidelines Section 15125 defines the existing setting as the physical environmental conditions as they existed at the time the NOP was published, or if no NOP is published, at the time the environmental analysis is commenced. For the November 2018 amendments to Rule 1135, no NOP was prepared, but the environmental analysis was commenced on September 14, 2018 when the NOC announcing the availability of the Draft Mitigated SEA was released for public review and comment. The Draft Mitigated SEA for PAR 1135 contained a detailed analysis of the environmental setting and corresponding environmental effects specifically tailored to implementing the proposed amendments at that time.

Recently, the amendments to Rule 1135 were adopted on January 7, 2022 to regulate NOx emissions from combustion equipment operating at electricity generating facilities. The 2022 amendments to Rule 1135 proposed to: 1) remove ammonia limits which will be addressed during permitting; 2) reference Rule 429.2 for startup and shutdown requirements; 3) add references to the recently amended and adopted Rule 218-series rules relating to requirements for CEMS; and 4) revise the requirements for diesel internal combustion engines located on Santa Catalina Island. The 2022 amendments to Rule 1135 specifically established interim NOx emission limits (i.e., 50 tpy by January 1, 2024 and 45 tpy by January 1, 2025) for the electricity generating facility located on Santa Catalina Island. Since the 2022 amendments to Rule 1135 were not expected to cause new physical modifications, no significant adverse impacts on the environment were identified. Thus, the South Coast AQMD Governing Board determined on January 7, 2022 that the 2022 amendments to Rule 1135 were exempt from CEQA pursuant to CEQA Guidelines Section 15061(b)(3); and a NOE was prepared pursuant to CEQA Guidelines Section 15062.

Currently, PAR 1135 proposes to: 1) remove the 50 tpy NOx emission limit which has an expired compliance date of January 1, 2024; 2) delay the compliance date for the 45 tpy NOx emission limit by two years from January 1, 2025 to January 1, 2027 (with a potential extension up to three years); 3) delay the compliance date for the 13 tpy NOx emission limit by four years from January 1, 2026 to January 1, 2030 (with a potential extension up to three six years); and 4) include new NOx emission limits of 30 tpy and 6 tpy with compliance dates of January 1, 2028 (with a potential extension up to three years) and January 1, 2035 (with a potential extension up to three six years), respectively. Table 1-1 shows the previous, current and proposed NOx emissions limits for the electric generating facility located on Santa Catalina Island as well their corresponding compliance dates.

When comparing the types of activities and environmental impacts resulting from the implementation of Rule 1135 amendments that were previously analyzed in the November 2018 Final Mitigated SEA, to the currently proposed changes which comprise PAR 1135, the type and extent of the physical changes are expected to be similar and to cause similar secondary adverse environmental impacts for the same environmental topic areas that were identified and analyzed in the November 2018 Final Mitigated SEA for Rule 1135. Thus, the proposed project is expected to have generally the same or similar effects that were previously examined in the November 2018 Final Mitigated SEA for Rule 1135. However, the air quality impacts from PAR 1135 will cause delayed NOx emission reductions, interim exceedances of the <u>air quality significance thresholds for the project-specific changes in the</u> 24-hour average ambient air quality standards forconcentrations of PM2.5 and PM10, and interim operational cancer risks which will be more severe than what was discussed in November 2018 Final Mitigated SEA. Specifically, PAR 1135 will result in delayed NOx emission reductions due to: 1) removing the 50 tpy NOx emission limit which has an expired compliance date of January 1, 2024; 2) delaying the compliance date for the 45 tpy NOx emission limit by two years from January 1, 2025 to January 1, 2027 (with a potential

<u>extension up to three years</u>); 3) delaying the compliance date for the 13 tpy NOx emission limit by four years from January 1, 2026 to January 1, 2030 (with a potential extension up to three-six years); and 4) including a new NOx emission limit of 30 tpy with compliance date of January 1, 2028 (with a potential extension up to three years). If any extension is granted for the 13 tpyany NOx emission limit as presented in Table 1-1 (up to three years), the emission reductions will be delayed for a longer period of time.

Based on the preceding discussion, the baseline that was established at the time the NOC was published for the September 2018 Draft Mitigated SEA directly corresponds to the currently proposed project since the nature of the physical impacts that may occur as a result of implementing PAR 1135 are the same as or similar to the previous analysis in November 2018 Final Mitigated SEA.

For this reason, the baseline is the project analyzed in the November 2018 Final Mitigated SEA. As such, this SEA analyzes the incremental changes that may occur subsequent to the project analyzed in the November 2018 Final Mitigated SEA if PAR 1135 is implemented.

In addition, the analysis in this SEA independently considered whether the proposed project would result in new significant impacts for any of the environmental topic areas previously concluded in the November 2018 Final Mitigated SEA to have either no significant impacts or less than significant impacts (with or without mitigation) and no environmental topic area was identified as having potentially significant adverse impacts. A description and the basis for this conclusion is included in Chapter 4 of this SEA.

The baseline for the analysis in this SEA is the project analyzed in the November 2018 Final Mitigated SEA for Rule 1135. The 2018 amendments to Rule 1135 projected an overall NOx emission reduction of approximately 1.7 tpd from the six facilities identified as potentially needing modifications in order to achieve the emission limits in Rule 1135. Of these affected facilities, all but one facility, the electricity generating facility located on Santa Catalina Island, has either made modifications to achieve the emission limits in Rule 1135 or is no longer subject to Rule 1135 requirements. Relative to Facility 2, by establishing a 13 tpy NOx limit by January 1, 2026, the 2018 amendments to Rule 1135 initially projected that approximately 57 tpy NOx emission reductions (equivalent to 0.16 tpd) would be achieved by the electricity generating facility located on Santa Catalina Island by January 1, 2026. As explained earlier, over 90% of the power generated is from the operation of six diesel internal combustion engines and these six diesel engines were last modified in 2003 to install SCR technology. No other modifications have been made at Facility 2 to address the 2018 amendments to Rule 1135. Currently, the annual NOx emissions from Facility 2 are 71.3 tpy which is greater than the 70 tpy this facility was emitting at the time the November 2018 Final Mitigated SEA was prepared.

The November 2018 Final Mitigated SEA for Rule 1135 concluded that no environmental topic area (except for hazards and hazardous materials) would have potentially significant adverse environmental impacts. Mitigation measures were crafted in the November 2018 Final Mitigated SEA that were shown to reduce the potentially significant adverse hazards and hazardous materials impacts to less than significant levels. As analyzed in Chapter 4, PAR 1135 is anticipated to have significant adverse air quality impacts. As such, the following subchapter is devoted to describing the regional existing setting for the air quality which was the only environmental topic area with significant changes, if PAR 1135 is implemented.

3.2 AIR QUALITY AND GREENHOUSE GAS EMISSIONS

Ambient air quality standards have been adopted at the state and federal levels for criteria air pollutants. In addition, both the state and federal government regulate the release of toxic air contaminants and GHG emissions. Projects within South Coast AQMD's jurisdiction are subject to the rules and regulations imposed by the South Coast AQMD as well as regulations adopted by CARB and U.S. EPA. Federal, state, regional, and local laws, regulations, plans, or guidelines that are potentially applicable to the proposed project are summarized in this section.

3.2.1 Criteria Air Pollutants

South Coast AQMD has the responsibility to ensure that state and federal ambient air quality standards (AAQS or standards) are achieved and maintained in its geographical jurisdiction. Health-based air quality standards have been established by California and the federal government for the following criteria air pollutants: ozone (O3), carbon monoxide (CO), nitrogen dioxide (NO2), particulate matter (PM, which includes PM10 and PM2.5), sulfur dioxide (SO2), and lead (Pb). These standards were established to protect sensitive receptors with a margin of safety from adverse health impacts due to exposure to air pollution. The California standards are sometimes more stringent than the federal standards, and in the case of PM10 and SO2, far more stringent. However, for ozone, the current 8-hour California Ambient Air Quality Standard (CAAQS) and the 2015 8-hour NAAQS are at an equivalent level and for PM2.5, the current annual CAAQS and the 2012 annual NAAQS are also at an equivalent level. As a result, the South Coast AQMD relies on the same measures to meet both federal and state ozone and PM2.5 standards. California has also established standards for sulfates, visibility reducing particles, hydrogen sulfide, and vinyl chloride. The state and federal standards for each of these pollutants and their effects on health are summarized in Table 3-1.

South Coast AQMD monitors levels of various criteria pollutants at 38 monitoring stations. The 2020 air quality data (the latest data available) from South Coast AQMDs monitoring stations are presented in Tables 3-2 through 3-8 for the individual criteria air pollutants monitored by South Coast AQMD.

Pollutant	Averaging Time	State Standard ^a	Federal Primary Standard ^b	Most Relevant Effects
	1-hour	0.09 ppm (180 μg/m ³)	0.12 ppm	(a) Short-term exposures: 1) Pulmonary function decrements and localized lung
Ozone (O3)	8-hour	0.070 ppm (137 μg/m ³)	0.070 ppm (137 μg/m ³)	edema in humans and animals; and 2) Risk to public health implied by alterations in pulmonary morphology and host defense in animals; (b) Long-term exposures: Risk to public health implied by altered connective tissue metabolism and altered pulmonary morphology in animals after long-term exposures and pulmonary function decrements in chronically exposed humans; (c) Vegetation damage; and (d) Property damage.
Suspended Particulate Matter	24-hour	50 μg/m ³	150 μg/m ³	(a) Excess deaths from short-term exposures and exacerbation of symptoms in sensitive patients with respiratory disease; and (b) Excess seasonal declines in pulmonary
(PM10)	Annual Arithmetic Mean	$20\ \mu\text{g/m}^3$	No Federal Standard	function, especially in children.
	24-hour	No State Standard	35 µg/m ³	(a) Increased hospital admissions and emergency room visits for heart and lung disease; (b) Increased respiratory symptoms and disease; and (c) Decreased lung
Suspended Particulate Matter (PM2.5)	Annual Arithmetic Mean	12 μg/m ³	12 μg/m ³	functions and premature death.
	1-Hour	20 ppm (23 mg/m ³)	35 ppm (40 mg/m ³)	 (a) Aggravation of angina pectoris and other aspects of coronary heart disease; (b) Decreased exercise tolerance in persons with peripheral vascular disease and lung disease; (c) Impairment of central nervous
Carbon Monoxide (CO)	8-Hour	9 ppm (10 mg/m ³)	9 ppm (10 mg/m ³)	system functions; and (d) Possible increased risk to fetuses.

 Table 3-1

 State and Federal Ambient Air Quality Standards

Pollutant	Averaging Time	State Standard ^a	Federal Primary Standard ^b	Most Relevant Effects
Nitrogen Dioxide	1-Hour	0.18 ppm (339 μg/m ³)	0.100 ppm (188 μg/m ³)	(a) Potential to aggravate chronic respiratory disease and respiratory symptoms in sensitive groups; (b) Risk to public health implied by pulmonary and extra-pulmonary biochemical
(NO ₂)	Annual Arithmetic Mean	0.030 ppm (57 μg/m ³)	0.053 ppm (100 μg/m ³)	and cellular changes and pulmonary structural changes; and (c) Contribution to atmospheric discoloration.
Sulfur Dioxide	1-Hour	0.25 ppm (655 μg/m ³)	75 ppb (196 μg/m ³)	Broncho-constriction accompanied by symptoms which may include wheezing, shortness of breath and chest tightness, during
(SO ₂)	24-Hour	0.04 ppm (105 μg/m ³)	No Federal Standard	exercise or physical activity in persons with asthma.
Sulfates	24-Hour	25 μg/m ³	No Federal Standard	 (a) Decrease in ventilatory function; (b) Aggravation of asthmatic symptoms; (c) Aggravation of cardio-pulmonary disease; (d) Vegetation damage; (e) Degradation of visibility; and (f) Property damage.
Hydrogen Sulfide (H ₂ S)	1-Hour	0.03 ppm (42 μg/m ³)	No Federal Standard	Odor annoyance.
	30-Day Average	1.5 μg/m ³	No Federal Standard	
Lead (Pb)	Calendar Quarter	No State Standard	$1.5 \ \mu g/m^3$	(a) Increased body burden; and (b) Impairment of blood formation and nerve conduction.
	Rolling 3- Month Average	No State Standard	0.15 μg/m ³	
Visibility Reducing Particles	8-Hour	Extinction coefficient of 0.23 per kilometer - visibility of ten miles or more due to particles when relative humidity is less than 70 percent.	No Federal Standard	The statewide standard is intended to limit the frequency and severity of visibility impairment due to regional haze. This is a visibility-based standard not a health-based standard. Nephelometry and AISI Tape Sampler; instrumental measurement on days when relative humidity is less than 70 percent.
Vinyl Chloride	24-Hour	0.01 ppm (26 μg/m ³)	No Federal Standard	Highly toxic and a known carcinogen that causes a rare cancer of the liver.
ppm = parts per millio	n parts of air, by volume on parts of air, by volum	e	mg/m3 = milligra	ans per cubic meter ms per cubic meter b. PM10 and PM2 5 are values not to be exceeded All

Table 3-1 (concluded)State and Federal Ambient Air Quality Standards

^a The California ambient air quality standards for O₃, CO, SO₂ (1-hour and 24-hour), NO₂, PM10, and PM2.5 are values not to be exceeded. All other California standards shown are values not to be equaled or exceeded.

^b The national ambient air quality standards, other than O_3 and those based on annual averages are not to be exceeded more than once a year. The O_3 standard is attained when the expected number of days per calendar year with maximum hourly average concentrations above the standards is equal to or less than one.

Carbon Monoxide

CO is a primary pollutant, meaning that it is directly emitted into the air, not formed in the atmosphere by chemical reaction of precursors, as is the case with ozone and other secondary pollutants. Ambient concentrations of CO in the Basin exhibit large spatial and temporal variations due to variations in the rate at which CO is emitted and in the meteorological conditions that govern transport and dilution. Unlike ozone, CO tends to reach high concentrations in the fall and winter months. The highest concentrations frequently occur on weekdays at times consistent with rush hour traffic and late night during the coolest, most stable portion of the day.

Individuals with a deficient blood supply to the heart are the most susceptible to the adverse effects of CO exposure. The effects observed include earlier onset of chest pain with exercise and electrocardiograph changes indicative of worsening oxygen supply to the heart. Inhaled CO has no direct toxic effect on the lungs but exerts its effect on tissues by interfering with oxygen transport by competing with oxygen to combine with hemoglobin present in the blood to form carboxyhemoglobin (COHb). Hence, conditions with an increased demand for oxygen supply can be adversely affected by exposure to CO. Individuals most at risk include patients with diseases involving heart and blood vessels, fetuses, and patients with chronic hypoxemia (oxygen deficiency) as seen in high altitudes. Reductions in birth weight and impaired neurobehavioral development have been observed in animals chronically exposed to CO resulting in COHb levels similar to those observed in smokers. Recent studies have found increased risks for adverse birth outcomes with exposure to elevated CO levels. These include preterm births and heart abnormalities.^{28,29,30}

On August 12, 2011, U.S. EPA issued a decision to retain the existing NAAQS for CO, determining that those standards provided the required level of public health protection. However, U.S. EPA added a monitoring requirement for near-road CO monitors in urban areas with population of one million or more, utilizing stations that would be implemented to meet the 2010 NO₂ near-road monitoring requirements. The two new CO monitors are at the I-5 near-road site, located in Orange County near Anaheim, and the I-10 near-road site, located near Etiwanda Avenue in San Bernardino County near Ontario, Rancho Cucamonga, and Fontana.

As summarized in Table 3-2, CO concentrations were measured at 23 locations in the South Coast Air Basin and neighboring Salton Sea Air Basin in 2020 but did not exceed the state or federal standards in 2020. The highest 1-hour average CO concentration recorded was 4.5 parts per million (ppm) at the South Central Los Angeles County station, less than the federal and state 1-hour CO standards of 35 ppm and 20 ppm, respectively. The highest 8-hour average CO concentration recorded was 3.1 ppm at the South Central Los Angeles County station, less than the federal and state 8-hour CO standards of 9.0 ppm. All areas within the South Coast AQMD's jurisdiction are in attainment for both the federal and state 1-hour and 8-hour CO standards.

²⁸ U.S. Environmental Protection Agency. 2020. Criteria Air Pollutants. <u>https://www.epa.gov/criteria-air-pollutants</u>, accessed on July 23, 2024.

²⁹ South Coast AQMD. 2015. Health Effects of Air Pollution. <u>http://www.aqmd.gov/docs/default-source/publications/brochures/the-health-effects-of-air-pollution-brochure.pdf</u>, accessed on July 23, 2024.

³⁰ South Coast AQMD. 2005, May. Guidance Document for Addressing Air Quality Issues in General Plans and Local Planning. <u>https://www.aqmd.gov/home/research/guidelines/planning-guidance/guidance-document</u>, accessed on July 23, 2024.

	CARBON MONOXIDE (CO) ^a					
Source Receptor Area No.	Location of Air Monitoring Station	No. Days of Data	Max. Conc. in ppm 1-hour	Max. Conc. in ppm 8-hour		
LOS ANGELES	COUNTY					
1	Central Los Angeles	359	1.9	1.5		
2	Northwest Coastal Los Angeles County	365	2.0	1.2		
3	Southwest Coastal Los Angeles County	364	1.6	1.3		
6	West San Fernando Valley	363	2.0	1.7		
8	West San Gabriel Valley	361	2.6	2.2		
9	East San Gabriel Valley 1	349	2.4	2.0		
9	East San Gabriel Valley 2	310	2.3	1.9		
10	Pomona/Walnut Valley	363	1.5	1.1		
11	South San Gabriel Valley	362	3.1	1.7		
12	South Central Los Angeles County	364	4.5	3.1		
13	Santa Clarita Valley	363	1.2	0.8		
ORANGE COU	NTY					
16	North Orange County	347	2.1	1.2		
17	Central Orange County	361	2.3	1.7		
17	I-5 Near Road ^{##}	359	2.4	2.0		
19	Saddleback Valley	366	1.7	0.8		
RIVERSIDE CO	DUNTY					
23	Metropolitan Riverside County 1	361	1.9	1.4		
23	Metropolitan Riverside County 3	359	1.8	1.5		
25	Elsinore Valley	358	0.9	0.7		
30	Coachella Valley 1**	365	0.8	0.5		
SAN BERNARD	DINO COUNTY					
32	Northwest San Bernardino Valley	364	1.5	1.1		
33	I-10 Near Road ^{##}	363	1.5	1.2		
34	Central San Bernardino Valley 1	358	1.7	1.2		
34	Central San Bernardino Valley 2	360	1.9	1.4		
DISTRICT MAY	XIMUM ^(b)		4.5	3.1		
SOUTH COAST	TAIR BASIN ^(c)		4.5	3.1		

Table 3-2
South Coast AQMD – 2020 Air Quality Data – CO ³¹

ppm = parts per minion of air, by volume $^{##}$ Four near-road sites measuring one or more of the pollutants PM2.5, CO, and/or NO₂ are operating near the following freeways: I-5, I-10, CA-60, and I-710. ^a The federal 8-hour standard (8-hour average CO > 9 ppm) and state 8-hour standard (8-hour average CO > 9.0 ppm) were not exceeded.

The federal and state 1-hour standards (35 ppm and 20 ppm) were not exceeded either.

^b District Maximum is the maximum value calculated at any station in the South Coast AQMD jurisdiction.

^c Concentrations are the maximum value observed at any station in the South Coast Air Basin. Number of daily exceedances are the total number of days that the indicated concentration is exceeded at any station in the South Coast Air Basin.

³¹ South Coast AQMD, 2021. "2020 Air Quality - South Coast Air Quality Management District – CO," Historical Air Quality Data for Year 2020 at locations where CO was monitored; <u>http://www.aqmd.gov/docs/default-source/air-quality/historical-databy-year/aq2020card_final.pdf</u>, accessed on July, 2024.

Ozone

Ozone (O₃), a colorless gas with a sharp odor, is a highly reactive form of oxygen. High ozone concentrations exist naturally in the stratosphere. Some mixing of stratospheric ozone downward through the troposphere to the earth's surface does occur; however, the extent of ozone transport is limited. At the earth's surface in sites remote from urban areas ozone concentrations are normally very low (e.g., from 0.03 ppm to 0.05 ppm).

Ozone is highly reactive with organic materials, causing damage to living cells and ambient ozone concentrations in the Basin are frequently sufficient to cause health effects. Ozone enters the human body primarily through the respiratory tract and causes respiratory irritation and discomfort, makes breathing more difficult during exercise, and reduces the respiratory system's ability to remove inhaled particles and fight infection. Individuals exercising outdoors, children, and people with preexisting lung disease, such as asthma and chronic pulmonary lung disease, are considered to be the most susceptible subgroups for ozone effects. Short-term exposures (lasting for a few hours) to ozone at levels typically observed in Southern California can result in breathing pattern changes, reduction of breathing capacity, increased susceptibility to infections, inflammation of the lung tissue, and some immunological changes. In recent years, a correlation between elevated ambient ozone levels and increases in daily hospital admission rates, as well as mortality, has also been reported. An increased risk for asthma has been found in children who participate in multiple sports and live in high ozone communities. Elevated ozone levels are also associated with increased school absences. Ozone exposure under exercising conditions is known to increase the severity of the previously mentioned observed responses. Animal studies suggest that exposures to a combination of pollutants which include ozone may be more toxic than exposure to ozone alone. Although lung volume and resistance changes observed after a single exposure diminish with repeated exposures, biochemical and cellular changes appear to persist, which can lead to subsequent lung structural changes.^{32,33,34}

As summarized in Table 3-3, O₃ concentrations were measured at 29 locations in the South Coast Air Basin and the Coachella Valley portion of the Salton Sea Air Basin in 2020. Maximum ozone concentrations for all areas monitored were below the stage 1 episode level (0.20 ppm) and below the health advisory level (0.15 ppm). All counties in the Basin, as well as the Coachella Valley, exceeded the level of the 2015 federal 8-hour O₃ standard (0.070 ppm), the state 1-hour O₃ standard (0.09 ppm), and the state 8-hour O₃ standard (0.070 ppm) in 2020. All but one monitoring station (Southwest Coast LA County) exceeded the former 2008 federal 8-hour O₃ standard (0.075 ppm).

Maximum 1-hour average and 4th highest 8-hour average ozone concentrations were 0.185 ppm and 0.125 ppm, respectively (at the Central LA station and East San Bernardino Valley station, respectively), which are greater than the federal 1-hour and 8-hour ozone NAAQS of 0.12 ppm and 0.070 ppm, respectively. The federal 8-hour standard is met at an air quality monitor when the 3-year average of the annual fourth-highest daily maximum 8-hour average is less than 0.070 ppm. The maximum 1-hour concentration also exceeded the state 1-hour ozone standard of 0.09 ppm.

³² U.S. Environmental Protection Agency. 2020. Criteria Air Pollutants <u>https://www.epa.gov/criteria-air-pollutants</u>, accessed on July 23, 2024.

³³ South Coast AQMD. 2015. Health Effects of Air Pollution. <u>http://www.aqmd.gov/docs/default-</u>

source/publications/brochures/the-health-effects-of-air-pollution-brochure.pdf, accessed on July 23, 2024.
 ³⁴ South Coast AQMD. 2005, May. Guidance Document for Addressing Air Quality Issues in General Plans and Local Planning. https://www.aqmd.gov/home/research/guidelines/planning-guidance/guidance-document, accessed on July 23, 2024.

All areas within South Coast AQMD's jurisdiction are in nonattainment for both the federal and state 1-hour and 8-hour ozone standards.

	OZONE $(O_3)^{(a)}$									
			Max.	Max.	4th		No. Days	s Standard	Exceeded	
Source	Location of Air	No.	Conc.	Conc.	High	F	ederal (pp	n)	State (ppm)	
Receptor Area No.	Monitoring Station	Days of Data	in ppm 1-hr	in ppm 8-hr	Conc. ppm 8-hr	Old > 0.124 1-hr	Current > 0.070 8-hr*	2008 > 0.075 8-hr	Current > 0.09 1-hr	Current > 0.070 8-hr
LOS ANGELES COUNTY										
1	Central LA	332	0.185	0.118	0.093	1	22	16	14	22
2	Northwest Coastal LA County	357	0.134	0.092	0.078	1	8	5	6	8
3	Southwest Coastal LA County	350	0.117	0.074	0.066	0	2	0	1	2
4	South Coastal LA County 4	332	0.105	0.083	0.071	0	4	2	4	4
6	West San Fernando Valley	345	0.142	0.115	0.097	0	49	23	14	49
7	East San Fernando Valley	359	0.133	0.108	0.102	5	49	33	31	49
8	West San Gabriel Valley	354	0.163	0.115	0.108	9	60	44	41	60
9	East San Gabriel Valley 1	347	0.168	0.125	0.105	11	61	43	53	61
9	East San Gabriel Valley 2	348	0.173	0.138	0.124	17	97	71	76	97
10	Pomona/Walnut Valley	353	0.180	0.124	0.106	10	84	53	51	84
11	South San Gabriel Valley	356	0.169	0.114	0.089	3	23	15	20	23
12	South Central LA County	354	0.152	0.115	0.072	1	4	3	3	4
13	Santa Clarita Valley	348	0.148	0.122	0.106	10	73	56	44	73
ORANGE	COUNTY									
16	North Orange County	340	0.171	0.133	0.088	3	23	19	15	23
17	Central Orange County	356	0.142	0.097	0.079	2	15	4	6	15
19	Saddleback Valley	364	0.171	0.122	0.090	1	32	25	20	32
RIVERSI	DE COUNTY									
23	Metropolitan Riverside County 1	348	0.143	0.115	0.102	6	81	59	46	81
23	Metropolitan Riverside County 3	350	0.140	0.117	0.103	7	89	62	51	89
24	Perris Valley	358	0.125	0.106	0.097	1	74	48	34	74
25	Elsinore Valley	355	0.130	0.100	0.093	1	52	30	18	52
26	Temecula Valley	364	0.108	0.091	0.084	0	37	20	5	37
29	San Gorgonio Pass	358	0.150	0.115	0.104	3	68	48	29	68
30	Coachella Valley 1**	360	0.119	0.094	0.089	0	49	28	9	49
30	Coachella Valley 2**	358	0.097	0.084	0.081	0	42	17	2	42
SAN BER	NARDINO COUNTY									
32	Northwest San Bernardino Valley	360	0.158/	0.123	0.116	15	114	87	82	114
34	Central San Bernardino Valley 1	348	0.151	0.111	0.105	8	89	65	56	89
34	Central San Bernardino Valley 2	359	0.162	0.128	0.122	15	128	110	89	128
35	East San Bernardino Valley	361	0.173	0.136	0.125	16	141	127	104	141
37	Central San Bernardino Mountains	364	0.159	0.139	0.117	7	118	97	69	118
DISTRIC	Г MAXIMUM ^(b)		0.185	0.139	0.125	17	141	127	104	141
SOUTH C	OAST AIR BASIN ^(c)		0.185	0.139	0.125	27	157	142	132	157
ppm = parts p	per million of air, by volume			**Salton S	ea Air Basin					

Table 3-3 South Coast AQMD – 2020 Air Quality Data – O3³⁵

^a The current (2015) O₃ federal standard was revised effective December 28, 2015.

^b District Maximum is the maximum value calculated at any station in the South Coast AQMD jurisdiction.

^c Concentrations are the maximum value observed at any station in the South Coast Air Basin. Number of daily exceedances are the total number of days that the indicated concentration is exceeded at any station in the South Coast Air Basin.

³⁵ South Coast AQMD, 2021. 2020 Air Quality, South Coast Air Quality Management District, Historical Air Quality Data for Year 2020 at locations where O3 was monitored; http://www.aqmd.gov/docs/default-source/air-quality/historical-data-byyear/aq2020card_final.pdf, accessed on July 23, 2024.

Nitrogen Dioxide

 NO_2 is a reddish-brown gas with a bleach-like odor. Nitric oxide (NO) is a colorless gas, formed from the nitrogen (N₂) and oxygen (O₂) in air under conditions of high temperature and pressure which are generally present during combustion of fuels; NO reacts rapidly with the oxygen in air to form NO_2 . NO_2 is responsible for the brownish tinge of polluted air. The two gases, NO and NO_2 , are referred to collectively as NOx. In the presence of sunlight, NO_2 reacts to form nitric oxide and an oxygen atom. The oxygen atom can react further to form O_3 , via a complex series of chemical reactions involving hydrocarbons. Nitrogen dioxide may also react to form nitric acid (HNO₃) which reacts further to form nitrates, components of PM2.5 and PM10.

Population-based studies suggest that an increase in acute respiratory illness, including infections and respiratory symptoms in children (not infants), is associated with long-term exposures to NO₂ at levels found in homes with gas stoves, which are higher than ambient levels found in Southern California. Increase in resistance to air flow and airway contraction is observed after short-term exposure to NO₂ in healthy subjects. Larger decreases in lung functions are observed in individuals with asthma and/or chronic obstructive pulmonary disease (e.g., chronic bronchitis, emphysema) than in healthy individuals, indicating a greater susceptibility of these subgroups. More recent studies have found associations between NO₂ exposures and cardiopulmonary mortality, decreased lung function, respiratory symptoms, and emergency room asthma visits. In animals, exposure to levels of NO₂ considerably higher than ambient concentrations result in increased susceptibility to infections, possibly due to the observed changes in cells involved in maintaining immune functions. The severity of lung tissue damage associated with high levels of ozone exposure increases when animals are exposed to a combination of ozone and NO₂.^{36,37,38}

With the revised NO₂ federal standard in 2010, near-road NO₂ measurements were required to be phased in for larger cities. The four near-road monitoring stations are: 1) I-5 near-road, located in Orange County near Anaheim; 2) I-710 near-road, located at Long Beach Blvd. in Los Angeles County near Compton and Long Beach; 3) State Route 60 (SR-60 or CA-60) near-road, located west of Vineyard Avenue near the San Bernardino/Riverside County border near Ontario, Mira Loma, and Upland; and 4) I-10 near-road, located near Etiwanda Avenue in San Bernardino County near Ontario, Rancho Cucamonga, and Fontana.

As summarized in Table 3-4, NO₂ concentrations were measured at 27 locations in the South Coast Air Basin and neighboring Salton Sea Air Basin in 2020 with one station (CA-60 Near Road) exceeding the federal 1-hour standard in 2020. There have been exceedances of the peak 1-hour standard at the I-710 near-road station in 2017, and the CA-60 near-road in 2020; however, the 98th percentile value has not exceeded the standard.³⁹ The highest annual average NO₂ concentration recorded was 29.1 ppb (at the CA-60 Near Road station), which is less than the federal and state annual NO₂ standards of 53 ppb and 30 ppb, respectively. All areas within South Coast AQMD's jurisdiction are in attainment for both the federal and state 1-hour and annual NO₂ standards.

³⁶ U.S. Environmental Protection Agency. 2020. Criteria Air Pollutants, <u>https://www.epa.gov/criteria-air-pollutants</u>, accessed on July 23, 2024.

³⁷ South Coast AQMD. 2015. Health Effects of Air Pollution. <u>http://www.aqmd.gov/docs/default-source/publications/brochures/the-health-effects-of-air-pollution-brochure.pdf</u>, accessed on July 23, 2024.

 ³⁸ South Coast AQMD. 2005, May. Guidance Document for Addressing Air Quality Issues in General Plans and Local Planning. https://www.aqmd.gov/home/research/guidelines/planning-guidance/guidance-document.

³⁹ South Coast AQMD, 2022. 2022 Draft Air Quality Management Plan, p. 2-49. <u>http://www.aqmd.gov/docs/default-source/clean-air-plans/air-quality-management-plans/2022-air-quality-management-plan/05-ch2.pdf</u>.

	NITROGEN D	IOXIDE (NO ₂) ^a			
Source Receptor Area No.	Location of Air Monitoring Station	No. Days of Data	Max. Conc. in ppb 1-hour	98 th Percentile Conc. in ppb 1-hour	Annual Average AAM Conc ppb
LOS ANGELES CO	DUNTY				
1	Central LA	364	61.8	54.7	16.9
2	Northwest Coastal LA County	360	76.6	43.9	10.6
3	Southwest Coastal LA County	364	59.7	50.9	9.5
4	South Coastal LA County 4	357	75.3	56.3	12.8
4	I-710 Near Road ^{##}	355	90.3	79.1	22.3
6	West San Fernando Valley	365	57.2	50.1	12.1
7	East San Fernando Valley	357	60.4	52.4	14.5
8	West San Gabriel Valley	354	61.2	49.7	13.6
9	East San Gabriel Valley 1	347	64.8	54.1	13.6
9	East San Gabriel Valley 2	366	50.4	41.9	8.5
10	Pomona/Walnut Valley	355	67.9	59.8	18.3
11	South San Gabriel Valley	365	69.2	573.8	17.8
12	South Central LA County	362	72.3	60.5	14.5
13	Santa Clarita Valley	361	46.3	35.9	9.4
ORANGE COUNT	Y				
16	North Orange County	347	57.2	50.1	12.7
17	Central Orange County	364	70.9	52.1	13.3
17	I-5 Near Road ^{##}	365	69.9	52.6	18.8
RIVERSIDE COUN	VTY			•	
23	Metropolitan Riverside County 1	359	66.4	54.1	13.6
23	Metropolitan Riverside County 3	352	58.1	49.9	12.3
25	Elsinore Valley	345	43.6	37.9	7.4
29	San Gorgonio Pass	363	51.1	47.1	8.5
30	Coachella Valley 1**	365	47.4	34.3	6.6
SAN BERNARDIN	O COUNTY			•	
32	Northwest San Bernardino Valley	364	55.4	44.8	13.9
33	I-10 Near Road ^{##}	345	94.2	75.1	28.7
33	CA-60 Near Road ^{##}	346	101.6	78.0	29.1
34	Central San Bernardino Valley 1	360	66.4	57.9	18.7
34	Central San Bernardino Valley 2	35	54.0	45.6	14.9
DISTRICT MAXIM	IUM ^(b)		101.6	86.3	29.1
SOUTH COAST AI	R BASIN ^(c)		101.6	86.3	29.1
ppb = parts per billion AAM = Annual Arithm Pollutant not monitor	etic Mean	*Incomplete data **Salton Sea Air Basin	n		

Table 3-4South Coast AQMD – 2020 Air Quality Data – NO_2^{40}

-- Pollutant not monitored

Four near-road sites measuring one or more of the pollutants PM2.5, CO, and/or NO2 are operating near the following freeways: I-5, I-10, CA-60, and I-710.

a The NO2 federal 1-hour standard is 100 ppb and the annual standard is annual arithmetic mean NO2 > 0.0534 ppm (53.4 ppb). The state 1-hour and annual standards are 0.18 ppm (180 ppb) and 0.030 ppm (30 ppb).

b District Maximum is the maximum value calculated at any station in the South Coast AQMD jurisdiction.

c Concentrations are the maximum value observed at any station in the South Coast Air Basin. Number of daily exceedances are the total number of days that the indicated concentration is exceeded at any station in the South Coast Air Basin.

⁴⁰ South Coast AQMD, 2021. 2020 Air Quality, South Coast Air Quality Management District, Historical Air Quality Data for Year 2020 at locations where NO₂ was monitored; <u>http://www.aqmd.gov/docs/default-source/air-quality/historical-data-byyear/aq2020card_final.pdf</u>, accessed on July 23, 2024.

Sulfur Dioxide

 SO_2 is a colorless gas with a sharp odor. It reacts in the air to form sulfuric acid (H₂SO₄), which contributes to acid precipitation, and sulfates, which are components of PM10 and PM2.5. Most of the SO₂ emitted into the atmosphere is produced by burning sulfur-containing fuels.

Exposure of a few minutes to low levels of SO_2 can result in airway constriction in some asthmatics. All asthmatics are sensitive to the effects of SO_2 . In asthmatics, increase in resistance to air flow, as well as reduction in breathing capacity leading to severe breathing difficulties, is observed after acute higher exposure to SO_2 . In contrast, healthy individuals do not exhibit similar acute responses even after exposure to higher concentrations of SO_2 . Animal studies suggest that despite SO_2 being a respiratory irritant, it does not cause substantial lung injury at ambient concentrations. However, very high levels of exposure can cause lung edema (fluid accumulation), lung tissue damage, and sloughing off of cells lining the respiratory tract. Some population-based studies indicate that the mortality and morbidity effects associated with fine particles show a similar association with ambient SO_2 levels. In these studies, efforts to separate the effects of SO_2 from those of fine particles have not been successful. It is not clear whether the two pollutants act synergistically or one pollutant alone is the predominant factor.^{41,42,43}

As summarized in Table 3-5, SO₂ concentrations were measured at five locations in 2020. No exceedances of 1-hour federal or state standards of 75 ppb and 250 ppb respectively, for SO₂ occurred in 2020 at any of the five locations monitored the Basin. The maximum 1-hour SO₂ concentration was 6.0 ppb (recorded at the Southwest Coast LA County station). The 99th percentile of 1-hour SO₂ concentration was 9.4 ppb (recorded at the South Coastal Los Angeles County 3 station). Though SO₂ concentrations remain well below the standards, SO₂ is a precursor to sulfate, which is a component of fine particulate matter, PM10, and PM2.5. Historical measurements showed concentrations to be well below standards and monitoring has been discontinued at other stations. All areas within South Coast AQMD's jurisdiction are in attainment for both the federal and state 1-hour SO₂ standards.

⁴¹ U.S. Environmental Protection Agency. 2020. Criteria Air Pollutants, <u>https://www.epa.gov/criteria-air-pollutants</u>, accessed on July 23, 2024.

⁴² South Coast AQMD. 2015. Health Effects of Air Pollution. <u>http://www.aqmd.gov/docs/default-source/publications/brochures/the-health-effects-of-air-pollution-brochure.pdf</u>, accessed on July 23, 2024.

⁴³ South Coast AQMD. 2005. May. Guidance Document for Addressing Air Quality Issues in General Plans and Local Planning. <u>https://www.aqmd.gov/home/research/guidelines/planning-guidance/guidance-document</u>, accessed on July 23, 2024.

SULFUR DIOXIDE (SO ₂) ^a						
Source Receptor Area No.	Location of Air Monitoring Station	No. Days of Data	Maximum Conc. ppb, 1-hour	99 th Percentile Conc. ppb, 1-hour		
LOS ANGELES CO	UNTY					
1	Central LA	333	3.8	3.3		
3	Southwest Coastal LA County	361	6.0	3.3		
4	4 South Coastal LA County 3			9.4		
RIVERSIDE COUN	ГҮ					
23	Metropolitan Riverside County 1	356	2.2	1.7		
34	Central San Bernardino Valley 1	363	2.5	1.7		
DISTRICT MAXIMUM ^(b)				3.3		
SOUTH COAST AIF	R BASIN ^(c)		6.0	3.3		
ppb = parts per billion		= Pollutant not me	onitored			

Table 3-5
South Coast AQMD – 2020 Air Quality Data – SO ₂ ⁴⁴

^a The SO₂ federal 1-hour standard is 75 ppb. The state 1-hour and 24-hour standards are 0.25 ppm (250 ppb) and 0.04 ppm (40 ppb), respectively.

^b District Maximum is the maximum value calculated at any station in the South Coast AQMD jurisdiction.

^c Concentrations are the maximum value observed at any station in the South Coast Air Basin. Number of daily exceedances are the total number of days that the indicated concentration is exceeded at any station in the South Coast Air Basin.

Particulate Matter (PM10 and PM2.5)

Of great concern to public health are the particles small enough to be inhaled into the deepest parts of the lung. Respirable particles (particulate matter less than about 10 micrometers in diameter (PM10)) can accumulate in the respiratory system and aggravate health problems such as asthma, bronchitis, and other lung diseases. Children, the elderly, exercising adults, and those suffering from asthma are especially vulnerable to adverse health effects of particulate matter.

A consistent correlation between elevated ambient fine particulate matter (PM2.5) levels and an increase in mortality rates, respiratory infections, number and severity of asthma attacks, and the number of hospital admissions has been observed in different parts of the United States and various areas around the world. Studies have reported an association between long-term exposure to air pollution dominated by PM2.5 and increased mortality, reduction in lifespan, and an increased mortality from lung cancer. Daily fluctuations in PM2.5 concentrations have also been related to hospital admissions for acute respiratory conditions, to school and kindergarten absences, to a decrease in respiratory function in normal children, and to increased medication use in children and adults with asthma. Studies have also shown lung function growth in children is reduced with long-term exposure to particulate matter. In addition to children, the elderly and people with preexisting respiratory and/or cardiovascular disease appear to be more susceptible to the effects of PM10 and PM2.5.^{45,46,47}

⁴⁴ South Coast AQMD, 2021. 2020 Air Quality, South Coast Air Quality Management District, Historical Air Quality Data for Year 2020 at locations where SO₂ was monitored; <u>http://www.aqmd.gov/docs/default-source/air-quality/historical-data-byyear/aq2020card_final.pdf</u>, accessed on July 23, 2024.

⁴⁵ U.S. Environmental Protection Agency. 2020. Criteria Air Pollutants, <u>https://www.epa.gov/criteria-air-pollutants</u>, accessed on June 10, 2022.

⁴⁶ South Coast AQMD. 2015. Health Effects of Air Pollution. <u>http://www.aqmd.gov/docs/default-source/publications/brochures/the-health-effects-of-air-pollution-brochure.pdf</u>, accessed on July 23, 2024.

 ⁴⁷ South Coast AQMD. 2005, May. Guidance Document for Addressing Air Quality Issues in General Plans and Local Planning. <u>https://www.aqmd.gov/home/research/guidelines/planning-guidance/guidance-document</u>, accessed on July 23, 2024.

As summarized in Table 3-6, PM10 concentrations were measured at 23 locations in 2020. While the Coachella Valley Portion of the Salton Sea Air Basin is in nonattainment, the South Coast Air Basin has remained in attainment for the federal 24-hour PM10 standard ($150 \mu g/m^3$) since 2006, and it was not exceeded in 2020. The maximum 24-hour PM10 concentration of 259 $\mu g/m^3$ was recorded at the Coachella Valley 3 station, but this high reading was attributed to high winds and is excluded in accordance with the U.S. EPA Exceptional Event Rule. Also, due to rounding considerations, the federal standard is technically 155 $\mu g/m^3$. The state 24-hour PM10 (50 $\mu g/m^3$) standard was exceeded at several of the monitoring stations. All areas within South Coast AQMD's jurisdiction are in nonattainment for the state 24-hour PM10 standard, which was exceeded at 19 of the monitoring stations in 2020.

The maximum annual average PM10 concentration of $52.2 \,\mu g/m^3$ was recorded at the Metropolitan Riverside County 3 station. The federal annual PM10 standard has been revoked. The state annual PM10 standard ($20 \,\mu g/m^3$) was exceeded in most stations in each county in the Basin and in the Coachella Valley. All areas within South Coast AQMD's jurisdiction are in nonattainment for the state annual PM10 standard, which was exceeded at most stations in each county in the South Coast Air Basin and in the Coachella Valley in 2020.

On December 14, 2012, U.S. EPA strengthened the annual NAAQS for PM2.5 to $12 \mu g/m^3$ and, as part of the revisions, a requirement was added to monitor near the most heavily trafficked roadways in large urban areas. Particle pollution is expected to be higher along these roadways because of direct emissions from cars and heavy-duty diesel trucks and buses. South Coast AQMD installed the two required PM2.5 monitors at locations selected based upon the heavy-duty diesel traffic, which are: 1) I-710, located at Long Beach Blvd. in Los Angeles County near Compton and Long Beach; and 2) SR-60 near-road, located west of Vineyard Avenue near the San Bernardino/Riverside County border near Ontario, Mira Loma, and Upland.

As summarized in Table 3-7, PM2.5 concentrations were measured at 19 locations in 2020. While the Coachella Valley Portion of the Salton Sea Air Basin is in attainment, the South Coast Air Basin is in nonattainment for federal and state PM2.5 standards. The maximum 98th percentile 24-hour PM2.5 concentration of 34.7 μ g/m³ was recorded at the Metropolitan Riverside County station, less than the federal 24-hour PM2.5 standard of 35 μ g/m³. There is no state 24-hour standard for PM2.5. The maximum annual average PM2.5 concentration of 14.36 μ g/m³ was recorded at the CA-60 Near Road station, greater than the federal and state annual PM2.5 standard of 12 μ g/m³.

SUSPENDED PARTICULATE MATTER PM10 ^{a+}							
Source Receptor Area No.	Location of Air Monitoring Station	No. Days of Data	Max.	No. (%) Samples Exceeding Standard		- Annual Average	
			Conc. µg/m ³ , 24-hour	Federal > 150 μg/m ³ , 24-hour	State > 50 μg/m³, 24-hour	AAM Conc. ^b µg/m ³	
LOS ANGELES CO	UNTY						
1	Central LA	337	77	0	24 (7%)	23.0	
3	Southwest Coastal LA County	37	43	0	0	22.3	
4	South Coastal LA County 2	42	59	0	2 (5%)	24.9	
4	South Coastal LA County 3	12	54	0	2 (17%)	27.8	
9	East San Gabriel Valley 1	43	95	0	8 (19%)	37.7	
9	East San Gabriel Valley 2	333	105	0	9 (3%)	25.2	
13	Santa Clarita Valley	36	48	0	0	22.5	
ORANGE COUNTY	7						
17	Central Orange County	329	120	0	13 (4%)	23.9	
19	Saddleback Valley	42	53	0	1 (2%)	16.8	
RIVERSIDE COUN	TY				• •		
22	Corona/Norco Area	44	100	0	10 (23%)	39.1	
23	Metropolitan Riverside County 1	320	104	0	110 (34%)	30.0	
23	Metropolitan Riverside County 3	304	124	0	154 (51%)	52.2	
24	Perris Valley	37	77	0	6 (16%)	35.9	
25	Elsinore Valley	334	84	0	7 (2%)	22.0	
29	San Gorgonio Pass	42	46	0	0	19.2	
30	Coachella Valley 1**	251	48	0	0	20.4	
30	Coachella Valley 2**	317	77	0	8 (3%)	29.1	
30	Coachella Valley 3**	320	259	1 (0%)	69 (22%)	38.0	
SAN BERNARDING	O COUNTY						
32	Northwest San Bernardino Valley	305	63	0	12 (4%)	30.5	
34	Central San Bernardino Valley 1	40	61	0	6 (15%)	35.8	
34	Central San Bernardino Valley 2	320	80	0	81 (25%)	38.7	
35	East San Bernardino Valley	40	57	0	1 (3%)	23.4	
37	Central San Bernardino Mountains	40	51	0	1 (3%)	18.1	
DISTRICT MAXIMUM ^(c)			259	1	154	52.2	
SOUTH COAST AIR BASIN ^(d)			124	0	173	52.2	
$\mu g/m^3 = micrograms$	per cubic meter of air Arithmetic Mean	Basin		bendence Day firework	in Coachella Valley (due t s) are excluded in accordar		

Table 3-6South Coast AQMD – 2020 Air Quality Data – PM1048

PM10 statistics listed above are based on combined Federal Reference Method (FRM) and Federal Equivalent Method (FEM) data. Filter-based measurements for PM10 from March 28, 202 to June 2, 2020 are not available due to COVID-19 Pandemic.

^b State annual average (AAM) PM10 standard is > $20 \ \mu g/m^3$. Federal annual PM10 standard (AAM > $50 \ \mu g/m^3$) was revoked in 2006.

^c District Maximum is the maximum value calculated at any station in the South Coast AQMD jurisdiction.

^d Concentrations are the maximum value observed at any station in the South Coast Air Basin. Number of daily exceedances are the total number of days that the indicated concentration is exceeded at any station in the South Coast Air Basin.

⁴⁸ South Coast AQMD, 2021. 2020 Air Quality, South Coast Air Quality Management District, Historical Air Quality Data for Year 2020 at locations where PM10 was monitored; <u>http://www.aqmd.gov/docs/default-source/air-quality/historical-data-byyear/aq2020card_final.pdf</u>, accessed on July 23, 2024.

SUSPENDED PARTICULATE MATTER PM2.5 a									
Source Receptor Area No.	Location of Air Monitoring Station	No. Days of Data	Max. Conc. μg/m ³ , 24-hour	98 th Percentile Conc. in μg/m ³ 24-hr	No. (%) Samples Exceeding Federal Std > 35 µg/m ³ , 24-hour	Annual Average AAM Conc. ^b µg/m ³			
LOS ANGE	LES COUNTY								
1	Central LA	353	47.30	28.00	2 (1%)	12.31			
4	South Coastal LA County 1	117	28.10	26.10	0	11.26			
4	South Coastal LA County 2	357	39.00	28.00	1 (0%)	11.38			
4	I-710 Near Road ^{##}	356	44.00	31.50	2 (1%)	12.93			
6	West San Fernando Valley	116	27.60	26.40	0	10.13			
8	West San Gabriel Valley	117	34.90	31.20	0	11.06			
9	East San Gabriel Valley 1	116	33.00	25.80	0	11.13			
11	South San Gabriel Valley	116	35.40	30.50	0	13.22			
12	South Central LA County	352	43.20	34.10	7 (2%)	13.57			
ORANGE C	OUNTY								
17	Central Orange County	355	41.40	27.10	1 (0%)	11.27			
19	Saddleback Valley	120	35.00	32.70	0	8.81			
RIVERSIDI	E COUNTY				·	•			
23	Metropolitan Riverside County 1	357	41.00	29.60	4 (1%)	12.63			
23	Metropolitan Riverside County 3	358	38.70	34.70	5 (1%)	14.03			
30	Coachella Valley 1**	122	23.90	16.90	0	6.42			
30	Coachella Valley 2**	121	25.60	20.20	0	8.41			
SAN BERN	ARDINO COUNTY					•			
33	CA-60 Near Road ^{##}	356	53.10	3.70	4 (1%)	14.36			
34	Central San Bernardino Valley 1	117	46.10	27.40	1 (1%)	11.95			
34	Central San Bernardino Valley 2	115	25.70	24.70	0	11.66			
38	East San Bernardino Mountains	58	24.30	20.40	0	7.62			
DISTRICT	MAXIMUM ^(c)		53.1	34.1	7	14.36			
SOUTH CO	AST AIR BASIN ^(d)		53.1	34.1	13	14.36			
	rams per cubic meter of air	AAN	I = Annual Arith		-				

Table 3-7South Coast AQMD – 2020 Air Quality Data – PM2.549

PM2.5 statistics listed above are for the FRM data only with the exception of Central Orange County, I-710 Near Road, Metropolitan Riverside County 1 and 3, CA-60 Near Road, and South Coastal LA Count 2 where FEM PM2.5 measurements are used to supplement missing FRM measurements because they pass the screening criteria for the South Coast AQMD Continuous Monitor Comparability Assessment and Request for Waiver dated July 1, 2021.

^b Federal and State standards are annual average (AAM) > 12.0 μ g/m³.

^c District Maximum is the maximum value calculated at any station in the South Coast AQMD jurisdiction.

¹ Concentrations are the maximum value observed at any station in the South Coast Air Basin. Number of daily exceedances are the total number of days that the indicated concentration is exceeded at any station in the South Coast Air Basin.

Lead

Under the federal Clean Air Act, lead is classified as a "criteria pollutant." Lead causes observed adverse health effects at ambient concentrations. Lead is also deemed a carcinogenic toxic air contaminant (TAC) by the Office of Environmental Health Hazard Assessment (OEHHA). Lead in the atmosphere is a mixture of several lead compounds. Leaded gasoline and lead smelters have been the main sources of lead emitted into the air. Due to the phasing out of leaded gasoline, there was a dramatic reduction in atmospheric lead in the Basin over the past three decades. In fact, there were no violations of the lead standards at South Coast AQMD's regular air monitoring stations from 1982 to 2020, primarily due to the removal of lead from gasoline.

⁴⁹ South Coast AQMD, 2021. 2020 Air Quality, South Coast Air Quality Management District, Historical Air Quality Data for Year 2020 at locations where PM2.5 was monitored; <u>http://www.aqmd.gov/docs/default-source/air-quality/historical-data-byyear/aq2020card_final.pdf</u>, accessed on July 23, 2024.

Fetuses, infants, and children are more sensitive than others to the adverse effects of lead exposure. Exposure to low levels of lead can adversely affect the development and function of the central nervous system, leading to learning disorders, distractibility, inability to follow simple commands, and lower intelligence quotient. In adults, increased lead levels are associated with increased blood pressure. Lead poisoning can cause anemia, lethargy, seizures, and death. It appears that there are no direct effects of lead on the respiratory system. Lead can be stored in the bone from early-age environmental exposure, and elevated blood lead levels can occur due to breakdown of bone tissue during pregnancy, hyperthyroidism (increased secretion of hormones from the thyroid gland), and osteoporosis (breakdown of bone tissue). Fetuses and breast-fed babies can be exposed to higher levels of lead because of previous environmental lead exposure of their mothers.^{50, 51, 52}

As summarized in Table 3-8, South Coast AQMD monitored lead concentrations at eight monitoring stations in 2020. The South Coast Air Basin (Los Angeles County area) is currently in nonattainment for lead. This nonattainment designation was due to the operations of specific stationary sources of lead emissions. The Mojave Desert Air Basin and Salton Sea Air Basin are both in attainment for lead. The South Coast AQMD has petitioned U.S. EPA for a redesignation to attainment for the federal lead standard for the Los Angeles County nonattainment area. Stringent South Coast AQMD rules governing lead-producing sources will help to ensure that there are no future violations of the federal standard. At the time of this report, South Coast AQMD has not yet received a response from U.S. EPA regarding the petition. The current lead concentrations in Los Angeles County are below the federal 3-month rolling average standard of $0.15 \,\mu g/m^3$. Further, the state 30-day standard of $1.5 \,\mu g/m^3$ was not exceeded in any areas under the jurisdiction of the South Coast AQMD in 2020.

