

## **SUBCHAPTER 3.9**

---

### **TRANSPORTATION AND TRAFFIC**

**Introduction**

**Transportation Regulatory Framework**

**Existing Traffic Setting**

## 3.9 TRANSPORTATION AND TRAFFIC

### 3.9.1 Introduction

Some of the proposed 2012 AQMP control measures intended to improve overall air quality may have direct or indirect traffic impacts associated with their implementation. Traffic concerns are related to modifications to the existing transportation system that may generate significant impacts, primarily during the construction phases. This section describes the current transportation system in southern California.

Comments were received on the NOP/IS for the 2012 AQMP that potentially significant impacts could occur as a result of implementing §182 (e) Control Measure ADV-01 - Proposed Implementation Measures for the Deployment of Zero- and Near-Zero Emission On-Road Heavy-Duty Vehicles. The comment suggested that constructing the overhead electrical catenary lines could adversely affect traffic. Therefore, this potential impact will be evaluated in this [Final](#) Program EIR.

### 3.9.2 Transportation Regulatory Framework

#### 3.9.2.1 Federal Regulatory Framework

The Transportation Equity Act for the 21st Century (TEA-21), signed into law in 1998, provides the regulatory framework at the federal level for transportation planning in urban areas. This legislation requires that Metropolitan Planning Organizations (MPO) prepare long-range transportation plans. In federally designated air quality nonattainment and maintenance areas, the long-range transportation plan is to be updated every three years. The State of California has additional regulations for the preparation of long-range transportation plans. Otherwise, because transportation and traffic are generally local activities, there are no other federal regulations that are pertinent to the proposed project.

#### 3.9.2.2 State Regulatory Framework

**California Department of Transportation (Caltrans):** Traffic management in the state of California is guided by policies and standards set at the state level, primarily by the California Department of Transportation (Caltrans). Caltrans is an executive department within California responsible for highway, bridge, and rail transportation planning, construction, and maintenance. Its purpose is to improve mobility across the state. Caltrans manages the state highway system (which includes the California Freeway and Expressway System) and is actively involved with public transportation systems throughout the state. For administrative purposes, Caltrans has divided the state of California into 12 districts supervised by district offices. In southern California, District 7 covers Los Angeles and Ventura counties, District 12 covers Orange County, and District 8 covers Riverside and San Bernardino counties.

Caltrans in conjunction with the California Highway Patrol (CHP) has created Transportation Management Centers (TMCs) to rapidly detect and respond to roadway incidents, while managing the resulting traffic congestion. With the help of intelligent

transportation system technologies, such as electronic sensors in the pavement, freeway call boxes, video cameras, ramp meter sensors, earthquake monitors, motorist cellular calls, and commercial traffic reports, as well as Caltrans highway crews, 911 calls and officers on patrol, each TMC provides coordinated transportation management for general commutes, special events and incidents affecting traffic. The TMCs are operated within each Caltrans district.

**CARB’s Truck and Bus Regulation:** CARB’s Truck and Bus Regulation was adopted in December 2008 to reduce PM and NOx emissions from existing diesel vehicles operating throughout California. The regulation applies to nearly all diesel fueled trucks and buses with a gross vehicle weight rating (GVWR) greater than 14,000 pounds that are privately or federally owned and for privately and publicly owned school buses. The regulation requires all trucks and buses to have 2010 model year engines by 2023. As of January 1, 2012, heavier trucks would be required to meet the engine model year phase-in schedule and fleets that comply with the schedule would install the best available PM filter on 1996 model year and newer engines and would replace the vehicle eight years later. Trucks with 1995 model year and older engines would be replaced starting 2015. Replacements with a 2010 model year or newer engines meet the final requirements, but fleets could also replace with used trucks that would have a future compliance date on the schedule. In addition, fleets that report and use the phase-in option for heavier trucks, could take advantage of credits to delay requirements for other heavier trucks in the fleet until 2017 for the following:

- PM filters installed before July 2011;
- Early purchase of cleaner engines before 2012 (originally equipped with PM filters) ;
- Reducing the number of trucks since 2006; and,
- Adding fuel-efficient hybrids or alternative fueled engines to the fleet.