Sulfates

Sulfates are chemical compounds which contain the sulfate ion and are part of the mixture of solid materials which make up PM10. Most of the sulfates in the atmosphere are produced by oxidation of SO₂. Oxidation of sulfur dioxide yields sulfur trioxide (SO₃), which reacts with water to form sulfuric acid, which then contributes to acid deposition. The reaction of sulfuric acid with basic substances such as ammonia yields sulfates, a component of PM10 and PM2.5.

Most of the health effects associated with fine particles and SO_2 at ambient levels are also associated with sulfates. Thus, both mortality and morbidity effects have been observed with an increase in ambient sulfate concentrations. However, efforts to separate the effects of sulfates from the effects of other pollutants have generally not been successful.^{53,54,55}

⁵⁰ U.S. Environmental Protection Agency. 2020. Criteria Air Pollutants, <u>https://www.epa.gov/criteria-air-pollutants</u>, accessed on July 23, 2024.

⁵¹ South Coast AQMD. 2015. Health Effects of Air Pollution. <u>http://www.aqmd.gov/docs/default-source/publications/brochures/the-health-effects-of-air-pollution-brochure.pdf</u>, accessed on July 23, 2024.

⁵² South Coast AQMD. 2005, May. Guidance Document for Addressing Air Quality Issues in General Plans and Local Planning. <u>https://www.aqmd.gov/home/research/guidelines/planning-guidance/guidance-document</u>, accessed on July 23, 2024.

⁵³ U.S. Environmental Protection Agency. 2020. Criteria Air Pollutants, <u>https://www.epa.gov/criteria-air-pollutants</u>, accessed on July 23, 2024.

⁵⁴ South Coast AQMD. 2015. Health Effects of Air Pollution. <u>http://www.aqmd.gov/docs/default-source/publications/brochures/the-health-effects-of-air-pollution-brochure.pdf</u>, accessed on July 23, 2024.

⁵⁵ South Coast AQMD. 2005, May. Guidance Document for Addressing Air Quality Issues in General Plans and Local Planning. <u>https://www.aqmd.gov/home/research/guidelines/planning-guidance/guidance-document</u>, accessed on July 23, 2024.

		LEAD	a++	SULFATES ^b		
Source Receptor Area No.	Location of Air Monitoring Station	Max. Monthly Average Conc. ^m µg/m ³	Max. 3- Month Rolling Average ^m µg/m ³	No. Days of Data	Max. Conc. µg/m ³ , 24-hour	
LOS ANGE	LES COUNTY					
1	Central LA	0.013	0.011	45	3.3	
3	Southwest Coastal LA County	0.008	0.005			
4	South Coastal LA County 2	0.008	0.006			
4	South Coastal LA County 3			14	2.3	
9	East San Gabriel Valley 1	0.010	0.007	45	3.1	
11	South San Gabriel Valley	0.012	0.011			
12	South Central LA County	0.010	0.009			
ORANGE C	COUNTY					
17	Central Orange County			44	3.3	
RIVERSIDI	E COUNTY					
23	Metropolitan Riverside County 1	0.016	0.010	84	5.2	
30	Coachella Valley 2**			89	2.7	
SAN BERN	ARDINO COUNTY					
34	Central San Bernardino Valley 1			44	3.0	
34	Central San Bernardino Valley 2	0.010	0.09			
DISTRICT	MAXIMUM ^(c)	0.016	0.011		5.2	
SOUTH CO	AST AIR BASIN ^(d)	0.016	0.011		5.2	
	nicrograms per cubic meter of air tot monitored a Air Basin	++ Higher lead consistes immediately monthly and 3-mon μ/m^3 .	downwind of s	stationary lead	sources. Maximu	

 Table 3-8

 South Coast AQMD – 2020 Air Quality Data – Lead and Sulfates⁵⁶

^a Federal lead standard is 3-months rolling average > 0.15 μ g/m³; state standard is monthly average ≥ 1.5 μ g/m³. Leas standards were not exceeded.

^b State sulfate standard is 24-hour $\ge 25 \ \mu g/m^3$. There is no federal standard for sulfate.

^c District Maximum is the maximum value calculated at any station in the South Coast AQMD jurisdiction.

^d Concentrations are the maximum value observed at any station in the South Coast Air Basin. Number of daily exceedances are the total number of days that the indicated concentration is exceeded at any station in the South Coast Air Basin.

As summarized in Table 3-8, South Coast AQMD monitored sulfate at seven monitoring stations in 2020. The state 24-hour sulfate standard of 25 μ g/m³ was not exceeded in the South Coast Air Basin, which is in attainment for sulfate. The Mojave Desert Air Basin and Salton Sea Air Basin are also in attainment for sulfate. There are no federal sulfate standards.

Vinyl Chloride

Vinyl chloride is a colorless, flammable gas at ambient temperature and pressure. It is also highly toxic and is classified by the American Conference of Governmental Industrial Hygienists (ACGIH) as A1 (confirmed carcinogen in humans) and by the International Agency for Research on Cancer (IARC) as 1 (known to be a human carcinogen).⁵⁷ At room temperature, vinyl chloride is a gas with a sickly-sweet odor that is easily condensed. However, it is stored as a liquid. Due to the hazardous nature of vinyl chloride to human health there are no end products that use vinyl

⁵⁶ South Coast AQMD, 2021. 2020 Air Quality, South Coast Air Quality Management District, Historical Air Quality Data for Year 2020 at locations where lead and sulfates were monitored; <u>http://www.aqmd.gov/docs/default-source/air-quality/historicaldata-by-year/aq2020card_final.pdf</u>, accessed on July 23, 2024.

⁵⁷ International Agency for Research on Cancer. Vinyl Chloride Exposure Data, <u>https://monographs.iarc.who.int/wp-content/uploads/2018/06/mono100F-31.pdf</u>, accessed on June 10, 2022.

chloride in its monomer form. Vinyl chloride is a chemical intermediate, not a final product. It is an important industrial chemical chiefly used to produce polymer polyvinyl chloride (PVC). The process involves vinyl chloride liquid fed to polymerization reactors where it is converted from a monomer to a polymer PVC. The final product of the polymerization process is PVC in either a flake or pellet form. Billions of pounds of PVC are sold on the global market each year. From its flake or pellet form, PVC is sold to companies that heat and mold the PVC into end products such as PVC pipe and bottles.

In the past, vinyl chloride emissions have been associated primarily with sources such as landfills. Risks from exposure to vinyl chloride are considered to be localized impacts rather than regional impacts. Because landfills in the South Coast AQMD are subject to Rule 1150.1 – Control of Gaseous Emissions from Municipal Solid Waste Landfills, which contain stringent requirements for landfill gas collection and control, potential vinyl chloride emissions are expected to be below the level of detection. Therefore, South Coast AQMD does not monitor for vinyl chloride at its monitoring stations.

Volatile Organic Compounds

There are no state or NAAQS for VOCs because they are not classified as criteria pollutants. VOCs are regulated, however, because VOCs are a precursor to the formation of ozone in the atmosphere. VOCs are also transformed into organic aerosols in the atmosphere, contributing to higher PM10 and lower visibility levels.

Although health-based standards have not been established for VOCs, health effects can occur from exposures to high concentrations of VOCs because of interference with oxygen uptake. In general, ambient VOC concentrations in the atmosphere are suspected to cause coughing, sneezing, headaches, weakness, laryngitis, and bronchitis, even at low concentrations. Some hydrocarbon components classified as VOC emissions are thought or known to be hazardous. Benzene, for example, one hydrocarbon component of VOC emissions, is known to be a human carcinogen.

Non-Criteria Pollutants

Although South Coast AQMD's primary mandate is attaining the state and NAAQS for criteria pollutants within the Basin, South Coast AQMD also has a general responsibility pursuant to Health and Safety Code Section 41700 to control emissions of air contaminants and prevent endangerment to public health. Additionally, state law requires South Coast AQMD to implement ATCMs adopted by CARB and to implement the Air Toxics "Hot Spots" Act. As a result, South Coast AQMD has regulated pollutants other than criteria pollutants such as TACs, GHGs, and stratospheric ozone depleting compounds. South Coast AQMD has developed several rules which are designed to control non-criteria pollutants from both new and existing sources. These rules originated through state directives, CAA requirements, or the South Coast AQMD rulemaking process.

In addition to promulgating non-criteria pollutant rules, South Coast AQMD has been evaluating control measures in the 2016 AQMP as well as existing rules to determine whether they would affect, either positively or negatively, emissions of non-criteria pollutants. For example, rules which target the VOC components of coating materials and that allow for the replacement of the VOC components with a non-photochemically reactive chlorinated substance would reduce the

impacts resulting from ozone formation but could increase emissions of toxic compounds or other substances that may have adverse impacts on human health.

Carcinogenic Health Risks from TACs: One of the primary health risks of concern due to exposure to TACs is the risk of contracting cancer. The carcinogenic potential of TACs is a public health concern because it is currently believed by many scientists that there is no 'safe' level of exposure to carcinogens. Any exposure to a carcinogen poses some risk of causing cancer. It is currently estimated that about one in four deaths in the United States is attributable to cancer. The proportion of cancer deaths attributable to air pollution has not been estimated using epidemiological methods.

Non-cancer Health Risks from TACs: Unlike carcinogens, for most non-carcinogens it is believed that there is a threshold level of exposure to the compound below which it will not pose a health risk. CalEPA's OEHHA develops Reference Exposure Levels (RELs) for TACs are health-conservative estimates of the levels of exposure at or below which health effects are not expected. The non-cancer health risk due to exposure to a TAC is assessed by comparing the estimated level of exposure to the REL. The comparison is expressed as the ratio of the estimated exposure level to the REL, called the hazard index (HI).

Multiple Air Toxics Exposure Study (MATES): In 1986, South Coast AQMD conducted the first MATES report to determine the risks associated with major airborne carcinogens in the South Coast Air Basin. The most current version (MATES V⁵⁸) consists of a monitoring program, an updated emissions inventory of TACs, and a modeling effort to characterize risk across the South Coast Air Basin. The study focuses on the carcinogenic risk from exposure to air toxics but does not estimate mortality or other health effects from criteria pollutant exposures which are conducted as part of the 2016 AQMP. Two key updates were implemented in MATES V. First, cancer risk estimations now take into account multiple exposure pathways. Previous MATES studies quantified the cancer risks based on the inhalation pathway only; a cumulative cancer risk accounting for inhalation and non-inhalation pathways is approximately 8% higher than the inhalation-only calculation for the MATES V data. Second, along with cancer risk estimates, MATES V includes information on the chronic non-cancer health impacts from inhalation and non-inhalation pathways is approximately twice the inhalation-only calculation for the MATES V data.

3.2.2 Greenhouse Gas Emissions

Greenhouse gases (GHGs) trap heat in the atmosphere, which in turn heats the surface of the Earth. Some GHGs occur naturally and are emitted to the atmosphere through natural processes, while others are created and emitted solely through human activities. The latter, anthropogenic sources of GHGs, is the focus of impacts under CEQA. Traditionally, GHGs and other global warming pollutants are perceived as solely global in their impacts, and that increasing emissions anywhere in the world contributes to climate change anywhere in the world. A study conducted on the health

⁵⁸ South Coast AQMD, MATES V, Multiple Air Toxics Exposure Study in the South Coast AQMD, Final Report, August 2021. <u>http://www.aqmd.gov/docs/default-source/planning/mates-v/mates-v-final-report.pdf</u>, accessed on July 23, 2024.

impacts of CO_2 'domes' that form over urban areas showed that they cause increases in local temperatures and local criteria pollutants, which have adverse health effects.⁵⁹

3.2.2.1 Climate Change

Global climate change is a change in the average weather of the Earth, which can be measured by wind patterns, storms, precipitation, and temperature. Historical records have shown that temperature changes have occurred in the past, such as during previous ice ages. Data indicates that the current temperature record differs from previous climate changes in rate and magnitude.

Gases that trap heat in the atmosphere are often called greenhouse gases (GHGs), comparable to a greenhouse, which captures and traps radiant energy. GHGs are emitted by natural processes and human activities. The accumulation of greenhouse gases in the atmosphere regulates the earth's temperature. Global warming is the observed increase in average temperature of the earth's surface and atmosphere. The primary cause of global warming is an increase of GHGs in the atmosphere. The six major GHGs are carbon dioxide (CO₂), methane (CH₄), nitrous oxide (N₂O), sulfur hexafluoride (SF₆), hydrofluorocarbons (HFCs), and perfluorocarbon (PFCs). The GHGs absorb longwave radiant energy emitted by the Earth, which warms the atmosphere. The GHGs also emit longwave radiation both upward to space and back down toward the surface of the Earth. The downward part of this longwave radiation emitted by the atmosphere is known as the "greenhouse effect." Emissions from human activities such as fossil fuel combustion for electricity production and vehicles have elevated the concentration of these gases in the atmosphere.

- **Carbon dioxide** (**CO**₂) is an odorless, colorless greenhouse gas. Natural sources include the following: decomposition of dead organic matter; respiration of bacteria, plants, animals, and fungus; evaporation from oceans; and volcanic outgassing. Anthropogenic (human caused) sources of CO₂ include burning coal, oil, gasoline, natural gas, and wood.
- Methane (CH₄) is a flammable gas and is the main component of natural gas.
- Nitrous Oxide (N₂O), also known as laughing gas, is a colorless greenhouse gas. Some industrial processes such as fossil fuel-fired power plants, nylon production, nitric acid production, and vehicle emissions also contribute to the atmospheric load of N₂O.
- Sulfur hexafluoride (SF₆) is an inorganic, odorless, colorless, nontoxic, nonflammable gas. SF₆ is used for insulation in electric power transmission and distribution equipment, in the magnesium industry, in semiconductor manufacturing, and as a tracer gas for leak detection.
- **Hydrofluorocarbons (HFCs)** are synthetic man-made chemicals composed of hydrogen, fluorine, and carbon that are used as a substitute for chlorofluorocarbons (whose production was stopped as required by the Montreal Protocol) for use in automobile air conditioners and refrigerants.

⁵⁹ Jacobsen, Mark Z. "Enhancement of Local Air Pollution by Urban CO₂ Domes," Environmental Science and Technology, as described in Stanford University press release on March 16, 2010 available at: <u>https://web.stanford.edu/group/efmh/jacobson/Articles/V/CO2SOM0310.pdf</u>, accessed on July 23, 2024.

• **Perfluorocarbons (PFCs)** are synthetic man-made chemicals composed of fluorine and carbon that are used as a substitute for chlorofluorocarbons in producing aluminum and manufacturing semiconductors

Scientific consensus, as reflected in recent reports issued by the United Nations Intergovernmental Panel on Climate Change, is that the majority of the observed warming over the last 50 years can be attributable to increased concentration of GHGs in the atmosphere due to human activities. Human activities are directly altering the chemical composition of the atmosphere through the buildup of climate change pollutants. In the past, gradual changes in temperature changed the distribution of species, availability of water, etc. However, human activities are accelerating this process so that environmental impacts associated with climate change no longer occur in a geologic time frame but in a human's lifetime. Industrial activities, particularly increased consumption of fossil fuels (gasoline, diesel, coal, etc.), have heavily contributed to the increase in atmospheric levels of GHGs. The United Nations Intergovernmental Panel on Climate Change constructed several emission trajectories of greenhouse gases needed to stabilize global temperatures and climate change impacts. It concluded that a stabilization of greenhouse gases at 400 to 450 ppm carbon dioxide-equivalent (CO₂eq) concentration is required to keep global mean warming below two degrees Celsius, which has been identified as necessary to avoid dangerous impacts from climate change.⁶⁰

The potential health effects from global climate change may arise from temperature increases, climate-sensitive diseases, extreme events, air quality impacts, and sea level rise. There may be direct temperature effects through increases in average temperature leading to more extreme heat waves and less extreme cold spells. Those living in warmer climates are likely to experience more stress and heat-related problems (e.g., heat rash and heat stroke). In addition, climate sensitive diseases may increase, such as those spread by mosquitoes and other insects. Those diseases include malaria, dengue fever, yellow fever, and encephalitis. Extreme events such as flooding, hurricanes, and wildfires can displace people and agriculture, which would have negative consequences. Drought in some areas may increase, which would decrease water and food availability. Global warming may also contribute to air quality problems from increased frequency of smog and particulate air pollution.⁶¹

The impacts of climate change will also affect projects in various ways. Effects of climate change are rising sea levels and changes in snowpack.⁶² The extent of climate change impacts at specific locations remains unclear.

Federal, state, and local agencies are working towards more precisely quantifying impacts in various regions. As an example, the California Department of Water Resources is expected to formalize a list of foreseeable water quality issues associated with various degrees of climate change. Once state government agencies make these lists available, they could be used to more precisely determine to what extent a project creates global climate change impacts.

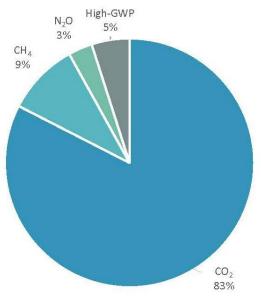
⁶⁰ Intergovernmental Panel on Climate Change (IPCC). 2014. *Fifth Assessment Report: Climate Change 2014*. New York: Cambridge University Press, <u>https://www.ipcc.ch/report/ar5/syr/</u>, accessed on July 23, 2024.

⁶¹ Center for Disease Control. 2016. Climate Change Decreases the Quality of the Air We Breathe. <u>https://www.cdc.gov/climate-health/media/pdfs/AIR-QUALITY-Final_508_1.pdf</u>, accessed on July 23, 2024.

⁶² Office of Environmental Health Hazards Assessment, 2018. Indicators of Climate Change in California. <u>https://oehha.ca.gov/media/downloads/climate-change/report/2018caindicatorsreportmay2018.pdf</u>, accessed on July 23, 2024.

3.2.2.1.1 Statewide Inventory

GHG emissions in the state have been inventoried by CARB. As shown in Figure 3-1, CO2 accounts for 83% of the total 418.2 million metric tons (MT) of CO₂eq emissions in the California in 2019. Figure 3-2 illustrates that transportation (primarily on-road travel) is the single largest source of CO₂ emissions in the state. Upstream transportation emissions from the refinery and oil and gas sectors are categorized as CO₂ emissions from industrial sources and constitute about 50% of the industrial source emissions. When these emissions sources are attributed to the transportation sector, the emissions from the transportation, electricity production, and industrial and residential sources also are important contributors to CO₂ emissions. Figures 3-1 and 3-2 show state GHG emission contributions by GHG and sector based on the 2019 Greenhouse Gas Emission Inventory. The emissions presented in Figure 3-2 are depicted by Scoping Plan sector, which includes separate categories for high-global warming potential (GWP) and recycling/waste emissions that are otherwise typically included within other economic sectors.



2019 Total CA Emissions: 418.2 MMTCO₂e

Figure 3-1 2019 Statewide GHG Emission Contributions by GHG⁶³

⁶³ CARB, 2022. Draft 2022 Scoping Plan Update, Figure 1-7, page 33, <u>https://ww2.arb.ca.gov/sites/default/files/2022-05/2022-draft-sp.pdf</u>, accessed on July 23, 2024.

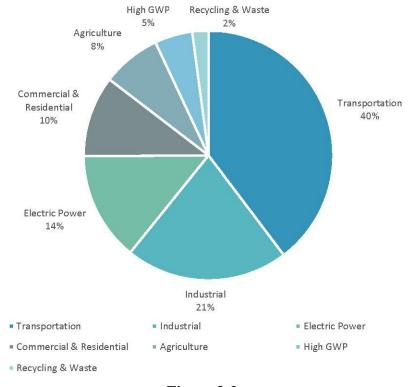


Figure 3-2 2019 Statewide GHG Emission Contributions by Scoping Plan Sector⁶⁴

The GHG emission inventory encompasses emission sources within the state's border, as well as imported electricity consumed in the state. Statewide GHG emissions calculations use many data sources, including data from other state and federal agencies. However, the primary source of data comes from reports submitted to CARB through the CARB Regulation for the Mandatory Reporting of GHG Emissions, which requires facilities and entities with more than 10,000 metric tons of CO₂eq to report emissions directly to CARB. Reported emissions greater than 25,000 metric tons are required to be verified by a CARB-accredited third-part verification body.

3.2.2.2 Regulatory Setting

3.2.2.2.1 Federal

Greenhouse Gas Endangerment Findings: On December 7, 2009, the U.S. EPA Administrator signed two distinct findings regarding greenhouse gases pursuant to the federal Clean Air Act (CAA) Section 202(a). The Endangerment Finding stated that CO₂, CH₄, N₂O, HFCs, PFCs, and SF₆ taken in combination endanger both the public health and the public welfare of current and future generations. The *Cause or Contribute Finding* stated that the combined emissions from motor vehicles and motor vehicle engines contribute to the greenhouse gas air pollution that endangers public health and welfare. These findings were a prerequisite for implementing GHG standards for vehicles. The U.S. EPA and the National Highway Traffic Safety Administration (NHTSA) finalized emission standards for light-duty vehicles in May 2010 and for heavy-duty vehicles in August of 2011. Subsequently, the U.S. EPA rolled back the light duty GHG standards, a decision which is currently under litigation. In August 2021, the U.S. EPA proposed replacement

⁶⁴ CARB, 2022. Draft 2022 Scoping Plan Update, Figure 1-8, page 34, <u>https://ww2.arb.ca.gov/sites/default/files/2022-05/2022-draft-sp.pdf</u>, accessed on July 23, 2024.

GHG standards for light-duty vehicles and announced plans to reduce GHG emissions from heavyduty trucks through a series of major rulemakings over the next three years with the first to be finalized in 2022.⁶⁵ On March 7, 2022, the U.S. EPA proposed the first step in the U.S. EPA's "Clean Trucks Plan" that would revise existing GHG standards for model year 2027 and beyond trucks in subsectors where electrification is advancing at a more rapid pace. The sectors include school buses, transit buses, commercial delivery trucks, and short-haul tractors.

Renewable Fuel Standard: The Renewable Fuel Standard (RFS) program was established under the Energy Policy Act (EPAct) of 2005 and required 7.5 billion gallons of renewable fuel to be blended into gasoline by 2012. Under the Energy Independence and Security Act (EISA) of 2007, the RFS program was expanded to include diesel, required that the volume of renewable fuel blended into transportation fuel be increased from nine billion gallons in 2008 to 36 billion gallons by 2022, established new categories of renewable fuel, and required U.S. EPA to apply lifecycle GHG performance threshold standards so that each category of renewable fuel emits fewer greenhouse gases than the petroleum fuel it replaces. In a separate measure, the U.S. EPA will be setting new GHG emission standards for heavy-duty vehicles as soon as model year 2030, which will more comprehensively address the long-term trend towards zero emission vehicles across the heavy-duty sector.⁶⁶

GHG Tailoring Rule: On May 13, 2010, U.S. EPA finalized the GHG Tailoring Rule to phase in the applicability of the Prevention of Significant Deterioration (PSD) and Title V operating permit programs for GHGs. The GHG Tailoring Rule was tailored to include the largest GHG emitters, while excluding smaller sources (restaurants, commercial facilities and small farms). The first phase (from January 2, 2011 to June 30, 2011) addressed the largest sources that contributed 65% of the stationary GHG sources. Title V GHG requirements were triggered only when affected facility owners/operators were applying, renewing or revising their permits for non-GHG pollutants. PSD GHG requirements were applicable only if sources were undergoing permitting actions for other non-GHG pollutants and the permitted action would increase GHG emission by 75,000 metric tons of CO₂ equivalent emissions (CO₂eq) per year or more. The Tailoring Rule originally included a second phase for sources that were not otherwise major sources but had the potential to emit 100,000 metric tons of CO₂eq per year. In 2014, the U.S. Supreme Court held that U.S. EPA was limited to phase 1.

GHG Reporting Program: U.S. EPA issued the Mandatory Reporting of Greenhouse Gases Rule (40 CFR Part 98) under the 2008 Consolidated Appropriations Act. The Mandatory Reporting of Greenhouse Gases Rule requires reporting of GHG data from large sources and suppliers under the Greenhouse Gas Reporting Program. Suppliers of certain products that would result in GHG emissions if released, combusted or oxidized; direct emitting source categories; and facilities that inject CO_2 underground for geologic sequestration or any purpose other than geologic sequestration are included. Facilities that emit 25,000 metric tons or more per year of GHGs as CO_2 eq are required to submit annual reports to U.S. EPA.

Ozone-Depleting Substances: Under the CAA Title VI, the U.S. EPA is assigned responsibility for implementing programs that protect the stratospheric ozone layer. 40 CFR Part 82 contains

⁶⁵ U.S. EPA, 2021. EPA to Overhaul Pollution Standards for Passenger Vehicles and Heavy-Duty Trucks, Paving Way for Zero-Emission Future, News Release, August 5, 2021. <u>https://www.epa.gov/newsreleases/epa-overhaul-pollution-standardspassenger-vehicles-and-heavy-duty-trucks-paving-way</u>, accessed on July 23, 2024.

⁶⁶ U.S. EPA, 2022. EPA Proposes Stronger Standards for Heavy-Duty Vehicles to Promote Clean Air, Protect Communities, and Support Transition to Zero-Emissions Future, News Release, March 7, 2022. <u>https://www.epa.gov/newsreleases/epa-proposesstronger-standards-heavy-duty-vehicles-promote-clean-air-protect</u>, accessed on July 23, 2024.

U.S. EPA's regulations specific to protecting the ozone layer. These U.S. EPA regulations phase out the production and import of ozone-depleting substances (ODSs) consistent with the Montreal Protocol.⁶⁷ ODSs are typically used as refrigerants or as foam-blowing agents. ODS are regulated as Class I or Class II controlled substances. Class I substances have a higher ozone-depleting potential and have been completely phased out in the United States, except for exemptions allowed under the Montreal Protocol. Class II substances are HCFCs, which are transitional substitutes for many Class I substances and are being phased out.

3.2.2.2.2 State

Statewide GHG Reduction Targets

Executive Order S-3-05: In June 2005, Governor Schwarzenegger signed Executive Order S-3-05, which established emission reduction targets. The goals would reduce GHG emissions to 2000 levels by 2010, then to 1990 levels by 2020, and to 80% below 1990 levels by 2050.

Assembly Bill (AB) 32 – Global Warming Solutions Act: On September 27, 2006, AB 32, the California Global Warming Solutions Act of 2006, was signed by Governor Schwarzenegger. AB 32 expanded on Executive Order S-3-05. The California legislature stated that "global warming poses a serious threat to the economic well-being, public health, natural resources, and the environment of California." AB 32 represented the first enforceable statewide program in the U.S. to cap all GHG emissions from major industries that includes penalties for non-compliance. While acknowledging that national and international actions will be necessary to fully address the issue of global warming, AB 32 laid out a program to inventory and reduce GHG emissions in California and from power generation facilities located outside the state that serve California residents and businesses.

Consistent with the requirement to develop an emission reduction plan, CARB prepared a Scoping Plan indicating how GHG emission reductions will be achieved through regulations, market mechanisms, and other actions. The 2008 Scoping Plan called for reducing GHG emissions to 1990 levels by 2020. This means cutting approximately 30% from business-as-usual (BAU) emission levels projected for 2020, or about 15% from 2005 to 2008 levels.⁶⁸ However, as of January 1, 2020, SB 32 became the guiding GHG regulation.

Senate Bill (SB) 32 and AB 197: In September 2016, Governor Brown signed Senate Bill 32 and Assembly Bill 197, making the Executive Order goal of reducing GHG emissions to 40% below 1990 levels by 2030 into a statewide, mandated legislative target. AB 197 established a joint legislative committee on climate change policies and requires the CARB to prioritize direct emissions reductions rather than the market-based cap-and-trade program for large stationary, mobile, and other sources. CARB prepared a 2017 Climate Change Scoping Plan Update, which outlines potential regulations and programs, including strategies consistent with AB 197 requirements, to achieve the 2030 target. The 2017 Scoping Plan establishes a new emissions limit of 260 million MTCO₂eq for the year 2030, which corresponds to a 40% decrease in 1990 levels

⁶⁷ The Montreal Protocol on Substances that Deplete the Ozone Layer (Montreal Protocol) is an international treaty designed to phase out halogenated hydrocarbons such as chlorofluorocarbons (CFCs) and hydrochlorofluorocarbons (HCFCs), which are considered ODSs. The Montreal Protocol was first signed on September 16, 1987 and has been revised seven times. The U.S. ratified the original Montreal Protocol and each of its revisions.

⁶⁸ California Air Resources Board. 2008, December. Climate Change Scoping Plan, A Framework for Change.

by 2030.⁶⁹ On May 10, 2022, CARB released the Draft 2022 Scoping Plan Update for public review and assessed progress toward the statutory 2030 target, while laying out a path to achieving carbon neutrality no later than 2045.

The major elements of the Draft 2022 Scoping Plan Update include: 1) "the aggressive reduction of fossil fuels wherever they are currently used in California, building on and accelerating carbon reduction programs that have been in place here for a decade and a half; and 2) re-envisioning of our forests, shrublands/chaparral, croplands, wetlands, and other lands (referred to as Natural and Working Lands) to ensure that they play as robust a role as possible in incorporating and storing more carbon in the trees, plants, soil, and wetlands that cover 90% of the state's 105 million acres. Specifically, the Draft 2022 Scoping Plan:

- Identifies a path to keep California on track to meet its SB 32 GHG reduction target of at least 40% below 1990 emissions by 2030.
- Identifies a technologically feasible, cost-effective path to achieve carbon neutrality by 2045 or earlier.
- Focuses on strategies for reducing California's dependency on petroleum to provide consumers with clean energy options that address climate change, improve air quality, and support economic growth and clean sector jobs.
- Integrates equity and protecting California's most impacted communities as a driving principle throughout the document.
- Incorporates the contribution of natural and working lands to the state's GHG emissions, as well as its role in achieving carbon neutrality.
- Relies on the most up to date science, including the need to deploy all viable tools to address the existential threat that climate change presents, including carbon capture and sequestration as well a direct air capture.
- Evaluates multiple options for achieving our GHG and carbon neutrality targets, as well as the public health benefits and economic impacts associated with each.⁷⁰

California's climate strategy will require contributions from all sectors of the economy, including enhanced focus on zero emission and near-zero emission (ZE/NZE) vehicle technologies; continued investment in renewables such as solar roofs, wind, and other types of distributed generation; greater use of low carbon fuels; integrated land conservation and development strategies; coordinated efforts to reduce emissions of short-lived climate pollutants (methane, black carbon, and fluorinated gases); and an increased focus on integrated land use planning to support livable, transit-connected communities and conserve agricultural and other lands. Requirements for GHG reductions at stationary sources complement local air pollution control efforts by the local air districts to tighten criteria air pollutants and TACs emissions limits on a broad spectrum of industrial sources. Major elements of the 2017 Scoping Plan framework include:

⁶⁹ CARB, 2017, California's 2017 Climate Change Scoping Plan: The Strategy for Achieving California's 2030 Greenhouse Gas Target, <u>https://www.arb.ca.gov/cc/scopingplan/2030sp_pp_final.pdf</u>, accessed on July 23, 2024.

⁷⁰ CARB 2022, Draft 2022 Scoping Plan Update, May 10, 2022, Executive Summary, <u>https://ww2.arb.ca.gov/sites/default/files/2022-05/2022-draft-sp.pdf</u>, accessed on July 23, 2024.

- Implementing and/or increasing the stringency of the standards for the various strategies covered under the Mobile Source Strategy, which include increasing ZE buses and trucks.
- Low Carbon Fuel Standard (LCFS), with an increased stringency (18% by 2030).
- Implementation of SB 350, which expands the Renewables Portfolio Standard (RPS) to 50% RPS and doubles energy efficiency savings by 2030.
- California Sustainable Freight Action Plan, which improves freight system efficiency and utilizes near-zero emission technology and deployment of ZE trucks.
- Implementing the proposed Short-Lived Climate Pollutant Strategy, which focuses on reducing methane and hydrofluorocarbon emissions by 40% and anthropogenic black carbon emissions by 50% by year 2030.
- Post-2020 Cap-and-Trade Program that includes declining caps.
- Continued implementation of SB 375.
- Development of a Natural and Working Lands Action Plan to secure California's land base as a net carbon sink.⁷¹

In addition to the statewide strategies listed above, the 2017 Climate Change Scoping Plan also identified local governments as essential partners in achieving the state's long-term GHG reduction goals and recommended local actions to reduce GHG emissions-for example, statewide targets of no more than six MTCO₂eq or less per capita by 2030 and two MTCO₂eq or less per capita by 2050. CARB recommends that local governments evaluate and adopt robust and quantitative locally appropriate goals that align with the statewide per capita targets and sustainable development objectives and develop plans to achieve the local goals. The statewide per capita goals were developed by applying the percent reductions necessary to reach the 2030 and 2050 climate goals (i.e., 40% and 80%, respectively) to the state's 1990 emissions limit established under AB 32. For CEQA projects, CARB states that lead agencies have discretion to develop evidenced-based numeric thresholds (mass emissions, per capita, or per service population) consistent with the Scoping Plan and the state's long-term GHG goals. To the degree a project relies on GHG mitigation measures, CARB recommends that lead agencies prioritize onsite design features that reduce emissions, especially from VMT, and direct investments in GHG reductions within the project's region that contribute potential air quality, health, and economic co-benefits. Where further project design or regional investments are infeasible or not proven to be effective, CARB recommends mitigating potential GHG impacts through purchasing and retiring carbon credits.⁷²

The Scoping Plan scenario is set against what is called the business-as-usual (BAU) yardstick that is, what would the GHG emissions look like if the state did nothing at all beyond the existing policies that are required and already in place to achieve the 2020 limit. It includes the existing renewables requirements, advanced clean cars, the LCFS, and the SB 375 program for more vibrant communities, among others. However, it does not include a range of new policies or

⁷¹ CARB, 2017. California's 2017 Climate Change Scoping Plan: The Strategy for Achieving California's 2030 Greenhouse Gas Target, <u>https://www.arb.ca.gov/cc/scopingplan/2030sp_pp_final.pdf</u>, accessed on July 23, 2024.

⁷² CARB, 2017. California's 2017 Climate Change Scoping Plan: The Strategy for Achieving California's 2030 Greenhouse Gas Target, <u>https://www.arb.ca.gov/cc/scopingplan/2030sp_pp_final.pdf</u>, accessed on July 23, 2024.

measures that have been developed or put into statute over the past two years. The known commitments are expected to result in emissions that are 60 million MTCO₂eq above the target in 2030. If the estimated GHG reductions from the known commitments are not realized due to delays in implementation or technology deployment, the post-2020 Cap-and-Trade Program would deliver the additional GHG reductions in the sectors it covers to ensure the 2030 target is achieved.

Mobile Sources

AB 1493 Vehicular Emissions: Prior to the U.S. EPA and NHTSA joint rulemaking, Governor Schwarzenegger signed Assembly Bill AB 1493 (2002). AB 1493 requires that CARB develop and adopt, by January 1, 2005, regulations that achieve "the maximum feasible reduction of greenhouse gases emitted by passenger vehicles and light-duty trucks and other vehicles determined by CARB to be vehicles whose primary use is noncommercial personal transportation in the state." CARB originally approved regulations to reduce GHGs from passenger vehicles in September 2004, with the regulations to take effect in 2009 (see amendments to CCR Title 13 Sections 1900 and 1961 (13 CCR 1900, 1961), and the adoption of CCR Title 13 Section 1961.1 (13 CCR 1961.1)). California's first request to the U.S. EPA to implement GHG standards for passenger vehicles was made in December 2005 and subsequently denied by the U.S. EPA in March 2008. The U.S. EPA then granted California the authority to implement GHG emission reduction standards for new passenger cars, pickup trucks, and sport utility vehicles on June 30, 2009. On April 1, 2010, CARB filed amended regulations for passenger vehicles as part of California's commitment toward the national program to reduce new passenger vehicle GHGs from 2012 through 2016. In 2012, CARB approved the Low-Emission Vehicle (LEV) III regulations which include increasingly stringent emission standards for both criteria pollutants and greenhouse gases for new passenger vehicles of manufacture years 2017 through 2025.73

Low Carbon Fuel Standard (LCFS): In the 2008 Scoping Plan, CARB identified the LCFS as one of the nine discrete early action GHG reduction measures. The LCFS is designed to decrease the carbon intensity of California's transportation fuel pool and provide an increasing range of low-carbon and renewable alternatives, which reduce petroleum dependency and achieve air quality benefits. CARB approved the LCFS regulation in 2009 and began implementation on January 1, 2011 and has been amended several times since adoption. In 2018, CARB approved amendments to the regulation, which included strengthening and smoothing the carbon intensity benchmarks through 2030 in-line with California's 2030 GHG emission reduction target enacted through SB 32, adding new crediting opportunities to promote zero emission vehicle adoption, alternative jet fuel, carbon capture and sequestration, and advanced technologies to achieve deep decarbonization in the transportation sector. The LCFS is designed to encourage the use of cleaner low-carbon transportation fuels in California, encourage the production of those fuels, and therefore, reduce GHG emissions and decrease petroleum dependence in the transportation sector. The LCFS standards are expressed in terms of the 'carbon intensity' of gasoline and diesel fuel and their respective substitutes. The program is based on the principle that each fuel has 'lifecycle' greenhouse gas emissions that include CO₂, CH₄, N₂O, and other GHG contributors. This lifecycle assessment examines the GHG emissions associated with the production, transportation, and use of a given fuel. The lifecycle assessment includes direct emissions associated with producing, transporting, and using the fuels, as well as significant indirect effects on GHG emissions, such as changes in land use for some biofuels. The carbon intensity scores assessed for each fuel are compared to a declining carbon intensity benchmark for each year. Low carbon fuels below the

⁷³ CARB, Low-Emission Vehicle Greenhouse Gas Program, <u>https://ww2.arb.ca.gov/our-work/programs/advanced-clean-cars-program/lev-program/low-emission-vehicle-greenhouse-gas</u>, accessed on July 23, 2024.

benchmark generate credits, while fuels above the carbon intensity benchmark generate deficits. Providers of transportation fuels must demonstrate that the mix of fuels they supply for use in California meets the LCFS carbon intensity standards, or benchmarks, for each annual compliance period. A deficit generator meets its compliance obligation by ensuring that the quantity of credits it earns or otherwise acquires from another party is equal to, or greater than, the deficits it has incurred.

EO S-1-07: Governor Schwarzenegger signed Executive Order S-1-07 in 2007 which established the transportation sector as the main source of GHG emissions in California. Executive Order S-1-07 proclaims that the transportation sector accounts for over 40% of statewide GHG emissions. Executive Order S-1-07 also establishes a goal to reduce the carbon intensity of transportation fuels sold in California by a minimum of 10% by 2020. Executive Order S-1-07 established the LCFS and directed the Secretary for Environmental Protection to coordinate the actions of the CEC, CARB, the University of California, and other agencies to develop and propose protocols for measuring the 'life-cycle carbon intensity' of transportation fuels. The analysis supporting development of the protocols was included in the State Alternative Fuels Plan adopted by CEC on December 24, 2007 and was submitted to CARB for consideration as an 'early action' item under AB 32. CARB adopted the LCFS on April 23, 2009.

EO B-16-2012: Executive Order B-16-2012 establishes long-term targets of reaching 1.5 million zero emission vehicles on California's roadways by 2025 and sets zero emission vehicle purchasing requirements for state government fleets. Executive Order B-16-2012 also sets a target for 2050 to achieve a reduction of GHG emissions from the transportation sector equaling 80% less than 1990 levels. In February 2013, an interagency working group developed the "Zero-Emission Vehicle Action Plan," which identified specific strategies and actions that state agencies needed to take to meet the milestones of this Executive Order. The Zero-Emission Vehicle Action Plan states: "*Zero-Emission Vehicles are crucial to achieving the state's 2050 greenhouse gas goal of 80 percent emission reductions below 1990 levels, as well as meeting federal air quality standards. Achieving 1.5 million Zero-Emission Vehicles by 2025 is essential to advance the market and put the state on a path to meet these requirements."*

EO N-79-20: On September 23, 2020, Governor Newsom signed Executive Order N-79-20 which included the following goals to have: 1) 100% of in-state sales of new passenger cars and trucks transition to zero emission vehicles by 2035; 2) 100% of drayage trucks transition to zero emission vehicles by 2035; 3) 100% of medium- and heavy-duty vehicles transition to zero emission vehicles by 2045 for all operations in California, where feasible; and 4) 100% of off-road vehicles and equipment to transition to zero emission vehicles and equipment by 2035, where feasible.

SB 44: The California Legislature passed SB 44, acknowledging the ongoing need to evaluate opportunities for mobile source emissions reductions and requires CARB to update the 2016 Mobile Source Strategy by January 1, 2021, and every five years thereafter. Specifically, SB 44 requires CARB to update the 2016 Mobile Source Strategy to include a comprehensive strategy for the deployment of medium- and heavy-duty vehicles for meeting air quality standards and reducing GHG emissions. It also directs CARB to set reasonable and achievable goals for reducing emissions by 2030 and 2050 from medium- and heavy-duty vehicles that are consistent with the California's overall goals and maximizes the reduction of criteria air pollutants.

SB 375: SB 375, signed into law in September 2008, aligns regional transportation planning efforts, regional GHG reduction targets, and land use and housing allocation. As part of the alignment, SB 375 requires Metropolitan Planning Organizations (MPOs) to adopt a Sustainable

Communities Strategy (SCS) or Alternative Planning Strategy (APS) which prescribes land use allocation in that MPO's Regional Transportation Plan (RTP). CARB, in consultation with MPOs, is required to provide each affected region with reduction targets for GHGs emitted by passenger cars and light trucks in the region for the years 2020 and 2035. These reduction targets will be updated every eight years but can be updated every four years if advancements in emissions technologies affect the reduction strategies to achieve the targets. CARB is also charged with reviewing each MPO's SCS or APS for consistency with its assigned GHG emission reduction targets. If MPOs do not meet the GHG reduction targets, transportation projects located in the MPO boundaries would not be eligible for funding programmed after January 1, 2012.

CARB appointed the Regional Targets Advisory Committee (RTAC), as required under SB 375, on January 23, 2009. The RTAC's charge was to advise CARB on the factors to be considered and methodologies to be used for establishing regional targets. The RTAC provided its recommendation to CARB on September 29, 2009. CARB was required to adopt final targets by September 30, 2010.⁷⁴

CARB is required to update the targets for the MPOs every eight years. CARB adopted revised SB 375 targets for the MPOs in March 2018.^{75,76} The updated targets became effective on October 1, 2018. The targets consider the need to further reduce VMT, as identified in the 2017 Scoping Plan Update (for SB 32), while balancing the need for additional and more flexible revenue sources to incentivize positive planning and action toward sustainable communities. Like the 2010 targets, the updated SB 375 targets are in units of percent per capita reduction in GHG emissions from automobiles and light trucks relative to 2005; this excludes reductions anticipated from implementation of state technology and fuels strategies, and any potential future state strategies, such as statewide road user pricing. The targets also call for greater per-capita GHG emission reductions from SB 375 than what were previously in place, which for 2035 translate into targets that either match or exceed the emission reduction levels in the MPOs' currently adopted SCS to achieve the SB 375 targets. For the next round of SCS updates, CARB's updated targets for the SCAG region are an 8% per capita GHG reduction in 2020 from 2005 levels (unchanged from the 2010 target) and a 19% per capita GHG reduction in 2035 from 2005 levels (compared to the 2010 target of 13%).⁷⁷ CARB adopted the updated targets and methodology on March 22, 2018. All SCSs adopted after October 1, 2018, are subject to these revised targets.

SCAG's Regional Transportation Plan / Sustainable Communities Strategy: SB 375 requires each MPO to prepare a sustainable communities strategy in its regional transportation plan. SCAG released the draft 2020-2045 RTP/SCS (Connect SoCal) on November 7, 2019. On September 3, 2020, SCAG's Regional Council unanimously voted to approve and fully adopt the Connect SoCal Plan.⁷⁸ In general, the SCS outlines a development pattern for the region that, when integrated with the transportation network and other transportation measures and policies, would reduce vehicle

⁷⁴ California Air Resources Board 2010, August. Staff Report Proposed Regional Greenhouse Gas Emission Reduction Targets for Automobiles and Light Trucks Pursuant to Senate Bill 375.

⁷⁵ California Air Resources Board, 2018, SB 375 Regional Greenhouse Gas Emissions Reduction Targets <u>https://ww2.arb.ca.gov/sites/default/files/2020-06/SB375_Final_Targets_2018.pdf</u>, accessed on July 23, 2024.

 ⁷⁶ California Air Resources Board, 2018, Updated Final Staff Report: Proposed Update to the SB 375 Greenhouse Gas Emissions Reduction Targets, <u>https://ww2.arb.ca.gov/sites/default/files/2020-06/SB375 Updated Final Target Staff Report 2018.pdf</u>, accessed on v July 23, 2024.

⁷⁷ California Air Resources Board. 2018, February. Proposed Update to the SB 375 Greenhouse Gas Emission Reduction Targets. <u>https://ww2.arb.ca.gov/sites/default/files/2020-06/SB375_Updated_Final_Target_Staff_Report_2018.pdf</u>, accessed on July 23, 2024

⁷⁸ Southern California Association of Governments (SCAG). 2020, September. Adopted Final Connect SoCal. <u>https://scag.ca.gov/read-plan-adopted-final-plan</u>, accessed on July 23, 2024.

miles traveled from automobiles and light duty trucks and thereby reduce GHG emissions from these sources.

Connect SoCal focuses on the continued efforts of the previous RTP/SCSs to integrate transportation and land uses strategies in development of the SCAG region through horizon year 2045. Connect SoCal forecasts that the SCAG region will meet its GHG per capita reduction targets of eight percent by 2020 and 19% by 2035. Additionally, Connect SoCal also forecasts that implementation of the plan will reduce VMT per capita in year 2045 by 4.1% compared to baseline conditions for that year. Connect SoCal includes a 'Core Vision' that centers on maintaining and better managing the transportation network for moving people and goods while expanding mobility choices by locating housing, jobs, and transit closer together, and increasing investments in transit and complete streets.

Adaptation

EO S-13-08: Governor Schwarzenegger signed Executive Order S-13-08 on November 14, 2008 which directed California to develop methods for adapting to climate change through preparation of a statewide plan. Executive Order S-13-08 directed OPR, in cooperation with the Resources Agency, to provide land use planning guidance related to sea level rise and other climate change impacts by May 30, 2009. Executive Order S-13-08 also directed the Resources Agency to develop a state Climate Adaptation Strategy by June 30, 2009 and to convene an independent panel to complete the first California Sea Level Rise Assessment Report. The assessment report was required to be completed by December 1, 2010 and required to meet the following four criteria:

- 1. Project the relative sea level rise specific to California by considering issues such as coastal erosion rates, tidal impacts, El Niño and La Niña events, storm surge, and land subsidence rates;
- 2. Identify the range of uncertainty in selected sea level rise projections;
- 3. Synthesize existing information on projected sea level rise impacts to state infrastructure (e.g., roads, public facilities, beaches), natural areas, and coastal and marine ecosystems; and
- 4. Discuss future research needs relating to sea level rise in California.

Energy

SB 1078, SB 107 and EO S-14-08: SB 1078 (Chapter 516, Statutes of 2002) requires retail sellers of electricity, including investor-owned utilities and community choice aggregators, to provide at least 20% of their supply from renewable sources by 2017. SB 107 (Chapter 464, Statutes of 2006) changed the target date from 2017 to 2010. In November 2008, Governor Schwarzenegger signed Executive Order S-14-08, which expands the state's Renewable Portfolio Standard from 20% by 2010 to 33% renewable power by 2020.

SB X-1-2: SB X1-2 was signed by Governor Brown in April 2011. SB X1-2 created a new Renewables Portfolio Standard (RPS), which pre-empted CARB's 33% Renewable Electricity Standard. The new RPS applies to all electricity retailers in the state including publicly owned utilities (POUs), investor-owned utilities, electricity service providers, and community choice aggregators. These entities must adopt the new RPS goals of 20% of retails sales from renewables by the end of 2013, 25% by the end of 2016, and the 33% requirement by the end of 2020.

SB 1368: SB 1368 is the companion bill of AB 32 and was signed by Governor Schwarzenegger in September 2006. SB 1368 required the California Public Utilities Commission (CPUC)to establish a GHG emission performance standard for baseload generation from investor-owned utilities (IOUs) by February 1, 2007. The California Energy Commission (CEC) was also required to establish a similar standard for local publicly owned utilities by June 30, 2007. These standards cannot exceed the greenhouse gas emission rate from a baseload combined-cycle natural gas fired power plant. The legislation further required that all electricity provided to California, including imported electricity, must be generated from power plants that meet the standards set by the Public Utilities Commission (PUC) and CEC.

SB 350: Senate Bill 350 (de Leon) was signed into law September 2015 and establishes tiered increases to the RPS with 40% by 2024, 45% by 2027, and 50% by 2030. SB 350 also set a new goal to double the energy-efficiency savings in electricity and natural gas through energy efficiency and conservation measures.

SB 100: On September 10, 2018, Governor Brown signed SB 100. Under SB 100, the RPS for public-owned facilities and retail sellers consist of 44% renewable energy by 2024, 52% by 2027, and 60% by 2030. Additionally, SB 100 also established a new RPS requirement of 50% by 2026. Furthermore, the bill establishes an overall state policy that eligible renewable energy resources and zero-carbon resources supply 100% of all retail sales of electricity to California end-use customers and 100% of electricity procured to serve all state agencies by December 31, 2045. Under the bill, the state cannot increase carbon emissions elsewhere in the western grid or allow resource shuffling to achieve the 100% carbon-free electricity target.

EO B-55-18: Executive Order B-55-18, signed September 10, 2018, sets a goal "to achieve carbon neutrality as soon as possible, and no later than 2045, and achieve and maintain net negative emissions thereafter." Executive Order B-55-18 directed CARB to work with relevant state agencies to ensure future Scoping Plans identify and recommend measures to achieve the carbon neutrality goal. The goal of carbon neutrality by 2045 is in addition to other statewide goals, meaning not only should emissions be reduced to 80% below 1990 levels by 2050, but that, by no later than 2045, the remaining emissions be offset by equivalent net removals of CO_2eq from the atmosphere, including through sequestration in forests, soils, and other natural landscapes.

AB 2127: This bill requires the California Energy Commission (CEC), working with CARB and the CPUC, to prepare and biennially update a statewide assessment of the electric vehicle charging infrastructure needed to support the levels of electric vehicle adoption required for the state to meet its goals of putting at least five million zero emission vehicles on California roads by 2030 and of reducing emissions of greenhouse gases to 40% below 1990 levels by 2030. The bill requires the CEC to regularly seek data and input from stakeholders relating to electric vehicle charging infrastructure.⁷⁹

California Building Code – **Building Energy Efficiency Standards:** Energy conservation standards for new residential and non-residential buildings were adopted by the California Energy Resources Conservation and Development Commission (now the CEC) in June 1977 (Title 24, Part 6, of the California Code of Regulations [CCR]). Title 24 requires the design of building shells and building components to conserve energy. The CEC updates building energy efficiency standards in Title 24 (Parts 6 and 11) every three years to allow for consideration and possible

⁷⁹ California Legislative Information, September 14, 2018, AB-2127 Electric Vehicle Charging Infrastructure: Assessment, <u>https://leginfo.legislature.ca.gov/faces/billTextClient.xhtml?bill_id=201720180AB2127</u>, accessed on July 23, 2024.

incorporation of new energy efficiency technologies and methods. The 2019 Building Energy Efficiency Standards were adopted on May 9, 2018 and went into effect on January 1, 2020. The 2019 standards move toward cutting energy use in new homes by more than 50% and will require installation of solar photovoltaic systems for single-family homes and multifamily buildings of three stories and less. The 2019 standards focus on four key areas: 1) smart residential photovoltaic systems; 2) updated thermal envelope standards (preventing heat transfer from the interior to exterior and vice versa); 3) residential and nonresidential ventilation requirements; 4) and nonresidential lighting requirements.⁸⁰

In addition, the CEC adopted the 2022 Building Energy Efficiency Standards adopted on August 11, 2021 but they do not go into effect until January 1, 2023. The 2022 Energy Code encourages efficient electric heat pumps, establishes electric-ready requirements for new homes, expands solar photovoltaic and battery storage standards, strengthens ventilation standards, and more. Buildings whose permit applications are applied for on or after January 1, 2023, must comply with the 2022 Energy Code.

California Building Code – CALGreen: On July 17, 2008, the California Building Standards Commission adopted the nation's first green building standards. The California Green Building Standards Code (24 CCR Part 11, known as 'CALGreen') was adopted as part of the California Building Standards Code. CALGreen established planning and design standards for sustainable site development, energy efficiency (in excess of the California Energy Code requirements), water conservation, material conservation, and internal air contaminants.⁸¹ The mandatory provisions of the California Green Building Code Standards became effective January 1, 2011 and were last updated in 2019. The 2019 CALGreen standards became effective January 1, 2020. Section 5.408 of CALGreen requires that at least 65% of the nonhazardous construction and demolition waste from nonresidential construction operations be recycled and/or salvaged for reuse.

Short-Lived Climate Pollutants

SB 1383: On September 19, 2016, the Governor signed SB 1383 to supplement the GHG reduction strategies in the Scoping Plan to consider short-lived climate pollutants, including black carbon and methane. Black carbon is the light-absorbing component of fine particulate matter produced during incomplete combustion of fuels. SB 1383 required CARB, no later than January 1, 2018, to approve and begin implementing a comprehensive strategy to reduce emissions of short-lived climate pollutants to achieve a reduction in methane by 40%, hydrofluorocarbon gases by 40%, and anthropogenic black carbon by 50% below 2013 levels by 2030, as specified. On March 14, 2017, CARB adopted the "Final Proposed Short-Lived Climate Pollutant Reduction Strategy," which identifies the state's approach to reducing anthropogenic and biogenic sources of short-lived climate pollutants. Anthropogenic sources of black carbon include on- and off-road transportation, residential wood burning, fuel combustion (charbroiling), and industrial processes. According to CARB, ambient levels of black carbon in California are 90% lower than in the early 1960s despite

⁸⁰ California Energy Commission (CEC). 2018. News Release: Energy Commission Adopts Standards Requiring Solar Systems for New Homes, First in Nation. <u>https://www.nbcnews.com/news/us-news/california-becomes-first-state-require-solar-panelsnew-homes-n872531</u>, accessed on July 23, 2024.

⁸¹ California Building Standards Commission, 2022. CalGreen as promulgated in the California Code of Regulations, Title 24, Part 11 (24 CCR Part 11). <u>https://www.dgs.ca.gov/BSC/CALGreen</u>.

the tripling of diesel fuel use. In-use on-road rules are expected to reduce black carbon emissions from on-road sources by 80% between 2000 and 2020.

Ozone Depleting Substances (ODSs)

Refrigerant Management Program: As part of implementing AB 32, CARB also adopted a Refrigerant Management Program in 2009. The Refrigerant Management Program is designed to reduce GHG emissions from stationary sources through refrigerant leak detection and monitoring, leak repair, system retirement and retrofitting, reporting and recordkeeping, and proper refrigerant cylinder use, sale, and disposal.

HFC Emission Reduction Measures for Mobile Air Conditioning – Regulation for Small Containers of Automotive Refrigerant: The Regulation for Small Containers of Automotive Refrigerant applies to the sale, use, and disposal of small containers of automotive refrigerant with a GWP greater than 150. Emission reductions are achieved through implementation of four requirements: 1) use of a self-sealing valve on the container; 2) improved labeling instructions; 3) a deposit and recycling program for small containers; and 4) an education program that emphasizes best practices for vehicle recharging. This regulation went into effect on January 1, 2010 with a one-year sell-through period for containers manufactured before January 1, 2010. The target recycle rate is initially set at 90% and increased to 95% beginning January 1, 2012.

3.2.2.3 South Coast AQMD

The South Coast AQMD adopted a "Policy on Global Warming and Stratospheric Ozone Depletion" on April 6, 1990. The policy commits the South Coast AQMD to consider global impacts in rulemaking and in drafting revisions to the AQMP. In March 1992, the South Coast AQMD Governing Board reaffirmed this policy and adopted amendments to the policy to include support of the adoption of a California GHG emission reduction goal.

Basin GHG Policy and Inventory: The South Coast AQMD has established a policy, adopted by the South Coast AQMD Governing Board at its September 5, 2008 meeting, to actively seek opportunities to reduce emissions of criteria, toxic, and climate change pollutants. The policy includes the intent to assist businesses and local governments implementing climate change measures, decrease the agency's carbon footprint, and provide climate change information to the public.

3.2.2.3. Ozone Depleting Substances (ODSs)

Policy on Global Warming and Stratospheric Ozone Depletion: The South Coast AQMD adopted a "Policy on Global Warming and Stratospheric Ozone Depletion" on April 6, 1990. The policy targeted a transition away from CFCs as an industrial refrigerant and propellant in aerosol cans. In March 1992, the South Coast AQMD Governing Board reaffirmed this policy and adopted amendments to the policy to include the following directives for ODSs:

- Phase out the use and corresponding emissions of CFCs, methyl chloroform (1,1,1-trichloroethane or TCA), carbon tetrachloride, and halons by December 1995.
- Phase out the large quantity use and corresponding emissions of HCFCs by the year 2000.
- Develop recycling regulations for HCFCs.
- Develop an emissions inventory and control strategy for methyl bromide.

CHAPTER 4

ENVIRONMENTAL IMPACTS

Introduction and Background

Potential Environmental Impacts Found to be Significant: Air Quality and Greenhouse Gas Emissions Impacts

Significant Environmental Effects Which Cannot be Avoided

Other Environmental Impacts Found Not to Be Significant

Potential Growth-Inducing Impacts

Relationship Between Short-Term and Long-Term Environmental Goals

4.0 INTRODUCTION AND BACKGROUND

The CEQA Guidelines require environmental documents to identify significant environmental effects that may result from a proposed project. [CEQA Guidelines Section 15126.2(a)]. Direct and indirect significant effects of a project on the environment should be identified and described, with consideration given to both short- and long-term impacts. The discussion of environmental impacts may include, but is not limited to, the following: resources involved; physical changes; alterations of ecological systems; health and safety problems caused by physical changes; and other aspects of the resource base, including water, scenic quality, and public services. If significant adverse environmental impacts are identified, the CEQA Guidelines require a discussion of measures that could either avoid or substantially reduce any adverse environmental impacts to the greatest extent feasible. [CEQA Guidelines Section 15126.4].

The categories of environmental impacts to be studied in a CEQA document are established by CEQA (Public Resources Code Section 21000 et seq.), and the CEQA Guidelines, as codified in Title 14 California Code of Regulations Section 15000 et seq. Under the CEQA Guidelines, there are approximately 18 environmental categories in which potential adverse impacts from a project are evaluated. The South Coast AQMD, as lead agency, has taken into consideration the Appendix G environmental checklist form, but has tailored the 21 environmental topic areas to emphasize air quality assessment primarily by combining the "air quality" and "greenhouse gas emissions" areas into one section, combining the "cultural resources" and "tribal cultural resources" areas into one section, separating the "hazards and hazardous materials" factor into two sections: "hazards and hazardous materials" and "solid and hazardous waste," and folding the "utilities/service systems" area into other environmental areas such as "energy," "hydrology and water quality" and "solid and hazardous waste." For each environmental topic area, per CEQA Guidelines Section 15064.7(a), "a threshold of significance is an identifiable quantitative, qualitative or performance level of a particular environmental effect, non-compliance with which means the effect will normally be determined to be significant by the agency and compliance with which means the effect normally will be determined to be less than significant." The South Coast AQMD has developed unique thresholds of significance for the determination of significance in accordance with CEOA Guidelines Section 15064.7(b).

Proposed Project and Focus of Environmental Effects and Analysis

As explained in Chapter 2, PAR 1135 has been primarily developed to update the NOx limits and compliance dates for the electricity generating facility located on Santa Catalina Island, with a specific focus on NZE and ZE technologies; this facility was referred to as Facility 2 in the November 2018 Final Mitigated SEA for Rule 1135. Compliance with PAR 1135 <u>may be achieved through a variety of equipment configurations. However, for the purpose of identifying worst-case impacts, the analysis in this chapter focuses on is expected to be achieved through replacing three existing diesel internal combustion engines with three new Tier 4 Final diesel engines, replacing existing microturbines with NZE technologies (e.g., via any combination of propane engines, linear generators, and/or fuel cells), and installing ZE technologies such as solar PV cells and solar powered batteries at this facility. However, representatives from the electricity generating facility located on Santa Catalina Island indicated that they are also considering other combinations of equipment replacements such as installing NZE propane engines instead of the linear generators and fuel cells but this combination would not represent a worst-case scenario and would be expected to have fewer impacts.</u>

Other changes are also proposed in PAR 1135 which are administrative in nature, such as the monitoring, reporting, and recordkeeping requirements for electric generating units located on Santa Catalina Island. These administrative components of PAR 1135 are not expected to require physical modifications that would create any secondary adverse environmental impacts for air quality or any other environmental topic area. Thus, the analysis in this SEA focuses only on the portion of PAR 1135 that would be expected to require physical modifications and their corresponding environmental effects.

The purpose of the November 2018 amendments to Rule 1135, the project upon which the currently proposed project, PAR 1135, is based, was to reduce NOx emissions from RECLAIM and non-RECLAIM electricity generating facilities which are owned or operated by an investorowned electric utility, a publicly owned electric utility, or have electric generating units with a combined generation capacity of 50 MW or more of electrical power for distribution in the state or local electrical grid system. The November 2018 Final Mitigated SEA for Rule 1135 analyzed the environmental impacts associated with the activities that six affected facilities (referred to as Facility 1, 2, 3, 4, 5, and 6) were expected to undertake to ensure compliance with amended Rule 1135. While the reduction of NOx emissions was expected to create an environmental benefit, the November 2018 amendments to Rule 1135 were anticipated to create potentially significant adverse environmental impacts for the topic of hazards and hazardous materials due to the storage and use of aqueous ammonia. As such, mitigation measures were crafted to reduce the potentially significant adverse hazards and hazardous materials impacts to less than significant levels. To date, the construction activities undertaken in response to the 2018 amendments to Rule 1135 have been completed at Facilities 1, 4, and 5. Regarding Facility 6, the November 2018 Final Mitigated SEA for Rule 1135 analyzed construction and operational emissions associated with catalyst module replacement in SCR for their simple cycle turbine; however, this facility permanently shut down their turbine at the beginning of 2020. Therefore, the previously analyzed construction and operational emissions attributed to Facility 6 in the November 2018 Final Mitigated SEA have not occurred and will not occur in the future. Regarding Facility 3, the November 2018 Final Mitigated SEA for Rule 1135 analyzed construction emissions associated with removing three existing boilers and installing up to three new turbines with three new SCRs and one new aqueous ammonia storage tank. Instead, Facility 3 indicated that their repower project would shut down and remove their three existing boilers by January 1, 2024, and install a set of batteries and three new prime natural gas IC engines. Because Rule 1135 is not applicable to prime natural gas IC engines and batteries, Facility 3 will no longer be subject to Rule 1135. Therefore, of the six affected facilities identified as being subject to Rule 1135 in the November 2018 Final Mitigated SEA, only Facility 2 has yet to implement the physical modifications necessary to achieve the NOx emission limits contained in the 2018 amendments to Rule 1135. Regarding Facility 2, the November 2018 Final Mitigated SEA for Rule 1135 originally analyzed the environmental impacts associated with replacing five diesel engines with five new Tier 4 Final diesel engines to comply with a NOx emission limit of 13 tpy by January 1, 2026.

Rule 1135 was later amended on January 7, 2022 to specifically establish interim NOx limits (i.e., 50 tpy by January 1, 2024 and 45 tpy by January 1, 2025) for Facility 2 (i.e., the electricity generating facility located on Santa Catalina Island). These interim NOx limits from the 2022 amendments to Rule 1135 supplemented the initial NOx limit of 13 tpy by January 1, 2030 that was adopted in the November 2018 amendments to Rule 1135. Since the 2022 amendments to Rule 1135 were not expected to cause new physical modifications, no significant adverse impacts on the environment were identified. Thus, the South Coast AQMD Governing Board determined

on January 7, 2022 that the 2022 amendments to Rule 1135 were exempt from CEQA pursuant to CEQA Guidelines Section 15061(b)(3); and a NOE was prepared pursuant to CEQA Guidelines Section 15062.

Currently, PAR 1135 proposes to: 1) remove the 50 tpy NOx emission limit which has an expired compliance date of January 1, 2024; 2) delay the compliance date for the 45 tpy NOx emission limit by two years from January 1, 2025 to January 1, 2027 (with a potential extension up to three years); 3) delay the compliance date for the 13 tpy NOx emission limit by four years from January 1, 2026 to January 1, 2030 (with a potential extension up to three six years); and 4) include new annual NOx emission limits of 30 tpy and 6 tpy with compliance dates of January 1, 2028 (with a potential extension up to three years) and January 1, 2035 (with a potential extension up to three six years), respectively. Table 1-1 shows the previous, current and proposed NOx emissions limits for the electric generating facility located on Santa Catalina Island as well their corresponding compliance dates.

While PAR 1135 is expected to have generally the same or similar effects that were previously examined in the November 2018 Final Mitigated SEA for Rule 1135, the air quality impacts from PAR 1135 will cause delayed NOx emission reductions, interim exceedances of the <u>air quality significance thresholds for project-specific changes in the 24-hour average concentrations of PM2.5 and PM10 24-hour average ambient air quality standards, and interim operational cancer risks which will be more severe than what was discussed in November 2018 Final Mitigated SEA. Thus, PAR 1135 contains new information of substantial importance relative to the topic of air quality which was not known and could not have been known at the time the November 2018 Final Mitigated SEA for Rule 1135 was certified. [CEQA Guidelines Section 15162(a)(3)].</u>

The purpose of this SEA, and this chapter in particular, is to compare the types of activities and environmental impacts subject to the Rule 1135 amendments that were previously analyzed in the November 2018 Final Mitigated SEA to the currently proposed changes which comprise PAR 1135. The CEQA Guidelines indicate that the degree of specificity required in a CEQA document depends on the type of project being proposed. [CEQA Guidelines Section 15146]. However, the detail of the environmental analysis for certain types of projects cannot be as great as for others. For this SEA, the baseline is the project analyzed in the November 2018 Final Mitigated SEA for Rule 1135, and the SEA tiers off of that previously conducted analysis. Lastly, because PAR 1135 proposes to amend an existing rule, this SEA is required to include the environmental analysis required by CEQA Guidelines Section 15187 which specifically pertains to the environmental review of rules and regulations.

Because PAR 1135 contains changes that would only adversely impact the topic of air quality, this SEA analyzes the potentially significant impacts specific to air quality. The analysis of the potentially significant air quality impacts in this chapter incorporates a "worst-case" approach. This approach entails the premise that whenever the analysis requires that assumptions be made, those assumptions that result in the greatest adverse impacts are typically chosen. This method ensures that all potential effects of PAR 1135 are documented for the decision-makers and the public.

In addition, this chapter independently considers whether the proposed project would result in new significant impacts for any of the other environmental topic areas previously concluded in the November 2018 Final Mitigated SEA for Rule 1135 to have either no significant impacts or less

than significant impacts (with or without mitigation); however, none were identified. See Section 4.3 of this chapter for a description and the basis for this conclusion.

4.1 POTENTIAL ENVIRONMENTAL IMPACTS FOUND TO BE SIGNIFICANT: AIR QUALITY AND GREENHOUSE GAS EMISSIONS IMPACTS

This chapter independently considers the currently proposed project (PAR 1135) and analyzes the incremental changes, if any, relative to the baseline established in the November 2018 Final Mitigated SEA for Rule 1135. The November 2018 Final Mitigated SEA for Rule 1135 previously analyzed environmental impacts associated with the potential modifications that may be expected to occur at six affected electricity generating facilities to comply with the BARCT emission limits in the November 2018 version of Rule 1135. The November 2018 Final Mitigated SEA for Rule 1135 analyzed the environmental topic area of air quality and GHG emissions, and concluded that less than significant adverse impacts to air quality and GHG emissions would occur.

Thus, this section evaluates the potential air quality and GHG emission impacts for PAR 1135 and compares the previous air quality and GHG emission impacts analysis conducted in the November 2018 Final Mitigated SEA for Rule 1135.

4.1.1 Significance Criteria

To determine whether air quality and GHG impacts from adopting and implementing the proposed project are significant, impacts will be evaluated and compared to the significance criteria on the following page. The significance thresholds for criteria pollutant emissions: the mass daily thresholds, were developed in 1993, and a full discussion can be found in the South Coast AQMD CEQA Handbook. Significance thresholds for toxic air contaminants and odor are based on requirements under Rules 1401 and 212, and 402 respectively. In December 2008, the Governing Board approved an interim GHG significance threshold for projects where the South Coast AQMD is lead agency. There has been ongoing development of the significance thresholds, and detailed discussion is available on the South Coast AQMD website.⁸² A discussion regarding feasible mitigation measures is also included in this section. Significance determinations for construction impacts are based on the maximum or peak daily emissions during the construction period, which provides a "worst-case" analysis of the construction emissions. Similarly, significance determinations for operational emissions are based on the maximum or peak daily emissions during the operational phase. The proposed project will have significant adverse air quality impacts if any one of the thresholds in Table 4-1 are equaled or exceeded.

⁸² South Coast AQMD, 1993. <u>http://www.aqmd.gov/home/rules-compliance/ceqa/air-quality-analysis-handbook.</u>

Mass Daily Thresholds ^a							
Pollutant	Construction	Operation					
NO _x	100 lbs/day	55 lbs/day					
VOC	75 lbs/day	55 lbs/day					
PM10	150 lbs/day	150 lbs/day					
PM2.5	55 lbs/day	55 lbs/day					
SOx	150 lbs/day	150 lbs/day					
СО	550 lbs/day	550 lbs/day					
Lead	3 lbs/day	3 lbs/day					
Toxic Air Cont	aminants (TACs), Odor, and G	HG Thresholds					
TACs (including carcinogens and non- carcinogens) Odor	TACsMaximum Incremental Cancer Risk ≥ 10 in 1 million(including carcinogens and non- carcinogens)Cancer Burden > 0.5 excess cancer cases (in areas ≥ 1 in 1 million Chronic & Acute Hazard Index ≥ 1.0 (project increment)						
GHG		suant to South Coast AQMD Rule 402 for industrial facilities					
	• Quality Standards for Criteria						
NO ₂	South Coast AQMD is in attainment; project is significant if it causes or						
1-hour average annual arithmetic mean PM10 24-hour average	contributes to an exceedance of the following attainment standards: 0.18 ppm (state) 0.03 ppm (state) and 0.0534 ppm (federal) 10.4 μg/m³ (construction) ^c & 2.5 μg/m³ (operation)						
ennual average PM _{2.5} 24-hour average		ug/m ³) ^c & 2.5 μg/m ³ (operation)					
SO ₂ 1-hour average 24-hour average	0.25 ppm (state) & 0.075 ppm (federal – 99 th percentile) 0.04 ppm (state)						
Sulfate 24-hour average	Sulfate24-hour average25 μg/m³ (state)						
CO 1-hour average 8-hour average	South Coast AQMD is in attainment; project is significant if it causes or contributes to an exceedance of the following attainment standards: 20 ppm (state) and 35 ppm (federal) 9.0 ppm (state/federal)						
Lead 30-day Average Rolling 3-month average	y Average $1.5 \mu g/m^3$ (state)						

 Table 4-1

 South Coast AQMD Air Quality Significance Thresholds

^a Source: South Coast AQMD CEQA Handbook (South Coast AQMD, 1993)

^b Ambient air quality thresholds for criteria pollutants based on South Coast AQMD Rule 1303, Table A-2 unless otherwise stated.
 ^c Ambient air quality threshold based on South Coast AQMD Rule 403.

KEY:lbs/day = pounds per dayppm = parts per million $\mu g/m^3$ = microgram per cubic meter \geq = greater than or equal toMT/yr CO2eq = metric tons per year of CO2 equivalents> = greater than> = greater than

Revision: March 2023

Project-Specific Air Quality Impacts During Construction

For the electricity generating facility located on Santa Catalina Island, PAR 1135 proposes to: 1) update NOx emission limits and compliance dates; 2) establish provisions for monitoring, reporting, and recordkeeping for NZE electric generating units without CEMS; 3) extend the deadline for prohibiting the installation of new diesel internal combustion engines from January 1, 2024 to January 1, 2028 or six months after any applicable extensions; 4) prohibit the installation of more than three new diesel internal combustion engines with a cumulative rating of 5.5 MW; 5) prohibit the installation of equipment that does not meet the definition of a Santa Catalina Island NZE electric generating unit or a Santa Catalina Island ZE electric generating unit after January 1, 2028 or six months after any applicable extensions; 6) require the installation of Santa Catalina Island NZE and/or ZE electric generating units by January 1, 2030 or six months after any applicable extensions (with a three-year extension option to meet by January 1, 2033) with a minimum cumulative rating of 1.8 MW, excluding the highest rated Santa Catalina Island NZE and/or ZE electric generating unit, solar photovoltaic cells, and battery storage; 7) remove all prime power diesel internal combustion engines for which installation was completed earlier than Date of Adoption from service by January 1, 2030 or six months after any applicable extensions; 8) require a feasibility analysis (e.g., progress in procuring and installing electric generating units) to be conducted for the 13 tpy and six tpy NOx emission limits by January 1, 2028 and January 1, 2033, respectively; and 9) update the time extension provision by including more specific criteria needed for approval, allowing the electricity generating facility located on Santa Catalina Island to request time extensions for extenuating circumstances (e.g., unforeseen construction interruptions and/or supply chain disruptions) for each compliance date or according to the feasibility analyses for meeting each of 13 tpy and six tpy NOx emission limits, and making requests for time extensions available for public review.

This section of the SEA will evaluate the construction-related emissions associated with the expected physical modifications at the affected facility to achieve compliance with PAR 1135. Construction-related emissions can be distinguished as either onsite or offsite. Onsite emissions generated during construction principally consist of exhaust emissions (NOx, SOx, CO, VOC, PM2.5 and PM10) from heavy-duty construction equipment operation, fugitive dust (primarily as PM10) from disturbed soil, and VOC emissions from asphaltic paving and painting. Offsite emissions during the construction phase normally consist of exhaust emissions and entrained paved road dust (primarily as PM10) from worker commute trips, material delivery trips, and haul truck material trips to and from the construction site.

PAR 1135 will impact one electricity generating facility located on Santa Catalina Island (referred to as Facility 2 in the November 2018 Final Mitigated SEA). The November 2018 Final Mitigated SEA for Rule 1135 originally analyzed the environmental impacts associated with replacing five diesel engines with five new Tier 4 Final diesel engines at Facility 2 to comply with a NOx limit of 13 tpy by January 1, 2026. Rule 1135 was later amended on January 7, 2022 to specifically establish interim NOx limits (i.e., 50 tpy by January 1, 2024 and 45 tpy by January 1, 2025) for this facility. Currently, PAR 1135 proposes to: 1) remove the 50 tpy NOx limit which has an expired compliance date of January 1, 2024; 2) delay the compliance date for the 45 tpy NOx limit by two years from January 1, 2025 to January 1, 2027 (with a potential extension up to three years); 3) delay the compliance date for the 13 tpy NOx emission limit by four years from January 1, 2026 to January 1, 2028 (with a potential extension up to three six years); and 4) include new NOx limits of 30 tpy and 6 tpy with compliance dates of January 1, 2028 (with a potential extension up to

<u>three years</u>) and January 1, 2035 (with a potential extension up to <u>three six</u> years), respectively (see Table 1-1). Table 4-2 lists the expected physical modifications at Facility 2 to comply with PAR 1135 requirements.

I otential i hysical informations at I achieved a to comply with I first fibe hequitements							
Annual NOx Limit	Compliance date	Potential Physical Modifications					
<u>Stage 1:</u> 45 tpy	1/1/2027 (with a potential extension up to three years)	Replacement of two existing diesel engines with two new Tier 4 Final diesel engines					
<u>Stage 2:</u> 30 tpy	1/1/2028 <u>(with a</u> potential extension up to three years)	Replacement of one existing diesel engine with one new Tier 4 Final diesel engine					
<u>Stage 3:</u> 13 tpy	1/1/2030 (with a potential extension up to three six years)	Replacement of existing microturbines and three remaining diesel engines with five propane linear generators and three propane fuel cells [*]					
<u>Stage 4:</u> 6 tpy	1/1/2035 (with a potential extension up to three <u>six</u> years)	Installation of ZE technologies such as solar PV cells/batteries					

Table 4-2
Potential Physical Modifications at Facility 2 to Comply with PAR 1135 Requirements

* Representatives from Facility 2 have indicated that they are considering installing NZE propane engines instead of the propane linear generators and propane fuel cells. However, no further details regarding this combination of equipment were provided.

According to Table 4-2, Facility 2 compliance with PAR 1135 <u>has several options with varying</u> <u>equipment configurations which can be</u> achieved <u>compliance with PAR 1135 such as through</u> replacing three existing diesel internal combustion engine with three new Tier 4 Final diesel engines; replacing the remaining three existing diesel internal combustion engines and existing microturbines with five propane linear generators and three propane fuel cells; and installing ZE technologies such as solar PV cells.

It should be noted that there is limited land available on Santa Catalina Island to accommodate the installation of solar PV cells, as most open land on the island is mountainous and solar energy production is optimal when the equipment is sited on flat land. A potential site on Santa Catalina Island for the installation of solar PV cells or other ZE and/or NZE technologies, is Middle Ranch (Figure 2-7). Middle Ranch is approximately 15 acres, which can accommodate solar PV installations that could provide approximately 30% of historical power generation needed for Santa Catalina Island. However, because the facility is still in discussions with the Catalina Island Conservancy who owns the Middle Ranch property, it would be speculative to analyze the environmental impacts associated with the installation of solar PV cells on Santa Catalina Island. Therefore, in accordance with CEQA Guidelines Section 15145, an evaluation of the environmental impacts associated with installing solar PV cells is concluded to be speculative and will not be evaluated further in this SEA. Thus, the analysis in this SEA focuses on the potential secondary adverse environmental impacts associated with the following physical modifications at Facility 2: 1) replacement of three diesel internal combustions engines and SCRs with three new Tier 4 Final diesel internal combustion engines and SCRs; and 2) replacement of the remaining three existing diesel internal combustion engines and existing microturbines with five propane

linear generators and three propane fuel cells. Moreover, the analysis assumes that the replacement of each diesel engine and SCR with new Tier 4 Final diesel engine and SCR, and installation of linear generators would occur sequentially to minimize power disruptions or reductions to the facility's customers during construction.

Based on a discussion with a vendor, the following assumptions were made in order to estimate construction impacts from installing a linear generator:

- Each linear generator unit is assumed to be transported to Santa Catalina Island via barge from the Port of Los Angeles.
- All construction equipment and materials would need to be delivered to the facility via barge. Due to the limited space available at the facility, the hauling, unloading, and staging of construction equipment and materials would not occur on the same day as construction to install a linear generator.
- Each phase of construction is assumed to require the following number of days: demolition 1 day, grading 1 day, and building construction 1 day; however, to provide a "worst-case" analysis, demolition and grading are assumed to occur on the same day.
- To remove the existing microturbines and install a linear generator, the following construction equipment and workers are assumed to be required:
 - Demolition: one tractor/loader/backhoe operating a maximum of four hours per day, a construction crew of six workers, and two waste haulers driving heavy-heavy duty trucks (HHDT).
 - Grading: a construction crew of four workers for pouring concrete, and two waste hauler trucks.
 - Building construction: one crane and one forklift operating a maximum of seven hours per day, a construction crew of six workers for rebar and frame placement, and one vendor driving a combination of heavy-heavy duty trucks and medium-heavy duty trucks (HHDT, MHDT).

Construction emissions for installing one linear generator at Facility 2 were estimated using the California Emission Estimator Model® version 2022.1.1.6 (CalEEMod). In addition, emissions from all on-road vehicles transporting workers, vendors, and material removal and delivery during construction were calculated using CalEEMod. The detailed output reports for the CalEEMod runs are included in Appendix B of this SEA. Because the installation of a fuel cell entails construction activities similar to those required for installing a linear generator, the construction emissions associated with installing a fuel cell were assumed to be equivalent to those of installing a linear generator.

This SEA relies on the previous analysis in the November 2018 Final Mitigated SEA regarding construction emissions from the replacement of an existing diesel engine and SCR with a new diesel engine and SCR. Furthermore, similar to the assumptions made in the November 2018 Final Mitigated SEA, PAR 1135 is assumed to cause one additional barge trip to Santa Catalina Island on a peak day to transport construction equipment and materials to Facility 2. The November 2018

Final Mitigated SEA for Rule 1135 previously estimated criteria pollutant and GHG emissions from the barge operating at that time as having one main engine (rated at 1800 horsepower (HP) and two 99 HP auxiliary engines. However, the electricity generating facility located on Santa Catalina Island provided data indicating that the current barge to Santa Catalina Island is equipped with three Caterpillar Tier III engines (each rated at 650 HP) and two 148 HP Tier III auxiliary engines. Compared to the analysis in the November 2018 Final Mitigated SEA for Rule 1135, the data provided by Facility 2 also includes a deterioration product and a substantially higher load factor (e.g., 85%) for the barge's main engines. South Coast AQMD reviewed the data provided by SCE and compared it to load factor data specific to barges from the Port of Los Angeles and Port of Long Beach, San Pedro Bay Ports Emission Inventory Methodology Report, Table 3.1: Harbor Craft Engine Load Factors,⁸³ which indicated that a load factor of 50% was more appropriate. Thus, a load factor of 50% was applied instead of 85% for the barge's main engines. The updated calculations of criteria pollutant and GHG emissions from barge trips are provided in Appendix C. Table 4-3 summarizes the results of the air quality analysis for the construction activities at Facility 2; the construction activities do not overlap as equipment will be introduced sequentially to minimize power disruptions or reductions to the facility's customers during construction. However, as a worst-case scenario, barge trips are assumed to occur on the same day as replacing an existing diesel engine with a new Tier 4 Final diesel engine. If Facility 2 decides to replace the existing microturbines and three remaining diesel engines with NZE propane engines in lieu of linear generators or fuel cells, no changes to peak daily construction emissions are anticipated in Table 4-3. This is because the physical modifications required for this replacement are expected to be similar to those involved in replacing an existing diesel engine with a new Tier 4 Final diesel engine. As shown in Table 4-3, the total peak daily construction emissions resulting from implementation of PAR 1135 would not exceed the South Coast AQMD's significance threshold for construction; however, the total peak daily construction emissions would be higher than what was analyzed in the November 2018 Final Mitigated SEA for Facility 2.

⁸³ Port of Los Angeles and Port of Long Beach, San Pedro Bay Ports Emission Inventory Methodology Report, Version 4, August 2023, <u>https://kentico.portoflosangeles.org/getmedia/2f6e4e7c-6197-493b-bf3e-</u> e3b7ea26b6eb/SPBP Emissions Inventory Methodology v4.

Teak Duny Construction Emissions at Tacinty 2								
Construction Activity	VOC (lb/day)	NOx (lb/day)	CO (lb/day)	SOx (lb/day)	PM10 (lb/day)	PM2.5 (lb/day)		
Removal of the Existing Microturbine and Installation of a Linear Generator or Fuel Cell ^a	0.45	4.47	4.02	0.01	0.26	0.19		
Replacement of an Existing Diesel Engine and SCR with a New Diesel Engine and SCR ^b	4.3	40	27	0.1	3.4	2.3		
1-Barge Round Trip to Transport Construction Equipment and Material to Facility 2 °	5.2	28.0	25.5	0.0	1.6	1.6		
Total Peak Daily Construction Emissions (PAR 1135) ^d	9.5	68.0	52.5	0.1	5.0	3.9		
Total Peak Daily ConstructionEmissions (November 2018Final Mitigated SEA)	4.3	40	27	0.1	3.4	2.3		
SIGNIFICANCE THRESHOLD FOR CONSTRUCTION	75	100	550	150	150	55		
SIGNIFICANT?	NO	NO	NO	NO	NO	NO		

Table 4-3Peak Daily Construction Emissions at Facility 2

a. The emissions are estimated using CalEEMod version 2022.1.1.6 and include emissions from on-road vehicles and offroad construction equipment. Appendix C contains the detailed calculations.

b. From the November 2018 Final Mitigated SEA for Rule 1135.

c. Data provided by the electricity generating facility located on Santa Catalina Island, but the load factor for the main engines was adjusted from 85% to 50%.

d. Facility 2 is assumed to replace diesel engines and install linear generators/fuel cells in sequential order to maintain a sufficient amount of power to its customers without causing a service disruption or reduced power supplies. Thus, on a peak day, there will be either a diesel engine replacement or a linear generator/fuel cell installation. As a worst-case scenario, barge trips are expected to occur on the same day as the installation of one new engine or linear generator.

Although PAR 1135 is only expected to impact Facility 2, the November 2018 Final Mitigated SEA for Rule 1135 analyzed environmental impacts associated with the physical modifications at five other facilities as well (referred to as Facility 1, 3, 4, 5, and 6 in the November 2018 Final Mitigated SEA for Rule 1135) to comply with the November 2018 version of Rule 1135. Table 4-4 shows the updated peak daily construction emissions at Facility 2 due to PAR 1135 as well as the previously reported peak daily construction emissions for other facilities that were previously analyzed in the November 2018 Final Mitigated SEA and are not affected by PAR 1135.

Facility	VOC (lb/day)	NOx (lb/day)	CO (lb/day)	SOx (lb/day)	PM10 (lb/day)	PM2.5 (lb/day)
PAR 1135: Facility 2	9.5	68.0	52.5	0.1	5.0	3.9
November 2018 Final Mitigated SEA: Facility 1	0.4	5.0	3.1	0.0	0.3	0.2
November 2018 Final Mitigated SEA: Facility 3	16	51	22	0.1	6.3	3.3
November 2018 Final Mitigated SEA: Facility 4	0.4	5.0	3.1	0.0	0.3	0.2
November 2018 Final Mitigated SEA: Facility 5	0.4	5.0	3.1	0.0	0.3	0.2
November 2018 Final Mitigated SEA: Facility 6	0.4	5.0	3.1	0.0	0.3	0.2

Table 4-4Total Peak Daily Construction Emissions for Facility 2 andOther Facilities Analyzed in the November 2018 Final Mitigated SEA for Rule 1135

The construction activities at Facilities 1, 4, and 5 in response to the NOx limits in Rule 1135 have already been completed. Regarding Facility 6, while the November 2018 Final Mitigated SEA for Rule 1135 analyzed construction and operational emissions associated with catalyst module replacement in SCR of their simple cycle turbine, this facility permanently shut down their turbine at the beginning of 2020. Therefore, the previously analyzed construction and operational emissions for this facility in the November 2018 Final Mitigated SEA have not occurred and will not occur in the future. Regarding Facility 3, the November 2018 Final Mitigated SEA for Rule 1135 analyzed construction emissions associated with removing three existing boilers and installing up to three new turbines with three new SCRs and one new aqueous ammonia storage tank. However, Facility 3 later indicated that their repower project includes the shutting down and removal of their three existing boilers by January 1, 2024, and installing a set of batteries and three new prime natural gas IC engines. Because Rule 1135 does not apply to prime natural gas IC engines and batteries, this SEA will not analyze the air quality impacts associated with installing and operating such equipment at Facility 3. Based upon preceding discussion, construction activities at Facility 2 are not expected to overlap with any of the other five facilities that were previously analyzed in the November 2018 Final Mitigated SEA. Thus, based upon these considerations, less than significant adverse air quality impacts relating to construction are expected from implementing PAR 1135.

Project-Specific Air Quality Impacts During Operation

The November 2018 Final Mitigated SEA for Rule 1135 originally analyzed the environmental impacts associated with replacing five diesel engines with five new Tier 4 Final diesel engines at Facility 2 to comply with a NOx emission limit of 13 tpy by January 1, 2026. Rule 1135 was later amended in January 7, 2022 to specifically establish interim NOx emission limits (i.e., 50 tpy by January 1, 2024 and 45 tpy by January 1, 2025) for Facility 2.

Currently, PAR 1135 proposes to: 1) remove the 50 tpy NOx emission limit which has an expired compliance date of January 1, 2024; 2) delay the compliance date for the 45 tpy NOx emission limit by two years from January 1, 2025 to January 1, 2027 (with a potential extension up to three

<u>years</u>); 3) delay the compliance date for the 13 tpy NOx emission limit by four years from January 1, 2026 to January 1, 2030 (with a potential extension up to three six years); and 4) include new annual NOx emission limits of 30 tpy and 6 tpy with compliance dates of January 1, 2028 (with a potential extension up to three years) and January 1, 2035 (with a potential extension up to three six years), respectively. Table 1-1 shows the previous, current and proposed NOx emissions limits for the electric generating facility located on Santa Catalina Island as well their corresponding compliance dates.

It is important to note that the ongoing, needed maintenance of the electric generating units is an operational activity which already takes place at Facility 2 and is considered part of the existing setting. PAR 1135 does not impose new maintenance or testing requirements that would alter these requirements. Moreover, once Facility 2 completes the expected construction activities presented in Table 4-2 to attain each of the proposed annual NOx limits, there would be: 1) no increases to the amount of urea that is currently delivered, stored, and utilized; and 2) no change to the current maintenance schedule for replacing spent SCR catalyst. PAR 1135 is expected to incrementally increase the annual number of diesel-fueled barge trips from 300 to 329, 319, and 326 during the compliance periods associated with attaining the NOx limits of 45 tpy, 30 tpy, and 13 tpy, respectively. However, because Santa Catalina Island currently receives a maximum of up to two barge visits due to space limitations at the pier, no changes to the number of barge visits on a peak day are expected.

Nonetheless, implementation of the proposed project is expected to result in delayed NOx emission reductions due to: 1) removing the 50 tpy NOx emission limit which has an expired compliance date of January 1, 2024; 2) delaying the compliance date for the 45 tpy NOx emission limit by two years from January 1, 2025 to January 1, 2027 (with a potential extension up to three years), and 3) delaying the compliance date for the 13 tpy NOx emission limit by four years from January 1, 2026 to January 1, 2030 (with a potential extension up to three <u>six</u> years). If any extension is granted for the 13 tpyany NOx emission limits as presented in Table 1-1 (up to three years), the emission reductions will be delayed for a longer period of time. The emissions from the six prime power diesel internal combustion engines and other equipment located on Santa Catalina Island are currently 71.3 tons of NOx per year based on Annual Emission Report data. Figure 4-1 shows the delayed NOx emission reductions at Facility 2 due to the implementation of PAR 1135.

According to Figure 4-1, PAR 1135 will result the following delayed NOx emission reductions which vary by compliance year:

- 21.3 tpy (equal to 116.71 lb/day) from January 1, 2024 to January 1, 2025;
- 26.3 tpy (equal to 144.11 lb/day) from January 1, 2025 to January 1, 2026;
- 58.3 tpy (equal to 319.45 lb/day) from January 1, 2026 to January 1, 2027 (with a potential extension up to three years);
- 32 tpy (equal to 175.34 lb/day) from January 1, 2027 (with a potential extension up to three years) to January 1, 2028 (with a potential extension up to three years); and
- 17 tpy (equal to 93.15 lb/day) from January 1, 2028 (with a potential extension up to three years) to January 1, 2030 (with a potential extension up to three six years).

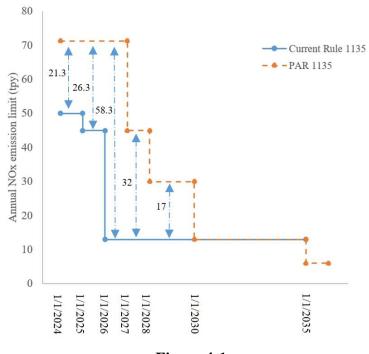


Figure 4-1 Delayed NOx Emission Reductions at Facility 2 due to PAR 1135

Overall, although the November 2018 Final Mitigated SEA for Rule 1135 identified no operational impacts at Facility 2 as part of implementing the 2018 version of Rule 1135, the delayed NOx emission reductions that will occur due to removing the 50 tpy NOx limit and from extending the compliance dates for the 45 and 13 tpy NOx emission limits in PAR 1135 would exceed the South Coast AQMD's daily NOx operational significance threshold of 55 pounds per day. Thus, the peak daily operational NOx emissions impacts at Facility 2 from implementing PAR 1135 are significant until January 1, 2030 (with a potential extension up to three six years) over the short-term, but less than significant after January 1, 2030 (with a potential extension up to three six years) over the long-term.

Project-Specific Mitigation: If significant adverse environmental impacts are identified, the CEQA document shall describe feasible measures that could minimize the significant adverse impacts of the proposed project. [CEQA Guidelines Section 15126.4]. Therefore, feasible mitigation measures for reducing operational NOx impacts are required. However, the reason PAR 1135 is proposing to update the annual NOx emission limits and compliance dates at Facility 2 is because the facility cannot feasibly attain the current annual NOx limits by the compliance dates adopted in the November 2018 and January 2022 versions of Rule 1135. In addition, PAR 1135 will eventually reduce the annual NOx limits from 13 tpy to 6 tpy by January 1, 2035 (with a potential extension up to three six years) which will result in an air quality and health benefit. Thus, there are no feasible mitigation measures that would eliminate or reduce the significant adverse operational air quality impacts for NOx emissions to less than significant levels.

Remaining Criteria Air Pollutant Impacts: While operational air quality impacts for NOx emissions are expected to be significant for the interim compliance dates over the short-term (e.g.,

until January 1, 2030 (with a potential extension up to three <u>six</u> years), no feasible mitigation measures have been identified that would eliminate or reduce the significant adverse operational air quality impacts for NOx emissions to less than significant levels. Therefore, operational air quality impacts for NOx emissions are significant and unavoidable for the interim compliance dates. After January 1, 2030 (with a potential extension up to three <u>six</u> years), the peak daily operational NOx emissions impacts at Facility 2 will be less than significant over the long-term because the maximum NOx emission reductions will be realized.

Construction and Operation Overlap Impact

While PAR 1135 is only expected to require physical modifications at Facility 2, the November 2018 Final Mitigated SEA for Rule 1135 analyzed environmental impacts associated with the physical modifications anticipated at that time to occur at five other facilities as well (referred to as Facility 1, 3, 4, 5, and 6 in the November 2018 Final Mitigated SEA for Rule 1135) in order to attain the NOx limits in the November 2018 version of Rule 1135.

As explained earlier, construction activities undertaken in response to the 2018 amendments to Rule 1135 have been completed at Facilities 1, 4, and 5. Regarding Facility 6, the November 2018 Final Mitigated SEA for Rule 1135 analyzed construction and operational emissions associated with catalyst module replacement in SCR for their simple cycle turbine; however, this facility permanently shut down their turbine at the beginning of 2020. Therefore, the previously analyzed construction and operational emissions attributed to Facility 6 in the November 2018 Final Mitigated SEA have not occurred and will not occur in the future. Regarding Facility 3, the November 2018 Final Mitigated SEA for Rule 1135 analyzed construction emissions associated with removing three existing boilers, and installing up to three new turbines with three new SCRs and one new aqueous ammonia storage tank. Instead, Facility 3 indicated that their repower project would shut down and remove their three existing boilers by January 1, 2024, and install set of batteries and three new prime natural gas IC engines. Because Rule 1135 is not applicable to prime natural gas IC engines and operational impacts associated with installing and running such equipment at Facility 3.

Based upon the preceding discussion, the most conservative scenario for construction and operation overlap would occur if: 1) Facility 2 is undergoing peak daily construction activities to replace one of the diesel engines with a new Tier 4 Final diesel engine; 2) peak delayed NOx emission reductions of 58.3 tpy (319.45 lb/day) occur at Facility 2 from January 1, 2026 to January 1, 2027 (with a potential extension up to three years) (see Figure 4-1); and 3) Facilities 1, 4, and 5 are undergoing operational activities. According to South Coast AQMD policy, in the event that there is an overlap of construction and operation phases, the peak daily emissions from the construction and operation overlap period should be summed and compared to the South Coast AQMD's air quality significance thresholds for operation because the latter are more stringent, and thus, more conservative. As such, peak daily emissions in construction and operation overlap phase are presented in Table 4-5 and the total peak daily emissions have been compared to the air quality significance thresholds for operation.

Peak Daily Emissions in Construction and Operation Overlap Phase								
Construction and Operation Overlap Phase	VOC (lb/day)	NOx (lb/day)	CO (lb/day)	SOx (lb/day)	PM10 (lb/day)	PM2.5 (lb/day)		
PAR 1135: Peak daily								
Construction Emissions at Facility	9.5	68.0	52.2	0.1	5.0	3.9		
2 (see Table 4-3)								
PAR 1135: Peak Delayed NOx								
Emission Reductions at Facility 2	N/A	319.45	N/A	N/A	N/A	N/A		
(see Figure 4-1)								
November 2018 Final Mitigated								
SEA: Peak Operational Emissions	0.08	0.52	0.34	0.00	0.03	0.02		
at Facility 1								
November 2018 Final Mitigated								
SEA: Peak Operational Emissions	0.08	0.52	0.34	0.00	0.03	0.02		
at Facility 4								
November 2018 Final Mitigated								
SEA: Peak Operational Emissions	0.08	0.52	0.34	0.00	0.03	0.02		
at Facility 5								
Total Overlapping Emissions	9.74	389.01	53.22	0.10	5.09	3.96		
SIGNIFICANCE THRESHOLD	75	==	550	150	150	55		
FOR OPERATION	75	55	550	150	150	55		
SIGNIFICANT?	NO	YES	NO	NO	NO	NO		

Table 4-5Peak Daily Emissions in Construction and Operation Overlap Phase

The calculated emissions in Table 4-5 are likely an overestimation because they do not take into account the operational emission reductions from Facilities 1, 4, and 5 that have been occurring since the facilities made their modifications. These modifications not only offset the facilities' daily operational emissions, but also offset the peak daily impacts from Facility 2.

As indicated in Table 4-5, the peak daily emissions during the construction and operational overlap period would exceed the South Coast AQMD's air quality significance thresholds for operation. Therefore, the proposed project is expected to result in significant adverse air quality impacts during the construction and operation overlap period.

Ambient Air Quality Impacts During Operation

Table 4-6 lists the power generation configurations at Facility 2 for each stage of the proposed annual NOx emission limits in PAR 1135.

TAK 1155 I Toposeu Emission Stages, and Generation Configuration							
Annual NOx	Compliance	Anticipated Equipment to Meet	Power Generation				
Limit (tpy)	Date	Emission Limit	Distribution (%)				
	1/1/2027	Two New Tier 4 Final Diesel Engines	72				
	<u>(with a</u>	Existing Diesel IC Engines	25				
Stage 1. 15	potential						
<u>Stage 1:</u> 45	extension up	Existing Propane Microturbines	3				
	to three	Existing I topane wheroturomes	5				
	<u>years)</u>						
	1/1/2028	Three New Tier 4 Final Diesel Engines	88				
	<u>(with a</u>	Existing Diesel IC Engines	9				
<u>Stage 2:</u> 30	<u>potential</u>						
	extension up	Existing Propane Microturbines	3				
	to three		5				
	<u>years)</u>						
	1/1/2030	Three New Tier 4 Final Diesel Engines	52				
	(with a						
<u>Stage 3:</u> 13	potential	NZE (e.g., Five Propane Linear					
<u>biage 5.</u> 15	extension up	Generators and Three Propane Fuel	48				
	to <u>six</u> three	Cells [*])					
	years)						
	1/1/2035	Three New Tier 4 Final Diesel Engines	22				
	(with a	NZE (e.g., Five Propane Linear					
<u>Stage 4:</u> 6	potential	Generators and Three Propane Fuel	48				
<u>51426 7.</u> 0	extension up	Cells <u>*</u>)					
	to three <u>six</u>	ZE	30				
	years)	· · · · · · · · · · · · · · · · · · ·	50				

Table 4-6							
PAR 1135 Proposed Emission Stages, and Generation Configuration							

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* Representatives from Facility 2 have indicated that they are considering installing NZE propane engines instead of the propane linear generators and propane fuel cells. However, no further details regarding this combination of equipment were provided.

An Air Quality Impact Analysis (AQIA) was completed to evaluate whether criteria pollutant concentrations from the operation of newly installed power generation units (i.e., Tier 4 Final diesel engines and NZE units) listed in Table 4-6 would cause or contribute significantly to an exceedance of the CAAQS or NAAQS. The American Meteorological Society (AMS)/EPA Regulatory Model (AERMOD) was used to simulate the atmospheric transport and dispersion of airborne pollutants and to quantify the maximum expected ground-level concentrations (GLCs) from project emissions. The modeling approach and inputs, including meteorological data and background air quality data, are described in greater detail in Appendix D of this SEA. Table 4-7 summarizes the results of the AQIA for criteria pollutants after meeting the proposed annual NOx limits in PAR 1135.

	45 tpy NOx Limit30 tpy NOx Limit13 tpy NOx Limit ^a 6 tpy NOx Limit ^a									
Standard	Allowed Limit	Background	Modeled Level	Total Level ^b						
NO2 CAAQS, 1 hr (max)	339	57.1°	92.88	149.98	170.28	227.38	100.62	157.72	42.57	99.67
NO2 CAAQS (NAAQS), annual	57 (100)	9.4	7.68	17.08	14.08	23.48	8.32	17.72	3.52	12.92
PM2.5 24-hr NAAQS and PM10 24-hr CAAQS ^d	2.5	11	1.584	1.684 ^e	2.904	3.004 ^e	1.716	1.816 ^e	0.726	0.826 ^e
PM10 24-hr NAAQS	150	58 ^f	1.584	59.68 ^e	2.904	3.004 ^e	1.716	1.816 ^e	0.726	0.826 ^e
PM10 annual CAAQS^d	1		0.1728	0.1728 ^e	0.3168	0.3168 ^e	0.1872	0.1872 ^e	0.0792	0.0792 ^e
CO CAAQS (NAAQS), 1 hr	23,000 (40,000)	1,145	413.76	1,559	758.56	1,904	448.24	1593.24	189.64	1334.64

 Table 4-7

 AQIA for Criteria Pollutants After Meeting the Proposed Annual NOx Limits in PAR 1135

			45 tpy NOx Limit 30 tpy NOx Limit 13 tpy NOx Limit ^a		x Limit ^a	6 tpy NOx Limit ^a				
Standard	Allowed Limit	Background	Modeled Level	Total Level ^b	Modeled Level	Total Level ^b	Modeled Level	Total Level ^b	Modeled Level	Total Level ^b
CO CAAQS (NAAQS), 8-hr	10,000 (10,000)	916	209.28	1,125	383.68	1,300	226.72	1142.72	95.92	1011.92
SO2 CAAQS, 1-hr (max)	655	7.9	1.92	10	3.52	11	2.08	9.98	0.88	8.78
SO2 NAAQS, 1-hr (99th percentile)	196	7.9	1.44	9	2.64	11	1.56	9.46	0.66	8.56
SO2 CAAQS, 24-hr	105	2.5	0.72	3	1.32	4	0.78	3.28	0.33	2.83

 Table 4-7 (concluded)

 AQIA for Criteria Pollutants After Meeting the Proposed Annual NOx Limits in PAR 1135

^a Although NZE units are expected to be operated in addition to the three new Tier 4 Final diesel engines to meet the 13 tpy and 6 tpy NOx limits, this AQIA only evaluated the criteria pollutant concentrations from the operation of three new diesel engines. Since the AQIA results for meeting the 13 tpy and 6 tpy NOx limits are much lower than the air quality significance threshold, the addition of NZE units is not expected to result in significant operational air quality impacts.

^b To estimate the ambient concentrations of criteria pollutants, background concentrations were added to the AERMOD outputs.

^c Even though time-varying NO2 backgrounds are included in the model results, the maximum background was added to the scaled up NO2 concentrations.

^d Due to nonattainment designations for PM2.5 and PM10, only the Significant Change in Concentration (no-without background) is used relied upon to compare against the <u>air quality significance thresholds</u>standard.

^e Added the U.S. EPA's Modeled Emission Rates for Precursors (MERPs)-estimated daily and annual average secondary PM2.5 of 0.1 and 0.003 µg/m³, respectively

^f Staff used the 4th highest PM10 daily average from the South Long Beach monitor, measured between 2019-2021. This was used instead of the El-Rio monitor in Ventura County, since Los Angeles County is currently in attainment with the PM10 NAAQS.

According to Table 4-7, the project-specific changes in ambient the 24-hour average concentrations of PM2.5 and PM10 criteria pollutants would exceed the 24-hr PM2.5 and PM10 air quality significance thresholds during the operation of newly installed units to meet the 30 tpy NOx limits by January 1, 2028 (with a potential extension up to three years). Although the electricity generating facility located on Santa Catalina Island is expected to operate NZE units in addition to the three new Tier 4 Final diesel engines to meet the existing NOx limit of 13 tpy and the proposed NOx limit of 6 tpy, this AQIA only evaluated the criteria pollutant concentrations from the operation of three new diesel engines. Since the AQIA results for meeting the 13 tpy and 6 tpy NOx limits are much lower than the applicable air quality significance thresholds, the addition of NZE units is not expected to result in significant operational air quality impacts. Overall, significant operational air quality impacts are expected at Facility 2 over the shortterm from January 1, 2028 (with a potential extension up to three years) until January 1, 2030 (with a potential extension up to three six years) due to exceedance of the air quality significance thresholds for project-specific changes in the 24-hour average concentrations of PM2.5 and PM10-air quality significance thresholds. After January 1, 2030 (with a potential extension up to three six years), these thresholds will not be exceeded.

Project-Specific Mitigation: If significant adverse environmental impacts are identified, the CEQA document shall describe feasible measures that could minimize the significant adverse impacts of the proposed project. [CEQA Guidelines Section 15126.4]. Therefore, feasible mitigation measures for reducing project-specific changes in the 24-hour average operational concentrations of 24-hr-PM2.5 and PM10 are required. However, as noted above, project-specific changes in the 24-hour average concentrations of #-PM2.5 and PM10 concentrations only exceed the air quality significance thresholds over the short-term (i.e., two years from January 1, 2028 (with a potential extension up to three years) until January 1, 2030 (with a potential extension up to six years)) and no further exceedances are expected when meeting 13 tpy NOx limit by January 1, 2030 (with a potential extension up to three-six years). Moreover, PAR 1135 will eventually reduce the NOx limit from 13 tpy to 6 tpy by January 1, 2035 (with a potential extension up to three-six years) which will result in an overall air quality and health benefit. Thus, there are no feasible mitigation measures that would eliminate or reduce the significant adverse operational air quality impacts for project-specific changes in the 24-hour average concentrations of PM2.5 and PM10 concentrations to less than significant levels for the period from January 1, 2028 (with a potential extension up to three years) until January 1, 2030 (with a potential extension up to three six years).

Remaining Ambient Air Quality Impacts: While operational air quality impacts for <u>project-specific changes in the 24-hour average concentrations of</u> PM2.5 and PM10 concentrations are expected to be significant over the short-term of two years, no feasible mitigation measures have been identified that would eliminate or reduce the significant adverse operational air quality impacts for <u>project-specific changes in the 24-hour average concentrations of</u> PM2.5 and PM10 concentrations to less than significant levels for the period from January 1, 2028 (with a potential <u>extension up to three years</u>) until January 1, 2030 (with a potential extension up to <u>three six years</u>). Therefore, operational air quality impacts for <u>project-specific changes in the 24-hour average concentrations of</u> PM2.5 and PM10 concentrations are significant and unavoidable for the period from January 1, 2028 (with a potential extension up to three <u>six years</u>). Therefore, operational air quality impacts for <u>project-specific changes in the 24-hour average concentrations of</u> PM2.5 and PM10 concentrations are significant and unavoidable for the period from January 1, 2028 (with a potential extension up to three <u>six years</u>). However, after January 1, 2030 (with a potential extension up to three <u>six years</u>), these thresholds will not be exceeded.