As part of the analysis of the phase-in option, CARB’s projections at the time the Truck and Bus Regulation was adopted estimated the number of plug-in hybrid vehicles, battery electric vehicles, and fuel cell vehicles that will be driving on district roadways will substantially increase between year 2013 and year 2025, as shown in Table 3.9-1.

**TABLE 3.9-1**

CARB's Projected Populations of Near-Zero and Zero Emission Vehicles in the District

| <b>YEAR</b> | <b>PLUG-IN<br/>HYBRID<br/>VEHICLE<br/>(PHEV)</b> | <b>BATTERY<br/>ELECTRIC<br/>VEHICLE<br/>(BEV)</b> | <b>FUEL CELL<br/>VEHICLE<br/>(FCV)</b> | <b>TOTAL</b> |
|-------------|--|---|--|--------------|
| 2013        | 15,088   | 7,196   | 771                                    | 23,055       |
| 2014        | 22,626   | 7,476   | 1,058                                  | 31,160       |
| 2015        | 33,217   | 9,725   | 2,204                                  | 45,146       |
| 2016        | 44,442   | 12,114  | 3,420                                  | 59,976       |
| 2017        | 55,708   | 14,496  | 4,635                                  | 74,839       |
| 2018        | 79,608   | 19,778  | 5,825                                  | 105,211      |
| 2019        | 108,615  | 30,754  | 8,398                                  | 147,767      |
| 2020        | 142,290  | 46,129  | 12,837                                 | 201,256      |
| 2021        | 178,827  | 64,365  | 19,049                                 | 262,241      |
| 2022        | 219,896  | 84,998  | 27,745                                 | 332,639      |
| 2023        | 265,310  | 108,206   | 38,839                                 | 412,355      |
| 2024        | 314,923  | 132,900   | 52,784                                 | 500,607      |
| 2025        | 368,087  | 157,414   | 69,896                                 | 595,397      |

Source: Communication with ARB Staff, Mobile Source Division, August 14, 2012.

### 3.9.2.3 Regional Regulatory Framework – Congestion Management Programs (CMPs)

In order to meet federal certification requirements, county Congestion Management Agencies (CMAs) have worked together to develop a congestion management process for the southern California area. In southern California, the Congestion Management System (CMS) is comprised of the combined activities of the Regional Transportation Plan (RTP), the CMP and the Regional Transportation Improvement Program (RTIP).

Under California law, CMPs are prepared and maintained by the CMAs. The Los Angeles County Metropolitan Transportation Authority (Metro), Orange County Transportation Authority (OCTA), Riverside County Transportation Commission (RCTC), and San Bernardino Associated Governments (SANBAG) are the designated CMAs of each county and are subject to State requirements.

In addition to the SCAG RTP and RTIP, the key elements of the federal Congestion Management Process are addressed through the counties' CMPs. Because the magnitude of congestion and degree of urbanization differ among the counties, each CMP differs in form and local procedure. By state law, all CMPs perform the monitoring and management functions summarized in the following bullet points, which also fulfill the federal CMP requirements:

- **Highway Performance:** The monitoring of the performance of an identified highway system as conducted by each CMA allows each county to track how their system, and

its individual components, is performing against established standards, and how performance changes over time.

- **Multi-Modal Performance:** Each CMP contains an element to evaluate the performance of other transportation modes including transit.
- **Transportation Demand Management:** Each CMP contains a Transportation Demand Management (TDM) component geared at reducing travel demand and promoting alternative transportation methods.
- **Land Use Programs and Analysis:** Each CMP incorporates a program for analyzing the effects of local land use decisions on the regional transportation system.
- **Capital Improvement Program:** Using data and performance measures developed through the activities identified above, each CMP develops a Capital Improvement Program (CIP) which is the first step in developing the RTIP. Under state law, projects funded through the RTIP must first be contained in the county CIP.
- **Deficiency Planning:** The CMP contains provisions for "deficiency plans" to address unacceptable levels of congestion. Deficiency plans can be developed for specific problem areas or on a system-wide basis. Projects implemented through the deficiency plans must, by statute, have both mobility and air quality benefits. In many cases, the deficiency plans capture the benefits of transportation improvements that occur outside the county TIPs and RTIP such as non-traditional strategies and/or non-regionally significant projects.
- The regional transportation planning process and the county congestion management process should be compatible with one another. To ensure consistency, SCAG and the CMAs have developed the Regional Consistency and Compatibility Criteria for CMPs. Information on the CMP activities and resulting data are updated on a biennial basis by each CMA and supplied to SCAG and air quality management districts.