Toxic Air Contaminants

Health Risk Assessment During Construction

The November 2018 Final Mitigated SEA for Rule 1135 previously analyzed health risk impacts associated with the expected physical modifications at six affected facilities (including the Santa Catalina Island electricity generating facility, referred to as Facility 2) to attain the NOx limits for electric power generating units in the November 2018 version of Rule 1135. As noted earlier, PAR 1135 is only expected to result in physical modifications at Facility 2 through replacing three existing diesel internal combustion engines with three new Tier 4 Final diesel engines, replacing the three remaining existing diesel internal combustion engines and microturbines with NZE power producing engines (e.g., via any combination of propane engines, linear generators, and/or fuel cells), and installing ZE technologies such as solar PV cells and solar powered batteries. Diesel particulate matter (DPM) is considered a carcinogenic and chronic TAC that can be emitted from on- and off-road construction equipment at affected facilities by PAR 1135. However, since the on- and off-road diesel equipment that may be used at PAR 1135-affected facilities are expected to be needed over a short-term period during construction, a Health Risk Assessment (HRA) was not conducted. While the entire construction period, expected to span several years (from the adoption of PAR 1135 until 2035), will include sequential phases such as replacing three diesel engines with three new Tier 4 engines, replacing existing diesel internal combustion engines and microturbines with NZE technologies, and installing ZE technologies, each phase will occur with a gap of several months before the next upcoming phase. Moreover, as noted earlier, the quantity of pollutants that may be generated from implementing the proposed project would be less than significant during construction period. Thus, the quantity of pollutants that may be generated during construction from implementing PAR 1135 would not be considered substantial, irrespective of whether sensitive receptors are located near the affected facilities. For these reasons, implementation of PAR 1135 is not expected to expose sensitive receptors to substantial pollutant concentrations during the construction phase at Facility 2.

Health Risk Assessment During Operation

A health risk analysis was prepared for PAR 1135 to evaluate health risk impacts due to operational TAC emissions from the newly installed power generation units listed in Table 4-6 (i.e., Tier 4 Final diesel engines and NZE units). Additional details on the methodology and results of HRA are provided in Appendix D of this SEA. Table 4-8 summarizes the results of the health risk evaluation of the operational emissions for all receptor types which include the point of maximum impact (PMI), the maximally exposed individual workplace (MEIW), and the maximum sensitive receptors. It should be noted that in a worst-case approach, the health risk impacts associated with operation of each of the three new Tier 4 Final diesel engines were calculated separately and summed up to provide an estimate of the total health risk impacts for the proposed project.

Operation of Newly Installed Units	Receptor Type	Cancer Risk	Chronic Hazard	Significance Threshold		SIGNIFICANT	
Operation of Newry Instance Units	Кесерког туре	(in a million)	Index (HI)*	Cancer Risk	Chronic HI	?	
	PMI	10.64	0.00				
Stage 1: Two New Tier 4 Final Diesel	MEIW	3.38	0.01			YES	
Engines (72% of Electricity Load)	Maximum Sensitive Receptor	0.39	0.00			I ES	
	PMI	19.39	0.00				
Stage 2: Three New Tier 4 Final Diesel	MEIW	6.35	0.02			YES	
Engines (88% of Electricity Load)	Maximum Sensitive Receptor	0.72	0.00	10 in a		1 28	
Stops 2. Three New Tier 4 Final Dissel	PMI	11.46	0.00	million 1.0			
Stage 3: Three New Tier 4 Final Diesel	MEIW	3.75	0.01			YES	
Engines (52% of Electricity Load) & NZE Units (48% of Electricity Load) ^{**}	Maximum Sensitive Receptor	0.43	0.00			165	
Stage 4: Three New Tier 4 Final Diesel	PMI	4.85	0.00				
Engines (22% of Electricity Load),	MEIW	1.59	0.00			NO	
NZE Units (48% of Electricity Load) & ZE Tech (30% of Electricity Load) ^{***}	Maximum Sensitive Receptor	0.18	0.00				

Table 4-8Operational Health Risk Assessment

* There is no acute Reference Exposure Level (REL) for DPM, so the Acute HI is not applicable.

**Although Stage 3 entails the operation of NZE units (to provide 48% of total electricity load), the PMI cancer risks are already greater than the significance threshold due to the operation of three new Tier 4 Final diesel engines (to provide 52% of electricity load). Thus, similar to Stages 1 and 2, the health risk impacts remain significant for Stage 3.

***Since the HRA results after meeting the final 6 tpy NOx limit are much less than the air quality significance threshold for health risk, the addition of NZE units (to provide 48% of the electricity load) is not expected to result in significant impacts from toxic air contaminants.

As shown in Table 4-8, the estimated cancer risks from the operation of newly installed units at Facility 2 to comply with the 45 tpy and 30 tpy NOx limits exceed the air quality significance threshold for health risk of 10 in one million. Although the electricity generating facility located on Santa Catalina Island is expected to operate NZE units (to provide 48% of electricity load) in addition to the three new Tier 4 Final diesel engines (to provide 52% of electricity load) to meet the existing NOx limit of 13 tpy, this HRA only evaluated the health risk impacts from the operation of three new diesel engines. Nonetheless, the estimated PMI cancer risks are significant due to the operation of the three new Tier 4 Final diesel engines. On the other hand, since the HRA results for operation of Tier 4 Final diesel engines (to provide 22% of electricity load) to meet the final 6 tpy NOx limit are much less than the air quality significance threshold for health risk, the addition of NZE units is not expected to result in overall significant impacts from toxic air contaminants.

Conclusion – Toxic Air Contaminants: Significant operational impacts from toxic air contaminants are expected at Facility 2 when operating equipment to comply with the proposed 45 tpy, 30 tpy, and 13 tpy NOx limits. However, less than significant operational impacts from toxic air contaminants are expected once Facility 2 meets the 6 tpy NOx limit.

Project-Specific Mitigation: If significant adverse environmental impacts are identified, the CEQA document shall describe feasible measures that could minimize the significant adverse impacts of the proposed project. [CEQA Guidelines Section 15126.4]. Therefore, feasible mitigation measures for reducing operational impacts from toxic air contaminants are required. However, the reason PAR 1135 is proposing to update the annual NOx emission limits and compliance dates at Facility 2 is because the facility cannot feasibly attain the current annual NOx limits by the compliance dates adopted in the November 2018 and January 2022 version of Rule 1135. Moreover, although compliance with the proposed 45 tpy, 30 tpy, and 13 tpy NOx limits results in significant operational impacts from toxic air contaminants for Stages 1, 2 and 3, less than significant operational impacts from toxic air contaminants once Facility 2 meets the 6 tpy NOx limit on and after January 1, 2035 (with a potential extension up to three six years) (e.g., at Stage 4). Thus, there are no feasible mitigation measures that would eliminate or reduce the significant adverse operational impacts from toxic air contaminants to less than significant levels for Stages 1, 2 and 3.

Remaining Criteria Air Pollutant Impacts: While operational impacts from toxic air contaminants are expected to be significant at Facility 2 when making modifications to attain the proposed 45 tpy, 30 tpy, and 13 tpy NOx limits during Stages 1, 2 and 3, respectively, no feasible mitigation measures have been identified that would eliminate or reduce these significant adverse operational impacts to less than significant levels for Stages 1, 2 and 3. Therefore, the operational impacts from toxic air contaminants are significant and unavoidable for Stages 1, 2 and 3. However, when Facility 2 meets the 6 tpy NOx limit on and after January 1, 2035 (with a potential extension up to three six years) (e.g., at Stage 4), less than significant operational impacts from toxic air contaminants are expected.

Odor Impacts

The air quality significance threshold for odor is whether the project creates an odor nuisance pursuant to South Coast AQMD Rule 402. Odor problems depend on individual circumstances. For example, individuals can differ quite markedly from the populated average in their sensitivity to odor due to any variety of innate, chronic or acute physiological conditions. This includes

olfactory adaptation or smell fatigue (i.e., continuing exposure to an odor usually results in a gradual diminution or even disappearance of the smell sensation).

With regard to odors, for all diesel-fueled equipment and vehicles that may be used during construction and operation at the affected facility, the diesel fuel is required to have a low sulfur content (e.g., 15 ppm by weight or less) in accordance with South Coast AQMD Rule 431.2 - Sulfur Content of Liquid Fuels and such fuel is expected to minimize odor. Further, construction equipment will be primarily utilized within the confines of the facility and dispersion of diesel emissions over distance generally occurs so that odors associated with diesel emissions may not be discernable to offsite receptors, depending on the location of the equipment and its distance relative to the nearest offsite receptor. The diesel trucks that may be used during both construction and operation activities will be operated on road until arriving at the facility. Once on-site, the diesel trucks will not be allowed to idle longer than five minutes at any one location in accordance with the CARB idling regulation, so odors from these vehicles would not be expected for a prolonged period of time. Therefore, the addition of several pieces of construction equipment and trucks that will operate intermittently over a relatively short period of time, are not expected to generate diesel exhaust odor substantially greater than what is already typically present at the affected facility.

With regard to barge trips for transporting construction equipment, fuel, and material to Facility 2, the operation of the barge will occur over a short period of time (less than one day) and dispersion of diesel emissions over distance generally occurs so that odors associated with diesel emissions may not be discernable to nearby receptors, especially since the barge would be traveling across the ocean. Therefore, operation of the barge is not expected to create objectionable odors affecting a substantial number of people.

Gasoline fueled passenger vehicles will primarily be utilized to transport construction workers to and from the facility during construction. The quantity of gasoline fueled passenger vehicles used as part of the proposed project is relatively low when compared to the total population of passenger vehicles within the South Coast AQMD. Also, the gasoline fueled passenger vehicles would be used over a relatively short period of time and are not expected to generate gasoline exhaust odor substantially greater than what is already typically present on existing roadways. Thus, PAR 1135 is not expected to create significant adverse objectionable odors during construction or operation.

Conclusion – Odors: Based on preceding discussion, less than significant odor impacts are expected from PAR 1135 during construction and operation.

Project-Specific Mitigation: Since less than significant odor impacts were identified for construction and operation, no mitigation measures are necessary or required.

Remaining Odor Impacts: With less than significant odor impacts identified during construction and operation such that no mitigation measures are necessary or required, **air quality impacts relative to odors remain less than significant**.

4.1.2 Cumulative Air Quality Impacts

Pursuant to CEQA Guidelines Section 15130(a), the SEA shall discuss cumulative impacts of a project when the project's incremental effect is cumulatively considerable. In general, the preceding analysis concluded that significant adverse environmental impacts may occur during

Stages 1, 2 and 3 for the topic of air quality during operation due to interim delayed NOx emission reductions, interim exceedances of the <u>air quality significance thresholds for project-specific changes in the 24-hour average concentrations of PM2.5 and PM10 ambient air quality standards</u>, and interim health risk impacts. In addition, there are no feasible mitigation measures that would eliminate or reduce the significant adverse operational air quality impacts for NOx emissions, <u>project-specific changes in the 24-hour average concentrations of -PM2.5 and PM10-ambient concentrations</u>, and health risk to less than significant levels for Stages 1, 2 and 3. Thus, the air quality impacts due to operations during Stages 1, 2 and 3 are cumulatively considerable pursuant to CEQA Guidelines Section 15064(h)(1) and therefore, generate significant adverse cumulative air quality impacts.

The analysis also indicates that the proposed project will result in less than significant increases of all criteria air pollutants during the construction phase of the proposed project. Moreover, there will be less than significant increases to odor impacts. Pursuant to CEQA Guidelines Section 15130(a)(2), when the combined cumulative impact associated with the project's incremental effect is not significant, the SEA must indicate why the cumulative impact is not significant. Because construction emissions and odor impacts do not exceed the air quality significance thresholds, which also serve as the cumulative significance thresholds, they are not considered to be cumulatively considerable. [CEQA Guidelines Section 15064 (h)(1)].

This identical standard is appropriate because the South Coast AQMD air quality significance thresholds for criteria pollutants were set by evaluating the effect an individual project may have on the ability of the South Coast Air Basin to attain the NAAQS established by the U.S. EPA, and are therefore, cumulative in nature. Specifically, the South Coast AQMD Governing Board adopted 1993 CEQA Air Quality Handbook, which identified that the thresholds for criteria pollutants are based on the emissions levels in the Clean Air Act for a major source in an area designated as extreme non-attainment for ozone. [1993 CEQA Handbook, Chapter 6]. So, for example, a major source of VOC emissions, a precursor for ozone, is defined as a source that has a potential to emit at least 10 tons per year of VOC. [Federal Clean Air Act Section 182(e)]. The South Coast AQMD converted the 10 tons per year in terms of pounds per day, which resulted in a significance threshold of 55 pounds per day for operational emissions. The 1993 CEQA Handbook also explains that this approach is appropriate because the regulatory framework to establish the state and federal ambient air quality standards, and the method to achieve attainment of those standards, are intended to be protective of public health.

Conclusion – Cumulative Air Quality Impacts: The operational air quality impacts relative to NOx emissions, <u>changes in the ambient-24-hour average concentrations of</u> PM2.5 and PM10 concentrations and health risks are cumulatively considerable because: 1) the peak daily NOx operational impacts associated with the delayed NOx emission reductions exceed the South Coast AQMD's significance threshold for NOx during operation <u>until meeting the 13 tpy NOx limit by</u> January 1, 2030 (with a potential extension up to six years)during Stages 1, 2 and 3; 2) <u>changes in the ambient-24-hour average concentrations of</u> PM2.5 and PM10 concentrations exceed the South Coast AQMD's significance threshold from January 1, 2028 (with a potential extension up to three years) to January 1, 2030 (with a potential extension up to three <u>six</u> years); and 3) the operational cancer risk impacts exceed the South Coast AQMD's significance threshold from January 1, 2028 (with a potential extension up to three six years); and 3) the operational cancer risk impacts exceed the South Coast AQMD's significance threshold for South Coast AQMD's significance threshold when meeting the 45 tpy, 30 tpy, and 13 tpy NOx limits in PAR 1135 during Stages 1, 2 and 3; and 4) there are no feasible mitigation measures that would eliminate or reduce the temporary significant adverse operational air quality impacts for NOx emissions, <u>changes in the ambient-24-hour average</u>

<u>concentrations of PM2.5 and PM10 concentrations</u>, and health risks to less than significant levels during Stages 1, 2 and 3. However, when Facility 2 meets the 6 tpy NOx limit on and after January 1, 2035 (with a potential extension up to <u>three six</u> years) (e.g., at Stage 4), less than significant cumulative air quality impacts are expected.

Cumulative Mitigation: No feasible mitigation measures are available that would eliminate or reduce the temporary cumulatively considerable operational air quality impacts for NOx emissions, <u>changes in the ambient</u> 24-hour <u>average concentrations of PM2.5</u> and PM10 concentrations, and health risks to less than significant levels during Stages 1, 2 and 3. Cumulatively considerable impacts during Stage 4 are not expected due to the emission reduction goals of PAR 1135 being fully realized.

Remaining Cumulative Air Quality Impacts: While operational air quality impacts for NOx emissions, <u>changes in the ambient</u> 24-hour <u>concentrations of</u> PM2.5 and PM10 concentrations, and health risks are cumulatively significant during Stages 1, 2 and 3, no feasible mitigation measures have been identified that would eliminate or reduce the significant adverse operational air quality impacts for NOx emissions, ambient changes in the 24-hour average concentrations of PM2.5 and PM10 concentrations and health risks to less than significant levels during Stages 1, 2 and 3. Therefore, the cumulative operational air quality impacts for NOx emissions, <u>changes in the ambient</u> 24-hour average concentrations, changes in the <u>ambient</u> 24-hour average concentrations of PM2.5 and PM10 concentrations, and health risks remain significant and unavoidable during Stages 1, 2 and 3. However, when Facility 2 meets the 6 tpy NOx limit on and after January 1, 2035 (with a potential extension up to three six years) (e.g., at Stage 4), no remaining cumulative air quality impacts are expected.

4.1.3 Greenhouse Gas Impacts and Mitigation Measures

Significant changes in global climate patterns have recently been associated with global warming, an average increase in the temperature of the atmosphere near the Earth's surface, attributed to accumulation of GHG emissions in the atmosphere. GHGs trap heat in the atmosphere, which in turn heats the surface of the Earth. Some GHGs occur naturally and are emitted to the atmosphere through natural processes, while others are created and emitted solely through human activities. The emission of GHGs through the combustion of fossil fuels (i.e., fuels containing carbon) in conjunction with other human activities, appears to be closely associated with global warming. State law defines GHG to include the following: carbon dioxide (CO2), methane (CH4), nitrous oxide (N2O), hydrofluorocarbons (HFCs), perfluorocarbons (PFCs), and sulfur hexafluoride (SF6). [Health and Safety Code Section 38505(g)]. The most common GHG that results from human activity is CO2, followed by CH4 and N2O.

Traditionally, GHGs and other global warming pollutants are perceived as solely global in their impacts and that increasing emissions anywhere in the world contributes to climate change anywhere in the world. A study conducted on the health impacts of CO2 "domes" that form over urban areas cause increases in local temperatures and local criteria pollutants, which have adverse health effects.⁸⁴

⁸⁴ Jacobsen, Mark Z. "Enhancement of Local Air Pollution by Urban CO2 Domes," Environmental Science and Technology, as describe in Stanford University press release on March 16, 2010 available at: <u>https://web.stanford.edu/group/efmh/jacobson/Articles/V/CO2SOM0310.pdf</u>, accessed July 23, 2024.

The analysis of GHGs is a different analysis than the analysis of criteria pollutants for the following reasons. For criteria pollutants, the significance thresholds are based on daily emissions because attainment or non-attainment is primarily based on daily exceedances of applicable ambient air quality standards. Further, several ambient air quality standards are based on relatively short-term exposure effects on human health (e.g., one-hour and eight-hour standards). Since the half-life of CO2 is approximately 100 years, for example, the effects of GHGs occur over a longer term which means they affect the global climate over a relatively long time-frame. As a result, the South Coast AQMD's current position is to evaluate the effects of GHGs over a longer timeframe than a single day (i.e., annual emissions). GHG emissions are typically considered to be cumulative impacts because they contribute to global climate effects.

The South Coast AQMD convened a "Greenhouse Gas CEQA Significance Threshold Working Group" to consider a variety of benchmarks and potential significance thresholds to evaluate GHG impacts. On December 5, 2008, the South Coast AQMD adopted an interim CEQA GHG Significance Threshold for projects where South Coast AQMD is the lead agency (South Coast AQMD, 2008). This interim threshold is set at 10,000 metric tons of CO2 equivalent emissions (MT/yr of CO2eq). The South Coast AQMD prepared a "Draft Guidance Document – Interim CEQA GHG Significance Thresholds" that outlined the approved tiered approach to determine GHG significance of projects (South Coast AQMD, 2008, pg. 3-10). The first two tiers involve: 1) exempting the project because of potential reductions of GHG emissions allowed under CEQA; and 2) demonstrating that the project's GHG emissions are consistent with a local general plan. Tier 3 proposes a limit of 10,000 MT/yr CO2eq as the incremental increase representing a significance threshold for projects where South Coast AQMD is the lead agency (South Coast AQMD, 2008, pp. 3-11). Tier 4 (performance standards) is yet to be developed. Tier 5 allows offsets that would reduce the GHG impacts to below the Tier 3 brightline threshold. Projects with incremental increases below this threshold will not be cumulatively considerable.

The main focus of PAR 1135 is to update annual NOx emission limits and compliance dates for the electric generating facility located on Santa Catalina Island (referred to as Facility 2 in the November 2018 Final Mitigated SEA for Rule 1135) with a specific focus on NZE and ZE technologies. As noted earlier, compliance with PAR 1135 is expected to be achieved through replacing three existing diesel internal combustion engines with three new Tier 4 Final diesel engines, replacing the remaining three diesel internal combustion engines and existing microturbines with NZE technologies (e.g., via any combination of propane engines, linear generators, and/or fuel cells), and installing ZE technologies such as solar PV cells and solar powered batteries. During the construction phase at Facility 2, additional barge trips are necessary to transport construction, material, and power producing units to Santa Catalina Island. Therefore, GHG emission impacts from implementing PAR 1135 were calculated at the project-specific level according to the above-noted construction activities. While this SEA calculates constructionrelated GHG emissions for replacing existing microturbines and three remaining diesel engines with five linear generators and three fuel cells as potential NZE units, representatives from Facility 2 have indicated that they are considering installing NZE propane engines instead of propane linear generators and propane fuel cells. However, minimal changes in construction-related GHG emissions are expected due to installing NZE propane engines in lieu of propane linear generators and propane fuel cells.

During operation, compliance with PAR 1135 is expected to increase the number of required diesel-fueled barge trips for fuel delivery to Facility 2 from 300 (the previous estimate in

November 2018 Final Mitigated SEA for Rule 1135) to 329, 319, and 326 to comply with the annual NOx limits of 45, 30, and 13 tpy, respectively. Incremental changes in operational GHG emissions from power producing units are estimated for meeting the 45 tpy, 30 tpy, 13 tpy, and 6 tpy NOx limits based on the data provided by Facility 2. Facility 2 provided calculations showing GHG emissions if petroleum diesel is used and if renewable diesel is used (both are presented in Appendix C) but estimates based on petroleum diesel usage are incorporated for the comparison against the GHG significance threshold. Facility 2 also reported their 2023 GHG emissions to be 23,516 MT CO₂e; while CARB has not published the 2023 GHG emissions data, the 2022 GHG emissions from implementing PAR 1135, the 2023 CARB GHG emissions data was subtracted from the peak annual GHG emissions which corresponded to Stage 1 (e.g., the 45 tpy by January 1, 2027 (with a potential extension up to three years)). Thus, the operational GHG impacts from implementing PAR 1135 are also calculated at the project-specific level associated with above operational activities.

Table 4-9 summarizes the GHG analysis, which shows that the implementation of PAR 1135 may result in the generation of 4.33 amortized⁸⁶ MT/yr of CO2e emissions during construction and 1099.57 MT/yr of CO2e emissions during operation from all the affected facilities, which is less than the South Coast AQMD's air quality significance threshold of 10,000 MT/yr of CO2e for GHGs. Detailed calculations of project GHG emissions can be found in Appendix C. It should be noted that similar to criteria pollutant analysis, the construction-related and operation-related GHG emissions from Facilities 1, 4, and 5 are also included in Table 4-9.

Activity	CO2e (MT/year ^a)	
PAR 1135: Construction ^b – on-road vehicles, barges, and off-road equipment	4.33	
PAR 1135: Operation- on-road vehicles, barges, and incremental changes in operational GHG emissions from power producing equipment at Facility 2	1099.57	
PAR 1135: Total project emissions ^c	1103.90	
November 2018 Final Mitigated SEA: Total project emissions ^d	126.35	
SIGNIFICANCE THRESHOLD	10,000	
SIGNIFICANT?	NO	

Table 4-9GHG Emissions from PAR 1135

a. 1 metric ton=2,205 pounds

b. GHG from short-term construction activities are amortized over 30 years.

c. Total GHG emissions for PAR 1135 refer to construction and operation-related activities at Facilities 1, 2, 4, and 5.

d. Total GHG emission in the November 2018 Final Mitigated SEA refer to construction and operation-related activities at six facilities, including Facilities 1, 2, 3, 4, 5, and 6.

Conclusion – GHG Impacts: As shown in Table 4-9, the South Coast AQMD GHG significance threshold will not be exceeded. For this reason, implementing the proposed project is not expected to generate significant adverse GHG air quality impacts. Further, PAR 1135 is not expected to

 ⁸⁵ CARB, Mandatory GHG Reporting, 2022 GHG Facility and Entity Emissions (11/6/2023), <u>https://ww2.arb.ca.gov/mrr-data</u>.
 ⁸⁶ GHGs from short-term construction activities are amortized over 30 years. To amortize GHGs from temporary construction

⁶ GHGs from short-term construction activities are amortized over 30 years. To amortize GHGs from temporary construction activities over a 30-year period (*est. life of the project/ equipment*), the amount of CO2e emissions during construction is calculated and then divided by 30.

generate GHG emissions, either directly or indirectly, that may have a significant impact on the environment or conflict with an applicable plan, policy, or regulation adopted for the purpose of reducing the emissions of GHG gases. **Thus, PAR 1135 will have less than significant GHG impacts.**

Project-Specific Mitigation: Since less than significant GHG emissions impacts were identified, no mitigation measures are necessary or required.

Conclusion – Cumulative GHG Impacts: Since PAR 1135 will have less than significant GHG impacts, GHG impacts are not also cumulatively considerable.

Remaining Cumulative GHG Impacts: Since GHG impacts are not expected from PAR 1135 and thus, are not considered to be cumulative considerable, there are no remaining cumulative GHG impacts.

4.2 SIGNIFICANT ENVIRONMENTAL EFFECTS WHICH CANNOT BE AVOIDED

CEQA Guidelines Section 15126(c) requires an environmental analysis to consider "any significant irreversible environmental changes which would be involved if the proposed action should be implemented." This Draft SEA identified that interim delayed NOx emission reductions, interim exceedances of the <u>air quality significance thresholds for project-specific changes in the 24-hour average concentrations of PM2.5 and PM10 ambient air quality standards</u>, and interim health risk impacts would cause significant and unavoidable adverse environmental impacts to air quality from operation if PAR 1135 is implemented. However, upon full implementation, PAR 1135 will reduce the annual NOx limits from 13 tpy to 6 tpy on and after January 1, 2035 (with a potential extension up to three six years), which will provide air quality and health benefits.

4.3 OTHER ENVIRONMENTAL IMPACTS FOUND NOT TO BE SIGNIFICANT

CEQA requires this section of the SEA to identify the environmental topic areas that were analyzed and concluded to have no impacts or less than significant impacts, if the proposed project is implemented. For the effects of a project that were determined not to be significant, CEQA Guidelines Section 15128 requires the analysis to contain a statement briefly indicating the reasons that various effects of a project were determined not to have significant impacts and were therefore not discussed in detail.

PAR 1135 will impact one electricity generating facility located on Santa Catalina Island (referred to as Facility 2 in the November 2018 Final Mitigated SEA for Rule 1135) by proposing to: 1) update NOx emission limits and compliance dates; 2) establish provisions for monitoring, reporting, and recordkeeping for NZE electric generating units without CEMS; 3) extend the deadline for prohibiting the installation of new diesel internal combustion engines from January 1, 2024 to January 1, 2028 or six months after any applicable extensions; 4) prohibit the installation of more than three new diesel internal combustion engines with a cumulative rating of 5.5 MW; 5) prohibit the installation of equipment that does not meet the definition of a Santa Catalina Island NZE electric generating unit or a Santa Catalina Island ZE electric generating unit after January 1, 2028 or six months after any applicable extensions; 6) require the installation of Santa Catalina

Island NZE and/or ZE electric generating units by January 1, 2030<u>or six months after any</u> applicable extensions (with a three-year extension option to meet by January 1, 2033) with a minimum cumulative rating of 1.8 MW, excluding the highest rated Santa Catalina Island NZE and/or ZE electric generating unit, solar photovoltaic cells, and battery storage; 7) remove all prime power diesel internal combustion engines for which installation was completed earlier than Date of Adoption from service by January 1, 2030 or six months after any applicable extensions; 8) require a feasibility analysis (e.g., progress in procuring and installing electric generating units) to be conducted for the 13 tpy and six tpy NOx emission limits by January 1, 2028 and January 1, 2033, respectively; and 9) update the time extension provision by including more specific criteria needed for approval, allowing the electricity generating facility located on Santa Catalina Island to request time extensions for extenuating circumstances (e.g., unforeseen construction interruptions and/or supply chain disruptions) for each compliance date or according to the feasibility analyses for meeting each of 13 tpy and six tpy NOx emission limits, and making requests for time extensions available for public review.

Thus, this subchapter of the SEA identifies the environmental topic areas that were previously analyzed in the November 2018 Final Mitigated SEA for six affected facilities (including Santa Catalina Island electricity generating facility, referred to as Facility 2) and concluded to have either less than significant impacts (with or without mitigation) or no impacts (e.g., aesthetics; agriculture and forestry resources; air quality and GHG emissions, biological resources; cultural resources; energy, geology and soils; hazards and hazardous materials; hydrology and water quality; land use and planning; mineral resources; noise; population and housing; public services; recreation; solid and hazardous waste; and transportation and traffic). For all environmental topic areas except air quality and GHG emissions which is discussed and further analyzed in Section 4.1 of this chapter, this section assesses whether these previously evaluated environmental topic areas in the November 2018 Final Mitigated SEA would be affected by PAR 1135. Also, since two new environmental topic areas, tribal cultural resources and wildfire, were added to the CEQA Guidelines after the November 2018 Final Mitigated SEA for Rule 1135 was certified, this section examines whether the PAR 1135 would contribute to any impacts on tribal cultural resources and wildfires.

Environmental Topic Areas Previously Concluded In the November 2018 Final Mitigated SEA To Have No Impacts

The following environmental topic areas were previously analyzed and concluded in the November 2018 Final Mitigated SEA for Rule 1135 to have no impacts: aesthetics; agriculture and forestry resources; biological resources; cultural resources; geology and soils; hydrology and water quality; land use and planning; mineral resources; population and housing; and recreation.

This SEA independently considers the PAR 1135 and analyzes the incremental changes, if any, relative to the baseline which is the project analyzed in the November 2018 Final Mitigated SEA for Rule 1135. When comparing the types of activities and environmental impacts subject to the November 2018 version of Rule 1135 as previously analyzed in the November 2018 Final Mitigated SEA for Rule 1135 to the currently proposed project (PAR 1135), similar impacts to the same environmental topic areas that were previously analyzed are expected to occur for all of the environmental topic areas analyzed except air quality and GHG emissions which is discussed in Sections 4.1 and 4.2 of this chapter. For this reason, the incremental changes associated with implementing the proposed project will not be expected to alter the previous conclusions reached

in the November 2018 Final Mitigated SEA for Rule 1135 for the environmental topic areas which were identified as having no impacts (aesthetics; agriculture and forestry resources; biological resources; cultural resources; geology and soils; hydrology and water quality; land use and planning; mineral resources; population and housing; and recreation). Therefore, since no impacts to these environmental topic areas would occur if the PAR 1135 implemented, they are not further evaluated in this SEA. A brief summary of the previous conclusions reached as well as the reasoning why the no impact conclusions would remain the same for PAR 1135 is provided for each of the aforementioned environmental topic areas.

It is important to note that the Draft SEA for PAR 1135 included a summary from the November 2018 Final Mitigated SEA for Rule 1135 stating that there were no impacts for the topic of hydrology and water quality. However, the conclusion in the November 2018 Final Mitigated SEA for Rule 1135 indicated less than significant hydrology and water quality impacts. For this reason, the summary of hydrology and water quality impacts has been relocated from this section to "Environmental Topic Areas Previously Concluded in the November 2018 Final Mitigated SEA To Have Less Than Significant Impacts."

Aesthetics

The November 2018 Final Mitigated SEA for Rule 1135 previously analyzed aesthetics impacts associated with the expected physical modifications at six affected facilities (including the Santa Catalina Island electricity generating facility, referred to as Facility 2) to comply with the proposed emission limits for electric power generating units in the November 2018 version of Rule 1135. The November 2018 Final Mitigated SEA for Rule 1135 concluded that no aesthetics impacts would occur because: 1) required construction equipment is not expected to be substantially discernable from what typically exists on-site for conducting routine operations and maintenance activities in these electricity generating facilities; 2) the majority of construction equipment that may be needed is expected to be relatively low in height and not substantially visible to the surrounding area due to existing fencing along the property lines and existing structures currently within the facilities that may buffer the views of the construction activities; 3) most of the heavy equipment and construction activities are expected to occur within the confines of each existing facility property and are expected to introduce only minor visual changes to areas outside each electricity generating facility, if at all, depending on the location of the construction activities within each facility; 4) any new equipment that is installed would be expected to blend in with the existing industrial profile of these electricity generating facilities because the modified and/or replaced equipment will be at the same or similar heights of the existing equipment and surrounding structures; and 5) the construction activities are expected to be temporary in nature and any construction equipment that has been rented will be removed from each facility following completion of the modifications.

The proposed project is expected to impact one electricity generating facility (i.e., Facility 2) located on Santa Catalina Island. Compliance with PAR 1135 is expected to be achieved through replacing three existing diesel internal combustion engines with three new Tier 4 Final diesel engines, replacing the remaining existing diesel internal combustion engines and microturbines with NZE technologies (e.g., via any combination of propane engines, linear generators, and/or fuel cells), and installing ZE technologies such as solar PV cells, and solar powered batteries.

It should be noted that there is limited land available on Santa Catalina Island to accommodate the installation of solar PV cells, as most open land on the island is mountainous and solar energy production is optimal when the equipment is sited on flat land. A potential site on Santa Catalina Island for the installation of solar PV cells or other ZE and/or NZE technologies, is Middle Ranch (Figure 2-7). Middle Ranch is approximately 15 acres, which can accommodate solar PV installations that could provide approximately 30% of historical power generation needed for Santa Catalina Island. However, because the facility is still in discussions with the Catalina Island Conservancy, the owner of the Middle Ranch property, it would be speculative to analyze the environmental impacts associated with the installation of solar PV cells on Santa Catalina Island. Therefore, in accordance with CEQA Guidelines Section 15145, an evaluation of the environmental impacts associated with installing solar PV cells is concluded to be speculative and will not be evaluated further in this SEA. Further, it is important to note that the environmental topic area of aesthetics will need to be evaluated by the land use authority prior to the Middle Ranch property being granted a change in land use to accommodate installations of new equipment to generate electricity.

Therefore, physical modifications that may occur at Facility 2 in response to PAR 1135 are expected to occur within the existing boundary of Facility 2, and in a similar fashion and with similar construction equipment as to what was analyzed for the November 2018 version of Rule 1135. Thus, the same reasoning for why the November 2018 Final Mitigated SEA for Rule 1135 concluded that no aesthetic impacts would occur, also applies to PAR 1135. Therefore, the previous conclusion of no impact to aesthetics in the November 2018 Final Mitigated SEA for Mitigated SEA for Rule 1135 will continue to apply to PAR 1135.

Agriculture and Forestry Resources

The November 2018 Final Mitigated SEA for Rule 1135 previously analyzed agriculture and forestry resources impacts associated with expected physical modifications at six affected facilities (including the Santa Catalina Island electricity generating facility, referred to as Facility 2) to comply with the proposed emission limits for electric power generating unit in the November 2018 version of Rule 1135. The November 2018 Final Mitigated SEA for Rule 1135 concluded that no agriculture and forestry resources impacts would occur since compliance with the November 2018 version of Rule 1135 would not result in the loss of forest land, conversion of farmland to non-agricultural use or conflict with zoning for agriculture use.

The proposed project is expected to impact one electricity generating facility (i.e., Facility 2) located on Santa Catalina Island. Compliance with PAR 1135 is expected to be achieved through replacing three existing diesel internal combustion engines with three new Tier 4 Final diesel engines, replacing the remaining existing diesel internal combustion engines and microturbines with NZE technologies (e.g., via any combination of propane engines, linear generators, and/or fuel cells), and installing ZE technologies such as solar PV cells, and solar powered batteries.

It should be noted that there is limited land available on Santa Catalina Island to accommodate the installation of solar PV cells, as most open land on the island is mountainous and solar energy production is optimal when the equipment is sited on flat land. A potential site on Santa Catalina Island for the installation of solar PV cells or other ZE and/or NZE technologies, is Middle Ranch (Figure 2-7). Middle Ranch is approximately 15 acres, which can accommodate solar PV installations that could provide approximately 30% of historical power generation

needed for Santa Catalina Island. However, because the facility is still in discussions with the Catalina Island Conservancy, the owner of the Middle Ranch property, it would be speculative to analyze the environmental impacts associated with the installation of solar PV cells on Santa Catalina Island. Therefore, in accordance with CEQA Guidelines Section 15145, an evaluation of the environmental impacts associated with installing solar PV cells is concluded to be speculative and will not be evaluated further in this SEA. Further, it is important to note that the environmental topic area of agriculture and forestry resources will need to be evaluated by the land use authority prior to the Middle Ranch property being granted a change in land use to accommodate installations of new equipment to generate electricity.

Therefore, physical modifications that may occur at Facility 2 in response to PAR 1135 are expected to occur within the existing boundary of Facility 2, and in a similar fashion and with similar construction equipment as to what was analyzed for the November 2018 version of Rule 1135, and these ongoing activities will not require the use of forest land, conversion of farmland to non-agricultural use, or conflict with zoning for agriculture use. Thus, the previous conclusion of no impact to agriculture and forestry resources reached in the November 2018 Final Mitigated SEA for Rule 1135 will continue to apply to PAR 1135.

Biological Resources

The November 2018 Final Mitigated SEA for Rule 1135 previously analyzed biological resources impacts associated with expected physical modifications at six affected facilities (including the Santa Catalina Island electricity generating facility, referred to as Facility 2) to comply with the proposed emission limits for electric power generating units in the November 2018 version of Rule 1135. The November 2018 Final Mitigated SEA for Rule 1135 concluded that no biological resources impacts would occur because these activities would occur inside the boundaries of existing developed and established industrial facilities which have been previously cleared of vegetation and have already been paved for safety and fire prevention reasons and as such, would not result in or have the potential to result in the removal of vegetation with potential to support wildlife.

The proposed project is expected to impact one electricity generating facility (i.e., Facility 2) located on Santa Catalina Island. Compliance with PAR 1135 is expected to be achieved through replacing three existing diesel internal combustion engines with three new Tier 4 Final diesel engines, replacing the remaining existing diesel internal combustion engines and microturbines with NZE technologies (e.g., propane engines, linear generators, and/or fuel cells), and installing ZE technologies such as solar PV cells, and solar powered batteries.

It should be noted that there is limited land available on Santa Catalina Island to accommodate the installation of solar PV cells, as most open land on the island is mountainous and solar energy production is optimal when the equipment is sited on flat land. A potential site on Santa Catalina Island for the installation of solar PV cells or other ZE and/or NZE technologies, is Middle Ranch (Figure 2-7). Middle Ranch is approximately 15 acres, which can accommodate solar PV installations that could provide approximately 30% of historical power generation needed for Santa Catalina Island. However, because the facility is still in discussions with the Catalina Island Conservancy, the owner of the Middle Ranch property, it would be speculative to analyze the environmental impacts associated with the installation of solar PV cells on Santa Catalina Island. Therefore, in accordance with CEQA Guidelines Section 15145, an evaluation of the environmental impacts associated with installing solar PV cells is concluded to be

speculative and will not be evaluated further in this SEA. Further, it is important to note that the environmental topic area of biological resources will need to be evaluated by the land use authority prior to the Middle Ranch property being granted a change in land use to accommodate installations of new equipment to generate electricity.

Therefore, physical modifications that may occur at Facility 2 in response to PAR 1135 are expected to occur within the existing boundary of Facility 2 which has been previously cleared of vegetation and has already been paved for safety and fire prevention reasons. Thus, PAR 1135 would not be expected to result in, or have the potential to result in, the removal of vegetation with potential to support wildlife. Therefore, the previous conclusion of no impact to biological resources in the November 2018 Final Mitigated SEA for Rule 1135 will continue to apply to PAR 1135.

Cultural Resources

The November 2018 Final Mitigated SEA for Rule 1135 previously analyzed cultural resources impacts associated with expected physical modifications at six affected facilities (including the Santa Catalina Island electricity generating facility, referred to as Facility 2) to comply with the proposed emission limits for electric power generating units in the November 2018 version of Rule 1135. The November 2018 Final Mitigated SEA for Rule 1135 concluded that no cultural resources impacts would occur since the construction-related activities are expected to be confined within the existing footprint of the affected facilities that have been fully developed and paved such that no physical changes to the environment which may disturb paleontological, archaeological, or historical resources would occur. For the same reason, the analysis in the November 2018 Final Mitigated SEA for Rule 1135 also concluded that no site, feature, place cultural landscape, sacred place, or object with cultural value to a California Native American Tribe would be disturbed.

The proposed project is expected to impact one electricity generating facility (i.e., Facility 2) located on Santa Catalina Island. Compliance with PAR 1135 is expected to be achieved through replacing three existing diesel internal combustion engines with three new Tier 4 Final diesel engines, replacing the remaining existing diesel internal combustion engines and microturbines with NZE technologies (e.g., any combination of propane engines, linear generators, and/or fuel cells), and installing ZE technologies such as solar PV cells, and solar powered batteries.

It should be noted that there is limited land available on Santa Catalina Island to accommodate the installation of solar PV cells, as most open land on the island is mountainous and solar energy production is optimal when the equipment is sited on flat land. A potential site on Santa Catalina Island for the installation of solar PV cells or other ZE and/or NZE technologies, is Middle Ranch (Figure 2-7). Middle Ranch is approximately 15 acres, which can accommodate solar PV installations that could provide approximately 30% of historical power generation needed for Santa Catalina Island. However, because the facility is still in discussions with the Catalina Island Conservancy, the owner of the Middle Ranch property, it would be speculative to analyze the environmental impacts associated with the installation of solar PV cells on Santa Catalina Island. Therefore, in accordance with CEQA Guidelines Section 15145, an evaluation of the environmental impacts associated with installing solar PV cells is concluded to be speculative and will not be evaluated further in this SEA. Further, it is important to note that the environmental topic area of cultural resources will need to be evaluated by the land use

authority prior to the Middle Ranch property being granted a change in land use to accommodate installations of new equipment to generate electricity.

Therefore, physical modifications that may occur at Facility 2 in response to PAR 1135 are expected to occur within the existing footprint of Facility 2 which has been fully developed, previously cleared of vegetation and has already been paved for safety and fire prevention reasons, such that there will be no physical changes to the environment which may cause disturbance to archaeological or historical resources or human remains. Furthermore, it is envisioned that these areas are already either devoid of significant cultural resources or whose cultural resources have been previously disturbed. Thus, PAR 1135 has no potential to cause a substantial adverse change to a historical or archaeological resource, and no potential to directly or indirectly disturb any human remains, including those interred outside formal cemeteries. Therefore, the previous conclusion of no impact to cultural resources in the November 2018 Final Mitigated SEA for Rule 1135 will continue to apply to PAR 1135.

Geology and Soils

The November 2018 Final Mitigated SEA for Rule 1135 previously analyzed geology and soils impacts associated with expected physical modifications at six affected facilities (including the Santa Catalina Island electricity generating facility, referred to as Facility 2) to comply with the NOx limits in the November 2018 version of Rule 1135. The November 2018 Final Mitigated SEA for Rule 1135 concluded that no geology and soils impacts would occur because the affected facilities are located in developed industrial-zoned settings and:

- (1) relatively minor site preparation activities may be required prior to installing equipment and these activities would occur within facility boundaries. Nevertheless, the degree of site preparation that may be needed would not be on a scale that could adversely affect geophysical conditions.
- (2) the anticipated physical modifications of electric power generating units and their associated air pollution control equipment at affected facilities was expected to conform to stringent requirements in the Uniform Building Code and all other applicable state and local building codes, which consider seismic design requirements and liquefaction potential for constructing foundations in areas potentially subject to liquefaction;
- (3) the expected physical modifications would require no alteration to the exposure of people or property to geological hazards such as earthquakes, landslides, mudslides, ground failure, or other natural hazards;
- (4) substantial exposure of people or structures to the risk of loss, injury, or death involving the rupture of an earthquake fault, seismic ground shaking, ground failure or landslides is not anticipated;
- (5) people or property will not be exposed to new impacts related to expansive soils or soils incapable of supporting water disposal; and
- (6) all of the affected facilities have existing wastewater treatment systems so no soil changes associated with the installation of septic tanks or alternative wastewater disposal system would occur;

It should be noted that there is limited land available on Santa Catalina Island to accommodate the installation of solar PV cells, as most open land on the island is mountainous and solar energy production is optimal when the equipment is sited on flat land. A potential site on Santa Catalina Island for the installation of solar PV cells or other ZE and/or NZE technologies, is Middle Ranch (Figure 2-7). Middle Ranch is approximately 15 acres, which can accommodate solar PV installations that could provide approximately 30% of historical power generation needed for Santa Catalina Island. However, because the facility is still in discussions with the Catalina Island Conservancy, the owner of the Middle Ranch property, it would be speculative to analyze the environmental impacts associated with the installation of solar PV cells on Santa Catalina Island. Therefore, in accordance with CEQA Guidelines Section 15145, an evaluation of the environmental impacts associated with installing solar PV cells is concluded to be speculative and will not be evaluated further in this SEA. It is important to note that the environmental topic area of geology and soils will need to be evaluated by the land use authority prior to the Middle Ranch property being granted a change in land use to accommodate installations of new equipment to generate electricity.

Therefore, physical modifications that may occur at Facility 2 in response to PAR 1135 are expected to occur within the existing boundary of Facility 2 such that the same reasoning as listed in items 1) through 6) for why no geological and soils impacts would occur for the November 2018 amendments to Rule 1135 would also apply to the proposed project. Therefore, the previous conclusion of no impact to geology and soils in the November 2018 Final Mitigated SEA for Rule 1135 will continue to apply to PAR 1135.

Hydrology and Water Quality

It is important to note that the Draft SEA for PAR 1135 included a summary from the November 2018 Final Mitigated SEA for Rule 1135 stating that there were no impacts for the topic of hydrology and water quality. However, the conclusion in the November 2018 Final Mitigated SEA for Rule 1135 indicated less than significant hydrology and water quality impacts. For this reason, the summary of hydrology and water quality impacts has been relocated from this section to "Environmental Topic Areas Previously Concluded in the November 2018 Final Mitigated SEA To Have Less Than Significant Impacts."

The November 2018 Final Mitigated SEA for Rule 1135 previously analyzed hydrology and water impacts associated with expected physical modifications at six affected facilities (including the Santa Catalina Island electricity generating facility, referred to as Facility 2) to comply with the proposed emission limits for electric power generating units in the November 2018 version of Rule 1135. The November 2018 Final Mitigated SEA for Rule 1135 concluded that no hydrology and water impacts would occur because the November 2018 version of Rule 1135.

- (1) generate wastewater and would not trigger the need for an adequate wastewater capacity determination by any wastewater treatment provider that may be serving each affected facility;
- (2) require or result in the construction of new water or wastewater treatment facilities or new storm water drainage facilities, or expansion of existing facilities;
- (3) violate any water quality standards, waste discharge requirements, exceed wastewater treatment requirements of the applicable Publicly Owned Treatment Works (POTW) or Regional Water Quality Control Board, or otherwise substantially degrade water quality;
- (4) utilize groundwater, substantially deplete groundwater supplies, or interfere substantially with groundwater recharge;
- (5) require a determination by the water providers which currently serve the affected facilities that there would be adequate existing capacity to provide water;
- (6) alter the course of a stream or river, existing drainage patterns or the procedures for how surface runoff water is handled; and
- (7) result in placing houses or structures within 100-year flood hazard areas that could create new flood hazards or create significant adverse risk impacts from flooding as a result of failure of a levee or dam or inundation by seiches, tsunamis, or mudflows;

Similar to the November 2018 version of Rule 1135, compliance activities under PAR 1135 would not require water (and generate wastewater) and the same reasoning as listed in items 1) through 7) for why no hydrology and water impacts would occur also apply to the proposed project. Therefore, the previous conclusion of no impact to hydrology and water in the November 2018 Final Mitigated SEA for Rule 1135 will continue to apply to PAR 1135.

Land Use and Planning

The November 2018 Final Mitigated SEA for Rule 1135 previously analyzed land use and planning impacts associated with expected physical modifications at six affected facilities (including the Santa Catalina Island electricity generating facility, referred to as Facility 2) to comply with the proposed emission limits for electric power generating units in the November 2018 version of Rule 1135. The November 2018 Final Mitigated SEA for Rule 1135 concluded that no land use and planning impacts would occur because the expected physical modifications to meet the BARCT emission limits would occur within the boundary of existing industrial facilities and:

- 1) Physical division of an established community would not be expected.
- 2) There would be no conflict with any applicable land use plan, policy, or regulation due to the absence of an agency with jurisdiction over the Rule 1135.

It should be noted that there is limited land available on Santa Catalina Island to accommodate the installation of solar PV cells, as most open land on the island is mountainous and solar energy production is optimal when the equipment is sited on flat land. A potential site on Santa Catalina Island for the installation of solar PV cells or other ZE and/or NZE technologies, is Middle Ranch (Figure 2-7). Middle Ranch is approximately 15 acres, which can accommodate solar PV installations that could provide approximately 30% of historical power generation needed for Santa Catalina Island. However, because the facility is still in discussions with the Catalina Island Conservancy, the owner of the Middle Ranch property, it would be speculative to analyze the environmental impacts associated with the installation of solar PV cells on Santa Catalina Island. Therefore, in accordance with CEQA Guidelines Section 15145, an evaluation of the environmental impacts associated with installing solar PV cells is concluded to be speculative and will not be evaluated further in this SEA. It is important to note that the environmental topic area of land use and planning will need to be evaluated by the land use authority prior to the Middle Ranch property being granted a change in land use to accommodate installations of new equipment to generate electricity.

Therefore, physical modifications that may occur at Facility 2 in response to PAR 1135 are expected to occur within the existing boundary of Facility 2 such that the same reasoning as listed in items 1) and 2) for why no land use and planning impacts would occur as a result of the November 2018 amendments to Rule 1135 also apply to the proposed project. Therefore, the previous conclusion of no impact to land use and planning in the November 2018 Final Mitigated SEA for Rule 1135 will continue to apply to PAR 1135.

Mineral Resources

The November 2018 Final Mitigated SEA for Rule 1135 previously analyzed mineral resources impacts associated with expected physical modifications at six affected facilities (including the Santa Catalina Island electricity generating facility, referred to as Facility 2) to comply with the proposed emission limits for electric power generating units in the November 2018 version of Rule 1135. The November 2018 Final Mitigated SEA for Rule 1135 concluded that no impacts to mineral resources would occur because compliance with the November 2018 version of Rule 1135 would not result in the loss of availability of a known mineral resource of value to the region and the residents of the state such as gravel, asphalt, bauxite, gypsum, et cetera, or of a locally-important mineral resource recovery site delineated on a local general plan, specific plan or other land use plan.

None of the compliance activities necessary to implement PAR 1135 would require the use of a known mineral resource. Thus, PAR 1135 would also not result in the loss of availability of a known mineral resource of value to the region and the residents of the state such as aggregate, coal, clay, shale, et cetera, or of a locally-important mineral resource recovery site delineated on a local general plan, specific plan or other land use plan. Therefore, the previous conclusion of no impact to mineral resources in the November 2018 Final Mitigated SEA for Rule 1135 will continue to apply to PAR 1135.

Population and Housing

The November 2018 Final Mitigated SEA for Rule 1135 previously analyzed population and housing impacts associated with expected physical modifications at six affected facilities (including the Santa Catalina Island electricity generating facility, referred to as Facility 2) to comply with the proposed emission limits for electric power generating units in the November 2018 version of Rule 1135. The November 2018 Final Mitigated SEA for Rule 1135 concluded that no population and housing impacts would occur because:

- 1) The construction activities at the affected facilities are relatively minimal such that they would not be expected to require the relocation of individuals, require new housing or commercial facilities, or change the distribution of the population;
- 2) The physical modifications expected to take place at electricity generating facilities would not require new employees to operate and maintain the equipment because each of the affected facilities already have existing electric power generating units in place with personnel trained to maintain the equipment; and
- 3) The November 2018 version of Rule 1135 would not create any industry that would affect population growth, directly or indirectly induce the construction of housing units, or require the displacement of persons or housing elsewhere in the South Coast AQMD.

The proposed project is expected to impact one electricity generating facility (i.e., Facility 2) located on Santa Catalina Island. Compliance with PAR 1135 is expected to be achieved through replacing three existing diesel internal combustion engines with three new Tier 4 Final diesel engines, replacing the remaining existing diesel internal combustion engines and microturbines with NZE technologies (e.g., via any combination of propane engines, linear generators, and/or fuel cells), and installing ZE technologies such as solar PV cells, and solar powered batteries.

Consistent with previous conclusion, the same reasoning as listed in items 1) through 3) for why no population and housing impacts would occur also applies to PAR 1135. Therefore, the

previous conclusion of no impact to population and housing in the November 2018 Final Mitigated SEA for Rule 1135 will continue to apply to PAR 1135.

Recreation

The November 2018 Final Mitigated SEA for Rule 1135 previously analyzed recreation impacts associated with expected physical modifications at six affected facilities (including the Santa Catalina Island electricity generating facility, referred to as Facility 2) to comply with the proposed emission limits for electric power generating units in the November 2018 version of Rule 1135. The November 2018 Final Mitigated SEA concluded that no recreation impacts would occur because the November 2018 version of Rule 1135 would not:

- 1) directly or indirectly increase or redistribute population;
- 2) increase the use of existing neighborhood and regional parks or other recreational facilities; and
- 3) include recreational facility or require the construction of new or the expansion of existing recreational facilities that might have an adverse physical effect on the environment.

The proposed project is expected to impact one electricity generating facility (i.e., Facility 2) located on Santa Catalina Island. Compliance with PAR 1135 is expected to be achieved through replacing three existing diesel internal combustion engines with three new Tier 4 Final diesel engines, replacing the remaining existing diesel internal combustion engines and microturbines with NZE technologies (e.g., via any combination of propane engines, linear generators, and/or fuel cells), and installing ZE technologies such as solar PV cells, and solar powered batteries.