#### 3.9.2.4 Local Regulatory Framework – General Plans

Under state planning law, every city and county must adopt a General Plan that sets forth the goals, policies and implementation measures for future growth and development. General plans must include seven elements, among which is a circulation element. The circulation element must describe the existing transportation network and describes all planned future transportation improvements. Many local transportation elements, or their implementing ordinances, include criteria for measuring the functionality of current and future roadways, typically through a level-of-service (LOS) measurement system, a volume-to-capacity (VC) ratio, or other such approaches.

#### 3.9.2.5 Transportation-related Policies in California

##### 3.9.2.5.1 *METRANS Transportation Center*

The METRANS Transportation Center, a joint partnership between the University of Southern California and California State University Long Beach, is a University Transportation Center that was established in 1998 under the TEA-21 as a policy advocacy organization to foster independent, high quality research to solve the nation's transportation

problems. The mission of METRANS is to "solve transportation problems of large metropolitan regions through interdisciplinary research, education and outreach." METRANS conducts research in several areas relating to transportation, including safety, security, and vulnerability. In addition to performing research, one of the primary goals of METRANS is to disseminate the research information, as well as, best practices and technology to the professional community

#### 3.9.2.5.2 *Intelligent Transportation System*

One way to incorporate safety and security into transportation planning is through greater collaboration between transportation planning and operations. An Intelligent Transportation System (ITS) is one method of establishing this collaborative relationship by creating an ITS Architecture. An ITS Architecture is a framework for ensuring institutional agreement and technical integration of technologies for the implementation of projects or groups of projects under an ITS strategy. ITS projects were originally designed to increase transportation efficiency and to enhance the safety, security and emergency response capabilities of the region.

Because the successful operation of ITS projects usually depend on multiple agencies and the systems they operate, a framework, made up of multiple ITS Architectures, has been developed at the state, regional, and local levels to help achieve cooperation, coordination and communication amongst participants in the most cost-effective manner. For example, at the state level, the California ITS Architecture and System Plan addresses those services that are managed at a state level or are interregional in nature. Project sponsors are responsible for ensuring that their projects maintain consistency with the regional architectures, regardless of which architecture applies, as a requirement for federally funded projects.

At the regional level, a Regional ITS Architecture provides a framework to address multi-county issues including those projects, programs, and services that require connectivity across county boundaries or are deployed at a multi-county level for ITS planning that promotes interoperability and communication across jurisdictional boundaries. Projects developed under a regional framework extend the usefulness of any single project by making information easily accessible for operators and users of the system. For example, the southern California ITS Regional Architecture is a Regional ITS Architecture that was developed specifically for all counties in the southern California area in order to document the ITS Architecture covering the region.

Local components to the ITS Architecture exist for Los Angeles County, Orange County, Riverside County, and San Bernardino County.

### **3.9.3 Existing Traffic Setting**

The southern California transportation system is a complex intermodal network that consists of roads, highways, public transit, paratransit, bus, rail, airports, seaports and intermodal terminals designed to carry both people and goods. The regional highway system consists of an interconnected network of local streets, arterial streets, freeways, carpool lanes and toll roads. This highway network allows for the operation of private automobiles, carpools,

private and public buses, and trucks. Active transportation modes, such as bicycles and pedestrians share many of these facilities. The regional public transit system includes local shuttles, municipal and area-wide public bus operations, rail transit operations, regional commuter rail services, and interregional passenger rail service. The freight railroad network includes an extensive system of private railroads and several publicly owned freight rail lines serving industrial cargo and goods. The airport system consists of commercial, general, and military aviation facilities serving passenger, freight, business, recreational, and defense needs. The region's seaports support substantial international and interregional freight movement and tourist travel. Intermodal terminals consisting of freight processing facilities, which transfer, store, and distribute goods. The transportation system supports the region's economic needs, as well as the demand for personal travel.