The affected facilities who need to perform any construction activities to comply with PAR 1135 can draw from the existing labor pool in the local Southern California area. Further, the expected physical modifications by PAR 1135 would not be expected to require new employees to operate and maintain the equipment because the affected facilities already have existing electric power generating units in place with personnel trained to maintain the units. There are also no provisions in PAR 1135 that would affect or increase the demand for or use of existing neighborhood and regional parks or other recreational facilities. In addition, PAR 1135 would not require the construction of new or the expansion of existing recreational facilities that might, in turn, cause adverse physical effects on the environment because PAR 1135 will not directly or indirectly substantively increase or redistribute population. Therefore, consistent with the previous conclusion in the November 2018 Final Mitigated SEA for Rule 1135, PAR 1135 would not result in any recreation impacts as summarized in items 1) through 3). Therefore, the previous conclusion of no impact to recreation in the November 2018 Final Mitigated SEA for Rule 1135 will continue to apply to PAR 1135.

Tribal Cultural Resources and Wildfire

At the time the November 2018 Final Mitigated SEA for Rule 1135 was certified, the environmental checklist did not include tribal cultural resources and wildfires as environmental topic areas to be evaluated. However, in 2019, these two environmental topic areas, were added to the environmental checklist in the CEQA Guidelines. To make the analysis of environmental

impacts consistent with these changes to the environmental checklist, Tables 4-10 and 4-11 provide the environmental checklist questions for both of these additional topic areas and an analysis of whether the proposed project would be expected to contribute to impacts on tribal cultural resources and wildfire, respectively.

Tribal Cultural Resources: Would the project:	ANALYSIS AND CONCLUSION
 Cause a substantial adverse change in the significance of a tribal cultural resource as defined in Public Resources Code §21074, as either a site, feature, place, cultural landscape that is geographically defined in terms of the size and scope of the landscape, sacred place, or object with cultural value to a California Native American Tribe, and that is either: Listed or eligible for listing in the California Register of Historical Resources, or in a local register of historical resources as defined in Public Resources Code §5020.1(k)? A resource determined by the lead agency, in its discretion and supported by substantial evidence, to be significant pursuant to criteria set forth in Public Resources Code §5024.1(c)? (In applying the criteria set forth in Public Resources Code §5024.1(c), the lead agency shall consider the significance of the resource to a California Native American tribe.) 	No Impact. As noted earlier in this SEA, it would be speculative to analyze the potential land acquisition for solar PV cell installation outside of the footprint of the electric generating facility on Santa Catalina Island. Therefore, activities undertaken in response to PAR 1135 will continue to occur within the footprint of Facility 2 which has been fully developed and paved. PAR 1135 is not expected to require physical changes to a site, feature, place, cultural landscape, sacred place, or object with cultural value to a California Native American Tribe. However, as part of releasing the November 2018 Final Mitigated SEA for Rule 1135 for public review and comment, South Coast AQMD provided a formal notice to all California Native American Tribes (Tribes) that requested to be on the Native American Heritage Commission's (NAHC) notification list per Public Resources Code Section 21080.3.1(b)(1). Furthermore, the proposed project is not expected to result in a physical change to a resource determined to be eligible for inclusion or listed in the California Register of Historical Resources or included in a local register of historical resources. Similarly, the proposed project is not expected to result in aphysical change to a resource determined by the South Coast AQMD to be significant to any tribe. For these reasons, the proposed project is not expected to result in Public Resources Code Section 21074.

Table 4-10Evaluation of Tribal Cultural Resources Impacts

Based on the analysis presented in Table 4-10, PAR 1135 would not be expected to have any impacts on tribal cultural resources.

WILDFIRE: If located in or near state responsibility areas or lands classified as very high fire hazard severity zones, would the project:	ANALYSIS AND CONCLUSION
a) Substantially impair an adopted emergency response plan or emergency evacuation plan?	No Impact. Facility 2 is not located in or near state responsibility areas or lands classified as very high fire hazard severity zones. In the November 2018 Final Mitigated SEA for Rule 1135, the response to question f) in Section VIII – Hazards and Hazardous Materials, poses the same question and the analysis concluded that the project analyzed in November 2018 Final Mitigated SEA for Rule 1135 would have no impact on any adopted emergency response plan or emergency evacuation plan. Because the previous conclusion of less than significant impact to hazard and hazardous materials reached in the November 2018 Final Mitigated SEA for Rule 1135 will continue to apply to the proposed project, implementation of the proposed project would also not be expected to substantially impair an adopted emergency response plan or emergency evacuation plan.
b) Due to slope, prevailing winds, and other factors, exacerbate wildfire risks, and thereby expose project occupants to, pollutant concentrations from a wildfire or the uncontrolled spread of a wildfire?	No Impact. Facility 2 is not located in or near state responsibility areas or lands classified as very high fire hazard severity zones. Facility 2 is located on Santa Catalina Island in an established industrial area which is not near wildlands. In the event of a wildfire, no exacerbation of wildfire risks, and no consequential exposure of the project occupants to pollutant concentrations from a wildfire or the uncontrolled spread of a wildfire due to slope, prevailing winds, or other factors would be expected to occur.

Table 4-11
Evaluation of Wildfire Impacts

WILDFIRE: If located in or near state responsibility areas or lands classified as very high fire hazard severity zones, would the project:	ANALYSIS AND CONCLUSION
c) Require the installation or maintenance of associated infrastructure (such as roads, fuel breaks, emergency water sources, power lines or other utilities) that may exacerbate fire risk or that may result in temporary or ongoing impacts to the environment?	No Impact. As noted earlier in this SEA, it would be speculative to analyze the potential land acquisition for solar PV cell installation outside of the footprint of the electric generating facility on Santa Catalina Island. Therefore, activities undertaken in response to PAR 1135 will continue to occur within the footprint of Facility 2, which is not located in or near state responsibility areas or lands classified as very high fire hazard severity zones. Also, because the proposed project does not require any construction beyond the existing facility footprint, the installation or maintenance of associated infrastructure (such as roads, fuel breaks, emergency water sources, power lines, or other utilities) that may exacerbate fire risk or that may result in temporary or ongoing impacts to the environment are not required and would not be expected to occur.
d) Expose people or structures to significant risks, including downslope or downstream flooding or landslides, as a result of runoff, post-fire slope instability, or drainage changes?	No Impact. Facility 2 is not located in or near state responsibility areas or lands classified as very high fire hazard severity zones. In the November 2018 Final Mitigated SEA for Rule 1135, the response to question c) in Section VII – Geology and Soils, poses a similar question relative to landslides and the analysis concluded that the project analyzed in the November 2018 Final Mitigated SEA for Rule 1135 would have no impact. Also, the response to question f) in Section IX –Hydrology and Water Quality of the same document, poses a similar question relative to flooding and the analysis concluded that the project analyzed for Rule 1135 would have no impact. Also, the response to question f) in Section IX –Hydrology and Water Quality of the same document, poses a similar question relative to flooding and the analysis concluded that the project analyzed in November 2018 Final Mitigated SEA for Rule 1135 would have no impact. Because the previous conclusion of no impact to geology and soils and hydrology and water quality reached in the November 2018 Final Mitigated SEA for Rule 1135 will continue to apply to the proposed project, PAR 1135 would also not be expected to expose people or structures to new significant risks, including downslope or downstream flooding or landslides, as a result of runoff, post-fire slope instability, or drainage changes.

Table 4-11 (continued)Evaluation of Wildfire Impacts

WILDFIRE: If located in or near state responsibility areas or lands classified as very high fire hazard severity zones, would the project:	ANALYSIS AND CONCLUSION
e) Expose people or structures, either directly or indirectly, to a significant risk of loss, injury, or death involving wildfires?	No Impact. Facility 2 is not located in or near state responsibility areas or lands classified as very high fire hazard severity zones. In the November 2018 Final Mitigated SEA for Rule 1135, the response to question g) in Section VIII – Hazards and Hazardous Materials, poses essentially the same question and the analysis concluded that the project analyzed in the November 2018 Final Mitigated SEA for Rule 1135 would not expose people or structures to a significant risk of loss, injury, or death involving wildland fires, including where wildlands are adjacent to urbanized areas or where residences are intermixed with wildlands. Because the previous conclusion of less than significant impact to hazards and hazardous materials in the November 2018 Final Mitigated SEA for Rule 1135 will continue to apply to the proposed project, implementation of PAR 1135 would also not be expected to expose people or structures, either directly or indirectly, to a significant risk of loss, injury or death involving wildfires.

Table 4-11 (concluded)Evaluation of Wildfire Impacts

Based on the analysis presented in Table 4-11, PAR 1135 would not be expected to have any impacts on wildfires.

Environmental Topic Areas Previously Concluded in the November 2018 Final Mitigated SEA To Have Less Than Significant Impacts

The following environmental topic areas were previously analyzed in the November 2018 Final Mitigated SEA for Rule 1135 to have less than significant impacts with or without mitigation: air quality and greenhouse gas emissions; energy; hazards and hazardous materials; hydrology and water quality; noise; public services; solid and hazardous waste; and transportation and traffic.

The following discussion independently considers the currently proposed project and analyzes the incremental changes, if any, relative to the baseline which is the project analyzed in the November 2018 Final Mitigated SEA for Rule 1135, in order to determine if the previous conclusions of less than significant impacts for the environmental topic areas of air quality and greenhouse gas emissions; energy; hazards and hazardous materials; hydrology and water quality; noise; public services; solid and hazardous waste; and transportation and traffic need to be changed.

Air Quality and Greenhouse Gas Emissions

The November 2018 Final Mitigated SEA for Rule 1135 previously concluded less than significant air quality and greenhouse gas emissions impacts from the expected physical modifications at six affected facilities (including the Santa Catalina Island electricity generating facility, referred to as Facility 2) to comply with the proposed emission limits.

The proposed project is expected to impact one electricity generating facility (i.e., Facility 2) located on Santa Catalina Island. Specifically, PAR 1135 proposes to : 1) remove the 50 tpy NOx emission limit which has an expired compliance date of January 1, 2024; 2) delay the compliance date for the 45 tpy NOx emission limit by two years from January 1, 2025 to January 1, 2027 (with a potential extension up to three years); 3) delay the compliance date for the 13 tpy NOx emission limit by four years from January 1, 2030 (with a potential extension up to three six years); and 4) include new annual NOx emission limits of 30 tpy and 6 tpy with compliance dates of January 1, 2028 (with a potential extension up to three years) and January 1, 2035 (with a potential extension up to three six years), respectively. For Facility 2, compliance with PAR 1135 is expected to be achieved through replacing three existing diesel internal combustion engines with three new Tier 4 Final diesel engines, replacing the remaining existing diesel internal combustion engines and microturbines with NZE technologies (e.g., via any combination of propane engines, linear generators, and/or fuel cells), and installing ZE technologies such as solar PV cells and solar powered batteries.

Sections 4.1 and 4.2 of this SEA analyze the proposed project's air quality and GHG impacts and conclude that significant adverse environmental impacts may occur for the topic of air quality during operation due to interim delayed NOx emission reductions, interim exceedances of the <u>air quality significance thresholds for project-specific changes in the 24-hour average concentrations of</u> PM2.5 and PM10 ambient air quality standards, and interim health risk impacts.

<u>Energy</u>

The November 2018 Final Mitigated SEA for Rule 1135 previously analyzed energy impacts associated with the potential modifications that may be expected to occur at six affected facilities (including the Santa Catalina Island electricity generating facility, referred to as Facility 2) to comply with the proposed emission limits in the November 2018 version of Rule 1135. The November 2018 Final Mitigated SEA concluded less than significant energy impacts because the November 2018 version of Rule 1135 would not:

- 1) conflict with any adopted energy conservation plans or violate any energy conservation standards because affected facilities would be expected to continue implementing any existing energy conservation plans;
- result in the loss of utility systems because the affected facilities would continue to generate the same amount of electricity after the completion of the modifications and new equipment installations. Post-project, the new equipment will continue to be able to handle local and regional needs as well as peak demands;
- 3) result in the need for new or substantially altered power or natural gas utility systems; and

4) cause significant adverse impact on gasoline and diesel fuel supplies during construction and operation.

The proposed project is expected to impact one electricity generating facility (i.e., Facility 2) located on Santa Catalina Island. Specifically, PAR 1135 proposes to: 1) remove the 50 tpy NOx emission limit which has an expired compliance date of January 1, 2024; 2) delay the compliance date for the 45 tpy NOx emission limit by two years from January 1, 2025 to January 1, 2027 (with a potential extension up to three years); 3) delay the compliance date for the 13 tpy NOx emission limit by four years from January 1, 2026 to January 1, 2030 (with a potential extension up to three-six years); and 4) include new annual NOx emission limits of 30 tpy and 6 tpy with compliance dates of January 1, 2028 (with a potential extension up to three years) and January 1, 2035 (with a potential extension up to three six years), respectively. For Facility 2, compliance with PAR 1135 is expected to be achieved through replacing three existing diesel internal combustion engines with three new Tier 4 Final diesel engines, replacing the remaining existing diesel internal combustion engines and microturbines with NZE technologies (e.g., via any combination of propane engines, linear generators, and/or fuel cells), and installing ZE technologies such as solar PV cells and solar powered batteries. As noted in Subchapter 4.1, compliance with PAR 1135 is expected to increase the number of required diesel-fueled barge trips for fuel delivery to Facility 2 from 300 (the previous estimate in November 2018 Final Mitigated SEA for Rule 1135) to 329, 319, and 326 to comply with annual NOx limits of 45, 30, and 13 tpy, respectively. Thus, compared to what was analyzed in November 2018 Final Mitigated SEA for Rule 1135, 29 additional barge trips are expected on a peak year for fuel delivery to Santa Catalina Island (the city of Avalon).

The November 2018 Final Mitigated SEA for Rule 1135 also analyzed the energy impacts associated with the additional barge trips required for transporting construction equipment and diesel engines to Facility 2. Compared to what was analyzed in the November 2018 Final Mitigated SEA for Rule 1135, implementation of PAR 1135 will require 42 additional diesel-fueled barge trips to transport construction equipment and NZE technologies (i.e., five linear generators and three fuel cells) to and from the Port of Los Angeles to Santa Catalina Island (the city of Avalon). Appendix C shows the detailed calculations of diesel fuel consumption by the barge activities. In addition, due to minimal construction and demolition activities, installing linear generators/fuel cells is not expected to result in higher gasoline and diesel consumption than what was previously analyzed for the replacement of diesel combustion engines with new Tier 4 engines in the November 2018 Final Mitigated SEA for Rule 1135.

Table 4-12 summarizes the projected fuel use impacts associated with the proposed changes at Facility 2. The 2016 California Annual Retail Fuel Outlet Report Results from the California Energy Commission (CEC) stated that 749 million gallons of diesel and 6,997 million gallons of gasoline were consumed in 2016 in the Basin. Therefore, according to Table 4-12, while implementing the proposed project might result in incremental increases in total gasoline and diesel fuel consumption, the increases are well below the South Coast AQMD significance threshold of 1% of baseline fuel supply. Thus, no significant adverse impact on fuel supplies would be expected during construction and operation. Therefore, the same reasoning for why the November 2018 Final Mitigated SEA for Rule 1135 concluded that less than significant energy impacts would occur also applies to PAR 1135 and there is no change to the overall less than significant conclusion of energy impacts if the proposed project is implemented.

Fuel Type	Phase	Expected Incremental Increases in Fuel Consumption by PAR 1135 (mmgal)	Estimated Consumption Analyzed in the November 2018 Final Mitigated SEA (mmgal)	Estimated Consumption by PAR 1135 (mmgal)	Percent Above Baseline	Significant?
Diesel	Construction	0.0201	0.0772	0.0973	0.0130	NO
Diesei	Operation	0.0139	0.0017	0.0156	0.0021	NO
Gasoline	Construction		0.0007	0.0007	0.00001	NO
	Operation					

Table 4-12Total Projected Fuel Usage for Construction and Operation Activities by PAR 1135

Hazards and Hazardous Materials

The November 2018 Final Mitigated SEA for Rule 1135 previously concluded less than significant (after mitigation) hazards and hazardous materials impacts associated with the potential modifications that may be expected to occur at six affected facilities (including the Santa Catalina Island electricity generating facility, referred to as Facility 2) to comply with the proposed emission limits in the November 2018 version of Rule 1135. The analysis in the November 2018 Final Mitigated SEA for Rule 1135 concluded that there would be:

- 1) no new significant hazards to the public or environment through the routine transport, storage, use, and disposal of hazardous materials (e.g., aqueous ammonia or urea) at affected facilities; no new significant hazard (after mitigation) to the public or the environment through reasonably foreseeable upset conditions involving the release of hazardous materials into the environment; no new hazardous emissions, or new or increased handling of hazardous or acutely hazardous materials, substances or waste within one-quarter mile of an existing or proposed school; or no significant increase in fire hazard in areas with flammable materials.
- 2) no changes in how the hazardous materials are stored at affected facilities while awaiting to be transported off-site to a recycling facility or a hazardous waste landfill; no changes in how affected facilities comply with their current hazardous waste handling practices for any facilities that are identified on lists of California Department of Toxics Substances Control hazardous waste facilities per Government Code Section 65962.5. In fact, any facility that is subject to the requirements in Government Code Section 65962.5 would still be required need to comply with any regulations relating to that code section.
- 3) no new safety hazards would be expected to people working or residing in the vicinity of public/private airports.
- 4) no impairment of the implementation of or physically interference with an adopted emergency response plan or emergency evacuation plan.
- 5) no significant exposure to people or structures to risk of loss, injury or death involving wildland fires.

Facility 2 currently receives deliveries of urea, and stores and converts it to aqueous ammonia on-site as part of existing operations for their SCR system. The amount of urea that may be needed by Facility 2 as a result of PAR 1135 is not expected to increase, and the current quantity of urea and frequency of deliveries to Facility 2 should be sufficient. Thus, there will be no increase in the number of peak daily truck trips and no new significant transportation impacts associated with deliveries of urea to Facility 2 will be expected to occur. In addition, when compared to what was previously analyzed in the November 2018 Final Mitigated SEA for Facility 2, the amount of urea delivery, storage, and use would remain the same or decrease as a result of the proposed changes by PAR 1135 since three new Tier 4 Final diesel combustion engines along with NZE and ZE technologies would operate to achieve 6 tpy NOx emission limit instead of the previously analyzed five new Tier 4 Final diesel engines in the November 2018 Final Mitigated SEA for Rule 1135.

Therefore, consistent with previous conclusion, the same reasoning as listed in items 1) through 5) for why less than significant hazards and hazardous materials impacts would occur also applies to PAR 1135. Thus, the previous conclusion of less than significant impacts to hazards and hazardous materials in the November 2018 Final Mitigated SEA for Rule 1135 will continue to apply to PAR 1135.

Hydrology and Water Quality

The November 2018 Final Mitigated SEA for Rule 1135 previously analyzed hydrology and water impacts associated with expected physical modifications at six affected facilities (including the Santa Catalina Island electricity generating facility, referred to as Facility 2) to comply with the proposed emission limits for electric power generating units in the November 2018 version of Rule 1135. The November 2018 Final Mitigated SEA for Rule 1135 concluded that less than significant hydrology and water impacts would occur because the November 2018 version of Rule 1135 would not:

(1) generate wastewater and would not trigger the need for an adequate wastewater capacity determination by any wastewater treatment provider that may be serving each affected facility;

(2) require or result in the construction of new water or wastewater treatment facilities or new storm water drainage facilities, or expansion of existing facilities;

(3) violate any water quality standards, waste discharge requirements, exceed wastewater treatment requirements of the applicable Publicly Owned Treatment Works (POTW) or Regional Water Quality Control Board, or otherwise substantially degrade water quality;

(4) utilize groundwater, substantially deplete groundwater supplies, or interfere substantially with groundwater recharge;

(5) require a determination by the water providers which currently serve the affected facilities that there would be adequate existing capacity to provide water;

(6) alter the course of a stream or river, existing drainage patterns or the procedures for how surface runoff water is handled; and

(7) result in placing houses or structures within 100-year flood hazard areas that could create new flood hazards or create significant adverse risk impacts from flooding as a result of failure of a levee or dam or inundation by seiches, tsunamis, or mudflows;

PAR 1135 is expected to impact one electricity generating facility (i.e., Facility 2) located on Santa Catalina Island. Compliance with PAR 1135 is expected to be achieved through replacing three existing diesel internal combustion engines with three new Tier 4 Final diesel engines, replacing the remaining existing diesel internal combustion engines and microturbines with NZE technologies (e.g., via any combination of propane engines, linear generators, and/or fuel cells), and installing ZE technologies such as solar PV cells, and solar powered batteries.

According to the data provided by Facility 2, construction activities will require approximately 250 gallons per day of potable water to control dust while preparing foundations for each diesel engine. However, the proposed project will not appreciably change the current use of water and treatment of wastewater during operation at Facility 2. Thus, the proposed project is not expected to exceed the significance threshold of potable water or wastewater discharge and the same reasoning as listed in items 1) through 7) for why less than significant hydrology and water impacts would occur also apply to the proposed project. Therefore, the previous conclusion of less than significant impact to hydrology and water in the November 2018 Final Mitigated SEA for Rule 1135 will continue to apply to PAR 1135.

<u>Noise</u>

The November 2018 Final Mitigated SEA for Rule 1135 previously analyzed noise impacts associated with expected physical modifications at six affected facilities (including the Santa Catalina Island electricity generating facility, referred to as Facility 2) to comply with the proposed emission limits for electric power generating units in the November 2018 version of Rule 1135. The November 2018 Final Mitigated SEA concluded that less than significant noise impacts would occur because:

- all of the construction activities are expected to occur within the confines of the existing facilities where the existing noise environment at each of the affected facilities is typically dominated by noise from existing equipment onsite, vehicular traffic around the facilities, and trucks entering and exiting facility premises. In addition, Operation of the construction equipment would be expected to comply with all existing noise control laws and ordinances;
- since the affected facilities are located in industrial land use areas, which have a higher background noise level when compared to other areas, the noise generated during construction will likely be indistinguishable from the background noise levels at the property line;

- 3) once the construction is complete, the noise from operation activities will be similar to the existing noise setting currently generated on-site because replacement equipment will have a similar noise profile as the equipment being replaced. but if additional noise is generated, each facility will be required to comply with all existing noise control laws or ordinances, including noise standards established by OSHA and Cal/OSHA to protect worker health
- 4) the November 2018 version of Rule 1135 is not expected to cause changes to electric power generating units at the facilities located within two miles of an airport and if construction activities were to occur it is expected construction activities would be in accordance with all appropriate building, land use and fire codes;
- 5) the November 2018 version of Rule 1135 would not expose people residing or working in the vicinity of any affected facility to the same degree of excessive noise levels associated with airplanes because all noise producing equipment at the affected facilities must comply with local noise ordinances and applicable OSHA or CAL-OSHA workplace noise reduction requirements.

It should be noted that there is limited land available on Santa Catalina Island to accommodate the installation of solar PV cells, as most open land on the island is mountainous and solar energy production is optimal when the equipment is sited on flat land. A potential site on Santa Catalina Island for the installation of solar PV cells or other ZE and/or NZE technologies, is Middle Ranch (Figure 2-7). Middle Ranch is approximately 15 acres, which can accommodate solar PV installations that could provide approximately 30% of historical power generation needed for Santa Catalina Island. However, because the facility is still in discussions with the Catalina Island Conservancy, the owner of the Middle Ranch property, it would be speculative to analyze the environmental impacts associated with the installation of solar PV cells on Santa Catalina Island. Therefore, in accordance with CEQA Guidelines Section 15145, an evaluation of the environmental impacts associated with installing solar PV cells is concluded to be speculative and will not be evaluated further in this SEA. It is also important to note that the environmental topic area of noise will need to be evaluated by the land use authority prior to the Middle Ranch property being granted a change in land use to accommodate installations of new equipment to generate electricity.

Therefore, physical modifications that may occur at Facility 2 in response to PAR 1135 are expected to occur within the existing boundary of Facility 2 such that the same reasoning as listed in items 1) through 5) for why less than significant noise impacts would occur as a result of the November 2018 amendments to Rule 1135 also apply to the proposed project. Therefore, the previous conclusion of less than significant impact to noise in the November 2018 Final Mitigated SEA for Rule 1135 will continue to apply to PAR 1135.

Public Services

The November 2018 Final Mitigated SEA for Rule 1135 previously analyzed public services impacts associated with expected physical modifications at six affected facilities (including the Santa Catalina Island electricity generating facility, referred to as Facility 2) to comply with the proposed emission limits for electric power generating units in the November 2018 version of Rule 1135. The November 2018 Final Mitigated SEA concluded that less than significant public services impacts related to fire and police protection would occur because:

- new safety hazards are not expected to occur the during construction phase for the affected electric power generating units since the construction activities at each of the affected facilities would require a building permit typically undergoing a thorough "plan check" process before a permit to build is issued;
- ammonia delivery, storage, and use at affected facilities is not expected to significantly impact the hazardous material ("Haz Mat") response capabilities of the Los Angeles County Fire Authority; and
- 3) the frequency and amount of urea delivery to Facility 2 is expected to remain the same.

The proposed project is expected to impact one electricity generating facility (i.e., Facility 2) located on Santa Catalina Island. Compliance with PAR 1135 is expected to be achieved through replacing three existing diesel internal combustion engines with three new Tier 4 Final diesel engines, replacing the remaining existing diesel internal combustion engines and microturbines with NZE technologies (e.g., via any combination of propane engines, linear generators, and/or fuel cells), and installing ZE technologies such as solar PV cells, and solar powered batteries.

Since PAR 1135 is not expected to increase ammonia and urea delivery, storage, and use compared to what was analyzed in the November 2018 Final Mitigated SEA at Facility 2, the same reasoning as listed in items 1) and 2) for why less than significant public service impacts relating to fire and police protection services would occur also apply to the proposed project.

The analysis in the November 2018 Final Mitigated SEA for Rule 1135 also concluded no impacts to public services from schools and other facilities because the November 2018 version of Rule 1135 would not cause an increase in the local population such that:

- 1) additional personnel at local schools would not be needed; and
- 2) no new or physically altered government facilities would be needed in order to maintain acceptable service ratios, response times, or other performance objectives.

Since no increase in local population would be anticipated as a result of implementing PAR 1135, the same reasoning as listed in items 1) and 2) for why no public service impacts relating to schools and other facilities would occur also apply to the proposed project. Therefore, the previous conclusion of less than significant public services impacts relating to fire and police protection services and the no impacts conclusion relating to schools and other facilities in the November 2018 Final Mitigated SEA for Rule 1135 will continue to apply to PAR 1135.

Solid and Hazardous Waste

The November 2018 Final Mitigated SEA for Rule 1135 previously analyzed solid and hazardous waste impacts at six affected facilities (including the Santa Catalina Island electricity generating facility, referred to as Facility 2) to comply with the proposed emission limits. The November 2018 Final Mitigated SEA concluded that less than significant solid and hazardous waste impacts would occur because:

- 1) the waste disposal needs are expected to be served by existing landfills with sufficient permitted capacity to accommodate each affected facility's solid waste disposal needs; and
- 2) implementation of the November 2018 version of Rule 1135 is not expected to interfere with any affected facility's ability to comply with applicable local, state, or federal waste disposal regulations in a manner that would cause a significant adverse solid and hazardous waste impact.

The proposed project is expected to impact one electricity generating facility (i.e., Facility 2) located on Santa Catalina Island. Compliance with PAR 1135 is expected to be achieved through replacing three existing diesel internal combustion engines with three new Tier 4 Final diesel engines, replacing the remaining existing diesel internal combustion engines and microturbines with NZE technologies (e.g., via any combination of propane engines, linear generators, and/or fuel cells), and installing ZE technologies such as solar PV cells and solar powered batteries.

Since installing ZE technologies and replacing diesel engines and microturbines are expected to occur over a long period of time and require minimal construction and demolition activities, no significant volumes of waste are expected to be generated at Facility 2. Therefore, the waste disposal needs are expected to be served by existing landfills with sufficient permitted capacity. Moreover, no increases are expected for the amount of urea delivered to and stored at Facility 2, and the current maintenance schedule to replace spent SCR catalysts is expected to remain the same (or decrease). Thus, the amount of waste disposal during Facility 2 operations would not increase.

Based on the preceding discussion, the proposed project would not result in the generation of substantial solid and hazardous waste affecting concerns summarized in items 1) and 2) and therefore, the previous conclusion of less than significant impact to solid and hazardous waste in the November 2018 Final Mitigated SEA will continue to apply to the proposed project.

Transportation and Traffic

The November 2018 Final Mitigated SEA for Rule 1135 previously analyzed the construction and operational transportation and traffic impacts at six affected facilities (including the Santa Catalina Island electricity generating facility, referred to as Facility 2) to comply with the proposed emission limits. The November 2018 Final Mitigated SEA concluded less than significant transportation and traffic impacts relative to: 1) the peak daily work force that would be needed during construction and their associated trips; 2) peak daily number of heavyduty truck trips during construction; and 3) peak daily number of heavy-duty truck trips during operation. The proposed project is expected to impact one electricity generating facility (i.e., Facility 2) located on Santa Catalina Island. Compliance with PAR 1135 is expected to be achieved through replacing three existing diesel internal combustion engines with three new Tier 4 Final diesel engines, replacing the remaining existing diesel internal combustion engines and microturbines with NZE technologies (e.g., via any combination of propane engines, linear generators, and/or fuel cells), and installing ZE technologies such as solar PV cells and solar powered batteries.

As noted earlier, it would be speculative to analyze the potential land acquisition for solar PV cell installation outside of the footprint of the electric generating facility on Santa Catalina Island. While the estimated construction round trips on a peak day for replacing a diesel engine with a new Tier 4 engine at Facility 2 would remain the same as what was analyzed in the November 2019 Final Mitigated SEA (i.e., 43 construction round trips on a peak day), only 21 construction round trips would be required on a peak day to replace existing diesel internal combustion engines or microturbines with a NZE unit (linear generator, propane engine, or fuel cell). Because replacing each diesel engine with a new Tier 4 engine and replacing existing diesel internal combustion engines or microturbines with each NZE unit is assumed to be sequential to minimize power disruptions or reductions to the facility's customers during construction, implementation of PAR 1135 is not expected to increase construction round trips on a peak day compared to what was previously analyzed for Facility 2 in the November 2018 Final Mitigated SEA for Rule 1135. In addition, as noted earlier, compared to the previous analysis in the November 2018 Final Mitigated SEA, no additional operational trips are expected to Facility 2 for ammonia and urea delivery and storage. Moreover, no changes are expected to the number of barge trips for fuel delivery to Santa Catalina Island on a peak day.

Thus, while implementing the proposed project might result in incremental increases in the number of trips that may occur during construction and operation, the increases do not exceed the significance criteria of 350 round trips per day for transportation and traffic. In addition, the California Department of Transportation (Caltrans) recommends the implementation of a traffic control plan to minimize disruptions to traffic and ensure adequate emergency access in the event of traffic lane closure during construction (i.e., incorporating channelizing devices preceded by approved warning signs). Moreover, a Caltrans transportation permit is required in the event that oversized transport vehicles traveling on state highways are needed to deliver construction equipment and materials. Regardless of whether a Caltrans transportation permit is required is required, Caltrans recommends that large size truck trips be limited to off-peak commute periods.

While PAR 1135 does not contain any requirements that would interfere with traffic patterns and Caltrans permit requirements, it is important to note that construction activities are anticipated as part of implementation of PAR 1135 except that the construction will occur on Santa Catalina Island, where there are no state highways. In addition, the construction equipment needed to implement PAR 1135 will be transported from the mainland to Santa Catalina Island by barge. However, because the method of transporting the construction equipment on the mainland on the way to/from the port where the barge is loaded/off-loaded could occur via state highways, the aforementioned Caltrans requirements would apply. Therefore, the previous conclusion of less than significant impacts to transportation and traffic impacts during construction and operation in the November 2018 Final Mitigated SEA for Rule 1135 will continue to apply to the proposed project.

4.4 POTENTIAL GROWTH-INDUCING IMPACTS

CEQA Guidelines Section 15126(d) requires an environmental analysis to consider the "growthinducing impact of the proposed action." CEQA defines growth-inducing impacts as those impacts of a proposed project that "could foster economic or population growth, or the construction of additional housing, either directly or indirectly, in the surrounding environment. Included in this are projects, which would remove obstacles to population growth." [CEQA Guidelines Section 15126.2(d)].

To address this issue, potential growth-inducing effects are examined through the following considerations:

- Facilitation of economic effects that could result in other activities that could significantly affect the environment;
- Expansion requirements for one or more public services to maintain desired levels of service as a result of the proposed project;
- Removal of obstacles to growth through the construction or extension of major infrastructure facilities that do not presently exist in the project area or through changes in existing regulations pertaining to land development;
- Adding development or encroachment into open space; and/or
- Setting a precedent that could encourage and facilitate other activities that could significantly affect the environment.

4.4.1 Economic and Population Growth, and Related Public Services

A project would be considered to directly induce growth if it would directly foster economic or population growth or the construction of new housing in the surrounding environment (e.g., if it would remove an obstacle to growth by expanding existing infrastructure such as new roads or wastewater treatment plants).

The project evaluated in the November 2018 Final Mitigated SEA for Rule 1135 was concluded to not remove barriers to population growth, since implementation of the November 2018 version of Rule 1135 involved no changes to a General Plan, zoning ordinance, or a related land use policy.

The proposed project evaluated in this SEA contains incremental changes to the project previously evaluated in the November 2018 Final Mitigated SEA for Rule 1135. The proposed project would also not be expected to remove barriers to population growth, since implementation of the proposed project does not involve any changes to a General Plan, zoning ordinance, or a related land use policy.

Further, the proposed project, as with the project evaluated in the November 2018 Final Mitigated SEA for Rule 1135, does not include policies that would encourage the development of new housing or population-generating uses or infrastructure that would directly encourage such uses. The proposed project, as with the project evaluated in the November 2018 Final Mitigated SEA for Rule 1135, does not change jurisdictional authority or responsibility concerning land use or

property issues. Land use authority falls solely under the purview of the local governments. The South Coast AQMD is specifically excluded from infringing on existing city or county land use authority (Health and Safety Code Section 40414). Therefore, PAR 1135 would not directly trigger new residential development in the area.

The proposed project may result in construction activities associated with installing new or modifying existing air pollution control equipment, NZE, and ZE technologies to achieve NOx reductions. However, PAR 1135 would not directly or indirectly stimulate substantial population growth, remove obstacles to population growth, or necessitate the construction of new community facilities that would lead to additional growth within South Coast AQMD's jurisdiction. It is expected that construction workers will be largely drawn from the existing workforce pool in southern California. PAR 1135 would not require relocation of any workers and it would not be expected to result in an increase in local population, housing, or associated public services (e.g., fire, police, schools, recreation, and library facilities) since no increase in population or the number of permanent workers is expected. Likewise, PAR 1135 would not create new demand for secondary services, including regional or specialty retail, restaurant or food delivery, recreation, or entertainment uses. As such, the proposed project would not foster economic or population growth in the surrounding area in a manner that would be growth-inducing.

Thus, implementing PAR 1135 will not, by itself, have any direct or indirect growth-inducing impacts on businesses in the South Coast AQMD's jurisdiction because it is not expected to foster economic or population growth or the construction of additional housing and primarily affects existing facilities.

4.4.2 Removal of Obstacles to Growth

The facilities that may be affected by the proposed project are located within an existing industrial area. PAR 1135 would not employ activities or uses that would result in growth inducement, such as the development of new infrastructure (e.g., new roadway access or utilities) that would directly or indirectly cause the growth of new populations, communities, or currently undeveloped areas. While construction and operation activities that may occur as a result of PAR 1135 will require trips associated with construction workers, delivery of supplies and haul trips, the trips are expected to occur via existing roadways and transportation corridors. Thus, PAR 1135 is not expected to require the development of new roads or freeways. Likewise, PAR 1135 would not result in an expansion of existing public service facilities (e.g., police, fire, libraries, and schools) or the development of public service facilities that do not already exist.

4.4.3 Development or Encroachments into Open Space

Development can be considered growth-inducing when it is not contiguous to existing urban development and introduces development into open space areas. PAR 1135 is situated within the existing South Coast Air Basin, which is urbanized. The areas of the Basin where construction activities may occur would be at existing electric generating facilities that are generally located within commercial and industrial (urbanized) areas. Any related construction activities would be expected to be within the confines of the existing facilities and would not encroach into open space. Further, the associated trips would occur along existing transportation corridors. Therefore, PAR 1135 would not result in development within or encroachment into an open space area.

4.4.4 Precedent Setting Action

Rule 1135 was adopted in August 1989 to reduce NOx emissions from electricity generating facility. The rule has been amended four times with the last amendment in January 2022. The purpose of the January 2022 amendments to Rule 1135 was to remove ammonia limits, update provisions for Continuous Emission Monitoring Systems, reference Rule 429.2 for startup and shutdown requirements, and revise requirements for diesel internal combustion engines on Santa Catalina Island. The January 2022 amendments to Rule 1135 also directed staff to re-initiate rule development to include a revised BARCT assessment for the electric generating units located on Santa Catalina Island with a specific focus on non-diesel alternatives and ZE and NZE technologies. Thus, PAR 1135 mainly proposes to update the annual NOx emission limits and compliance dates for the electricity generating facility located on Santa Catalina Island with a focus on NZE, and ZE technologies. As noted earlier, implementation of the proposed project is expected to result in potentially significant delayed NOx emission reductions due to: 1) removing the 50 tpy NOx emission limit which has an expired compliance date of January 1, 2024; 2) delaying the compliance dates for the 45 tpy NOx emission limit by two years from January 1, 2025 to January 1, 2027 (with a potential extension up to three years); and 3) delaying the 13 tpy NOx emission limit by four years from January 1, 2026 to January 1, 2030 (with a potential extension up to three six years). Eventually, PAR 1135 will reduce the NOx mass emission limit from 13 tpy to 6 tpy on and after January 1, 2035, with a threesix-year extension option to achieve 6 tpy by January 1, 20382041. If any extension is granted for the 13 tpyany NOx emission limits as presented in Table 1-1 (up to three years), the emission reductions will be delayed for a longer period of time. The proposed project aims to achieve NOx emission reductions from electric generating units located on Santa Catalina Island in order to comply with state and federal air quality planning regulations and requirements. PAR 1135 would not result in precedent-setting actions that might cause other significant environmental impacts.

4.4.5 Conclusion

PAR 1135 is not expected to foster economic or population growth or result in the need to construct additional housing or other infrastructure, either directly or indirectly, that would further encourage growth. While PAR 1135 could result in construction projects at existing facilities, the proposed project would not be considered growth-inducing, because it would not result in an increase in production of resources or cause a progression of growth that could significantly affect the environment either individually or cumulatively.

4.5 RELATIONSHIP BETWEEN SHORT-TERM AND LONG-TERM ENVIRONMENTAL GOALS

CEQA documents are required to explain and make findings about the relationship between short term uses and long-term productivity [CEQA Guidelines Section 15065(a)(2)]. An important consideration when analyzing the effects of a proposed project is whether it will result in short-term environmental benefits to the detriment of achieving long-term goals or maximizing productivity of these resources. Implementing the proposed project is not expected to achieve short-term goals at the expense of long-term environmental productivity or goal achievement.

For the electricity generating facility located on Santa Catalina Island, PAR 1135 contains both short- and long-term goals which proposes to: 1) remove the 50 tpy NOx emission limit which has

an expired compliance date of January 1, 2024; 2) delay the compliance date for the 45 tpy NOx emission limit by two years from January 1, 2025 to January 1, 2027 (with a potential extension up to three years); 3) delay the compliance date for the 13 tpy NOx emission limit by four years from January 1, 2026 to January 1, 2030 (with a potential extension up to three six years); and 4) include new annual NOx emission limits of 30 tpy and 6 tpy with compliance dates of January 1, 2028 (with a potential extension up to three years) and January 1, 2035 (with a potential extension up to three six years), respectively. Thus, implementation of the proposed project is expected to result in the following delayed NOx emission reductions which vary according to compliance year and exceed the South Coast AQMD significance threshold for mass daily emissions of NOx:

- 21.3 tpy (equal to 116.71 lb/day) from January 1, 2024 to January 1, 2025;
- 26.3 tpy (equal to 144.11 lb/day) from January 1, 2025 to January 1, 2026;
- 58.3 tpy (equal to 319.45 lb/day) from January 1, 2026 to January 1, 2027 (with a potential extension up to three years);
- 32 tpy (equal to 175.34 lb/day) from January 1, 2027 (with a potential extension up to three years) to January 1, 2028 (with a potential extension up to three years); and
- 17 tpy (equal to 93.15 lb/day) from January 1, 2028 (with a potential extension up to three years) to January 1, 2030 (with a potential extension up to three six years)

If any extension is granted for the 13 tpyany NOx emission limits as presented in Table 1-1 (up to three years), the emission reductions will be delayed for a longer period of time. However, upon full implementation of PAR 1135 (e.g., when the NOx limit will reach 6 tpy by January 1, 2035 (with a potential extension up to three six years)), the emission reductions of NOx, a precursor to the formation of ozone and PM2.5, will help the South Coast AQMD region attain federal and state air quality standards which, in turn, will be expected to enhance the short- and long-term environmental productivity in the region.

CHAPTER 5

ALTERNATIVES

Introduction

Methodology for Developing Project Alternatives Description of Alternatives to the Proposed Project Alternatives Analysis Comparison of Alternatives to the Proposed Project Alternatives Rejected as Infeasible Lowest Toxic and Environmentally Superior Alternative Conclusion

5.0 INTRODUCTION

This SEA provides a discussion of alternatives to the proposed project as required by CEQA. The alternatives discussion includes measures for attaining the objectives of the proposed project and provides a means for evaluating the comparative merits of each alternative. A 'no project' alternative must also be evaluated. The range of alternatives must be sufficient to permit a reasoned choice but need not include every conceivable project alternative. CEQA Guidelines Section 15126.6(c) specifically notes that the range of alternatives required in a CEQA document is governed by a 'rule of reason' and only necessitates that the CEQA document set forth those alternatives necessary to permit a reasoned choice. The key issue is whether the selection and discussion of alternatives fosters informed decision making and public participation. A CEQA document need not consider an alternative whose effect cannot be reasonably ascertained and whose implementation is remote and speculative. In addition, South Coast AQMD's certified regulatory program pursuant to Public Resources Code Section 21080.5, CEQA Guidelines Section 15125(1), and South Coast AQMD Rule 110 does not impose any greater requirements for a discussion of project alternatives in a SEA than is required for an EIR under CEQA.

5.1 METHODOLOGY FOR DEVELOPING PROJECT ALTERNATIVES

The alternatives typically included in CEQA documents for proposed South Coast AQMD rules, regulations, or plans are developed by breaking down the project into distinct components (e.g., emission limits, compliance dates, applicability, exemptions, pollutant control strategies, etc.) and varying the specifics of one or more of the components. Different compliance approaches that generally achieve the objectives of the project may also be considered as project alternatives. CEQA Guidelines Section 15126.6(b) states that the purpose of alternatives is to identify ways to mitigate or avoid significant effects that a project may have on the environment.

The initial analysis of PAR 1135 determined that, of the amendments proposed for the electricity generating facility located on Santa Catalina Island, only the components in PAR 1135 that pertain to the proposed revisions to the annual NOx limits and delayed compliance dates, could have potentially significant adverse operational air quality impacts. As such, alternatives to the proposed project were crafted by varying the annual NOx limits and/or varying the corresponding compliance dates to meet such limits.

5.2 DESCRIPTION OF ALTERNATIVES TO THE PROPOSED PROJECT

Four alternatives to PAR 1135 were analyzed and are summarized in Table 5-1: Alternative A – No Project, Alternative B – More Stringent Proposed Project, Alternative C – Less Stringent Proposed Project, and Alternative D – No ZE Equipment. The primary components of the alternatives vary by modifications to the annual NOx limits and their corresponding compliance dates as well as the manner in which the annual NOx limits may be achieved. Unless otherwise specifically noted, all other components of the project alternatives are identical to the components of PAR 1135.

The following subsections provide a brief description of the alternatives.

5.2.1 Alternative A – No Project

CEQA requires the specific alternative of "No Project" to be evaluated. A No Project Alternative consists of what would occur if the proposed project (PAR 1135) was not approved; in this case, not proposing amendments to Rule 1135. Alternative A, the no project alternative, means that the January 2022 version of Rule 1135 would remain in effect. Under Alternative A, the electricity generating facility located on Santa Catalina Island would have to comply with the annual NOx limits in the January 2022 version of Rule 1135. In other words, this facility would be required to reduce their annual NOx emissions to less than or equal to 50 tpy, 45 tpy, and 13 tpy by January 1, 2024, January 1, 2025, and January 1, 2026 (with a three-year extension option to meet 13 tpy by January 1, 2029), respectively. Moreover, under Alternative A, the owner or operator of the electricity generating facility located on Santa Catalina Island would be prohibited from installing any new diesel internal combustion engines after January 1, 2024.

5.2.2 Alternative B – More Stringent Proposed Project

There are some elements in PAR 1135 that could be adjusted to create a more stringent version of the proposed project. To increase the stringency, more requirements would need to be imposed such as further reducing the NOx limits with earlier compliance dates. PAR 1135 requires the electricity generating facility located on Santa Catalina Island to reduce their emissions to eventually meet the 6 tpy NOx limit by January 1, 2035 (with a threesix-year extension option provision to meet 6 tpy by January 1, 20382041); however, under Alternative B, a more stringent NOx limit of 1.8 tpy (instead of 6 tpy) by January 1, 2035 (with a threesix-year extension option provision to meet 1.8 tpy by January 1, 20382041) is considered. The overall NOx emission reductions from Alternative B will be 4.2 tpy more than those of the proposed project. All other elements, NOx limits, and deadlines would remain the same under Alternative B as for the proposed project.

5.2.3 Alternative C – Less Stringent Proposed Project

In contrast to Alternative B, there are a number of elements in PAR 1135 that could be adjusted to create a less stringent version of the proposed project. To reduce the stringency, fewer requirements would need to be imposed such as higher NOx limits with delayed compliance dates. PAR 1135 requires the electricity generating facility located on Santa Catalina Island to reduce their emissions to eventually meet the 6 tpy NOx limit by January 1, 2035 (with a threesix-year extension option provision to meet 6 tpy by January 1, 20382041); however, under Alternative C, more flexibility to the electricity generating facility located on Santa Catalina Island would be provided by: 1) removing the 45 tpy and 6 tpy NOx limits; 2) delaying the compliance date of the 30 tpy NOx limit by one year; 3) including a new interim NOx emission limit of 20 tpy with a compliance date of January 1, 2031 (with a potential extension up to three years); 4) postponing the prohibition deadline to install a new diesel engine and install equipment that does not meet the definition of NZE or ZE electric generating unit for one year; 5) delaying the compliance date to attain 13 tpy NOx limit by five years; 6) postponing the deadline to install NZE and/or ZE electric generating units with a cumulative rating greater than or equal to (\geq) 1.8 MW for five years; and 7) delaying the deadline to remove all prime power diesel engines with a construction date earlier than date of adoption from service for five years. The overall NOx emission reductions from Alternative C will be 7 tpy fewer than the proposed project.

5.2.4 Alternative D – No ZE Equipment

As noted earlier in this SEA, there is limited land available on Santa Catalina Island to accommodate the installation of solar PV cells, as most open land on the island is mountainous and solar energy production is optimal when the equipment is sited on flat land. Complications in the permitting process and land use plans may also be substantial obstacles to either acquiring or leasing additional land outside of boundaries of this electric generating facility for the purpose of installing solar PV cells. For example, modifications to the Santa Catalina Island land use plan would require the revisions of existing land use regulations, which could take several years. For these reasons, Alternative D was crafted to examine a scenario that does not rely on ZE equipment such as solar batteries and PV cells.

While PAR 1135 requires the electricity generating facility located on Santa Catalina Island to reduce their NOx emissions to 6 tpy on and after January 1, 2035 (with a potential extension up to three six years), Alternative D will instead set the final NOx limit to 13 tpy with a compliance date of January 1, 2030 (with a potential extension up to three six years). Alternative D is expected to be achieved with a mix of 5248% NZE, and 4852% diesel internal combustion engines for power generation. Under Alternative D, the electricity generating facility located on Santa Catalina Island would forego ZE solar batteries and PV cells, and opt instead for NZE and new Tier 4 Final diesel engines to attain the 13 tpy NOx limit. The overall NOx emission reductions from Alternative D will be 7 tpy fewer than the proposed project. All other elements, limits, and deadlines would be the same under Alternative D as is in the proposed project.

5.3 ALTERNATIVES ANALYSIS

The same environmental topic areas evaluated for the proposed project are analyzed for each alternative. The following subsections re-summarize impacts and significance conclusions from the proposed project before discussing each alternative. A comparison of the environmental impacts for each project alternative is also provided in Table 5-2.

5.3.1 Air Quality and Greenhouse Gas Emissions

5.3.1.1 Proposed Project

Potential direct and indirect air quality and GHG emissions impacts from the proposed project are summarized in the following subsection. For the complete analysis, refer to Section 4.1 - Air Quality and Greenhouse Gas Emissions.

As explained previously, PAR 1135 will only impact one electricity generating facility located on Santa Catalina Island. Compliance with PAR 1135 is expected to be achieved through replacing three existing diesel internal combustion engines with three new Tier 4 Final diesel engines, replacing the remaining existing diesel internal combustion engines and microturbines with NZE technologies (e.g., any combination of propane engines, linear generators, and/or fuel cells), and installing ZE technologies such as solar PV cells and solar powered batteries. These construction activities are expected to generate less than significant air quality and GHG impacts.

For the electricity generating facility located on Santa Catalina Island, PAR 1135 proposes to: 1) remove the 50 tpy NOx emission limit which has an expired compliance date of January 1, 2024;

2) delay the compliance date for the 45 tpy NOx emission limit by two years from January 1, 2025 to January 1, 2027 (with a potential extension up to three years); 3) delay the compliance date for the 13 tpy NOx emission limit by four years from January 1, 2026 to January 1, 2030 (with a potential extension up to three six years); and 4) include new annual NOx emission limits of 30 tpy and 6 tpy with compliance dates of January 1, 2028 (with a potential extension up to three years) and January 1, 2035 (with a potential extension up to three six years), respectively. Thus, implementation of the proposed project is expected to result in the following delayed NOx emission reductions which vary according to compliance year and exceed the South Coast AQMD significance threshold for mass daily emissions of NOx:

- 21.3 tpy (equal to 116.71 lb/day) from January 1, 2024 to January 1, 2025;
- 26.3 tpy (equal to 144.11 lb/day) from January 1, 2025 to January 1, 2026;
- 58.3 tpy (equal to 319.45 lb/day) from January 1, 2026 to January 1, 2027 (with a potential extension up to three years);
- 32 tpy (equal to 175.34 lb/day) from January 1, 2027 (with a potential extension up to three years) to January 1, 2028 (with a potential extension up to three years); and
- 17 tpy (equal to 93.15 lb/day) from January 1, 2028 (with a potential extension up to three years) to January 1, 2030 (with a potential extension up to three six years).

If any extension is granted for the 13 tpyany NOx emission limits as presented in Table 1-1 (up to three years), the emission reductions will be delayed for a longer period of time. Implementation of the proposed project may result in the generation of 4.33 amortized MT/yr of CO2e emissions during construction and 1099.57 MT/yr of CO2e emissions during operation from all the affected facilities, which is less than the South Coast AQMD significance threshold of 10,000 MT/yr of CO2e for GHGs.

Moreover, potentially significant cancer risk impacts are expected during the operation of electricity generating facility located on Santa Catalina Island to meet the 45 tpy, 30 tpy, and 13 tpy NOx limits by January 1, 2027 (with a potential extension up to three years), January 1, 2028 (with a potential extension up to three years), and January 1, 2030 (with a potential extension up to three six years), respectively. However, once this facility meets the 6 tpy NOx limit by January 1, 2035 (with a potential extension up to three six years), the operational cancer risk would not exceed the South Coast AQMD significance threshold (i.e., 10 in a million).

5.3.1.2 Alternative A – No Project

Under Alternative A, the electricity generating facility located on Santa Catalina Island would be subject to the following annual NOx limits in the January 2022 version of Rule 1135: 50 tpy by January 1, 2024; 45 tpy by January 1, 2025; and 13 tpy by January 1, 2026 (with a three-year extension option to meet 13 tpy by January 1, 2029).

The November 2018 Final Mitigated SEA for Rule 1135 previously analyzed and showed less than significant environmental impacts associated with physical activities at six affected facilities,

including the replacement of five existing diesel engines with five new Tier 4 Final diesel engines to meet the 13 tpy NOx limit by January 1, 2026 at the electricity generating facility located on Santa Catalina Island. However, this facility has indicated that they can neither attain the original 13 tpy NOx limit by January 1, 2026 from the November 2018 amendments to Rule 1135 nor the current annual NOx limits and compliance dates adopted in the January 2022 version of Rule 1135. Under this No Project Alternative, installations of new diesel engines after January 1, 2024 are prohibited.

5.3.1.3 Alternative B – More Stringent Proposed Project

As explained in Chapter 2, PAR 1135 has been developed to update the NOx limits and compliance dates for the electricity generating facility located on Santa Catalina Island, with a specific focus on NZE and ZE technologies. Under Alternative B, in lieu of 6 tpy that is currently proposed in PAR 1135, the electricity generating facility located on Santa Catalina Island would have to comply with a more stringent NOx limit of 1.8 tpy by January 1, 2035, (with a threesix-year extension option to meet 6 tpy by January 1, 2038). Because the electricity generating facility affected by PAR 1135 is unique, located on an island and serving as the sole provider of power, including electricity, water movement, and waste systems, providing reliable and sufficient power is crucial to avoid blackouts and other public health issues related to polluted water and hazard health from biological waste exposure. Overall, the electricity generating facility located on Santa Catalina Island should consider several repower parameters including electricity demand, power reliability, transmission, grid stability, space limitations, fuel delivery and storage, and challenges for the deployment of new ZE/NZE technologies while trying to meet any proposed NOx emission limits. Under Alternative B, the final 1.8 tpy NOx limit would require increased quantities of propane to be delivered to the island on an annual basis and enough storage capacity for 30-days in case of unforeseen circumstances preventing the required daily deliveries by barge while avoiding any loss of power needs on the island. Compared to the proposed project, Alternative B would introduce uncertainty about whether the delivery can be consistently met and a potential lack of storage capacity.