Transit use is growing in southern California. As of 2009, transit agencies in the southern California area reported 747.3 million boardings (SCAG, 2012). This represents growth of nearly 20 percent in the ten years between 2000 and 2010, but only four percent growth in per capita trips due to population growth. Metrolink and Metro Rail (Los Angeles County) have seen ridership growth of six percent to eight percent per year.

#### 3.9.3.1 Transportation Planning

Numerous agencies are responsible for transportation planning and investment decisions within the southern California area. SCAG helps integrate the transportation-planning activities in the region to ensure a balanced, multimodal plan that meets regional as well as county, subregional, and local goals.

Table 3.9-2 identifies local and state agencies that participate in the development of RTP. Seven major entities and agencies are involved including SCAG as the designated Metropolitan Planning Organization, the County Transportation Commissions, Subregional Councils of Governments, local and county governments, transit and transportation owners, operators and implementing agencies, resource/regulating agencies and other private non-profit organizations, interest groups and tribal nations.

**TABLE 3.9-2**

Stakeholders in Transportation Planning in the Southern California Area

| <b>COUNTY TRANSPORTATION COMMISSIONS</b>                         |
|--|
| Los Angeles County Metropolitan Transportation Authority (Metro) |
| Orange County Transportation Authority (OCTA)                    |
| Riverside County Transportation Commission (RCTC)                |
| <b>SUBREGIONAL COUNCILS OF GOVERNMENTS</b>                       |
| Southern California Association of Governments (SCAG)            |
| San Bernardino Associated Governments (SANBAG)                   |
| City of Los Angeles  |
| North Los Angeles County   |
| Orange County Council of Governments                             |
| San Fernando Council of Governments                              |
| San Gabriel Valley Council of Governments                        |
| Western Riverside County Council of Governments                  |
| Westside Cities Council of Governments                           |
| <b>OTHERS</b>  |
| Caltrans   |
| Airport Authorities  |
| Port Authorities   |
| Transportation Corridor Agencies                                 |
| Transit/Rail Operators   |

Each of the four counties within the jurisdiction of the SCAQMD has a Transportation Commission or Authority. These agencies are charged with countywide transportation planning activities, allocation of locally generated transportation revenues, and in some cases operation of transit services. In addition, there are many subregional Councils of Government within the southern California area. A Council of Government is a group of cities and communities geographically clustered (sometimes comprising an entire county, e.g., Orange County), which work together to identify, prioritize, and seek transportation funding for needed investments in their respective service areas.

### 3.9.3.2 Existing Circulation System

#### 3.9.3.2.1 *Commute Patterns and Travel Characteristics*

The existing transportation network serving the southern California area supports the movement of people and goods. On a typical weekday in the four-county region, including those portions of the county not located within the jurisdiction of the SCAQMD, the transportation network supports a total of approximately 420 million vehicle miles of travel (VMT) and 12 million vehicle hours of travel (VHT). Of these totals, over half occur in Los Angeles County and less in Orange County, San Bernardino County, and Riverside County, respectively. Detailed summaries of the existing VMT and VHT for the area are presented in Table 3.9-3 and Table 3.9-4, respectively.



**TABLE 3.9-3**

## Summary of Existing Daily Vehicle Miles

| County         | Vehicle Miles of Travel (VMT) |             |                    |             |                    |             |
|----------------|-------------------------------|-------------|--------------------|-------------|--------------------|-------------|
|                | AM Peak Period                |             | PM Peak Period     |             | Daily              |             |
|                | Miles                         | % of Region | Miles              | % of Region | Miles              | % of Region |
| Los Angeles    | 46,321,000                    | 54%         | 74,635,000         | 54%         | 224,312,000        | 54%         |
| Orange         | 15,589,000                    | 18%         | 24,793,000         | 18%         | 75,224,000         | 18%         |
| Riverside      | 12,099,000                    | 14%         | 18,817,000         | 14%         | 60,494,000         | 14%         |
| San Bernardino | 12,242,000                    | 14%         | 18,944,000         | 14%         | 61,010,000         | 14%         |
| <b>Total</b>   | <b>86,251,000</b>             | <b>100%</b> | <b>137,189,000</b> | <b>100%</b> | <b>420,980,000</b> | <b>100%</b> |

Source: SCAG 2012. Data presented are for the entire county and not limited to the portion of the county located within the jurisdiction of the SCAQMD.

**TABLE 3.9-4**

## Summary of Existing Daily Vehicle Hours of Travel

| County         | Vehicle Hours of Travel (VHT) |             |                  |             |                   |             |
|----------------|-------------------------------|-------------|------------------|-------------|-------------------|-------------|
|                | AM Peak Period                |             | PM Peak Period   |             | Daily             |             |
|                | Hours                         | % of Region | Hours            | % of Region | Hours             | % of Region |
| Los Angeles    | 1,627,000                     | 60%         | 3,181,000        | 62%         | 7,428,000         | 60%         |
| Orange         | 474,000                       | 17%         | 879,000          | 17%         | 2,171,000         | 17%         |
| Riverside      | 320,000                       | 12%         | 542,000          | 11%         | 1,469,000         | 12%         |
| San Bernardino | 307,000                       | 11%         | 512,000          | 10%         | 1,416,000         | 11%         |
| <b>Total</b>   | <b>2,728,000</b>              | <b>100%</b> | <b>5,114,000</b> | <b>100%</b> | <b>12,484,000</b> | <b>100%</b> |

Source: SCAG, 2012. Data presented are for the entire county and not limited to the portion of the county located within the jurisdiction of the SCAQMD.

Much of the existing travel in the southern California area takes place during periods of congestion, particularly during the morning (6:00 AM to 9:00 AM) and evening peak periods (3:00 PM to 7:00 PM). Congestion can be quantified as the amount of travel that takes place in delay (vehicle hours of delay or VHD), and alternately, as the percentage of all travel time that occurs in delay (defined as the travel time spent on the highway due to congestion, which is the difference between VHT at free-flow speeds and VHT at congested speeds). Table 3.9-5 presents the existing travel delays and percent of regional VHT in delay by County on freeways and arterials. As shown in Table 3.9-5, regional travel time in delay represents approximately 25 percent of all daily, 30 percent of all AM peak period, and 38 percent of all PM peak period travel times.

**TABLE 3.9-5**

## Summary of Existing Vehicle Hours of Delay

| County         | Vehicle Hours of Delay |                  |                  | % of Travel in Delay |                |            |
|----------------|------------------------|------------------|------------------|----------------------|----------------|------------|
|                | AM Peak Period         | AM Peak Period   | Daily            | AM Peak Period       | AM Peak Period | Daily      |
| Los Angeles    | 554,000                | 1,387,000        | 2,204,000        | 34%                  | 44%            | 4%         |
| Orange         | 128,000                | 313,000          | 493,000          | 27%                  | 36%            | 23%        |
| Riverside      | 78,000                 | 158,000          | 263,000          | 24%                  | 29%            | 18%        |
| San Bernardino | 64,000                 | 125,000          | 205,000          | 21%                  | 24%            | 14%        |
| <b>Total</b>   | <b>824,000</b>         | <b>1,983,000</b> | <b>3,165,000</b> | <b>30%</b>           | <b>38%</b>     | <b>25%</b> |

Source: SCAG, 2012. Data presented are for the entire county and not limited to the portion of the county located within the jurisdiction of the SCAQMD.