As previously shown in Table 4-6, the 6 tpy NOx limit is expected to be achieved via a variety of technologies which comprise a combination of 30% solar, 48% NZE, and 22% Tier 4 Final diesel engines; however, under Alternative B, the 1.8 tpy NOx limit would be achieved based on a portfolio of 30% solar, 65% NZE, and 5% diesel Tier 4 Final engines. Thus, when compared to PAR 1135, more NZE units (e.g., any combination of linear generators, fuel cells, and/or propane engines) are expected to be installed under Alternative B. Because the replacement of each diesel engine and SCR with new diesel engine and SCR, and installation of NZE units are assumed to be sequential to minimize power disruptions or reductions to the facility's customers during construction, Alternative B would result in similar peak daily construction emissions to those of the proposed project. However, when compared to PAR 1135, the construction activities under Alternative B would occur over a longer period of time (as more NZE equipment may need to be installed), thus resulting in slightly higher GHG emissions from construction.

As explained in Chapter 4 and shown in Appendix C, the maximum annual operational GHG emissions at Facility 2 come from the following activities to meet 45 tpy NOx limit: 1) increased annual barge trips for fuel delivery to Santa Catalina and 2) incremental increases in annual operational GHG emissions from power producing units. Since Alternative B would have the same

requirement as PAR 1135 to meet 45 tpy NOx limit, no changes to the maximum annual operational GHG emissions are expected under this alternative compared to PAR 1135. Thus, although Alternative B would result in slightly higher GHG emissions than PAR 1135 during construction, the maximum annual GHG emissions under this alternative would remain below the South Coast AQMD significance threshold of 10,000 MT/yr of CO2e for GHGs.

Alternative B would result in the same amount of delayed NOx emission reductions as PAR 1135. Thus, Alternative B would result in significant operational air quality impacts. However, the overall NOx emission reductions from Alternative B will be 4.2 tpy more than those of the proposed project.

Since the analysis for PAR 1135 concluded potentially significant cancer risk impacts during the operation of the electricity generating facility located on Santa Catalina Island to meet the proposed 45 tpy, 30 tpy, and 13 tpy limits, and since Alternative B is not changing the above noted interim emission limits and their corresponding compliance dates, potentially significant operational health risk impacts are still expected under Alternative B for the same time period as PAR 1135. However, Alternative B would result in lower operational cancer risk impacts when meeting the final 1.8 tpy NOx limit instead of the 6 tpy NOx limits in PAR 1135. Nonetheless, both the 6 tpy NOx limit in PAR 1135 and 1.8 tpy NOx limit in this alternative would result in less than significant operational cancer risk impacts.

5.3.1.4 Alternative C – Less Stringent Proposed Project

Alternative C adjusts elements in PAR 1135 to create a less stringent proposed project by removing the 45 tpy and 6 tpy NOx limits; delaying the compliance date to attain 30 tpy NOx limit for one year; including a new annual NOx emission limit of 20 tpy by January 1, 2031 (with a potential extension up to three years); postponing the prohibition deadline to install a new diesel engine and install equipment that does not meet the definition of NZE or ZE electric generating unit for one year; delaying the compliance date to attain the 13 tpy NOx limit for five years; postponing the deadline to install NZE and/or ZE electric generating units with a cumulative rating \geq 1.8 MW for five years; and delaying the deadline to remove all prime power diesel engines with a construction date earlier than date of adoption from service for five years.

As previously explained in Chapter 4, the analysis of the proposed project concluded less than significant impacts from construction air quality and GHG emissions associated with replacing three diesel engines with three new Tier 4 Final diesel engines, replacing existing microturbines with NZE units, and installing ZE technologies such as solar PV cells and solar powered batteries. When compared to PAR 1135, compliance with Alternative C is not expected to require installation of any ZE technologies; thus, Alternative C would also be expected to have less than significant impacts on construction air quality and GHG emissions.

As explained in Chapter 4 and shown in Appendix C, the source of the peak annual operational GHG emissions at Facility 2 is from the following activities to meet the 45 tpy NOx limit: 1) increased annual barge trips for fuel delivery to Santa Catalina; and 2) incremental increases in the annual operational GHG emissions from power producing units. Since Alternative C would remove the requirement to meet the 45 tpy NOx limit, fewer peak operational GHG emissions are expected under this alternative when compared to PAR 1135. Thus, the peak annual GHG

emissions under this alternative would remain less than the South Coast AQMD significance threshold of 10,000 MT/yr of CO2e for GHGs.

By providing more flexibility to the electricity generating facility located on Santa Catalina Island, implementation of Alternative C would cause additional delayed NOx emission reductions compared to PAR 1135. Thus, Alternative C would result in significant operational air quality impacts. As shown in Figure 5-1, Alternative C would result in the following delayed emission reductions:

- 116.71 lbs/day from January 1, 2024 to January 1, 2025;
- 144.11 lbs/day from January 1, 2025 to January 1, 2026;
- 319.45 lbs/day from January 1, 2026 to January 1, 2029 (with a potential extension up to three years);
- 93.15 lbs/day from January 1, 2029 (with a potential extension up to three years) to January 1, 2031 (with a potential extension up to three years); and
- 38.36 lbs/day from January 1, 2031 (with a potential extension up to three years) to January 1, 2035 (with a potential extension up to three six years).

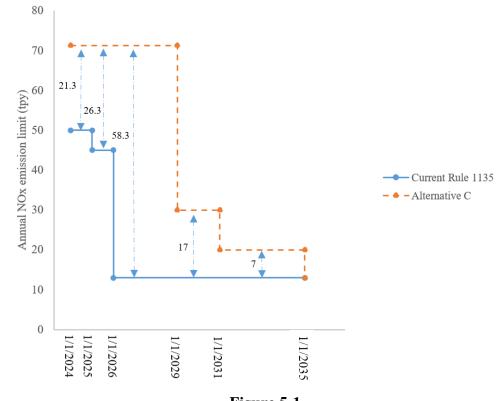


Figure 5-1 Delayed NOx Emission Reductions at Facility 2 due to Alternative C

If any extension is granted for the <u>13 tpy</u>any NOx emission limits (up to three years)under this alternative, the emission reductions will be delayed for a longer period of time.

Since the analysis of PAR 1135 concluded potentially significant cancer risk impacts during the operation of the electricity generating facility located on Santa Catalina Island to achieve the 13 tpy NOx limit, and since Alternative C eventually requires the facility to achieve the 13 tpy NOx limit with a compliance date that is five years delayed when compared to PAR 1135, potentially significant operational health risk impacts are still expected under Alternative C. In addition, unlike PAR 1135, operational health risk impacts would remain significant under this alternative.

5.3.1.4 Alternative D – No ZE Equipment

Under Alternative D, the electricity generating facility located on Santa Catalina Island is not required to meet the 6 tpy NOx limit by January 1, 2035. All other elements, limits, and deadlines would be the same under Alternative D as is in the proposed project. Thus, Alternative D would impose a 13 tpy NOx limit by January 1, 2030 (with a potential extension for up to three six years) as the end point which is expected to be achieved by 5248% NZE, and 4852% diesel internal combustion engines for power generation.

As previously explained in Chapter 4, the analysis of the proposed project concluded less than significant impacts on construction air quality and GHG emissions associated with replacing three diesel engines with three new Tier 4 Final diesel engines, replacing existing microturbines with NZE units, and installing ZE technologies such as solar PV cells, and solar powered batteries. When compared to PAR 1135, compliance with Alternative D is not expected to require installation of any ZE technologies; thus, Alternative D would also be expected to have less than significant impacts on construction air quality and GHG emissions.

As explained in Chapter 4 and shown in Appendix C, the source of the peak annual operational GHG emissions at Facility 2 is from the following activities to meet 45 tpy NOx limit: 1) increased annual barge trips for fuel delivery to Santa Catalina; and 2) incremental increases in annual operational GHG emissions from power producing units. Since Alternative D would have the same requirement as PAR 1135 to achieve the 45 tpy NOx limit, no changes to the peak annual operational GHG emissions are expected under this alternative when compared to PAR 1135. Thus, the peak annual GHG emissions under this alternative would remain less than the South Coast AQMD's air quality significance threshold of 10,000 MT/yr of CO2e for GHGs.

Alternative D would result in the same amount of delayed NOx emission reductions as PAR 1135. Thus, Alternative D would result in significant operational air quality impacts. However, the overall NOx emission reductions from Alternative D will be 7 tpy fewer than the proposed project.

Since the analysis for PAR 1135 concluded potentially significant cancer risk impacts during the operation of electricity generating facility located on Santa Catalina Island to meet the 13 tpy NOx limit, and since Alternative D eventually requires the facility owner/operator of this facility to meet 13 tpy NOx limit (by the same compliance date as PAR 1135), potentially significant operational health risk impacts are still expected under Alternative D. In addition, unlike PAR 1135 which has

a final NOx limit of 6 tpy, operational health risk impacts from Alternative D would remain significant.

5.4 COMPARISON OF ALTERNATIVES TO THE PROPOSED PROJECT

Pursuant to CEQA Guidelines Section 15126.6(d), a CEQA document "shall include sufficient information about each alternative to allow meaningful evaluation, analysis, and comparison with the proposed project." A matrix displaying the major characteristics and significant environmental effects of each alternative may be used to summarize the comparison. If an alternative would cause one or more significant effects in addition to those that would be caused by the project as proposed, the significant effects of the alternative shall be discussed, but in less detail than the significant effects of the project as proposed." Accordingly, Table 5-1 provides a matrix displaying the major differences in characteristics between the proposed project and each alternative, and Table 5-2 compares the environmental impacts between the proposed project and each alternative.

Rule Elements	Proposed Project: PAR 1135	Alternative A: No Project	Alternative B: More Stringent Proposed Project	Alternative C: Less Stringent Proposed Project	Alternative D: No ZE Equipment
Annual NOx Emission Limits	45 tpy by 1/1/2027 30 tpy by 1/1/2028 13 tpy by 1/1/2030 6 tpy by 1/1/2035	50 tpy by 1/1/2024 45 tpy by 1/1/2025 13 tpy by 1/1/2026	45 tpy by 1/1/2027 30 tpy by 1/1/2028 13 tpy by 1/1/2030 1.8 tpy by 1/1/2035	30 tpy by 1/1/2029 20 tpy by 1/1/2031 13 tpy by 1/1/2035	45 tpy by 1/1/2027 30 tpy by 1/1/2028 13 tpy by 1/1/2030
Potential NOx Emission Reductions	65.3 tpy by 1/1/2035 (with a potential extension up to three <u>six</u> years)	58.3 tpy by 1/1/2026 (with potential extension up to three years)	69.5 tpy by 1/1/2035 (with a potential extension up to three six years)	58.3 by 1/1/2035 (with a potential extension up to three six years)	58.3 tpy by 1/1/2030 (with a potential extension up to three six years)
Prohibition Deadline to Install New Diesel Internal Combustion Engines	1/1/2028 (with a potential of six additional months after any time extension is provided)	1/1/2024	Same as Proposed Project	1/1/2029 (with a potential of six additional months after any time extension is provided)	Same as Proposed Project
Prohibition Deadline to Install Equipment that Does Not Meet the definition of NZE or ZE Electric Generating Unit	1/1/2028 (with a potential of six additional months after any time extension is provided)	N/A	Same as Proposed Project	1/1/2029 (with a potential of six additional months after any time extension is provided)	Same as Proposed Project
Deadline to Install NZE and/or ZE Electric Generating Units With a Cumulative Rating ≥ 1.8 MW	1/1/2030 (with a potential <u>of six</u> <u>additional months after</u> <u>any time</u> extension <u>is</u> <u>provided</u> up to three years)	N/A	Same as Proposed Project	1/1/2035 (with a potential <u>of six</u> <u>months after any time</u> extension- <u>is provided</u> up to three -years)	Same as Proposed Project
Deadline to Remove All Prime Power Diesel Internal Combustion Engines With an Installation Date Earlier than Date of Adoption From Service	1/1/2030 (with a potential of six additional months after any time extension is provided)	N/A	Same as Proposed Project	1/1/2035 (with a potential of six additional months after any time extension is provided)	Same as Proposed Project

 Table 5-1

 Summary of the Proposed Project (PAR 1135) and Alternatives

Rule Elements	Proposed Project: PAR 1135	Alternative A: No Project	Alternative B: More Stringent Proposed Project	Alternative C: Less Stringent Proposed Project	Alternative D: No ZE Equipment
Time Extension Provision for Meeting the Annual NOx Emission Limits	An option for a three- year extension to meet <u>45 tpy, and 30 tpy by</u> <u>1/1/2030, and 1/1/2031,</u> respectively An option for a three <u>six</u> - year extension to meet 13 tpy by 1/1/ 2033 2036 Up to three <u>six</u> -year extension option to meet 6 tpy by <u>1/1/20382041</u>	An option for a three- year extension to meet 13 tpy by 1/1/2029	An option for a three- year extension to meet <u>45 tpy, and 30 tpy by</u> <u>1/1/2030, and 1/1/2031,</u> respectively An option for a three <u>six</u> - year extension to meet 13 tpy by 1/1/ 2033 2036 Up to three <u>six</u> -year extension option to meet 1.8 tpy by <u>1/1/20382041</u>	An option for a three- year extension to meet 30 tpy, and 20 tpy by 1/1/2032, and 1/1/2034, respectively An option for a threesix- year extension to meet 13 tpy by 1/1/ 2038 2041	An option for a three- year extension to meet 45 tpy, and 30 tpy by 1/1/2030, and 1/1/2031, respectively An option for a three <u>six</u> - year extension to meet 13 tpy by 1/1/ 2033 2036

Table 5-1 (concluded)Summary of the Proposed Project (PAR 1135) and Alternatives

 Table 5-2

 Comparison of Adverse Environmental Impacts of the Proposed Project (PAR 1135) and Alternatives

Air Quality & GHGs Impact Areas	Proposed Project: PAR 1135	Alternative A: No Project	Alternative B: More Stringent Proposed Project	Alternative C: Less Stringent Proposed Project	Alternative D: No ZE Equipment
Construction Criteria Pollutants	 PAR 1135 only impacts one electricity generating facility located on Santa Catalina Island. Compliance with the proposed project may be achieved through replacing three existing diesel engines with three new Tier 4 Final diesel engines, replacing existing microturbines with five linear generator and three fuel cells, and installing solar powered batteries and photovoltaic (PV) cells.<u>*</u> Less than significant impacts in peak daily emissions for construction: VOC: 9.5 lbs/day NOx: 68.0 lbs/day CO: 52.5 lbs/day SOx: 0.1 lbs/day PM10: 5.0 lbs/day PM2.5: 3.9 lbs/day 	 Under this alternative, the electricity generating facility located on Santa Catalina Island would be required to meet 13 tpy NOx limit by 1/1/2026 (with a potential extension up to three years). However, no new diesel engine installations are allowed after 1/1/2024, so this facility would need to find non-diesel technology in order to satisfy the annual NOx limit. The November 2018 Final Mitigated SEA for Rule 1135 originally analyzed environmental impacts associated with compliance activities at six affected facilities (including the electricity generating facility located on Santa Catalina Island) and concluded less than significant impacts in peak daily construction emissions for all the affected facilities. 	Compared to PAR 1135, more NZE units are expected to be installed under this alternative. Because replacing three existing diesel engines with three new Tier 4 Final diesel engines, replacing existing microturbines with NZE units, and installing ZE technologies are assumed to be sequential to minimize power disruptions or reductions to the facility's customers during construction, Alternative B would result in similar peak daily construction emissions to those of the proposed project. •Less than Significant Impacts in peak daily emissions for construction: Same as Proposed Project	Compared to PAR 1135, compliance with Alternative C is not expected to require installation of any ZE technologies. Because replacing three existing diesel engines with three new Tier 4 Final diesel engines, and replacing existing microturbines with NZE units are assumed to be sequential to minimize power disruptions or reductions to the facility's customers during construction, Alternative C would result in similar peak daily construction emissions to those of the proposed project. •Less than Significant Impacts in peak daily emissions for construction: Same as Proposed Project	Compared to PAR 1135, compliance with Alternative D is not expected to require installation of any ZE technologies. Because replacing three existing diesel engines with three new Tier 4 Final diesel engines, and replacing existing microturbines with NZE units are assumed to be sequential to minimize power disruptions or reductions to the facility's customers during construction, Alternative D would result in similar peak daily construction emissions to those of the proposed project. •Less than significant impacts in peak daily emissions for construction: Same as Proposed Project

*The combination of equipment replacements is considered worst-case for the purpose of determining potential peak impacts. However, representatives from the electricity generating facility located on Santa Catalina Island indicated that they are also considering other combinations of equipment replacements such as installing NZE propane engines instead of the linear generators and fuel cells but this combination would not represent a worst-case scenario and would be expected to have fewer impacts.

Air Quality & GHGs Impact Areas	Proposed Project: PAR 1135	Alternative A: No Project	Alternative B: More Stringent Proposed Project	Alternative C: Less Stringent Proposed Project	Alternative D: No ZE Equipment
Operation Criteria Pollutants	PotentiallySignificant ImpactsImpactsdue to delayed NOx emission reductions at the electricity generating facility located on Santa Catalina Island as follows:116.71lbs/day from 1/1/2024 to 1/1/2025144.11lbs/day from 1/1/2025 to 1/1/2026319.45lbs/day from 1/1/2026 to 1/1/2027 (with a potential extension up to three years)175.34lbs/day from 1/1/2027 (with a potential extension up to three years) to 1/1/2028 (with a potential extension up to three years)93.15lbs/day from 1/1/2028 (with a potential extension up to three years) to 1/1/2030 (with a potential extension up to three six years)	•The November 2018 Final Mitigated SEA for Rule 1135 originally analyzed environmental impacts associated with compliance activities at six affected facilities (including the electricity generating facility located on Santa Catalina Island) and concluded less than significant impacts in peak daily operational emissions for all the affected facilities.	Potentially Significant Impacts: Same as Proposed Project	Potentially SignificantImpacts due to delayedNOxemissionreductionsattheelectricitygeneratingfacility located on SantaCatalinaIslandasfollows:116.71lbs/dayfrom1/1/2024to1/1/2025144.11lbs/dayfrom1/1/2025144.11lbs/dayfrom1/1/2025144.11lbs/dayfrom1/1/2026319.45lbs/dayfrom1/1/2026to1/1/2026form1/1/2026years)93.15lbs/dayfrom1/1/2031(withapotentialextensionuptothreeyears)38.36lbs/dayfrom1/1/2031(withapotentialextensionuptothreeyears)to1/1/2035(withapotentialextensionuptotracttototototototototototototo <td>Potentially Significant Impacts: Same as Proposed Project</td>	Potentially Significant Impacts: Same as Proposed Project

 Table 5-2 (continued)

 Comparison of Adverse Environmental Impacts of the Proposed Project (PAR 1135) and Alternatives

Air Quality & GHGs Impact Areas	Proposed Project: PAR 1135	Alternative A: No Project	Alternative B: More Stringent Proposed Project	Alternative C: Less Stringent Proposed Project	Alternative D: No ZE Equipment
GHGs	 Less Than Significant Impacts: Implementation of PAR 1135 may result in the generation of 4.33 amortized MT/yr of CO2e emissions during construction and 1099.57 MT/yr of CO2e emissions during operation. The maximum annual operational GHG emissions at Facility 2 come from the following activities to meet 45 tpy NOx limit: 1) increased annual barge trips for fuel delivery to Santa Catalina; and 2) incremental increases in annual operational GHG emissions from power producing units. 	•The November 2018 Final Mitigated SEA for Rule 1135 originally estimated 36.35 MT/year of GHGs due to construction and operation activities at six affected facilities (including the electricity generating facility located on Santa Catalina Island) and thus, concluded less than significant GHG impacts .	 Less Than Significant Impacts: Compared to PAR 1135, the construction activities under Alternative B would occur over a longer period of time due to replacement of existing microturbines with more NZE units, thus resulting in slightly higher GHG emissions during construction. Since Alternative B would have the same requirement as PAR 1135 to meet 45 tpy NOx limits, no changes to the maximum annual operational GHG emissions are expected under this alternative compared to PAR 1135. 	 Less Than Significant Impacts: Compared to PAR 1135, the construction activities under Alternative C would occur over a shorter period of time due to no expected ZE installation, thus resulting in lower GHG emissions during construction. Since Alternative C would remove the requirement to meet the 45 tpy NOx limit, lower operational GHG emissions are expected under this alternative compared to PAR 1135. 	 Less Than Significant Impacts: Compared to PAR 1135, the construction activities under Alternative D would occur over a shorter period of time due to no expected ZE installation, thus resulting in lower GHG emissions during construction. Since Alternative D would have the same requirement as PAR 1135 to meet 45 tpy NOx limit, no changes to maximum annual operational GHG emissions are expected under this alternative compared to PAR 1135.

Table 5-2 (continued) Comparison of Adverse Environmental Impacts of the Proposed Project (PAR 1135) and Alternatives

Air Quality & GHGs Impact Areas	Proposed Project: PAR 1135	Alternative A: No Project	Alternative B: More Stringent Proposed Project	Alternative C: Less Stringent Proposed Project	Alternative D: No ZE Equipment
Construction Health Risk Impacts and Odor Nuisance	 Less Than Significant Health Risk and Odor Nuisance Impacts: Sources of health risk are diesel particulate matter from construction activities. However, since the on- and off-road diesel equipment that may be used at PAR 1135 affected facilities are expected to occur over a short-term period during construction, a HRA was not conducted. While the entire construction period, expected to span several years (from the adoption of PAR 1135 until 2035), will include sequential phases such as replacing three diesel engines with three new Tier 4 Final engines, upgrading existing microturbines with NZE power-producing engines, and installing ZE technologies, each phase will occur with several months of gap before the next upcoming phase. Moreover, the quantity of pollutants that may be generated from implementing the proposed project would be less than significant during construction period. Thus, the quantity of pollutants that may be generated during construction from implementing PAR 1135 would not be considered substantial, irrespective of whether sensitive receptors are located near the affected facilities. 	•The November 2018 Final Mitigated SEA for Rule 1135 declared less than significant impacts for health risk and odor nuisance associated with construction activities at six affected facilities (including the electricity generating facility located on Santa Catalina Island).	Less Than Significant Health Risk and Odor Nuisance Impacts: Same as proposed project	Less Than Significant Health Risk and Odor Nuisance Impacts: Same as proposed project	Less Than Significant Health Risk and Odor Nuisance Impacts: Same as proposed project

 Table 5-2 (continued)

 Comparison of Adverse Environmental Impacts of the Proposed Project (PAR 1135) and Alternatives

Air Quality & GHGs Impact Areas	Proposed Project: PAR 1135	Alternative A: No Project	Alternative B: More Stringent Proposed Project	Alternative C: Less Stringent Proposed Project	Alternative D: No ZE Equipment
Operation Health Risk Impacts	 Potentially Significant Impacts: Potentially maximally impacted (PMI) cancer risk of greater than 10 in a million during the operation of the electricity generating facility located on Santa Catalina Island to meet 45 tpy, 30 tpy, and 13 tpy NOx limits by 1/1/2027 (with a potential <u>extension up to three years</u>), 1/1/2028 (with a potential extension <u>up to three years</u>), and 1/1/2030 (with a potential extension up to three <u>six</u> years), respectively. Once the electricity generating facility located on Santa Catalina Island attains the 6 tpy NOx limit by 1/1/2035 (with a potential extension up to three <u>six</u> years), health risk impacts would be less than significant. 	• The November 2018 Final Mitigated SEA for Rule 1135 estimated less than significant impacts for operational health risk at six affected facilities (including the electricity generating facility located on Santa Catalina Island).	 The overall conclusions for potentially significant health risk impacts are the same as the proposed project. Once the electricity generating facility located on Santa Catalina Island attains the 1.8 tpy limit (instead of 6 tpy in PAR 1135) by 1/1/2035 (with a potential extension up to three six years), health risk impacts would be less than significant and also much lower compared to the proposed project. 	• The overall conclusions for potentially significant health risk impacts are the same as the proposed project. However, under this alternative, operational health risk impacts would remain significant.	•The overall conclusions for potentially significant health risk impacts are the same as the proposed project. However, under this alternative, operational health risk impacts would remain significant.

 Table 5-2 (concluded)

 Comparison of Adverse Environmental Impacts of the Proposed Project (PAR 1135) and Alternatives

5.5 ALTERNATIVES REJECTED AS INFEASIBLE

In accordance with CEQA Guidelines Section 15126.6(c), a CEQA document should identify any alternatives that were considered by the lead agency but were rejected as infeasible during the scoping process and briefly explain the reasons underlying the lead agency's determination. CEQA Guidelines Section 15126.6(c) also states that among the factors that may be used to eliminate alternatives from detailed consideration in a CEQA document are: 1) failure to meet most of the basic project objectives; 2) infeasibility; or 3) inability to avoid significant environmental impacts. As noted in Section 5.1, the range of feasible alternatives to the proposed project is limited by the nature of PAR 1135 and associated legal requirements. Similarly, the range of alternatives considered, but rejected as infeasible is also relatively limited. This subsection identifies Alternative A, as being rejected due to infeasibility, for the reasons explained in the following discussion.

5.5.1 Alternative A - No Project

CEQA documents typically assume that the adoption of a No Project alternative would result in no further action on the part of the project proponent or lead agency. For example, in the case of a proposed land use project such as a housing development, adopting the No Project alternative terminates further consideration of that housing development or any housing development alternative identified in the associated CEQA document. In that case, the existing setting would typically remain unchanged.

By not adopting PAR 1135, Alternative A would require the electricity generating facility located on Santa Catalina Island to meet the annual NOx limits in the January 2022 version of Rule 1135 even though the facility has indicated that they cannot attain these annual NOx limits by their respective compliance dates. Currently, the annual NOx emissions from the electricity generating facility located on Santa Catalina Island already exceed the <u>45–50</u> tpy NOx limit which had a compliance date of January 1, 2024. Also, because the January 2022 version of Rule 1135 contains a prohibition to install new diesel engines after January 1, 2024, this facility would not be able to replace their existing diesel engines with new Tier 4 Final diesel engines to meet any of the annual NOx limits and compliance dates in the January 2022 version of Rule 1135.

In addition, during the 2022 amendments to Rule 1135, stakeholders commented that an updated BARCT assessment was warranted due to the change in averaging time and that the BARCT assessment should emphasize ZE technologies. The adopted resolution for Rule 1135 at that time directed staff to re-initiate the rule development process and develop a proposal that included a revised BARCT assessment for the electric generating units located on Santa Catalina Island with a specific focus on non-diesel alternatives and ZE and NZE technologies.

The main objectives of the proposed project are to: 1) revise the BARCT assessment for the electric generating units located on Santa Catalina Island with a specific focus on non-diesel alternatives and ZE and NZE technologies; and 2) reduce the final NOx mass emission limit for the facility located on Santa Catalina Island.

Alternative A is rejected as infeasible because it neither meets the objectives of the proposed project nor takes into consideration the direction of adopted resolution during 2022 amendments

to Rule 1135 to include a revised BARCT assessment for the electric generating units located on Santa Catalina Island with a specific focus on non-diesel alternatives and ZE and NZE technologies.

5.6 LOWEST TOXIC ALTERNATIVE AND ENVIRONMENTALLY SUPERIOR ALTERNATIVE

5.6.1 Lowest Toxic Alternative

In accordance with South Coast AQMD's policy document: Environmental Justice Program Enhancements for FY 2002-03, Enhancement II-1 recommends for all South Coast AQMD CEQA documents which are required to include an alternatives analysis, the alternative analysis shall also include and identify a feasible project alternative with the lowest air toxics emissions. In other words, for any major equipment or process type under the scope of the proposed project that creates a significant environmental impact, at least one alternative, where feasible, shall be considered from a "least harmful" perspective with regard to hazardous or toxic air contaminants.

As previously shown in Table 4-8, implementation of the proposed project, which requires attainment with the 45 tpy, 30 tpy, and 13 tpy NOx limits, was concluded to cause significant cancer risk impacts during the operation of the electricity generating facility located on Santa Catalina Island. However, once the requirement for attainment with the 6 tpy NOx limit by January 1, 2035 (with a potential extension up to three six years) goes into effect, less than significant impacts to operational cancer risk are expected.

In order to qualify as the lowest toxic alternative, the alternative would need to have the least amount of toxic air contaminants during operation of the electricity generating facility located on Santa Catalina Island. PAR 1135 and all of the alternatives concluded a potentially significant operational cancer risk at the 13 tpy NOx limit, though the alternatives have varying compliance dates.

However, when compared to the proposed project which has a final NOx limit of 6 tpy by January 1, 2035 (with a potential extension up to <u>three six</u> years) and less than significant impacts to operational cancer risk, Alternative B with its more stringent 1.8 tpy NOx limit by January 1, 2035 (with a potential extension up to <u>three six</u> years), would result fewer operational cancer risk impacts. Nonetheless, both the 6 tpy NOx limit in PAR 1135 and 1.8 tpy NOx limit in Alternative B would result in less than significant operational cancer risk impacts.

Therefore, when considering all of the alternatives from toxic impacts perspective, Alternative B is the lowest toxic alternative, because unlike other alternatives, this alternative would cause fewer operational cancer risk impacts due to fewer NOx emissions overall.

5.6.2 Environmentally Superior Alternative

Pursuant to CEQA Guidelines Section 15126.6(e)(2), if the environmentally superior alternative is the No Project alternative, the CEQA document shall also identify an alternate environmentally superior alternative from among the other alternatives.

Alternative A is equivalent to the January 2022 version of Rule 1135, which requires the electricity generating facility located on Santa Catalina Island to attain the 50 tpy, 45 tpy, and 13 tpy NOx limits by January 1, 2024, January 1, 2025, and January 1, 2026 (with a three-year extension option to meet 13 tpy by January 1, 2029), respectively. However, the facility has indicated that they cannot attain any of these NOx limits by their respective compliance dates. It should be noted that the annual NOx emissions from this facility are already greater than the NOx limit currently in effect (i.e., 45 tpy by January 1, 2025). Under Alternative A, installations of new diesel engines are prohibited after January 1, 2024 and thus, this facility would not be able to replace their existing diesel engines with new Tier 4 Final diesel engines to attain any of the annual NOx limits by their respective compliance dates in the January 2022 version of Rule 1135. This means that the actual NOx emission reductions achieved from Alternative A would be fewer than originally projected for this facility. Also, as explained in Section 5.6.1, Alternative A would result in significant operational cancer risk impacts when attaining any of the annual NOx limits. Based upon these considerations, Alternative A is not the environmentally superior alternative.

As discussed in Section 5.3.1, Alternatives B and D would result in the same quantity of delayed NOx emission reductions as the proposed project, while Alternative C would cause further additional delayed reductions. Alternatives C and D would cause significant operational cancer risk impacts even when attaining the final annual NOx limit requirements. However, as discussed in Section 5.6.1, Alternative B is the only alternative to the proposed project with less than significant operational cancer risk impacts when meeting its final annual NOx limit (e.g., 1.8 tpy). Also, as shown in Table 5-1, Alternative B would result in greater NOx emission reductions compared to the other alternatives and the proposed project over the long-term. Based upon above considerations, Alternative B would be considered the environmentally superior alternative. Nonetheless, similar to the proposed project, Alternative B is also expected to cause significant and unavoidable adverse environmental impacts for the topic of air quality during operation due to interim delayed NOx emission reductions, interim exceedances of the air quality significance thresholds for project-specific changes in the 24-hour average concentrations of PM2.5 and PM10, and interim cancer risk impacts.

5.7 CONCLUSION

As discussed previously, Alternative A was dismissed as infeasible because it would not fulfill the objectives of PAR 1135, nor take into consideration the direction of adopted resolution during 2022 amendments to Rule 1135 to include a revised BARCT assessment for the electric generating units located on Santa Catalina Island with a specific focus on non-diesel alternatives and ZE and NZE technologies. Alternatives B and D would result in the same quantity of delayed NOx emission reductions as the proposed project, while Alternative C would cause further additional delayed reductions. Similar to the proposed project, Alternative B would be the only alternative resulting in less than significant cancer risk impacts when meeting the final annual NOx limit. Compared to PAR 1135, Alternatives A, C, and D would result in fewer overall NOx emission reductions over the long-term. On the other hand, Alternative B would provide more air quality and health benefits compared to PAR 1135 due to greater NOx emission reductions and the smallest operational cancer risk over the long-term. **Due to uncertainties associated with the ability of the electricity generating facility located on Santa Catalina Island to feasibly attain the final 1.8 tpy NOx limit by January 1, 2035 (or January 1, 2038-2041 with a threesix-year extension provision), the proposed project provides the best balance in achieving the project**

objectives while minimizing the significant adverse environmental impacts to operational air quality.

CHAPTER 6

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6.0 **REFERENCES**

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CHAPTER 7

ACRONYMS

7.0 ACRONYMS

- $\mu g/m = micrograms$ per cubic meter
- APS = Alternative Planning Strategy (APS)
- AQMP = Air Quality Management Plan
- ATCM = Airborne Toxic Control Measure
- BACT = Best Available Control Technology
- BARCT = Best Available Retrofit Control Technology
- Basin = South Coast Air Basin
- BAU = business-as-usual
- CAA = Clean Air Act
- CalEEMod = California Emission Estimator Model
- CalEPA = California Environmental Protection Agency
- CARB = California Air Resources Board
- CCR = California Code of Regulations
- CEC = California Energy Commission
- CEMS = Continuous Emission Monitoring Systems
- CEQA = California Environmental Quality Act
- CFR = Code of Federal Regulations
- CH4 = methane
- CO = carbon monoxide
- CO2 = carbon dioxide
- CO2eq = carbon dioxide equivalent
- COHb = carboxyhemoglobin
- CPR = Consumer Products Regulation
- CPUC = California Public Utilities Commission
- DLN = Dry Low NOx
- EA = Environmental Assessment
- EIR = Environmental Impact Report
- EISA = Energy Independence and Security Act
- EJ = Environmental Justice

- gal = gallons
- GHG = greenhouse gases
- GWP = global warming potential
- H2S = hydrogen sulfide
- H2SO4 = sulfuric acid
- HCFC = hydrochlorofluorocarbon
- HF = hydrofluoric acid
- HFC = hydrofluorocarbons
- HHDT = heavy-heavy duty trucks
- HI = hazard index
- HSC = Health and Safety Code
- IOUs = investor-owned utilities (IOUs)

IS = Initial Study

LADWP = Los Angeles Department of Water and Power

LAER = Lowest Achievable Emission Reduction

LCFS = Low Carbon Fuel Standard

- MATES = Multiple Air Toxics Exposure Studies
- MDAB = Mojave Desert Air Basin
- MHDT = medium-heavy duty trucks

mpg = miles per gallon

MPOs = Metropolitan Planning Organizations

N2O = nitrous oxide

- NAAQS = National Ambient Air Quality Standards
- NAHC = Native American Heritage Commission
- ND = Negative Declaration
- NHTSA = National Highway Traffic and Safety Administration
- NO = nitric oxide
- NO2 = nitrogen dioxide
- NOC = Notice of Completion
- NOE = Notice of Exemption

NOP/IS = Notice of Preparation/Initial Study

- NOx = oxides of nitrogen
- O2 = oxygen
- O3 = ozone
- ODS = ozone depleting substance
- OEHA = Office of Environmental Health Hazard Assessment
- **OES** = Office of Emergency Services
- OPR = Office of Planning and Research
- OSHA = Occupational Safety and Health Administration
- PAR = Proposed Amended Rule
- PBGS = Pebbly Beach Generating Station

PFC = perfluorocarbon

- PM = particulate matter
- PM10 = particulate matter with an aerodynamic diameter of 10 microns or less
- PM2.5 = particulate matter with an aerodynamic diameter of 2.5 microns or less
- ppb = parts per billion
- ppm = parts per million
- PRDI = Planning, Rule Development, and Implementation
- PV = photovoltaic
- RECLAIM = Regional Clean Air Incentives Market
- RELs = Reference Exposure Levels
- RFS = renewable fuel standard
- RPS = renewables portfolio standard
- RTAC = Regional Target Advisory Committee
- RTP = Regional Transportation Plan
- SCAB = South Coast Air Basin
- SCAG = Southern California Association of Governments
- SCE = Southern California Edison
- South Coast AQMD = South Coast Air Quality Management District
- SCR = Selective Catalytic Reduction

- SCS = sustainable communities strategy
- SEA = Subsequent Environmental Assessment
- SF6 = sulfur hexafluoride
- SIP = State Implementation Plan
- SO2 = sulfur dioxide
- SO3 = sulfur trioxide
- SOx = oxides of sulfur
- SSAB = Salton Sea Air Basin
- SEA = Subsequent Environmental Assessment
- TACs = toxic Air Contaminants
- tpd = tons per day
- tpy = tons per year
- U.S. EPA = United States Environmental Protection Agency
- Vehicle Mile Traveled = VMT
- VOC = volatile organic compound(s)
- ZE/NZE = zero emission and near-zero emission

APPENDIX A

Proposed Amended Rule (PAR) 1135 – Emissions of Oxides of Nitrogen from Electricity Generating Facilities

In order to save space and avoid repetition, please refer to the latest version of PAR 1135 located elsewhere in the Governing Board Agenda for the public hearing scheduled on October 4, 2024. The version of PAR 1135 that was circulated with the Draft SEA for a 46-day public review and comment period from August 2, 2024 to September 17, 2024 was identified as the "Preliminary Draft Rule PAR 1135, revision date July 19, 2024," which is available from the South Coast AQMD's website at: https://www.aqmd.gov/docs/default-source/rule-book/Proposed-Rules/1135/par-1135_version-07182024-final.pdf. An original hard copy of the Draft SEA, which included the draft version of PAR 1135 listed above, can be obtained through the South Coast AQMD Public Information Center by phone at (909) 396-2001 or by email at PICrequests@aqmd.gov.

APPENDIX B

CalEEMod® Files

PAR 1135- Linear Generator installation Detailed Report

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7.6. Health & Equity Custom Measures

8. User Changes to Default Data

1. Basic Project Information

1.1. Basic Project Information

Data Field	Value
Project Name	PAR 1135- Linear Generator installation
Construction Start Date	5/1/2023
Lead Agency	South Coast AQMD
Land Use Scale	Project/site
Analysis Level for Defaults	Air District
Windspeed (m/s)	2.20
Precipitation (days)	31.0
Location	33.671809251787664, -118.01529635821899
County	Los Angeles-South Coast
City	
Air District	South Coast AQMD
Air Basin	South Coast
TAZ	5854
EDFZ	7
Electric Utility	Southern California Edison
Gas Utility	Southern California Gas
App Version	2022.1.1.7

1.2. Land Use Types

Land Use Subtype	Size	Unit	Lot Acreage	Building Area (sq ft)		Special Landscape Area (sq ft)	Population	Description
User Defined Industrial PAR 1	1.00 <i>135</i>	User Defined Unit	0.00	0.00 <i>B-5</i>	10,000		— Septembe	 er 2024

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1.3. User-Selected Emission Reduction Measures by Emissions Sector

No measures selected

2. Emissions Summary

2.1. Construction Emissions Compared Against Thresholds

Un/Mit.	ROG	NOx	со	SO2	PM10E	PM10D	PM10T	PM2.5E	PM2.5D	PM2.5T	BCO2	NBCO2	CO2T	CH4	N2O	CO2e
Daily, Summer (Max)	—	_	—	_			-	-	-		-	—	_	_	_	-
Unmit.	0.45	4.47	4.02	0.01	0.19	0.20	0.26	0.18	0.05	0.19	—	1,084	1,084	0.04	0.05	1,090
Average Daily (Max)							_	_	_		_	_	_	_	_	
Unmit.	< 0.005	0.02	0.02	< 0.005	< 0.005	< 0.005	< 0.005	< 0.005	< 0.005	< 0.005	—	4.57	4.57	< 0.005	< 0.005	4.63
Annual (Max)	—	—	—	—		—	_	—	_	_	—	—	_	_	_	—
Unmit.	< 0.005	< 0.005	< 0.005	< 0.005	< 0.005	< 0.005	< 0.005	< 0.005	< 0.005	< 0.005	_	0.76	0.76	< 0.005	< 0.005	0.77

Criteria Pollutants (lb/day for daily, ton/yr for annual) and GHGs (lb/day for daily, MT/yr for annual)

2.2. Construction Emissions by Year, Unmitigated

Criteria Pollutants (lb/day for daily, ton/yr for annual) and GHGs (lb/day for daily, MT/yr for annual)

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Year	ROG	NOx	со	SO2	PM10E	PM10D	PM10T	PM2.5E	PM2.5D	PM2.5T	BCO2	NBCO2	СО2Т	CH4	N2O	CO2e
Daily - Summer (Max)	-	-	-	—	_	_	_	—	_	—	-	_	_	_		-
2023	0.45	4.47	4.02	0.01	0.19	0.20	0.26	0.18	0.05	0.19	-	1,084	1,084	0.04	0.05	1,090
Daily - Winter (Max)	_	_	_	_	_	_		_		_	_	_	_	_		_
	PAR 113	35						B-6						Septemb	ber 2024	

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Average Daily	_	_	_	_	_	_	_	_	_	_	_	_		_	_	_
2023	< 0.005	0.02	0.02	< 0.005	< 0.005	< 0.005	< 0.005	< 0.005	< 0.005	< 0.005	—	4.57	4.57	< 0.005	< 0.005	4.63
Annual	—	—	—	—	—	—	—	—	—	—	—	—	—	—	—	—
2023	< 0.005	< 0.005	< 0.005	< 0.005	< 0.005	< 0.005	< 0.005	< 0.005	< 0.005	< 0.005	—	0.76	0.76	< 0.005	< 0.005	0.77

3. Construction Emissions Details

3.1. Demolition (2023) - Unmitigated

Criteria Pollutants (lb/day for daily, ton/yr for annual) and GHGs (lb/day for daily, MT/yr for annual)

Location	ROG	NOx	со	SO2	PM10E	PM10D	PM10T	PM2.5E	PM2.5D	PM2.5T	BCO2	NBCO2	СО2Т	CH4	N2O	CO2e
Onsite	_	-	_	_	_	—	_	_	_	_	_	_	_	_	—	_
Daily, Summer (Max)		_	_	-	_	-	-	-	_	_	-	_	-	_	-	-
Off-Road Equipment	0.10	0.90	1.21	< 0.005	0.06	_	0.06	0.05	—	0.05	—	163	163	0.01	< 0.005	164
Demolition	—	—	-	_	-	0.00	0.00	_	0.00	0.00	—	-	-	—	—	-
Onsite truck	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	-	0.00	0.00	0.00	0.00	0.00
Daily, Winter (Max)		—	-	-	_	-	-	-	_	-	-	-	-	-	-	-
Average Daily		—	—	-	-	_	_	-	-	-	_	-	_	-	_	—
Off-Road Equipment	< 0.005	< 0.005	< 0.005	< 0.005	< 0.005	-	< 0.005	< 0.005	-	< 0.005	_	0.45	0.45	< 0.005	< 0.005	0.45
Demolition	_	—	-	_	_	0.00	0.00	_	0.00	0.00	_	_	-	-	_	-
Onsite truck	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	_	0.00	0.00	0.00	0.00	0.00
Annual	-PAR 113	35-	_	_	_	_	_	— <i>B</i> -7	_	_	_	—	_	— Septen	nb er 2024	—

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Off-Road Equipment	< 0.005	< 0.005	< 0.005	< 0.005	< 0.005	_	< 0.005	< 0.005	-	< 0.005	-	0.07	0.07	< 0.005	< 0.005	0.07
Demolition	—	—	—	—	_	0.00	0.00	_	0.00	0.00	—	_	_	_	_	-
Onsite truck	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	-	0.00	0.00	0.00	0.00	0.00
Offsite	_	_	_	_	_	_	_	_	_	_	_	_	_	_	_	_
Daily, Summer (Max)	_	-	-	-	-	_	-	-	-	-	-	-	-	_	_	-
Worker	0.02	0.02	0.39	0.00	0.00	0.08	0.08	0.00	0.02	0.02	_	83.0	83.0	< 0.005	< 0.005	84.3
Vendor	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	_	0.00	0.00	0.00	0.00	0.00
Hauling	< 0.005	0.18	0.08	< 0.005	< 0.005	0.04	0.04	< 0.005	0.01	0.01	—	144	144	0.01	0.02	151
Daily, Winter (Max)		-	-	-	-	_	-	-	-	-	-	-	-	_	_	-
Average Daily	_	_	-	-	_	_	-	-	-	-	-	-	-	-	_	-
Worker	< 0.005	< 0.005	< 0.005	0.00	0.00	< 0.005	< 0.005	0.00	< 0.005	< 0.005	_	0.22	0.22	< 0.005	< 0.005	0.22
Vendor	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	-	0.00	0.00	0.00	0.00	0.00
Hauling	< 0.005	< 0.005	< 0.005	< 0.005	< 0.005	< 0.005	< 0.005	< 0.005	< 0.005	< 0.005	_	0.39	0.39	< 0.005	< 0.005	0.41
Annual	_	_	_	_	_	_	_	_	_	_	_	_	_	_	_	_
Worker	< 0.005	< 0.005	< 0.005	0.00	0.00	< 0.005	< 0.005	0.00	< 0.005	< 0.005	_	0.04	0.04	< 0.005	< 0.005	0.04
Vendor	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	_	0.00	0.00	0.00	0.00	0.00
Hauling	< 0.005	< 0.005	< 0.005	< 0.005	< 0.005	< 0.005	< 0.005	< 0.005	< 0.005	< 0.005	_	0.07	0.07	< 0.005	< 0.005	0.07

3.3. Grading (2023) - Unmitigated

Criteria Pollutants (lb/day for daily, ton/yr for annual) and GHGs (lb/day for daily, MT/yr for annual)

		\			/		`	,		/						
Location	ROG	NOx	со	SO2	PM10E	PM10D	PM10T	PM2.5E	PM2.5D	PM2.5T	BCO2	NBCO2	CO2T	CH4	N2O	CO2e
Onsite	_	_	_	_	_	—	_	—	_	_	_	—	—	_	_	—
	PAR 11.	35						<i>B-8</i>						Septem	ber 2024	
								0 / 00								

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Daily, Summer (Max)	_	_	_	_	_	_	_	_	_	_	_		_	_		_
Dust From Material Movement		_	-		_	0.00	0.00	-	0.00	0.00	_					
Onsite truck	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	—	0.00	0.00	0.00	0.00	0.00
Daily, Winter (Max)	_	_	_	_	_	—			_	_	_		_	_		_
Average Daily	_	—	—	—	-	—	—	—	—	—	—	-	—	—		—
Dust From Material Movement		_	_	_	_	0.00	0.00	_	0.00	0.00	_		_	_		
Onsite truck	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	_	0.00	0.00	0.00	0.00	0.00
Annual	_	_	—	_	_	_	_	_	_	_	_	_	_	_	_	_
Dust From Material Movement		_	_	_	_	0.00	0.00	_	0.00	0.00	_		_	-	_	_
Onsite truck	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	_	0.00	0.00	0.00	0.00	0.00
Offsite	_	_	—	_	—	_	_	—	_	_	_	_	_	_	_	_
Daily, Summer (Max)	_	_	-	_	_	_		_	_	_	_			_		
Worker	0.02	0.02	0.26	0.00	0.00	0.05	0.05	0.00	0.01	0.01	_	55.3	55.3	< 0.005	< 0.005	56.2
Vendor	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	_	0.00	0.00	0.00	0.00	0.00
Hauling	< 0.005	0.18	0.08	< 0.005	< 0.005	0.04	0.04	< 0.005	0.01	0.01	—	144	144	0.01	0.02	151
Daily, Winter (Max)			-					— B-9	_	-	_			 Septeml	— 1.1.1.1.1.1.1.1.1.1.1.1.1.1.1.1.1.1.1.	-

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Average Daily	_	_	_	-	-	_	-	_	_	-	_		_	_	_	_
Worker	< 0.005	< 0.005	< 0.005	0.00	0.00	< 0.005	< 0.005	0.00	< 0.005	< 0.005	-	0.15	0.15	< 0.005	< 0.005	0.15
Vendor	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	—	0.00	0.00	0.00	0.00	0.00
Hauling	< 0.005	< 0.005	< 0.005	< 0.005	< 0.005	< 0.005	< 0.005	< 0.005	< 0.005	< 0.005	—	0.39	0.39	< 0.005	< 0.005	0.41
Annual	—	—	—	—	—	—	—	-	-	—	-	—	-	—	—	—
Worker	< 0.005	< 0.005	< 0.005	0.00	0.00	< 0.005	< 0.005	0.00	< 0.005	< 0.005	-	0.02	0.02	< 0.005	< 0.005	0.02
Vendor	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	-	0.00	0.00	0.00	0.00	0.00
Hauling	< 0.005	< 0.005	< 0.005	< 0.005	< 0.005	< 0.005	< 0.005	< 0.005	< 0.005	< 0.005	—	0.07	0.07	< 0.005	< 0.005	0.07

3.5. Building Construction (2023) - Unmitigated

Criteria Pollutants (lb/day for daily, ton/yr for annual) and GHGs (lb/day for daily, MT/yr for annual)

		<u>`</u>	,		,		<u> </u>	,								
Location	ROG	NOx	СО	SO2	PM10E	PM10D	PM10T	PM2.5E	PM2.5D	PM2.5T	BCO2	NBCO2	CO2T	CH4	N2O	CO2e
Onsite		—	_	_	—	_	—	_	_	_	_	_	_	_	—	—
Daily, Summer (Max)		_	_			_	—	—	_	_	_	_	_	_	—	
Off-Road Equipment	0.43	4.42	3.72	0.01	0.19	—	0.19	0.18	—	0.18	—	1,000	1,000	0.04	0.01	1,003
Onsite truck	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	-	0.00	0.00	0.00	0.00	0.00
Daily, Winter (Max)	_	_	_	_	_	_		_	_	_	_	_	_	_	_	_
Average Daily		—	—	—	—	—	—	—	—	—	—	—	—	—	—	—
Off-Road Equipment	< 0.005	0.01	0.01	< 0.005	< 0.005	—	< 0.005	< 0.005	—	< 0.005	—	2.74	2.74	< 0.005	< 0.005	2.75
Onsite truck	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	-	0.00	0.00	0.00	0.00	0.00
Annual	-PAR 113	35-	_	_	_	_	_	-B-10	_	_	_	_	_	— Septem	b er 2024	_

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Off-Road Equipment	< 0.005	< 0.005	< 0.005	< 0.005	< 0.005	_	< 0.005	< 0.005	_	< 0.005	-	0.45	0.45	< 0.005	< 0.005	0.46
Onsite truck	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	-	0.00	0.00	0.00	0.00	0.00
Offsite	_	_	_	_	_	_	_	_	_	—	_	_	_	_	_	_
Daily, Summer (Max)		-	_	_	_	_	_	-	-	-	-	-	-	_	_	-
Worker	0.02	0.02	0.29	0.00	0.00	0.06	0.06	0.00	0.01	0.01	_	59.5	59.5	< 0.005	< 0.005	60.5
Vendor	< 0.005	0.03	0.02	< 0.005	< 0.005	0.01	0.01	< 0.005	< 0.005	< 0.005	_	25.2	25.2	< 0.005	< 0.005	26.3
Hauling	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	_	0.00	0.00	0.00	0.00	0.00
Daily, Winter (Max)		_		_			_	-	_	-	_	-	-	_	_	-
Average Daily	_	—	_	_	_	—	—	—	—	-	_	—	_	_	_	—
Worker	< 0.005	< 0.005	< 0.005	0.00	0.00	< 0.005	< 0.005	0.00	< 0.005	< 0.005	—	0.16	0.16	< 0.005	< 0.005	0.16
Vendor	< 0.005	< 0.005	< 0.005	< 0.005	< 0.005	< 0.005	< 0.005	< 0.005	< 0.005	< 0.005	—	0.07	0.07	< 0.005	< 0.005	0.07
Hauling	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	_	0.00	0.00	0.00	0.00	0.00
Annual	—	—	—	—	_	—	—	—	—	—	_	—	—	—	—	—
Worker	< 0.005	< 0.005	< 0.005	0.00	0.00	< 0.005	< 0.005	0.00	< 0.005	< 0.005	_	0.03	0.03	< 0.005	< 0.005	0.03
Vendor	< 0.005	< 0.005	< 0.005	< 0.005	< 0.005	< 0.005	< 0.005	< 0.005	< 0.005	< 0.005	_	0.01	0.01	< 0.005	< 0.005	0.01
Hauling	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00		0.00	0.00	0.00	0.00	0.00

4. Operations Emissions Details

- 4.10. Soil Carbon Accumulation By Vegetation Type
- 4.10.1. Soil Carbon Accumulation By Vegetation Type Unmitigated
- Criteria Pollutants (lb/day for daily, ton/yr for annual) and GHGs (lb/day for daily, MT/yr for annual) \mathcal{B}_{AR}^{PAR}

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Vegetation	ROG	NOx	со	SO2	PM10E	PM10D	PM10T	PM2.5E	PM2.5D	PM2.5T	BCO2	NBCO2	CO2T	CH4	N2O	CO2e
Daily, Summer (Max)		—								_	_					
Total	_	_	—	—	—	_	—	—	_	_	_	—	_	—	—	—
Daily, Winter (Max)		—			_	—	_		—	-	—		—			
Total	_	_	—	—	—	_	_	_	_	_	_	—	_	—	_	—
Annual	_	_	_	_	-	_	-	_	-	_	_	_	_	_	_	-
Total	_	_	_	_	_	_	_	_	_	_	_	_	_	_	_	_

4.10.2. Above and Belowground Carbon Accumulation by Land Use Type - Unmitigated

Criteria Pollutants (lb/day for daily, ton/yr for annual) and GHGs (lb/day for daily, MT/yr for annual)

Land Use	ROG	NOx	CO	SO2	PM10E	PM10D	PM10T	PM2.5E	PM2.5D	PM2.5T	BCO2	NBCO2	CO2T	CH4	N2O	CO2e
Daily, Summer (Max)	—				—				_	—	—					
Total	—	_	—	_	_			—	—	—	—	—				—
Daily, Winter (Max)					—											—
Total	-	—	—	—	-	—	—	—	_	-	-	_	—	—	—	-
Annual	-	_	_	_	_	_	_	_	-	-	—	_	_	_	_	-
Total	_	_	_	_	_	_	_	_	_	_	_	_	_	_	_	_

4.10.3. Avoided and Sequestered Emissions by Species - Unmitigated

Criteria Pollutants (lb/day for daily, ton/yr for annual) and GHGs (lb/day for daily, MT/yr for annual)

Species	ROG	NOx	со	SO2	PM10E	PM10D	PM10T	PM2.5E	PM2.5D	PM2.5T	BCO2	NBCO2	CO2T	CH4	N2O	CO2e
	PAR 113	35						<i>B-12</i>						Septeml	ber 2024	
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Daily, Summer (Max)	_		_	_	_	_	_	_	_	_	_	_	_	_		
Avoided	—	—	—	—	—	—	—	—	—	—	—	—	—	—		—
Subtotal	_	_	_	—	_	_	_	_	_	_	_	_	_	_	_	_
Sequester ed	—	_	_	—	—	—	—	_	—	—	_	_	—	—	_	—
Subtotal	_		_	_	_	_	_	_	_	_	_	_	_	_		_
Removed	_		_	_	_	_	_	_	_	_	_		_	_		_
Subtotal	_		_	_	_	_	_	_	_	_	_		_	_		_
_	_		_	_	_	_	_	_	_	_	_		_	_		_
Daily, Winter (Max)																
Avoided	_		_	_	_	_	_		_	_	_		_	_		_
Subtotal	_		_	_	_	_	_	_	_	_	_	_	_	_		_
Sequester ed	—			_		_	—		—		_		_	_		_
Subtotal	_	_	_	_	_	_	_	_	_	_	_	_	_	_	_	_
Removed	—	_	_	_	—	_	—	_	—	—	—	_	_	—	_	_
Subtotal	—	_	_	_	—	_	—	_	—	—	—	_	_	—	_	—
_	—	_	_	_	—	_	—	—	—	—	_	_	_	_	_	—
Annual	—	_	_	_	—	_	—	_	—	—	—	_	_	_	_	_
Avoided	—	_	_	—	—	_	—	—	—	—	—	_	_	_	_	—
Subtotal	_	_	_	_	_	_	_	_	_	_	_	_	_	_	_	_
Sequester ed	—	—	—	—	—	—	—	—	—	—	—	—	—	—	—	—
Subtotal	—	—	—	—	—	—	—	—	—	—	—	—	—	—	—	—
Removed	—	_	_	_	—	_	—	_	—	—	—	_	_	—	_	_
Subtotal	— PAR 113	5	_	_		_	_	— _{B-13}	_	_	_	_	_	— Septeml	per 2024	—

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5. Activity Data

5.1. Construction Schedule

Phase Name	Phase Type	Start Date	End Date	Days Per Week	Work Days per Phase	Phase Description
Demolition	Demolition	5/1/2023	5/2/2023	5.00	1.00	—
Grading	Grading	5/1/2023	5/2/2023	5.00	1.00	—
Building construction	Building Construction	5/9/2023	5/10/2023	5.00	1.00	—

5.2. Off-Road Equipment

5.2.1. Unmitigated

Phase Name	Equipment Type	Fuel Type	Engine Tier	Number per Day	Hours Per Day	Horsepower	Load Factor
Demolition	Tractors/Loaders/Backh oes	Diesel	Average	1.00	4.00	92.0	0.38
Building construction	Cranes	Diesel	Average	1.00	7.00	367	0.29
Building construction	Forklifts	Diesel	Average	1.00	7.00	82.0	0.20

5.3. Construction Vehicles

5.3.1. Unmitigated

Phase Name	Тгір Туре	One-Way Trips per Day	Miles per Trip	Vehicle Mix
Demolition	—		—	—
Demolition	Worker	6.00	18.5	LDA,LDT1,LDT2
Demolition	Vendor	0.00	10.2	HHDT,MHDT
Demolition PAR 1135	Hauling	2.00 <i>B-14</i>	20.0	HHDT September 2024

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Demolition	Onsite truck	0.00		HHDT
Grading	—	_	—	
Grading	Worker	4.00	18.5	LDA,LDT1,LDT2
Grading	Vendor	0.00	10.2	HHDT,MHDT
Grading	Hauling	2.00	20.0	HHDT
Grading	Onsite truck	0.00	_	HHDT
Building construction	_	—	_	_
Building construction	Worker	6.00	13.2	LDA,LDT1,LDT2
Building construction	Vendor	1.00	7.75	HHDT,MHDT
Building construction	Hauling	0.00	20.0	HHDT
Building construction	Onsite truck	_	_	HHDT

5.4. Vehicles

5.4.1. Construction Vehicle Control Strategies

Non-applicable. No control strategies activated by user.

5.5. Architectural Coatings

Phase Name	Residential Interior Area Coated	Residential Exterior Area Coated	Non-Residential Interior Area	Non-Residential Exterior Area	Parking Area Coated (sq ft)
	(sq ft)	(sq ft)	Coated (sq ft)	Coated (sq ft)	

5.6. Dust Mitigation

5.6.1. Construction Earthmoving Activities

ebris)	Debris)		Material Demolished (sq. ft.)	Acres Paved (acres)
00	0.00	0.00	—	—
00	0.00	2.50	0.00	_
	B-1	15		September 2024
.0	0	0.00 0.00 0.00	0.00 0.00	D 0.00 0.00 — D 0.00 2.50 0.00

5.6.2. Construction Earthmoving Control Strategies

Non-applicable. No control strategies activated by user.

5.7. Construction Paving

Land Use	Area Paved (acres)	% Asphalt
User Defined Industrial	0.00	0%

5.8. Construction Electricity Consumption and Emissions Factors

kWh per Year and Emission Factor (lb/MWh)

Year	kWh per Year	CO2	CH4	N2O
2023	0.00	532	0.03	< 0.005

5.18. Vegetation

5.18.1. Land Use Change

5.18.1.1. Unmitigated

Vegetation Land Use Type	Vegetation Soil Type	Initial Acres	Final Acres
5.18.1. Biomass Cover Type			

5.18.1.1. Unmitigated

Biomass Cover Type	Initial Acres	Final Acres
5.18.2. Sequestration		
5.18.2.1. Unmitigated		
PAR 1135	<i>B-16</i> 16 / 23	September 2024

Тгее Туре	Number	Electricity Saved (kWh/year)	Natural Gas Saved (btu/year)
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6. Climate Risk Detailed Report

6.1. Climate Risk Summary

Cal-Adapt midcentury 2040–2059 average projections for four hazards are reported below for your project location. These are under Representation Concentration Pathway (RCP) 8.5 which assumes GHG emissions will continue to rise strongly through 2050 and then plateau around 2100.

Climate Hazard	Result for Project Location	Unit
Temperature and Extreme Heat	8.34	annual days of extreme heat
Extreme Precipitation	3.45	annual days with precipitation above 20 mm
Sea Level Rise	0.00	meters of inundation depth
Wildfire	0.00	annual hectares burned

Temperature and Extreme Heat data are for grid cell in which your project are located. The projection is based on the 98th historical percentile of daily maximum/minimum temperatures from observed historical data (32 climate model ensemble from Cal-Adapt, 2040–2059 average under RCP 8.5). Each grid cell is 6 kilometers (km) by 6 km, or 3.7 miles (mi) by 3.7 mi.

Extreme Precipitation data are for the grid cell in which your project are located. The threshold of 20 mm is equivalent to about ³/₄ an inch of rain, which would be light to moderate rainfall if received over a full day or heavy rain if received over a period of 2 to 4 hours. Each grid cell is 6 kilometers (km) by 6 km, or 3.7 miles (mi) by 3.7 mi.

Sea Level Rise data are for the grid cell in which your project are located. The projections are from Radke et al. (2017), as reported in Cal-Adapt (2040–2059 average under RCP 8.5), and consider different increments of sea level rise coupled with extreme storm events. Users may select from four model simulations to view the range in potential inundation depth for the grid cell. The four simulations make different assumptions about expected rainfall and temperature are: Warmer/drier (HadGEM2-ES), Cooler/wetter (CNRM-CM5), Average conditions (CanESM2), Range of different rainfall and temperature possibilities (MIROC5). Each grid cell is 50 meters (m) by 50 m, or about 164 feet (ft) by 164 ft.

Wildfire data are for the grid cell in which your project are located. The projections are from UC Davis, as reported in Cal-Adapt (2040–2059 average under RCP 8.5), and consider historical data of climate, vegetation, population density, and large (> 400 ha) fire history. Users may select from four model simulations to view the range in potential wildfire probabilities for the grid cell. The four simulations make different assumptions about expected rainfall and temperature are: Warmer/drier (HadGEM2-ES), Cooler/wetter (CNRM-CM5), Average conditions (CanESM2), Range of different rainfall and temperature possibilities (MIROC5). Each grid cell is 6 kilometers (km) by 6 km, or 3.7 miles (mi) by 3.7 mi.

6.2. Initial Climate Risk Scores

Climate Hazard	Exposure Score	Sensitivity Score	Adaptive Capacity Score	Vulnerability Score
Temperature and Extreme Heat	N/A	N/A	N/A	N/A
Extreme Precipitation	N/A	N/A	N/A	N/A
Sea Level Rise	N/A	N/A	N/A	N/A
Wildfire	N/A	N/A	N/A	N/A
Flooding PAR 1135	N/A	N/A <i>B-17</i>	N/A	N/A September 2024

Final Subsequent Environmental Assessment

Drought	N/A	N/A	N/A	N/A
Snowpack Reduction	N/A	N/A	N/A	N/A
Air Quality Degradation	N/A	N/A	N/A	N/A

The sensitivity score reflects the extent to which a project would be adversely affected by exposure to a climate hazard. Exposure is rated on a scale of 1 to 5, with a score of 5 representing the greatest exposure.

The adaptive capacity of a project refers to its ability to manage and reduce vulnerabilities from projected climate hazards. Adaptive capacity is rated on a scale of 1 to 5, with a score of 5 representing the greatest ability to adapt.

The overall vulnerability scores are calculated based on the potential impacts and adaptive capacity assessments for each hazard. Scores do not include implementation of climate risk reduction measures.

6.3. Adjusted Climate Risk Scores

Climate Hazard	Exposure Score	Sensitivity Score	Adaptive Capacity Score	Vulnerability Score
Temperature and Extreme Heat	N/A	N/A	N/A	N/A
Extreme Precipitation	N/A	N/A	N/A	N/A
Sea Level Rise	N/A	N/A	N/A	N/A
Wildfire	N/A	N/A	N/A	N/A
Flooding	N/A	N/A	N/A	N/A
Drought	N/A	N/A	N/A	N/A
Snowpack Reduction	N/A	N/A	N/A	N/A
Air Quality Degradation	N/A	N/A	N/A	N/A

The sensitivity score reflects the extent to which a project would be adversely affected by exposure to a climate hazard. Exposure is rated on a scale of 1 to 5, with a score of 5 representing the greatest exposure.

The adaptive capacity of a project refers to its ability to manage and reduce vulnerabilities from projected climate hazards. Adaptive capacity is rated on a scale of 1 to 5, with a score of 5 representing the greatest ability to adapt.

The overall vulnerability scores are calculated based on the potential impacts and adaptive capacity assessments for each hazard. Scores include implementation of climate risk reduction measures.

6.4. Climate Risk Reduction Measures

7. Health and Equity Details

7.1. CalEnviroScreen 4.0 Scores

The maximum Callen Viros Screen score is 100. A high score (i.e., greater than 50) reflects a higher polletion burden compared to other census tracts in the state.

Final Subsequent Environmental Assessment

Indicator	Result for Project Census Tract
Exposure Indicators	_
AQ-Ozone	32.1
AQ-PM	58.3
AQ-DPM	21.4
Drinking Water	36.2
Lead Risk Housing	1.80
Pesticides	66.6
Toxic Releases	88.2
Traffic	40.0
Effect Indicators	
CleanUp Sites	28.9
Groundwater	0.00
Haz Waste Facilities/Generators	19.2
Impaired Water Bodies	33.2
Solid Waste	80.0
Sensitive Population	
Asthma	29.1
Cardio-vascular	39.6
Low Birth Weights	14.2
Socioeconomic Factor Indicators	_
Education	17.8
Housing	4.25
Linguistic	22.9
Poverty	2.68
Unemployment	0.91

7.2. Healthy Places Index Scores

The maximum Health Places Index score is 100. A high score (i.e., greater than 50) reflects healthier community conditions compared to other census tracts in the state.

Indicator	Result for Project Census Tract
Economic	—
Above Poverty	99.58937508
Employed	61.27293725
Median HI	98.56281278
Education	—
Bachelor's or higher	91.97998204
High school enrollment	100
Preschool enrollment	78.10855896
Transportation	—
Auto Access	98.98626973
Active commuting	10.49659951
Social	—
2-parent households	95.73976646
Voting	81.21390992
Neighborhood	_
Alcohol availability	80.94443732
Park access	81.35506224
Retail density	27.17823688
Supermarket access	28.17913512
Tree canopy	21.85294495
Housing	—
Homeownership	97.81855511
Housing habitability	99.80751957
Low-inc homeowner severe housing cost burden PAR 1135	91.71050943 B-20 September 2024

Final Subsequent Environmental Assessment

Low-inc renter severe housing cost burden	99.08892596	
Uncrowded housing	96.93314513	
Health Outcomes	—	
Insured adults	98.58847684	
Arthritis	24.0	
Asthma ER Admissions	80.3	
High Blood Pressure	16.4	
Cancer (excluding skin)	6.6	
Asthma	91.1	
Coronary Heart Disease	43.7	
Chronic Obstructive Pulmonary Disease	74.0	
Diagnosed Diabetes	72.3	
Life Expectancy at Birth	74.3	
Cognitively Disabled	78.9	
Physically Disabled	74.5	
Heart Attack ER Admissions	66.1	
Mental Health Not Good	96.5	
Chronic Kidney Disease	64.9	
Obesity	93.4	
Pedestrian Injuries	19.6	
Physical Health Not Good	89.8	
Stroke	70.4	
Health Risk Behaviors	—	
Binge Drinking	55.6	
Current Smoker	96.2	
No Leisure Time for Physical Activity	90.4	
Climate Change Exposures		
PAR 1135	<i>B-21</i> September 2024 21/23	

Final Subsequent Environmental Assessment

Wildfire Risk	0.0
SLR Inundation Area	0.0
Children	94.0
Elderly	8.9
English Speaking	73.2
Foreign-born	36.6
Outdoor Workers	93.6
Climate Change Adaptive Capacity	_
Impervious Surface Cover	51.8
Traffic Density	31.1
Traffic Access	23.0
Other Indices	_
Hardship	1.0
Other Decision Support	_
2016 Voting	88.7

7.3. Overall Health & Equity Scores

Metric	Result for Project Census Tract
CalEnviroScreen 4.0 Score for Project Location (a)	11.0
Healthy Places Index Score for Project Location (b)	97.0
Project Located in a Designated Disadvantaged Community (Senate Bill 535)	No
Project Located in a Low-Income Community (Assembly Bill 1550)	No
Project Located in a Community Air Protection Program Community (Assembly Bill 617)	No

a: The maximum CalEnviroScreen score is 100. A high score (i.e., greater than 50) reflects a higher pollution burden compared to other census tracts in the state.

b: The maximum Health Places Index score is 100. A high score (i.e., greater than 50) reflects healthier community conditions compared to other census tracts in the state.

7.4. Health & Equity Measures

No Health & Equity Measures selected.

7.5. Evaluation Scorecard

Health & Equity Evaluation Scorecard not completed.7.6. Health & Equity Custom Measures

No Health & Equity Custom Measures created.

8. User Changes to Default Data

Screen	Justification
Land Use	user-defined
Construction: Construction Phases	user-defined
Construction: Off-Road Equipment	user-defined
Construction: Dust From Material Movement	user-defined
Construction: Trips and VMT	user-defined
Characteristics: Project Details	The average windspeed and precipitation days per year are obtained for the city of Avalon from the November 2018 Final Mitigated SEA for Rule 1135 Appendix B.

APPENDIX C-1

CEQA Impact Evaluations – Assumptions and Calculations

Construction Summary

Appendix C-1

CEQA Construction Impact Evaluations - Assumptions and Calculations

Criteria Pollutant Emissions Summary

PAR 1135 Requirement	VOC	NOx	CO	SOx	PM10	PM2.5
PAR 1155 Requirement	(lbs/day)	(lbs/day)	(lbs/day)	(lbs/day)	PM10 (lbs/day) 0.30 4.97 N/A 0.30 0.30 0.30 N/A 4.97 150	(lbs/day)
November 2018 Final Mitigated SEA: Facility 1	0.40	5.00	3.10	0.00	0.30	0.20
PAR 1135: Facility 2	9.46	67.99	52.49	0.15	4.97	3.87
November 2018 Final Mitigated SEA: Facility 3	N/A	N/A	N/A	N/A	N/A	N/A
November 2018 Final Mitigated SEA: Facility 4	0.40	5.00	3.10	0.00	0.30	0.20
November 2018 Final Mitigated SEA: Facility 5	0.40	5.00	3.10	0.00	0.30	0.20
November 2018 Final Mitigated SEA: Facility 6	N/A	N/A	N/A	N/A	N/A	N/A
Peak Day - Worst Case Construction Emissions from PAR 1135	9.46	67.99	52.49	0.15	4.97	3.87
SIGNIFICANCE THRESHOLD FOR CONSTRUCTION	75	100	550	150	150	55

Notes:

1. Facility 2 is the only affected facility by PAR 1135.

2. No further construction activities are currently expected at other facilities (i.e., Facilities 1, 3, 4, 5 and 6) that were previously analyzed in the November 2018 Final Mitigated SEA.

3. Facility 3 has already indicated that their repower project includes the shutting down and removal of their 3 existing boilers by January 1, 2024; and installing a set of batteries and 3 new prime natural gas IC engines. Because Rule 1135 does not apply to prime natural gas IC engines and batteries, this SEA will not analyze the air quality impacts associated with installing and operating such equipment at Facility 3.

4. Facility 6 has permanently shut down (instead of catalyst module replacement in SCR of their simple cycle turbine) their turbine as of the beginning of 2020. Therefore, this SEA will not analyze the air quality impacts associated with construction activities at this facility to comply with Rule 1135.

GHG Emissions Summary

CO2,	CH4,	N2O,	CO2e,	Amortized	
MI/yr	MI/yr	MI/yr	MI/yr	CO2e (MT/yr)	
5.5	0.0	0.0	5.5		
115.76	0.01	0.00	116.25		
1.4	0.0	0.0	1.4		
6.8	0.0	0.0	6.9		1
129	0	0	130	4.33	Total GHG Emissions Amortized over 30 Ye
	MT/yr 5.5 115.76 1.4 6.8	MT/yr MT/yr 5.5 0.0 115.76 0.01 1.4 0.0 6.8 0.0	MT/yr MT/yr MT/yr 5.5 0.0 0.0 115.76 0.01 0.00 1.4 0.0 0.0 6.8 0.0 0.0	MT/yr MT/yr MT/yr MT/yr 5.5 0.0 0.0 5.5 115.76 0.01 0.00 116.25 1.4 0.0 0.0 1.4 6.8 0.0 0.0 6.9	MT/yr MT/yr MT/yr MT/yr CO2e (MT/yr) 5.5 0.0 0.0 5.5 115.76 0.01 0.00 116.25 1.4 0.0 0.0 1.4 6.8 0.0 0.0 6.9

Notes:

1. Facility 2 is the only affected facility by PAR 1135.

2. Construction-related GHG emissions for Facilities 1, 4, and 5 are from the Appendix C of the November 2018 Final Mitigated SEA for Rule 1135.

3. Construction-related GHG emissions are amortized over 30 years.

APPENDIX C-2

CEQA Impact Evaluations – Assumptions and Calculations

Operation Summary

Appendix C-2 CEQA Operation Impact Evaluations - Assumptions and Calculations

Criteria Pollutant Emissions Summary

PAR 1135 Requirement	VOC (lbs/day)	NOx (Ibs/day)	CO (Ibs/day)	SOx (Ibs/day)	PM10 (lbs/day)	PM2.5 (lbs/day)
PAR 1135- Peak daily NOx emission reductions foregone: Facility 2	N/A	319.45	N/A	N/A	N/A	N/A
The November 2018 Final Mitigated SEA: Facility 1	0.08	0.52	0.34	0.00	0.03	0.02
The November 2018 Final Mitigated SEA: Facility 4	0.08	0.52	0.34	0.00	0.03	0.02
The November 2018 Final Mitigated SEA: Facility 5	0.08	0.52	0.34	0.00	0.03	0.02
Peak Day - Worst Case Operational Emissions	0.2	321.0	1.0	0.0	0.1	0.1
SIGNIFICANCE THRESHOLD FOR OPERATION	75	100	550	150	150	55

SIGNIFICARCE TIRESHOLD FOR OFFICIENT ON
Notes:
1. Facility 2 is the only affected facility by PAR 1135.
2. Facility 2 was assumed to not create any new operational impacts in the November 2018 Final Mitigated SEA for Rule 1135.
3. PAR 1135 a separched to result in delayed operational NOX emission reductions foregone (see Figure 4-1 for more details).
4. Operational emissions for Facilities 1, 4, and 5 are from the Appendix C of the November 2018 Final Mitigated SEA for Rule 1135.

GHG Emissions Summary

	CO2,	CH4,	N2O,	CO2e,
PAR 1135 Requirement	MT/yr	MT/yr	MT/yr	MT/yr
November 2018 Final Mitigated SEA: Facility 1	0.54	0.00	0.0	0.54
PAR 1135: Facility 2*				1097.92
November 2018 Final Mitigated SEA: Facility 4	0.13	0.00	0.00	0.13
PAR 1135: Facility 5	0.98	0.00	0.00	0.98
Total Emissions During Operation	1.65	0.00	0.00	1099.57

10 of all Embisions Journing Operation
 Notes:
 1. Facility 2 is the only affected facility by PAR 1135.
 2. Operation-related GHG emissions for Facilities 1, 4, and 5 are from the Appendix C of the November 2018 Final Mitigated SEA for Rule 1135.
 3. For Facility 2, the maximum incremental increases in GHG emissions from the power producing units was summed up with the maximum GHG impacts due to barge trip for fuel delivery to Island to estimate the total operational GHG emissions at Facility 2.

* Operational GHG emission at Facility 2= (Peak annual GHG emissions from Facility 2 operation- CARB 2023 GHG emission data as Facility 2 baseline)+maximum annual GHG emissions from additional barge trips for fuel delivery to Santa Catalina Island

		Facility	2 Operation (data provid	led by SCE)						
				Using Petroleu	m Diesel			Using R99 Renewable Diesel		
PAR 1135	Unit	Fuel Consumption (gal)	Project CO2 Emissions using Diesel No. 2, where applicable (Metric tons)	Project CH4 Emissions using Diesel No. 2, where applicable (Metric tons)	Project N2O Emissions using Diesel No. 2, where applicable (Metric tons)	Project CO2e (Metric tons)	Project CO2 Emissions (Metric tons) ¹	Project CH4 Emissions (Metric tons)	Project N2O Emissions (Metric tons)	Project CO2e (Metric tons)
	New Diesel T4F	1,605,730	16,394.50	0.66	0.13	16,451.22	163.95	0.66	0.13	220.66
Stage 1	Older Diesel ICEs	674,252	6,884.11	0.28	0.05	6,907.93	68.84	0.28	0.05	92.66
45 TPY	Microturbines	208,689	1,185.35	0.06	0.01	1,190.72	1,185.35	0.06	0.01	1,190.72
	Total	2,488,671	24,463.97	0.99	0.19	24,549.87	1,418.14	0.99	0.19	1,504.04
	New Diesel T4F	1,958,207	19,993.29	0.80	0.16	20,062.46	199.93	0.80	0.16	269.10
Stage 2	Older Diesel ICEs	240,972	2,460.32	0.10	0.02	2,468.84	24.60	0.10	0.02	33.11
30 TPY	Microturbines	208,689	1,185.35	0.06	0.01	1,190.72	1,185.35	0.06	0.01	1,190.72
	Total	2,407,868	23,638.97	0.96	0.19	23,722.01	1,409.89	0.96	0.19	1,492.93
Stage 3	New Diesel T4F	1,207,137	12,324.87	0.49	0.10	12,367.50	123.25	0.49	0.10	165.88
13 TPY	NZE	1,500,000	8,520.00	0.42	0.09	8,558.58	8,520.00	0.42	0.09	8,558.58
13 IFT	Total	2,707,137	20,844.87	0.91	0.19	20,926.08	8,643.25	0.91	0.19	8,724.46
	New Diesel T4F	495,721	5,061.31	0.20	0.04	5,078.82	50.61	0.20	0.04	68.12
Stage 4 6 TPY	NZE	1,500,000	8,520.00	0.42	0.09	8,558.58	8,520.00	0.42	0.09	8,558.58
	ZE	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
	Total	1,995,721	13,581.31	0.62	0.13	13,637.40	8,570.61	0.62	0.13	8,626.70
Maximum G	HG impacts					24 549 87				8 724 46

Nexmum Units impacts 1) Per CARB guidance, 99% of R99 diese is considered biogenic, while I'W is anthropogenic. Only the anthropogenic portion of CO is considered here [https://ww2.arb.ca.gov/sites/default/files/2023-12/2000_2021_gb__liventory.tends.pdf). I rest of the anthropogenic of the site of the site of the anthropogenic portion of CO is considered here [https://ww2.arb.ca.gov/sites/default/files/2023-12/2000_2021_gb__liventory.tends.pdf).

2023 CARB GHG Reporting

ubpart C: General Stationary Fuel Combustion					
Gas Information Details					
Gas Name	Gas Quantity (Metric Tons)				
Methane	0.929852				
Exempt Biogenic Carbon dioxide	1,337.82485				
Nitrous Oxide	0.183977	l l			
Carbon Dioxide	22,100.419714				
Total CO2e	23,516.316151				

CARB/EPA GHG Emission Factors

CO2 Emission Factor for Diesel No.2 (kg/gal)	CH4 Emission Factor for Diesel No.2 (g/gal)	N2O Emission Factor for Diesel No.2 (g/gal)					
10.21	0.41	0.08					
CO2 Emission Factor for LPG (kg/gal)	CH4 Emission Factor for LPG (g/gal)	N2O Emission Factor for LPG (g/gal)					
5.68	0.28	0.06					
Emission Eastern for Greenhouse Gas Inventories (one coul)							

		CO2,	CH4,	N2O,	CO2e,
Facility 2 operation	Increased number of barge trips	MT/yr	MT/yr	MT/yr	MT/yr
Stage 1: 45 tpy	29	64.15093984	0.002475657	0.000618914	64.37119595
Stage 2: 30 tpy	19	42.0299261	0.001621982	0.000405496	42.17423183
Stage 3: 13 tpy	26	57.51463572	0.002219554	0.000554889	57.71210671
Maximum GHG impacts					64.37119595

GHG emissions from a barge trip were estimated from the data provided by Facility 2; but the load factor for the main engines was adjusted from 85% to 50%.

APPENDIX C-3

CEQA Impact Evaluations – Assumptions and Calculations

Construction (Facility 2)

3.87 Amortized over 30 Years

Appendix C-3

CEQA Construction Impact Evaluations - Construction Emissions at Facility 2

Criteria Pollutant Emissions

PAR 1135 Requirement	VOC	NOx	CO	SOx	PM10	PM2.5
PAR 1135 Requirement	(lbs/day)	(lbs/day)	(lbs/day)	(lbs/day)	(lbs/day)	(lbs/day)
Replacing an Existing Microturbine with a Linear Generator or Fuel Cell ¹	0.5	4.5	4.0	0.0	0.3	0.2
Replacing an Existing Diesel Engine and SCR with a New Diesel Engine and SCR ²	4.3	40.0	27.0	0.1	3.4	2.3
1-Barge Round Trip to Transport Construction Equipment and Material ³	5.2	28.0	25.5	0.0	1.6	1.6
Daily Peak Construction emissions ⁴	9.5	68.0	52.5	0.1	5.0	3.9
SIGNIFICANCE THRESHOLD FOR CONSTRUCTION	75	100	550	150	150	55

Notes: 1. The construction emissions from a linear generator installation are estimated using CalEEMod.

2. From the November 2018 Final Mitigated SEA for Rule 1135

3. Criteria pollutant emissions from a barge trip were derived according to the data provide by Facility 2

4. On a peak day, there will be either a diesel engine replacement or a linear generator/fuel cell installation. As a worst case scenario, the barge roundtrip is assumed to occur on the same day as the installation of one new engine, linear generator: or fuel cell.

GHG Emissions Summary

	CO2,	CH4,	N2O,	CO2e,
PAR 1135 Requirement	MT/yr	MT/yr	MT/yr	MT/yr
1 Linear Generator Installation ¹	0.76	0.00	0.00	0.77
5 Linear Generator Installation	3.80	0.00	0.00	3.85
3 Fuel Cell Installation ²	2.28	0.00	0.00	2.31
Replacing 3 Existing Diesel Engines and SCRs with 3 New Diesel Engines and SCRs ³	10.14	0.00	0.00	10.20
45 Barge Round Trip to Transport Construction Equipment and Material ⁴	99.54	0.00	0.00	99.89
Total Emissions During Construction ⁵	115.76	0.01	0.00	116.25
Notes:				

1. The construction-related GHG emissions from a linear generator installation are estimated using CalEEMod.

2. The construction-related GHG emissions from installing a fuel cell was assumed to be the same as installing a linear generator.

3. From the November 2018 Final Mitigated SEA for Rule 1135

4. Barge-related GHG emissions were estimated according to the data provided by Facility 2.

5. Total construction-related GHG emissions are amortized over 30 years.

Note: PAR 1135 is expected to require 45 additional barge trips during construction to bring three new Tier 4 diesel engines, five linear generators, three fuel cells, and other construction equipment to Santa Catalina Island.

Appendix C-3

CEQA Construction Impact Evaluations - Linear Generator Installation at Facility 2

Emissions Summary - Linear Generator installation at Facility 2

VOC	NOx	CO	SOx	PM10	PM2.5
(lbs/day)	(lbs/day)	(lbs/day)	(lbs/day)	(lbs/day)	(lbs/day)
0.5	4.5	4.0	0.0	0.3	0.2
0.5	4.5	4.0	0.0	0.3	0.2
75	100	550	150	150	55
	(lbs/day) 0.5	(lbs/day) (lbs/day) 0.5 4.5 0.5 4.5	(lbs/day) (lbs/day) (lbs/day) 0.5 4.5 4.0 0.5 4.5 4.0	(lbs/day) (lbs/day) (lbs/day) (lbs/day) 0.5 4.5 4.0 0.0 0.5 4.5 4.0 0.0	(lbs/day) (lbs/day) (lbs/day) (lbs/day) (lbs/day) 0.5 4.5 4.0 0.0 0.3 0.5 4.5 4.0 0.0 0.3

Notes:

1. The emissions are estimated using CalEEMod.

2. Equipment demolition and installation is expected to occur on different days in multiple stages.

3. This analysis is conservative as minimal overlap is expected to occur among the installation of each linear generators.

GHG Emissions Summary - Linear Generator installation at Facility 2

	CO2,	CH4,	N2O,	CO2e,	
PAR 1135 Requirement	MT/yr	MT/yr	MT/yr	MT/yr	
1 Linear Generator Installation	0.76	0.00	0.000	0.77	
5 Linear Generator Installation	3.80	0.00	0.00	3.85	
Total Emissions During Construction	3.80	0.00	0.00	3.85	0.128333 Amortized over 30 Years

Notes:

1. The emissions are estimated using CalEEMod.

2. Construction emissions are amortized over 30 years.

Appendix C-3

CEQA Construction Impact Evaluations - Barge trips

Marine Vessel (Barge) Emissions - Catalina Provider (provided by SCE)						South Coast AQMD			
Pollutant	EF (main)	DR (main)	EFD (main)	EF (aux)	Peak at Sea	Peak at Berth	Peak Day	Peak at Sea (Adjusted)	Peak Day (Adjusted)
	g/BHP-hr	g/BHP-hr-hr	g/BHP-hr	g/BHP-hr	lbs/hr	lbs/hr	lbs/day	lbs/hr	lbs/day
ROG	0.09	0.000023	0.544	0.58	2.15	0.05	8.7	1.26	5.16
NO _x	2.32	0.00003	2.913	3.6	11.65	0.29	47.2	6.85	27.99
CO	2.61	0	2.61	3.73	10.58	0.3	42.94	6.22	25.49
SO ₂	0.005	0	0.005	0.005	0.02	0	0.08	0.01	0.05
Exhaust PM ₁₀	0.088	0.0000044	0.175	0.077	0.66	0.01	2.66	0.39	1.57
Exhaust PM _{2.5}	0.087	0.0000044	0.174	0.076	0.66	0.01	2.64	0.39	1.57
CO ₂	517.72	0	517.72	517.72	2,037.12	42.23	8,232.93	1198.31	4877.68
CH₄	0.021	0	0.021	0.021	0.08	0	0.33	0.05	0.19
N ₂ O	0.004	0	0.004	0.004	0.02	0	0.07	0.01	0.05
CO ₂ e (AR4)	519.497	0	519.497	519.497	2,044.11	42.38	8,261.19	1202.42	4894.43

Data and Parameters:

Main engine power rating at sea

1657.5 3 x Caterpillar C-16, 650 BHP, Tier 3, 85% LF, Carl Moyer Table D-9, Eqn. C-6

South Coast AQMD reviewed the data provided by SCE and compared it to load factor (LF) data specific to barges from the Port of Los Angeles and Port of Long Beach, San Pedro Bay Ports Emission Inventory Methodology Report, Table 3.1: Harbor Craft Engine Load Factors, which indicated that a load factor of 50% was more appropriate. The revised calculations are shown in the "Peak at Sea (Adjusted)" and "Peak Day (Adjusted)" columns.

Auxiliary engine power rating at sea Auxiliary engine power rating at berth Hours per round trip (daily at sea) Hours per round trip (daily at berth) No. of extra trips for project Deterioration hours per year (Mains) Deterioration years in 2024 DPM emissions at Berth 127.3 2 x 148 BHP, Tier 3, 43% LF, Carl Moyer Table D-18, Eqn. C-6 37.0 1 x 148 BHP, Tier 3, 25% LF, Carl Moyer Table D-18, Eqn. C-6 4 per South Coast AQMD PAR 1135 SEA, Appendix C-5 2 per vessel operation, for 1 auxiliary engine, 25% LF 12 4 trips/unit x 3 units 1040 1 trip/day, 5 days/week, 52 weeks/yr (assumed) 19 since 2006 (max possible age assumed) 0.15 lbs total (all 3 units)

Notes:

*The Catalina Provider is operated by Avalon Freight Services and has three Caterpillar Tier III engines that are 650 horsepower (HP) each. Additionally, the barge is equipped with two 148 HP Tier III auxiliary engines (assume same age) * Mains ROG, NOx, PM10 per Carl Moyer Guidelines (2017) Table D-9; Equation C-6 *Aux ROG, NOx, PM10 per Carl Moyer Guidelines (2017) Table D-17b; Equation C-6 *EF: Emission Factor; DR: Deterioration Rate; EFD: Emission Factor, Deteriorated *PM2.5 = 99% of PM10 per SCAQMD LST *CO per EPA Tier 3 standards SO2 for 15 ppmw S ULSD *GHGs per 40 CFR 98 Subpart C GWPs per IPCC AR4 *Heat rate = 7,000 BTU/BHP-hr per AP-42 Table 3.3-1 *HHV = 19,300 BTU/lb per AP-42 Table 3.3-1

APPENDIX C-4

CEQA Impact Evaluations – Assumptions and Calculations

Energy

Appendix C-4

CEQA Energy Impact Evaluations - Assumptions and Calculations

GHG emissions from a barge trip (kg CO2)			Diesel Fuel Consumption (gal)				
4877.68	73.96	0.138	477.90				
1. From Table C-1 to Subpart C of Part 98—Default CO2 Emission Factors and High Heat Values for Various Types of Fuel							

Fuel Use by a Barge (gal) = GHG Emissions from a Barge trip (Kg CO2) x CO2 Emission Factors (kg CO2/mmbtu) x Default High Heat Value (mmbtu/gal)

Fuel type	Phase	Expected incremental increases in fuel consumption by PAR 1135 (mmgal)	Estimated consumption by November 2018 Final Mitigated SEA (mmgal) ¹	Estimated consumption by PAR 1135	% above baseline	Exceeding threshold?
Diesel	Construction	0.0201	0.0772	0.0973	0.0130	NO
Diesei	Operation	0.0139	0.0017	0.0156	0.0021	NO
Gasoline	Construction		0.0007	0.0007	0.00001	NO
	Operation					

Operation
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APPENDIX D

Air Quality Impact Analysis and Health Risk Assessment – Assumptions and Calculations

1. INTRODUCTION

Compliance with PAR 1135 is expected to be achieved through replacement of three existing diesel engines with three new Tier 4 Final diesel engines, replacement of existing remaining diesel engines and microturbines with NZE units, and installing ZE technologies such as solar batteries and PV cells at the electricity generating facility located on Santa Catalina Island.

It should be noted that there is limited land available on Santa Catalina Island to accommodate the installation of solar PV cells, as most open land on the island is mountainous and solar energy production is optimal when the equipment is sited on flat land. A potential site on Santa Catalina Island for the installation of solar PV cells or other ZE and/or NZE technologies, is Middle Ranch. Middle Ranch is approximately 15 acres, which can accommodate solar PV installations that could provide approximately 30% of historical power generation needed for Santa Catalina Island. However, because the facility is still in discussions with the Catalina Island Conservancy, the owner of the Middle Ranch property, it would be speculative to analyze the environmental impacts associated with the installation of solar PV cells on Santa Catalina Island. Therefore, in accordance with CEQA Guidelines Section 15145, an evaluation of the environmental impacts associated with installing solar PV cells is concluded to be speculative and will not be evaluated further in this SEA.

This appendix provides a comprehensive overview of the methodology used in conducting the Air Quality Impact Analysis (AQIA) and Health Risk Assessment (HRA) from the operation of three new Tier 4 Final diesel engines. Tables D-1 and D-2 present the stack parameters and criteria pollutant emissions factors (for a full-time, 24 hour, and 365 day per year operation scenario) for the three new Tier 4 Final diesel engines according to the data provided by the electricity generating facility located on Santa Catalina Island, respectively.

Stack Parameters									
Modeled Source	Stack Height (m)	Exhaust Temperature (K)	Exit Velocity (m/s)	Stack Diameter (m)					
Each of the Three New Tier 4 Final Diesel Engines	11.73	730.4	22.97	0.61					

Table D-1 Stack Parameters

Table D-2Criteria Pollutant Emissions Factors

	NOx		SO ₂	PM10/PM2.5		СО
Source	1-hour	Annual1-hour/ 24-hour24-hourAnnual		24-hour Annual		1-hour/ 8-hour
Each of the Three New Tier 4 Final Diesel Engines	1.55E+00	5.21E-01	4.18E-03	9.12E-03	9.12E-03	9.03E-01

The following sections (i.e., Sections 2 and 3) of this Appendix were prepared by SLR International Corporation and reviewed by South Coast AQMD.

2. AIR DISPERSION MODEL SELECTION

Selection of the appropriate dispersion model for use in the analysis was based on the available meteorological input data, the physical characteristics of the permit unit that is to be simulated, the land use designation in the vicinity of the facility, the complexity of the nearby terrain, and applicable guidance to be used for demonstrating compliance with CEQA requirements.

Overall, the current version of the U.S. EPA-approved American Meteorological Society/U.S. EPA Regulatory Model (AERMOD) modeling system was implemented to meet the dispersion modeling requirements for this analysis. AERMOD is recommended for use in modeling multi-source emissions, and can account for plume downwash, stack tip downwash, and point, area, and volume sources(U.S. EPA 2022; 2017).

Current version numbers of the AERMOD model and pre-processors that were used are:

- AERMAP Version 18081
- AERMOD Version 22112

2.1. MODEL INPUT OPTIONS

The U.S. EPA and South Coast AQMD regulatory default dispersion options were used in the analyses. AERMOD's non-default urban option was not used because the land use within a 3 kilometer (km) radius of the facility (including the over-water areas northeast and east of the PBGS) is generally undeveloped. This determination was made based on a qualitative analysis of aerial imagery following U.S. EPA procedures and a quantitative analysis of National Land Cover Database (NLCD) data.

In 40 CFR Part 51, Appendix W, Section 7.2.1.1(b)(i), U.S. EPA recommends that land use within 3-km of the source be evaluated to determine what percentage of the area is comprised of "urban" land use types following the Auer land use typing scheme. If urban land use types account for 50% or more of the 3-km area, the use of urban dispersion coefficients is justified. Otherwise, default dispersion coefficients should be used. Urban land use types under the Auer scheme include:

- Heavy Industrial;
- Light/Moderate Industrial;
- Commercial;
- Compact Residential (Single Family); and
- Compact Residential (Multi-Family)

All other land use types are considered rural. Figure D-1 shows an aerial photograph of Catalina Island and a 3-km radius around PBGS. Inspection of the aerial imagery within the 3-km radius indicates that the land use is greater than 50 percent open water and undeveloped land. Therefore, default dispersion coefficients are recommended.

A quantitative analysis using the U.S. EPA surface characteristics preprocessor, AERSURFACE, was also conducted. AERSURFACE uses NLCD data to calculate the surface roughness lengths within a prescribed radius. AERSURFACE outputs, in a log file, a table of the land cover counts

of grid cells within the prescribed radius. These data can be used to calculate the percentage of urban and rural land use types.

For this analysis, AERSURFACE was run using a 3-km radius around PBGS. Urban land use types in the NLCD data include:

- Developed, open space;
- Developed, low intensity;
- Developed, medium intensity; and
- Developed, high intensity

All other land use types are considered rural. Figure D-2 shows an aerial photo of Catalina Island overlaid with the NLCD data and a 3-km radius around PBGS. Table D-3 presents the land cover counts from the AERSURFACE log file and the percentage of the total for each land use type. The data show that 94 percent of the 3-km area is rural.

Based on the visual inspection of the aerial photo and the land use analysis using ERSURFACE, the land use within the 3-km area surrounding PBGS is rural and therefore, default dispersion coefficients were used in the modeling analysis.

Other dispersion modeling methods followed U.S. EPA procedures and guidance as well as the South Coast AQMD's AERMOD modeling guidelines.

LAND USE TYPE	URBAN/RURAL	GRID CELL COUNT	PERCENT TOTAL
Open Water	Rural	17,722	56
Developed, Open Space	Urban	556	2
Developed, Low Intensity	Urban	559	2
Developed, Medium Intensity	Urban	428	1
Developed, High Intensity	Urban	176	1
Barren Land (Rock/Sand/Clay)	Rural	866	3
Deciduous Forest	Rural	1	< 1
Evergreen Forest	Rural	62	< 1
Mixed Forest	Rural	1,548	5
Shrub/Scrub	Rural	8,195	26
Grasslands/Herbaceous	Rural	1,307	4
Emergent Herbaceous Wetlands	Rural	1	< 1
Total	Rural Urban	29,702 1,719	94 6

Table D-3AERSURFACE Land Use Counts within 3-km of PBGS

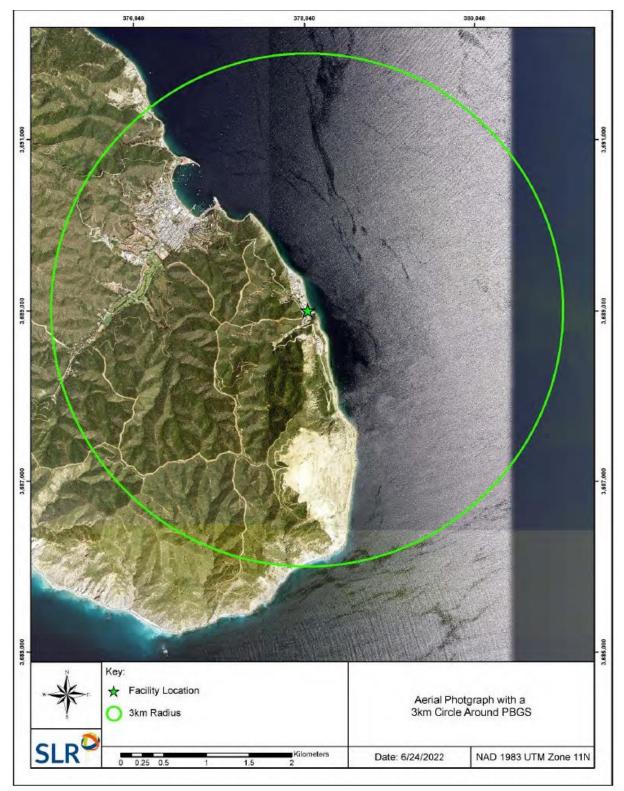


Figure D-1 3 km Area Surrounding PBGS

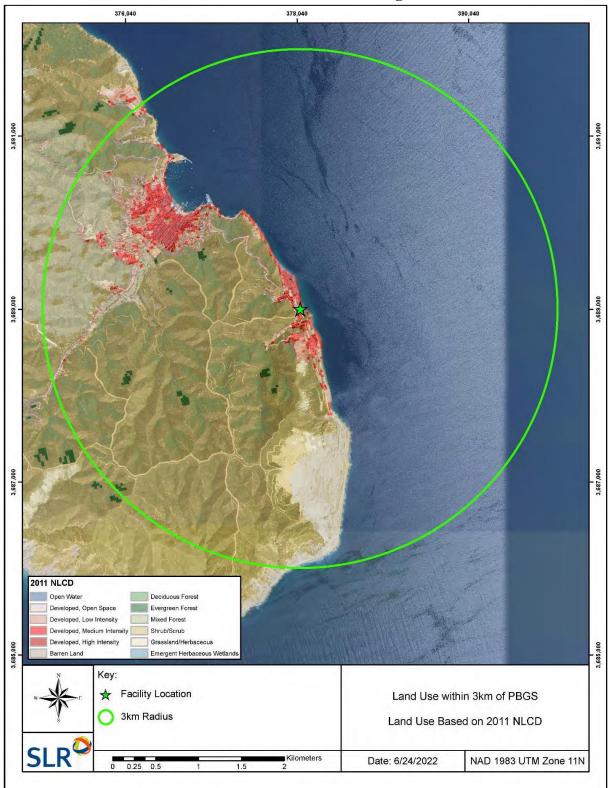


Figure D-2 NLCD Data with 3-km Surrounding PBGS

2.2. PLUME DOWNWASH

Each of the three new Tier 4 Final diesel engines was modeled as a point source and the effects of plume downwash were accounted for in the analysis. Direction-specific building dimensions were calculated using the current version of the U.S. EPA-approved Building Profile Input Program (BPIPPRM Version 04274). PBGS and nearby off-site structure dimensions and heights were obtained from the recent Air Toxics "Hot Spots" Information and Assessment Act of 1987 (AB2588) HRA for the PBGS (SLR 2019) that was approved by the South Coast AQMD.

In addition to calculating direction-specific building dimensions, the BPIPPRM program also calculates the Good Engineering Practice (GEP) stack height. The PBGS stack heights were checked to verify that they are within the GEP stack height limit.

A simplified plot plan of the PBGS facility showing the locations of all modeled structures and emission sources is provided in Figure D-3.

2.3. METEOROLOGICAL DATA

Site-specific meteorological observations that are considered suitable for regulatory dispersion modeling are not available for the PBGS area. The nearest National Weather Service observing station is located at the Avalon Airport, which is several kilometers inland in complex terrain with very little coastal influence. The wind and temperature data at the airport are not considered representative of the Pebbly Beach area and were therefore not used.

Since there are no site-specific meteorological observations in the PBGS area, the South Coast AQMD provided one calendar year (2018) of prognostic data from the Weather Research and Forecasting (WRF) model for a grid node west of PBGS, near the Avalon Country Club. The 2018 WRF output was processed by South Coast AQMD using the Mesoscale Model Interface Program (MMIF) program and South Coast AQMD provided the surface and profile files to be used as input to AERMOD.

2.4. PROPERTY BOUNDARY

The PBGS property boundary was digitized using aerial imagery and plot plans provided by SCE for the 2019 HRA. The property boundary was used to define the receptor network described in Section 2.5. The PBGS property boundary is shown in Figure D-3.

2.5. RECEPTOR NETWORK2.5.1. CRITERIA POLLUTANT RECEPTORS

For criteria pollutant modeling, Cartesian receptor grids centered on the PBGS were defined using Universal Transverse Mercator (UTM) Zone 11 North American Datum 1983 (NAD83) coordinates. For purposes of air dispersion modeling, the NAD83 spatial reference system is equivalent to WGS840F0F¹. The grids were designed to resolve the highest predicted pollutant impacts while at the same time allowing for reasonable execution time. Several receptor grids of

¹ U.S.EPA, See AERMAP User's Guide (EPA 454/B 18 004), Section 2.1.

varying resolution were defined following guidance found in South Coast AQMD (2022a). The grids consisted of a set of nested receptors placed at:

- 20-m spacing along the property boundary;
- 50-m resolution extending to approximately 500 m from the property boundary;
- 100-m resolution extending to approximately 1 km from the property boundary; and
- 250-m resolution extending to approximately 5 km from the property boundary.

Receptor elevations and scale heights were obtained using the AERMAP terrain processor. The digital elevation dataset provided as input to AERMAP was the National Elevation Dataset (NED) data at 1/3 arc second resolution, which is equivalent to approximately 10 m in the project area. Receptor elevations obtained from AERMAP were reviewed for reasonableness against Google Earth elevations or 7.5-minute topographic maps. Figure D-4 and Figure D-5 show the far-field and near-field views of the receptor grids, respectively.



Figure D-3 Facility Site Layout

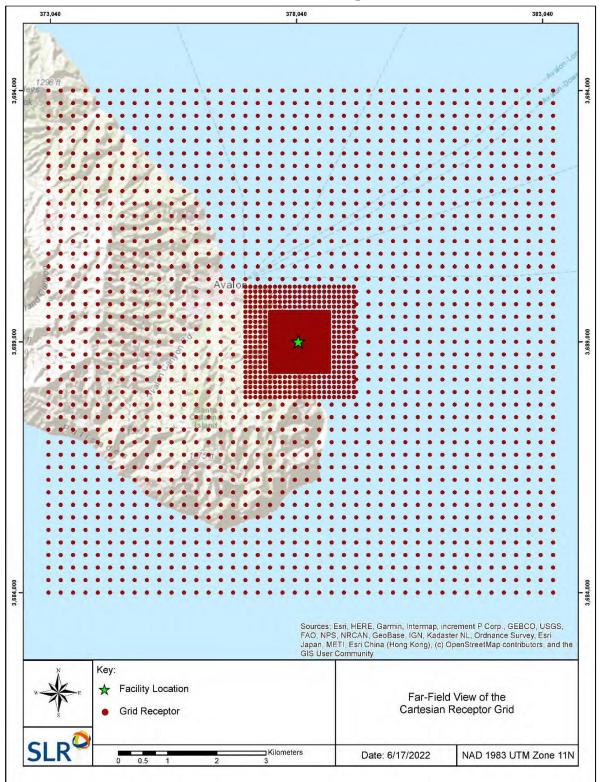


Figure D-4 Far-Field View of the Receptor Grid

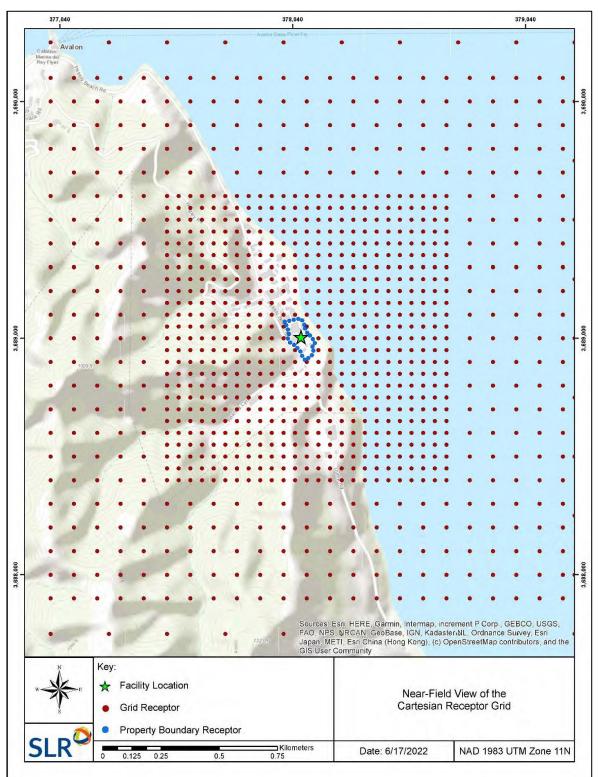


Figure D-5 Near-Field View of the Receptor Grid

2.5.2. HEALTH RISK ASSESSMENT RECEPTORS

For the HRA, the same receptor grids in the approved 2019 HRA (SLR 2019) were used. These grids have been developed to estimate the risks for potentially exposed portions of the community. Residential, off-site worker, and sensitive receptor areas require different exposure assumptions for cancer risk in the HRA; therefore, several receptor sets were generated in the following areas:

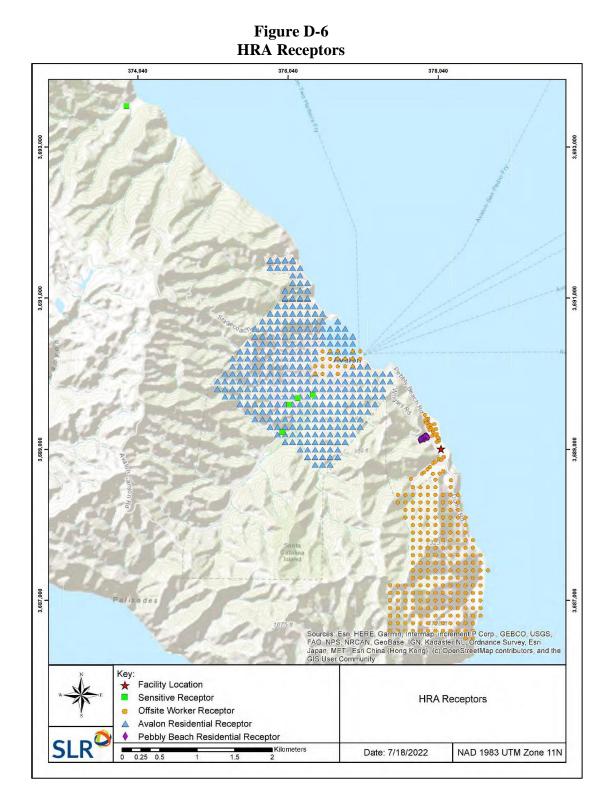
- Existing and potential residential areas within the populated portion of the City of Avalon residential zoning area. Residential receptors were included in Avalon Harbor. Receptors were placed at 100-m spacing within the residential zoning area.
- Existing and potential off-site worker areas along Pebbly Beach Road, the Avalon business district, and industrial facilities south of the PBGS. Existing businesses were placed at their approximate locations based on aerial photographs. Receptors located in the Avalon business district and a quarry area south of the PBGS were placed at 100-m spacing.
- Existing residential locations at Pebbly Village (Santa Catalina Island Company employee housing area). Receptors were placed at 20-m spacing within this area using aerial photographs.
- Sensitive receptor locations consisted of schools including preschools and daycare centers; health facilities such as hospitals; retirement and nursing homes; long term care hospitals; and hospices. Sensitive receptor locations were identified from internet searches and the street addresses were converted to UTM Zone 11, NAD83 coordinates for input to AERMAP. Table D-4 presents the sensitive receptors that will be included in the HRA.

Receptor	UTM Easting ¹ (m)	UTM Northing ¹ (m)
Avalon K-12 School	376052	3689595
Preschool Learning for Avalon Youth	375964	3689230
Catalina Island Marine Institute	373890	3693544
Catalina Island Medical Center	376165	3689682
Catalina Kid Ventures Child Care	376370	3689724

Table D-4Sensitive Receptor Locations

¹ Coordinates are in UTM Zone 11, NAD83.

The receptor locations were generated in UTM Zone 11, NAD83 coordinates. Receptor elevations and scale heights will be obtained using the AERMAP terrain processor consistent with the methodology in Section 2.5.1. The HRA receptor grids are shown in Figure D-6. Refer to the approved 2019 HRA report for further details regarding the adequacy of the HRA receptors grids for evaluating potential public exposure to PBGS emissions.



2.6. BACKGROUND CONCENTRATIONS

Since recent ambient monitoring data are not available on Catalina Island, current monitoring stations along the Southern California mainland were evaluated for use as background concentrations in the criteria pollutant modeling. The area around the PBGS project site contains mostly open space/ocean and light industrial development along Pebbly Beach Road. Land use around the available mainland air monitors was reviewed to identify monitors that would provide adequately representative1F1F² background data while not being overly influenced by heavy industrial or urban development, where possible. This section provides is a discussion of the monitor selection. Monitor design concentrations from the most recent three years of data (2018- $20202F2F^3$) are provided in Table D-5.

Pollutant	Averaging Period	Design Concentration	SITE	AQS ID	
	0.0	(µg/m ³)		~	
NO_2^1	1-hour		El Rio	06-111-3001	
2	Annual	9.4	LINU	00 111-5001	
СО	1-hour	1,145	Mission Viejo	06-059-2022	
	8-hour	916	witssion viejo	00-059-2022	
SO ₂	1-hour	7.9	Los Angeles	06-037-1103	
502	24-hour	2.5	Los Angeles	00-037-1103	

Table D-5Ambient Monitor Design Concentrations (2018-2020)

1. 1-hour NO₂ background concentrations are included in the modeling using seasonal-diurnal values. See Section 2.6.3.

2.6.1. CARBON MONOXIDE AND SULFUR DIOXIDE

SLR reviewed monitors within the South Coast AQMD, and in adjacent Air Districts, for coastal locations that would be representative of the PBGS project area. There are no active CO monitors at or near coastal locations within the search area; therefore, the following four monitors were considered as possible locations to provide ambient concentrations for the modeling analysis:

- Compton (AQS ID# 06-037-1302)
- Anaheim (AQS ID# 06-05-0007)
- Anaheim Near Road (AQS ID# 06-059-0008)
- Mission Viejo (AQS ID# 06-059-2022)

The land use surrounding all four sites is largely dense residential or industry but of the four locations, Mission Viejo is the least dense and least likely to be influenced by industry or urban

² U.S. EPA's Guideline on Air Quality Models (GAQM, U.S. EPA 2017) Section 8.3.1.b.

³ Some monitors may not have their 2021 data certified yet so the 3-year period of 2018 through 2020 was used.

development. Therefore, the Mission Viejo monitor was chosen to represent ambient CO background concentrations for the modeling analysis.

There are no active SO_2 monitors at or near coastal locations within the search area. There are currently two active SO_2 monitors in the greater Los Angeles area, one in Long Beach (AQS ID# 06-037-4009) and a second in downtown Los Angeles (AQS ID# 06-037-1103). The Long Beach monitor has only been active since 2021. Therefore, monitor concentrations from the downtown Los Angeles monitor were used for background concentrations in the modeling analysis.

2.6.2. PARTICULATE MATTER

Because Los Angeles County, including Catalina Island, is non-attainment for the California PM_{10} , California $PM_{2.5}$, and Federal $PM_{2.5}$ ambient air quality standards, the project particulate matter modeled impacts will be compared against the significant change in air quality concentration described in Table 4.2 of the draft SEA. This evaluation does not consider background concentrations; therefore, background PM_{10} and $PM_{2.5}$ data are not required for this project.

2.6.3. NITROGEN DIOXIDE

In the absence of NO₂ ambient monitoring data near the PBGS, the U.S. EPA's Guideline on Air Quality Models (GAQM, U.S. EPA 2017) Section 8.3.2.b, states:

If there are no monitors located in the vicinity of the new or modifying source, a "regional site" may be used to determine background concentrations. A regional site is one that is located away from the area of interest but is impacted by similar or adequately representative sources.

Figure D-7 shows available NO_2 monitors at or near coastal locations within the search area, as follows:

- El Rio in the Ventura County Air Pollution Control District (VCAPCD; AQS ID# 06-111-3001)
- West Los Angeles (AQS ID# 06-037-0113)
- Long Beach Hudson (AQS ID# 06-037-4006; 2018-2019)
- Signal Hill (AQS ID# 06-037-4009; 2020)
- Port of Los Angeles (POLA) ambient air monitoring network3F3F⁴
- Camp Pendleton in the San Diego County Air Pollution Control District (AQS ID# 06-073-1008)

⁴ Reports of the Air Quality Monitoring Programs at the Ports of Los Angeles and Long Beach, <u>https://monitoring.cleanairactionplan.org/reports/</u>

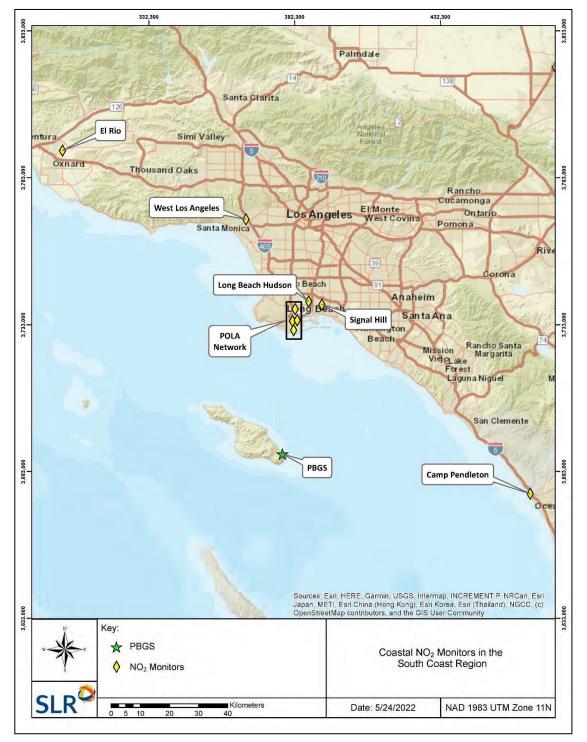


Figure D-7 Coastal NO₂ Monitors in the South Coast Region

The land use and industrial activity around these monitors were reviewed to identify the most suitable background data that is not overly influenced by heavy industrial or urban development.

In the South Coast AQMD, mobile sources (heavy-duty diesel trucks, ships, airplanes, locomotives, and construction equipment) account for more than 80 percent of NO_X emissions (South Coast AQMD 2022b). Heavy-duty diesel trucks, medium-duty and heavy-duty gas trucks, buses, passenger vehicles and motorcycles, and residential fuel combustion account for about 50 percent of the South Coast AQMD daily NO_X emissions. These emission sources are concentrated in densely populated areas within the Basin. To illustrate the mobile source activity around the NO₂ monitors listed above and on Catalina Island, population density data, major highways, and airports were overlaid on topographic and census tract maps. Title V facilities and port activity were also overlaid on the maps to denote the locations of major industrial activity.

Figure D-8 shows the population density and Title V facilities on Catalina Island and within the PBGS modeling domain. The map shows that Catalina Island is sparsely populated, with the bulk of the population living in Avalon, has a single small airport far removed from the PBGS area, no highways, and a single major industrial source (the PBGS). Vehicles on Catalina consist primarily of autoettes (golf carts), with very limited numbers of full-size cars and trucks permitted to be on the island. As a result, the air quality on the island and within the PBGS modeling domain is relatively pristine and will continue to be so due to growth restrictions on the island, compared to the densely populated and developed mainland.

As shown in Figure D-9 and Figure D-10, the Long Beach, Signal Hill, POLA, and West Los Angeles monitors are not representative of background NO₂ concentrations for the PBGS modeling domain. These monitors are in densely populated urban areas that are traversed by several major highways, including Interstates 405, 710, and 110, and a dense grid of surface streets that produce large volumes of vehicle traffic. The Long Beach, Signal Hill, and the POLA network are also proximate to many major industrial facilities, including refineries, and the Ports of Los Angeles and Long Beach. These monitors are impacted by NO_X emissions that are not present on Catalina Island and are not representative of the PBGS modeling domain. Therefore, the West Los Angeles, Long Beach, Signal Hill and, and POLA NO₂ monitors are not suitable for this modeling analysis.

While the Camp Pendleton monitor is located due east of Catalina Island close to the coastline, this monitor may be impacted by Marine Corps Base Camp Pendleton (MCBCP) operations and surrounding City of Oceanside NO_X emission sources. MCBCP operations surround this monitor in nearly all directions. Aerial imagery of the area around the Camp Pendleton monitor presented in Figure D-11 shows large fleets of military vehicles at locations of MCBCP operations. Emissions from these large vehicles, assault amphibian school activities in the adjacent harbor, and other MCBCP operations very close to the monitor may not be representative of ambient NO₂ concentrations for the PBGS modeling domain. In addition, hours 02:00 and 03:00 are consistently missing in the hourly data for this monitor, leading to relatively low data completeness with an average of 86 percent over the 2018-2020 three-year period. Addressing this in the development of seasonal-diurnal profiles of background concentrations would require filling or interpolation with bracketing available hours. Based on this information, the Camp Pendleton monitor was not considered for use in the modeling analysis.

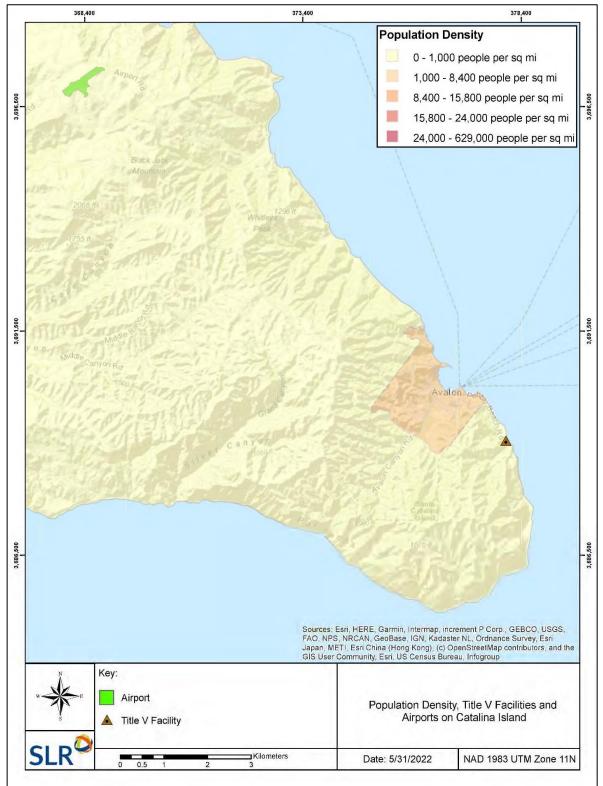


Figure D-8 Catalina Source Environment

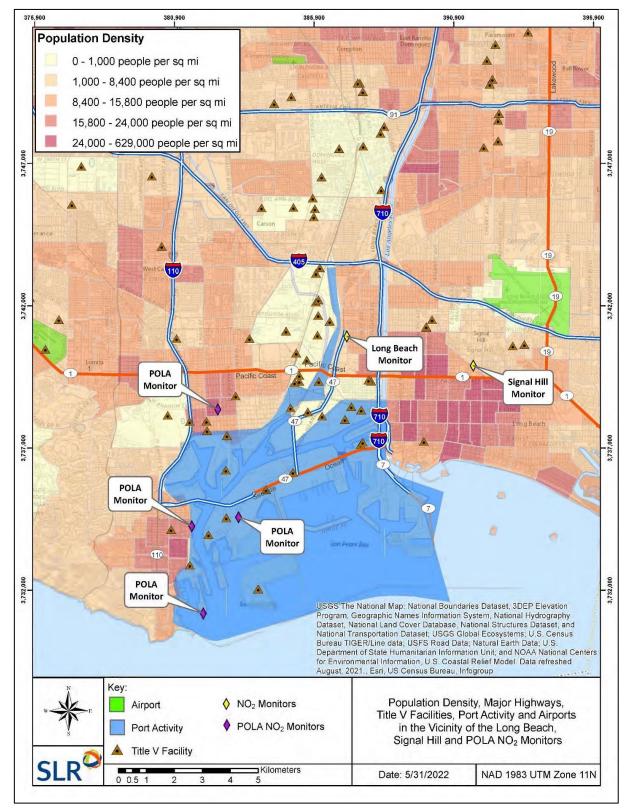


Figure D-9 Long Beach Area Source Environment

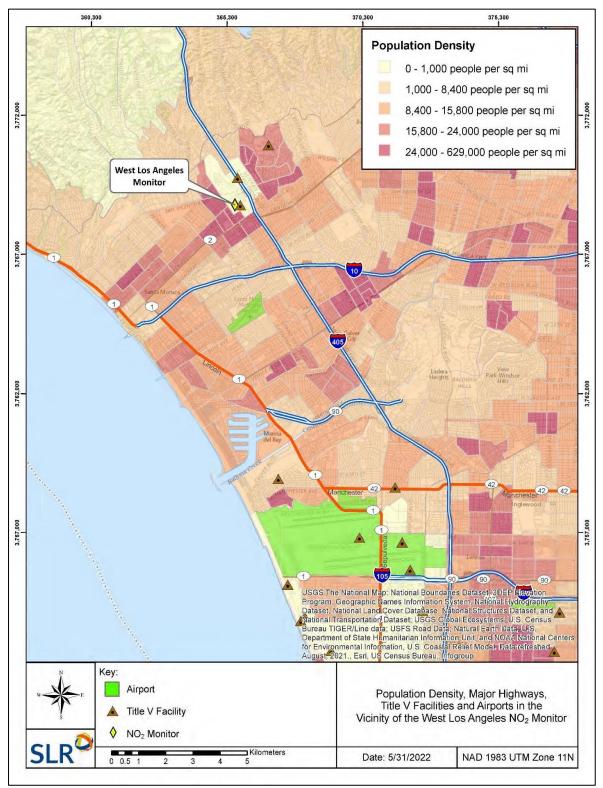


Figure D-10 West Los Angeles Area Source Environment

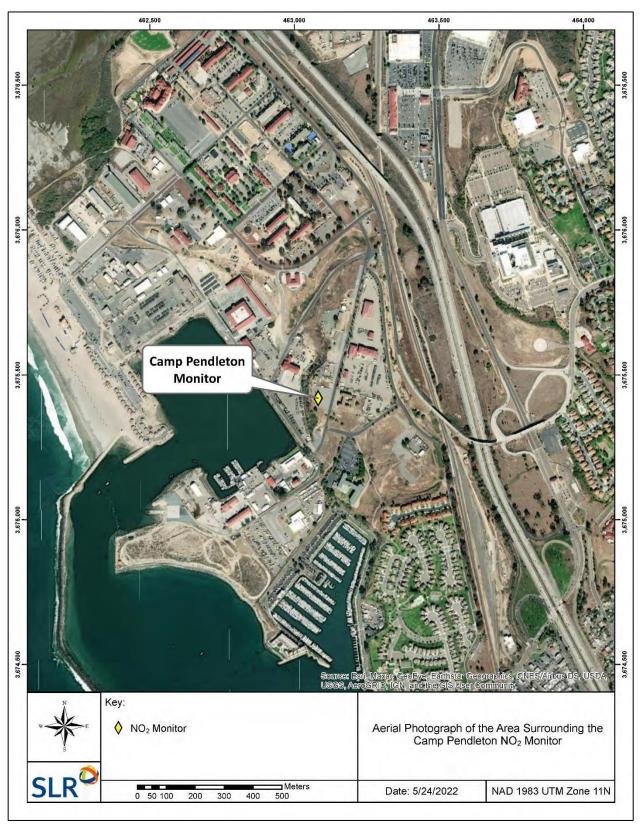


Figure D-11 Camp Pendleton Area Source Environment

Review of the area surrounding the El Rio monitor in Figure D-12 shows that this location is in an area that is less populated, has fewer surface roads and highways, and has less major industrial sources than the monitors in the Los Angeles area described above. The monitor is predominantly downwind of the Oxnard, El Rio, and Ventura urban areas that consist of mainly light to moderately dense residential areas, light industry, State Highway 101, pleasure and commercial harbor operations, and two naval air stations' (NAS) emission sources.

The combined communities of Oxnard, El Rio and Ventura have a population of 322,695 people, are traversed by a major highway and a moderate amount of surface streets and contain eight Title V facilities. By comparison, the population of Avalon is 3,738 people, there are no major highways, and no major industrial sources other than the PBGS on Catalina Island.

Channel Islands and Ventura Harbors, which each contain much higher densities of private and commercial ocean-going vessels than Avalon Harbor, are located approximately 11 km upwind of the El Rio monitor. In addition, the Port of Hueneme⁵ (a deep-water commercial port) and Port Hueneme NAS are approximately 13 km upwind of the monitor and Point Mugu NAS is 15 km south of the monitor. While these harbors, and significant commercial and military operations are further away from the El Rio monitor than Avalon Harbor is from the PBGS, the emissions from the Ventura County harbors combined with the previously mentioned urban emission sources, are expected to be much higher than Avalon especially given the presence of a deep-water port and associated infrastructure and the NAS operations.

It is notable that The City of Avalon 2030 General Plan⁶, states that the city regulates vehicles, construction, and industrial operations and such operations are limited within the City and island as a whole. The El Rio monitor is therefore expected to experience much more NO_X pollution than what is expected in the PBGS modeling domain, including Avalon Harbor, making the El Rio monitor a conservative choice to represent background NO₂ concentrations. The average data completeness for this monitor over the 2018-2020 three-year period is excellent at 95 percent. For these reasons, the El Rio NO₂ data was used as background for this project.

For use with the 1-hour NO₂ modeling, variable background concentrations were developed based on guidance provided in the U.S. EPA memorandum *Additional Clarification Regarding the Application of Appendix W Modeling Guidance for the 1-hour NO₂ National Ambient Air Quality Standard* (U.S. EPA 2011). The guidance states that it is appropriate to use the multiyear averages of the 98th-percentile of the available background concentrations varied by season and hour-of-day when incorporating ambient background concentrations in a modeling assessment of the 1-hour NO₂ NAAQS. The guidance recommends that the 98th-percentile background concentrations should be based on the 3rd highest value for each season and hour-of-day combination.

⁵ The Port of Hueneme. <u>https://www.portofhueneme.org</u>

⁶ The City of Avalon General Plan. <u>https://www.hcd.ca.gov/housing-elements/docs/avalon_5th_draft111413.pdf</u>

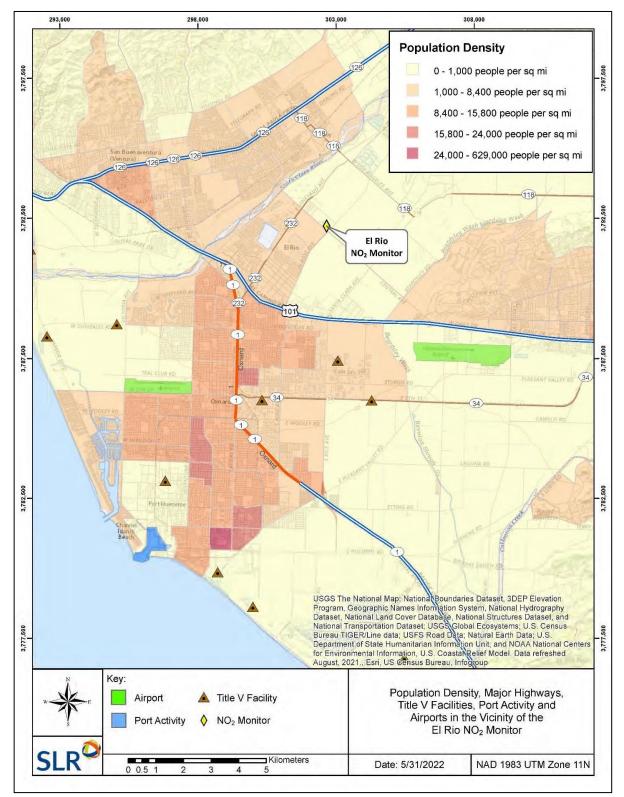


Figure D-12 El Rio Area Source Environment

Hourly monitor concentrations were downloaded from the U.S. EPA Air Data website $6F6F^7$ for the El Rio monitor. The third highest concentration for each season and hour-of-day combination for each year was calculated and then averaged over the three-year monitoring period for use in the 1-hour NO₂ NAAQS compliance demonstration. The resulting 96 seasonal-diurnal monitor concentrations were input to the AERMOD model using the BACKGRND and SEASHR keywords in the source pathway. The average high-third-high seasonal-diurnal concentrations are provided in Table D-6.

For the CAAQS compliance demonstration, the 1-hour NO₂ standard is not to be exceeded, that is, compliance is demonstrated using the maximum 1-hour concentration rather than the 98th-percentile of the 1-hour daily maximum concentrations used for the NAAQS. Therefore, a second set of seasonal- diurnal background concentrations was developed using the maximum concentration for use with the 1-hour NO₂ CAAQS analysis. Table D-7 presents the maximum seasonal-diurnal concentrations.

2.7. OZONE LIMITING METHOD FOR MODELING NO₂ IMPACTS

Some forms of emitted NO_X [i.e., nitrogen oxide (NO)] will react with other atmospheric constituents (ozone) to form NO_2 . These reactions are complex and depend on factors such as mixing of ambient air into the plume, individual reaction rates, and the concentration of specific reactants in the atmosphere. Regulatory dispersion models such as AERMOD are designed to model impacts of non-reactive pollutants, but there are various modeling techniques that can be used to estimate ambient NO_2 impacts using these models.

U.S. EPA (2017) presents a three-tiered approach that may be applied to modeling NO₂ impacts. The three tiers are:

- Tier 1: assume full conversion of NO to NO₂. In other words, assume that all NO_X is emitted as NO₂.
- Tier 2: multiply the Tier 1 result by the Ambient Ratio Method 2 (ARM2), which provides estimates of representative equilibrium ratios of NO₂/NO_X value based ambient levels of NO₂ and NO_X derived from national data from U.S. EPA's Air Quality System (AQS).
- Tier 3: the ozone limiting method (OLM) or plume volume molar ratio method (PVMRM) as a detailed screening technique.

The Tier 1 and Tier 2 approaches are often too conservative for all but the smallest NO_X sources when comparing impacts to the ambient NO_2 standards. SLR therefore used the Tier 3 OLM method for this analysis in accordance with U.S. EPA guidance (2017, 2022) and associated guidance related to modeling NO_2 concentrations, including the use of the OLMGROUP ALL keyword.

Application of OLM requires the in-stack NO_2/NO_X ratio (ISR) for the modeled permit units as well as hourly ozone data. Discussion of these inputs is provided in the following section.

⁷ <u>https://aqs.epa.gov/aqsweb/airdata/download_files.html#Raw.</u>

High	High-3rd-High Seasonal-Diurnal NO ₂ Ambient Background Concentrations											
Hour of Day	1	2	3	4	5	6	7	8	9	10	11	12
Winter	25.08	31.35	29.47	30.72	33.23	36.99	43.89	41.38	33.86	27.59	25.71	23.83
Spring	16.93	16.93	13.17	15.05	20.06	32.60	33.23	25.71	21.32	16.93	15.05	13.79
Summer	20.69	21.95	16.93	17.56	20.69	25.08	25.71	20.69	21.32	17.56	15.05	11.29
Autumn	25.08	26.33	20.69	24.45	26.33	35.74	39.50	38.87	31.98	26.96	24.45	23.20
Hour of Day	13	14	15	16	17	18	19	20	21	22	23	24
Winter	23.20	22.57	28.84	25.71	30.72	43.26	42.01	38.25	34.49	33.86	28.84	25.08
Spring	13.17	11.29	10.03	10.03	9.41	11.29	16.30	18.18	18.81	17.56	19.44	15.68
Summer	8.78	7.52	7.52	7.52	8.78	10.03	11.91	14.42	16.93	21.32	20.69	20.69
Autumn	20.06	14.42	15.05	15.68	21.32	34.49	37.62	31.35	29.47	28.84	27.59	25.08

 Table D-6

 High-3rd-High Seasonal-Diurnal NO2 Ambient Background Concentrations

Table D-7Maximum Seasonal-Diurnal NO2 Ambient Background Concentrations

							0					
Hour of Day	1	2	3	4	5	6	7	8	9	10	11	12
Winter	33.23	40.76	40.76	45.77	50.16	47.65	51.41	44.52	36.99	32.60	32.60	38.25
Spring	21.32	21.32	16.93	17.56	25.08	42.01	41.38	33.86	30.72	27.59	20.06	19.44
Summer	34.49	47.65	40.13	25.71	26.96	51.41	30.10	25.08	25.71	20.69	16.30	13.79
Autumn	34.49	34.49	24.45	26.96	28.22	42.64	47.65	47.65	42.01	40.13	28.84	31.35
Hour of Day	13	14	15	16	17	18	19	20	21	22	23	24
Winter	34.49	33.86	36.99	36.37	42.01	54.55	57.06	46.40	38.87	42.64	35.11	33.23
Spring	18.18	17.56	16.30	15.05	13.17	15.68	28.22	23.83	21.95	21.95	24.45	20.06
Summer	10.66	8.78	8.78	9.41	11.91	13.17	15.05	17.56	20.06	25.71	46.40	33.23
Autumn	30.72	35.74	30.10	22.57	28.84	46.40	47.65	49.53	38.87	31.98	32.60	35.74

2.7.1. OZONE LIMITING METHOD FOR MODELING NO2 IMPACTS

U.S. EPA guidance (2011, 2014) provides for a default ISR of 0.5 when no source-specific data or data for similar sources are available. South Coast AQMD AERMOD modeling guidance7F7F⁸ allows for non-default ISR values if manufacturer data is available. Cummins provided SCE with ISR data for the proposed engines based on load; this data is shown in Table D-8.

The engines will operate most frequently between the highest two loads. including during periods of startup and shutdown. An average ISR of 0.08 between these two loads was used in the 1-hour and annual NO_2 modeling analyses. Supporting documentation from Cummins is provided in Appendix A.

Kilowatt (kW)	ISR
1,726	0.05
1,298	0.11
870	0.10
433	0.07
176	0.06

Table D-8Engine In-Stack NO2/NOx Ratios

2.7.2. HOURLY OZONE DATA

Consistent with the rationale for selection of the background NO_2 monitor discussed in Section 2.8.3, ozone data from the El Rio monitor was used in the OLM processing. Three years (2018-2020) of hourly ozone concentrations were downloaded from the U.S. EPA Air Data website8F8F.⁹ From these data, the average ozone concentration for each hour of each year was calculated. If an hour did not have any valid observations over the three-year monitoring period, the concentration for the missing hour were interpolated using the average of the previous and following hours. Hours with concentrations of zero parts per billion were not used in the development of the hourly profiles. This was done to avoid underestimating ozone concentrations that may be the result of titration in the presence of elevated NO_X concentrations in the relatively urban area around the El Rio monitor. Such titration is not expected to occur within the PBGS modeling domain.

Once all hours of the year are assigned a concentration, the data was tabulated in a text file by month, day, and hour, and assigned the year 2018 to match the prognostic meteorological data timestamps. The data was input to AERMOD as an include file using the OZONEFIL keyword in the control pathway. To address South Coast AQMD's concern that nocturnal ozone concentrations collected at the El Rio monitor may be artificially low due to NO_X titration, the

⁸ <u>http://www.aqmd.gov/home/air-quality/meteorological-data/modeling-guidance</u>

⁹ https://aqs.epa.gov/aqsweb/airdata/download_files.html

NOMINO3 keyword in AERMOD will not be invoked, effectively providing a minimum ozone concentration of 40 parts per billion (ppb) during nighttime stable conditions.

The data file containing the hourly ozone concentrations was previously provided to South Coast AQMD via e-mail for review and is provided with this modeling report.

3. HEALTH RISK ASSESSMENT METHODS

Risks were assessed using the dispersion modeling and DPM emissions described in Section 2, and the California Air Resources Board (CARB) Hot Spots Analysis and Reporting Program (HARP) Air Dispersion Modeling and Risk Assessment Tool (ADMRT, Version 22118). The ADMRT incorporates the current OEHHA risk assessment guidelines (OEHHA 2015), as supplemented by the CARB and CAPCOA Risk Management Guidance for Stationary Sources of Air Toxics (RMP, Risk Management Policy). The methods used to estimate cancer and non-cancer risks are described in the following subsections.

3.1. CANCER RISK AND CANCER BURDEN METHODS

3.1.1. RESIDENTIAL CANCER RISKS

Residential cancer risks were calculated in the ADMRT using the RMP (Derived) Method¹⁰ risk analysis option over a 30-year exposure duration. The fraction of time at home for age bins less than 16 years was not invoked for the inhalation pathway because there are schools in the greater Avalon area that could experience a cancer risk of 1 per million or greater due to PBGS emissions.

3.1.2. COMMERCIAL CANCER RISKS

Commercial cancer risks were calculated in the ADMRT using the OEHHA Derived Method risk analysis option over a 25-year exposure duration. The PBGS operates 24 hours per day and 7 days per week; therefore, the Worker Adjustment Factor was not used for commercial cancer risk calculations.

3.1.3. CANCER BURDEN

Population cancer burden is the population weighted number of excess cancer cases based on the population of residential and off-site worker individuals within the zone of impact (ZOI). The cancer risk ZOI is assumed to encompass the most densely populated portions of Catalina Island, which are concentrated in the City of Avalon. As such, the population of the City of Avalon was used to calculate the cancer burden. The calculation is consistent with the approved 2019 HRA (SLR 2019).

3.1.4. NON-CANCER RISK METHODS

Residential and commercial chronic non-cancer risks were calculated in the ADMRT using the OEHHA Derived Method risk analysis option9F9F¹⁰. Evaluation of acute risks are not required for DPM (OEHHA 2015).

4. MODELING ANALYSES AND RESULTS

Table D-9 shows the AQIA results from the full-time (i.e., 24 hours and 365 days per year) operation of all three new Tier 4 Final diesel engines together. According to this table, the 24-hr average ambient PM10 and PM2.5 concentrations due to operation of the three Tier 4 Final diesel engines would exceed the ambient air quality standards.

¹⁰ While DPM is not a multi-pathway carcinogen, SLR will use the South Coast AQMD mandatory pathways described in Appendix II of South Coast AQMD (2017) and the required settings for the non-inhalation pathways. There were no cancer risks associated with the non-inhalation pathways.

Standard	Allowed limit, µg/m ³	Background, µg/m³	Modeled level, µg/m³	Total level (AQMD), μg/m ³	Exceeds threshold?
NO2 CAAQS ^b , 1 hr (max)	339	57.1°	193.5	250.6	No
NO2 CAAQS ^b (NAAQS), annual	57 (100)	9.4	16.0	25.4	No
PM2.5 24hr NAAQS, PM10 24 hr CAAQS ^d	2.5		3.3	3.4°	Yes
PM10 24hr NAAQS	150	58 ^f	3.3	61.4 ^e	No
PM10 annual CAAQS ^d	1		0.36	0.36 ^e	No
CO CAAQS (NAAQS), 1 hr	23,000 (40,000)	1,145	862	2,007	No
CO CAAQS (NAAQS), 8 hr	10,000 (10,000)	916	436	1,352	No
SO2 CAAQS, 1 hr (max)	655	7.9	4.0	11.9	No
SO2 NAAQS, 1 hr (99 th percentile)	196	7.9	3.0	10.9	No
SO2 CAAQS, 24 hr	105	2.5	1.5	4.0	No

 Table D-9

 Facility Impacts for NAAQS and CAAQS Compliance (Existing engine contributions are not subtracted)^a

^a CEQA modeling considers cumulative impacts of all new engines and background.

^b Impacts from new engines were scaled up by 3% to account for a more conservative in-stack ratio of 11%.

^c Even though time- varying NO2 backgrounds are included in the model results, the maximum background was added to the scaled up NO2 concentrations.

^d Due to nonattainment designations for PM2.5 and PM10, only the Significant Change in Concentration (no background) is used to compare against.

^e Added the MERPs-estimated daily and annual average secondary PM2.5 of 0.1 and 0.003 μg/m³, respectively

^f Staff used the 4th highest PM10 daily average from the South Long Beach monitor, measured between 2019-2021. This was used instead of the El-Rio monitor in Ventura County, since LA County now attains the PM10 NAAQS.

Table D-10 summarizes the results of the health risk evaluation of the full-time (i.e., 24 hours and 365 days per year) operational emissions from each three new Tier 4 Final diesel engines for all receptor types, i.e., the point of maximum impact (PMI), the maximally exposed individual workplace (MEIW), and the maximum sensitive receptors.

Unit	Receptor Type	Cancer Risk (one in a million)	Chronic Hazard Index (HI)			
	PMI	6.89	0.002			
New Tier 4 Final Diesel	MEIW	2.27	0.007			
Engine (1)	Maximum Sensitive Receptor	0.27	0.009			
	PMI	7.88	0.002			
New Tier 4 Tier 4 Final Diesel	MEIW	2.42	0.007			
Engine (2)	Maximum Sensitive Receptor	0.27	0.009			
	PMI	7.26	0.002			
New Tier 4 Final Diesel	MEIW	2.53	0.006			
Engine (3)	Maximum Sensitive Receptor	0.28	0.009			

 Table D-10

 Operational Health Risk Assessment from Three New Tier 4 Final Diesel Engines

5. REFERENCES

- California Office of Environmental Health Hazard Assessment (OEHHA). 2015. Air Toxics Hot Spots Program Guidance Manual for Preparation of Health Risk Assessments. February 2015.
- SLR International Corporation (SLR). 2019. AB2588 Revised Health Risk Assessment for the Pebbly Beach Generating Station (South Coast AQMD ID: 4477). November 2019.
- South Coast AQMD. 2022a. South Coast AQMD Modeling Guidance for AERMOD. Available at <u>http://www.aqmd.gov/home/air-quality/meteorological-data/modeling-guidance.</u>
- South Coast AQMD. 2017. Risk Assessment Procedures for Rules 1401, 1401.1 and 212, Version 8.1. September 1, 2017.
- U.S. EPA. 2022. User's Guide for the AMS/EPA Regulatory Model AERMOD (EPA-454/B-22-007). Office of Air Quality Planning and Standards. June 2022.
- U.S. EPA. 2019. Guidance on the Development of Modeled Emission Rates for Precursors (MERPs) as a Tier 1 Demonstration Tool for Ozone and PM_{2.5} under the PSD Permitting Program. Memorandum from Richard A. Weyland (Air Quality Assessment Division). April 30, 2019.
- U.S. EPA. 2017. Guideline on Air Quality Models. Published as 40 CFR Part 58 Appendix W. January 17, 2017.
- U.S. EPA. 2014. Clarification on the Use of AERMOD Dispersion Modeling for Demonstrating Compliance with the NO₂ National Ambient Air Quality Standard. Memorandum from R. Chris Owen and Roger Brode. September 30, 2014.
- U.S. EPA. 2011. Additional Clarification Regarding Application of Appendix W Modeling Guidance for the 1-hour NO₂, National Ambient Air Quality Standard. Memorandum from Tyler Fox (Leader, Air Quality Modeling Group). March 1, 2011.

APPENDIX E

Comment Letters Received on the Draft SEA and Responses to Comments

APPENDIX E: COMMENT LETTERS RECEIVED ON THE DRAFT SEA AND RESPONSES TO COMMENTS

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OVERVIEW

This appendix to the Final SEA has been prepared in accordance with the California Environmental Quality Act (CEQA) and the South Coast Air Quality Management District's (South Coast AQMD) Certified Regulatory Program Guidelines. Public Resources Code Section 21080.5, CEQA Guidelines Section 15251(l), and South Coast AQMD's Certified Regulatory Program (codified under Rule 110) require that the final action on PAR 1135 include written responses to issues raised during the public process. South Coast AQMD Rule 110 (the rule which codifies and implements the South Coast AQMD's certified regulatory program) does not impose any greater requirements for summarizing and responding to comments than is required for an environmental impact report under CEQA.

CEQA PROCESS OF THE DRAFT EA

The Draft SEA was released for a 46-day public review and comment period that started on August 2, 2024 and ended on September 17, 2024 at 5:00 p.m. A Notice of Completion (NOC) and the Draft SEA were filed with the Governor's Office of Planning and Research (OPR) (State Clearinghouse (SCH) # 2016071006) and posted on the State Clearinghouse's CEQAnet Web Portal at: https://ceqanet.opr.ca.gov/2016071006/10. In addition, the NOC was filed and posted with the county clerks of Los Angeles, Orange, Riverside, and San Bernardino counties. The NOC was distributed using electronic mail to various government agencies and other interested agencies, organizations, and individuals (collectively referred to as the public). The NOC was also provided to all California Native American Tribes (Tribes) that requested to be on the Native American Heritage Commission's (NAHC) notification list per Public Resources Code Section 21080.3.1(b)(1). The NAHC notification list provides a 30-day period during which a Tribe may respond to the formal notice, in writing, requesting consultation on the Draft SEA. Additionally, the NOC was published in the Los Angeles Times on August 2, 2024. The NOC and the Draft SEA South Coast AOMD's were posted on website at: http://www.aqmd.gov/home/research/documents-reports/lead-agency-scaqmd-projects. An email announcing the availability of the NOC and the Draft EA was also sent to interested parties on August 2, 2024.

LIST OF COMMENTERS

Two comment letters were received by South Coast AQMD during the Draft SEA public review and comment period. This appendix contains responses to comments received in relation to the analysis in the Draft SEA. Responses to comments received in relation to the proposed amended rule language (PAR 1135) can be found in Appendix A of the Final Staff Report.

For the purposes of identifying and responding to comments on the Draft SEA, the comment letters have been organized according to the date received and assigned a number; individual comments within each letter have been bracketed and assigned a comment number. The following is a list of comment letters received in relation to the Draft SEA along with the date each letter was received.

Comment Letter Number	Commenter	Comment Letter Received Date	Page No.
Comment Le	etters Received During the Public Review Period		
1	Agua Caliente Band of Cahuilla Indians	September 17, 2024	E-4
2	Department of Transportation, District 7 – Office of Regional Planning	September 17, 2024	E-6

For any response in this appendix that requires an update elsewhere in this SEA, the response will indicate that a change has been made and where the change is located in the Final SEA. Additions to text are reflected in underlined text and deletions are reflected in strikethrough text.

Pursuant to CEQA Guidelines Section 15088(a) and South Coast AQMD Rule 110(d), South Coast AQMD is required to evaluate and provide written responses to only the comments received during the public comment period of the SEA which raise significant environmental issues. South Coast AQMD staff has reviewed the comments submitted, updated the SEA to reflect the responses to the comments, and determined that none of the comments raise significant environmental issues and none of the revisions to the SEA contain the type of significant new information that requires recirculation of the Draft SEA for further public comment under CEQA Guidelines Sections 15073.5 and 15088.5. Further, none of the comments indicate that the proposed project will result in a significant new environmental impact not previously disclosed in the Draft SEA. Additionally, none of comments indicate that there would be a substantial increase in the severity of a previously identified environmental impact that will not be mitigated, or that there would be any of the other circumstances requiring recirculation as described in CEQA Guidelines Sections 15073.5 and 15088.5.

CEQA REQUIREMENTS REGARDING COMMENTS AND RESPONSES

CEQA Guidelines Section 15204(b) outlines parameters for submitting comments and reminds persons and public agencies that the focus of review and comment of the Draft SEA should be "on the proposed finding that the project will not have a significant effect on the environment." If persons and public agencies believe that the proposed project may have a significant effect, the commenter should: 1) identify the specific effect; 2) explain why they believe the effect would occur; and 3) explain why they believe the effect would be significant. Comments are most helpful when they are as specific as possible. At the same time, reviewers of the Draft SEA should be aware that CEQA does not require a lead agency to conduct every test or perform all research, study, and experimentation recommended or demanded by commenters. CEQA Guidelines Section 15204(c) further advises, "Reviewers should explain the basis for their comments, and should submit data or references offering facts, reasonable assumptions based on facts, or expert opinion supported by facts in support of the comments. Pursuant to CEQA Guidelines Section 15064, an effect shall not be considered significant in the absence of substantial evidence." CEQA Guidelines Section 15204(e) also states, "This section shall not be used to restrict the ability of reviewers to comment on the general adequacy of a document or of the lead agency to reject comments not focused as recommended by this section."

Pursuant to CEQA Guidelines Section 15088(a) and South Coast AQMD Rule 110(d), South Coast AQMD has evaluated and provided written responses to comments received during the Draft SEA public comment period. The level of detail contained in each response corresponds to the level of

detail provided in the comment (i.e., responses to general comments may be general). In addition, updates to the CEQA analysis have been made due to public comments as well as minor modifications for consistency.

COMMENT LETTER #1 – Tribal Historic Preservation Office, AGUA CALIENTE BAND OF CAHUILLA INDIANS, September 17, 2024

AGUA CALIENTE BAND OF CAHUILLA INDIANS

TRIBAL HISTORIC PRESERVATION

September 17, 2024



03-010-2024-002

1-1

[VIA EMAIL TO:staghvaee@aqmd.gov] South Coast Air Quality Management District Sina Taghvaee 21865 Copley Drive Diamond Bar, CA Y91765

Re: Notice of Completion of a Draft Subsequent Environmental Assessment and Opportunity for Public Comment

Dear Sina Taghvaee,

The Agua Caliente Band of Cahuilla Indians (ACBCI) appreciates your efforts to include the Tribal Historic Preservation Office (THPO) in the Amended Rule 1135 project. A records check of the ACBCI cultural registry revealed that the project area is not located within the Tribe's Traditional Use Area. Therefore we defer to other tribes in the area. This letter shall conclude our consultation efforts.

* Santa Catalina Island is not part of Cahuilla traditional use area. If the project consists of facilities in Coachella Valley or Riverside County in general, San Bernardino County, Imperial County, please inform us.

Again, the Agua Caliente appreciates your interest in our cultural heritage. If you have questions or require additional information, please call me at (760) 883-1137. You may also email me at ACBCI-THPO@aguacaliente.net.

Cordially,

the heres-

Luz Salazar Cultural Resources Analyst Tribal Historic Preservation Office AGUA CALIENTE BAND OF CAHUILLA INDIANS

RESPONSE TO COMMENT LETTER #1 – Tribal Historic Preservation Office, AGUA CALIENTE BAND OF CAHUILLA INDIANS, September 17, 2024

Response 1-1

Comment 1-1 includes Agua Caliente Band of Cahuilla Indians (ACBCI) appreciation of South Coast AQMD's effort to include the Tribal Historic Preservation Office (THPO) in the proposed amendments to Rule 1135, and concluded that the project area is not located within the Tribes traditional use area, according to a record check of the ACBCI cultural registry.

The South Coast AQMD provided a formal notice of the proposed project to all California Native American Tribes that either requested to be on the Native American Heritage Commission's (NAHC) notification list or South Coast AQMD's mailing list per Public Resources Code Section 21080.3.1(b)(1) and a notice of the proposed project was provided to the commenter. These notices provide an opportunity for California Native American Tribes to request a consultation with the South Coast AQMD if potentially significant adverse impacts to Tribal cultural resources are identified. The Final SEA for the proposed project did not identify any potentially significant adverse impacts to Tribal cultural resources and the commenter's consultation efforts also confirmed that that the project area is not part of Cahuilla traditional use area. Since this comment does not raise any issues relative to Tribal cultural resources during the comment period for the Draft SEA, no further response is necessary under CEQA.

COMMENT LETTER #2 – Department of Transportation, District 7 – Office of Regional Planning, September 17, 2024 (p. 1 of 2)

STATE OF CALIFORNIA-CALIFORNIA STATE TRANSPORTATION AGENCY

DEPARTMENT OF TRANSPORTATION DISTRICT 7 100 S. MAIN STREET, MS 16 LOS ANGELES, CA 90012 PHONE (213) 897-0673 FAX (213) 897-1337 TTY 711 www.dot.ca.gov



September 17, 2024

Sina Taghvaee, Air Quality Specialist South Coast AQMD 21865 Copley Dr Diamond Bar, CA 91765

> RE: Proposed Amended Rule (PAR) 1135 – Emissions of Oxides of Nitrogen from Electricity Generating Facilities – Subsequent EIR (SBE) SCH #2016071006 GTS #07-MULTIPLE-2018-00407 LA Vic. Multiple

Dear Sina Taghvaee,

Thank you for including the California Department of Transportation (Caltrans) in the environmental review process for the above referenced project. By statute, the South Coast Air Quality Management District (AQMD) is required to adopt an air quality management plan (AQMP) demonstrating compliance with all federal and state ambient air quality standards for the areas under the jurisdiction of the South Coast AQMD. The AQMP is a regional blueprint for how the South Coast AQMD will achieve air quality standards and healthful air, and it contains multiple goals promoting reductions of criteria air pollutants, greenhouse gases (GHGs), and toxic air contaminants (TACs). Proposed Amended Rule (PAR) 1135 applies to electric generating units at electricity generating facilities that are investor-owned electric utilities, publicly owned electric utilities, or have a generation capacity of at least 50 MW of electrical power for distribution in the state or local electrical grid system.

The November 2018 Final Mitigated SEA for Rule 1135 previously analyzed the construction and operational transportation and traffic impacts at six affected facilities to comply with the proposed emission limits. The assessment concluded less than significant transportation and traffic impacts relative to: 1) the peak daily work force that would be needed during construction and their associated trips; 2) peak daily number of heavyduty truck trips during construction; and 3) peak daily number of heavy-duty truck

2-1

[&]quot;Provide a safe and reliable transportation network that serves all people and respects the environment"

COMMENT LETTER #2 – Department of Transportation, District 7 – Office of Regional Planning, September 17, 2024 (p. 2 of 2)

Sina Taghvaee September 17, 2024 Page 2

trips during operation. While implementing the proposed project might result in incremental increases in the number of trips that may occur during construction and operation, the increases do not exceed the significance criteria of 350 round trips per day for transportation and traffic.

After reviewing the SBE, Caltrans has the following comments:

Construction of the proposed project would temporarily increase the transport of hazardous materials in the project area due to the storage and use of aqueous ammonia. Before construction begins, Caltrans recommends that the construction contractor develop a project-specific contingency plan to reduce the potential for spills during transportation of hazardous materials. The following measures are recommended for implementation:

- All project equipment will be subject to leak inspections before being brought onsite and regularly during construction.
- All vehicles will be inspected for leaks and other potential safety hazards before transporting hazardous materials.
- All hazardous materials will be clearly marked with the appropriate signage or labels, securely contained, and properly identified, including the duration of transportation.

Any transportation of heavy construction equipment and/or materials that requires the use of oversized transport vehicles on State Highways will require a Caltrans transportation permit. Caltrans recommends limiting construction traffic to off-peak periods to minimize the potential impact on State facilities. If construction traffic is expected to cause issues on any State facilities, please submit a construction traffic control plan detailing these issues for Caltrans' review. We look forward to the coordination of our efforts to ensure potential impacts to the highway facilities and traveling public are discussed and addressed before work begins.

If you have any questions, please contact project coordinator Frances Duong, at frances.duong@dot.ca.gov and refer to GTS #07-MULTIPLE-2018-00407.

Sincerely,

Anthony Higgins Anthony Higgins Acting LDR/CEQA Branch Chief

Cc: State Clearinghouse

"Provide a safe and reliable transportation network that serves all people and respects the environment"

2 - 1

RESPONSE TO COMMENT LETTER #2 – Department of Transportation, District 7 – Office of Regional Planning, September 17, 2024

Response 2-1

Comment 2-1 contains introductory remarks and a brief summary of the proposed project without raising any issues relative to the environmental analysis in the Draft SEA. Therefore, no response is required by CEQA. [CEQA Guidelines Section 15088(a)].

Response 2-2

Comment 2-2 claims that there will be an increase in the use of ammonia and provides recommended implementation measures to minimize the spills of hazardous materials during transportation. However, the analysis in the Draft SEA as shown in the following screenshot (from p. 4-46 of the Draft SEA) indicates that there will be no increase in ammonia use:

Facility 2 currently receives deliveries of urea, and stores and converts it to aqueous ammonia on-site as part of existing operations for their SCR system. The amount of urea that may be needed by Facility 2 as a result of PAR 1135 is not expected to increase, and the current quantity of urea and frequency of deliveries to Facility 2 should be sufficient. Thus, there will be no increase in the number of peak daily truck trips and no new significant transportation impacts associated with deliveries of urea to Facility 2 will be expected to occur. In addition, when compared to what was previously analyzed in the November 2018 Final Mitigated SEA for Facility 2, the amount of urea delivery, storage, and use would remain the same or decrease as a result of the proposed changes by PAR 1135 since three new Tier 4 Final diesel combustion engines along with NZE and ZE technologies would operate to achieve 6 tpy NOx emission limit instead of the previously analyzed five new Tier 4 Final diesel engines in the November 2018 Final Mitigated SEA for Rule 1135.

Therefore, the recommended implementation measures are not applicable to the proposed project and will not be included in the Final SEA.

Response 2-3

Comment 2-3 notes that a Caltrans transportation permit is required in the event that oversized transport vehicles traveling on state highways are needed to deliver construction equipment and materials to the affected facilities. It is important to note that the anticipated construction as part of implementation of PAR 1135 will occur on Santa Catalina Island, where there are no state highways. In addition, the construction equipment needed to implement PAR 1135 will be transported from the mainland to Santa Catalina Island by barge. However, the method of transporting the construction equipment on the mainland on the way to/from the port where the barge is loaded/off-loaded could occur via state highways. Thus, while PAR 1135 does not contain any requirements that would interfere with traffic patterns and Caltrans permit requirements, the transportation analysis in the Final SEA has been updated to mention this requirement (p. 4-52 of the Final SEA), as follows:

Thus, while implementing the proposed project might result in incremental increases in the number of trips that may occur during construction and operation, the increases do not exceed the significance criteria of 350 round trips per day for transportation and traffic. In addition, the California Department of Transportation (Caltrans) recommends the implementation of a traffic control plan to minimize disruptions to traffic and ensure adequate emergency access in the event of traffic lane closure during construction (i.e., incorporating channelizing devices preceded by approved warning signs). Moreover, a Caltrans transportation permit is required in the event that oversized transport vehicles traveling on state highways are needed to deliver construction equipment and materials. Regardless of whether a Caltrans transportation permit is required is required, Caltrans recommends that large size truck trips be limited to off-peak commute periods.

While PAR 1135 does not contain any requirements that would interfere with traffic patterns and Caltrans permit requirements, it is important to note that construction activities are anticipated as part of implementation of PAR 1135 except that the construction will occur on Santa Catalina Island, where there are no state highways. In addition, the construction equipment needed to implement PAR 1135 will be transported from the mainland to Santa Catalina Island by barge. However, because the method of transporting the construction equipment on the mainland on the way to/from the port where the barge is loaded/off-loaded could occur via state highways, the aforementioned Caltrans requirements would apply. Therefore, the previous conclusion of less than significant impacts to transportation and traffic impacts during construction and operation in the November 2018 Final Mitigated SEA for Rule 1135 will continue to apply to the proposed project.