The average vehicle home-to-work trip duration in each county is generally similar while a greater range of average work distances is found in the different counties of the region (from a low of 13 miles in Orange County to a high of 18 miles in San Bernardino and Riverside counties) (Table 3.9-6). Home-to-work trip duration and distance are both greater for the inland counties of Riverside and San Bernardino, reflecting regional housing and employment distribution patterns. A substantial portion of AM peak period travel in each county takes place in delay, ranging from a low of 21 percent in San Bernardino County to a high of 34 percent in Los Angeles County, as indicated in Table 3.9-5.

Based on average accident rates provided by Caltrans, transportation-related fatalities occur at an overall rate of 0.83 fatalities per 100 million vehicle miles traveled, taking into account the varying accident rates on different facility types (freeway, arterials) and travel modes (bus transit, rail transit) (SCAG, 2012). These specific accident rates and the resulting estimate of region-wide accidents are detailed in Table 3.9-7.

**TABLE 3.9-6**

## Summary of Existing Vehicle Work Trip Length

| County         | Average Home to Work Trip Distance (miles) | Average Home to Work Duration (minutes) |                         |
|----------------|--|---|-------------------------|
|                | Vehicle Trips (AM Only)                    | Vehicle Trips (AM Only)                 | Transit Trips (AM Only) |
| Los Angeles    | 14   | 26                                      | 69                      |
| Orange         | 13   | 21                                      | 78                      |
| Riverside      | 18   | 29                                      | 95                      |
| San Bernardino | 18   | 29                                      | 116                     |

Source: SCAG 2012-2035 RTP/SCS Program Draft EIR.

Data presented are for the entire county and not limited to the portion of the county located within the jurisdiction of the SCAQMD.

**TABLE 3.9-7**

## Total Vehicle Fatalities

| County         | Fatalities (2009) | Fatalities per 100 Million Vehicle Miles Traveled | Annual Vehicle Miles Traveled per 100 Million |
|----------------|-------------------|---|---|
| Los Angeles    | 589               | 0.76  | 778   |
| Orange         | 154               | 0.59  | 261   |
| Riverside      | 219               | 1.04  | 210   |
| San Bernardino | 236               | 1.11  | 212   |

Source: SCAG 2012-2035 RTP/SCS Program Draft EIR.

Data presented are for the entire county and not limited to the portion of the county located within the jurisdiction of the SCAQMD.

A summary of home-to-work trip characteristics by county is presented in Table 3.9-8. Single passenger occupancy vehicles is still the most common form of transportation for home to work trips, accounting for 76 percent of the trips in Los Angeles County, 81 percent of the trips in Orange County, and 82 percent of the trips in Riverside and San Bernardino County. Public transit in all forms (including school buses) carries approximately 2.4 percent of all trips in the southern California area. Of these, the greatest number of travelers is carried by buses, with lesser patronage on Metro Rail, paratransit, commuter rail and other forms of public transit services. Work trips made via public transit account for about 6.1 percent of all home-to-work trips in the area.

**TABLE 3.9-8**

## Existing Travel Mode Split (% of County Total)

| County         | Person Trip Type | Drive Alone | 2 Person Carpool | 3 Person Carpool | Auto Passenger Trip | Transit | Non-Motorized | Total |
|----------------|------------------|-------------|------------------|------------------|---------------------|---------|---------------|-------|
| Los Angeles    | Home-Work/Univ   | 76%         | 3.4%             | 1.5%             | 7.1%                | 9.1%    | 3%            | 100%  |
|                | All Daily Trips  | 43%         | 8%               | 6.5%             | 24%                 | 3.5%    | 14%           | 100%  |
| Orange         | Home-Work/Univ   | 81%         | 3.7%             | 1.5%             | 7.4%                | 3.4%    | 3%            | 100%  |
|                | All Daily Trips  | 46%         | 8.3%             | 6.8%             | 26%                 | 1.4%    | 12%           | 100%  |
| Riverside      | Home-Work/Univ   | 82%         | 3.7%             | 1.8%             | 8%                  | 1.5%    | 3.1%          | 100%  |
|                | All Daily Trips  | 42%         | 8.3%             | 7.3%             | 27%                 | 0.72%   | 15%           | 100%  |
| San Bernardino | Home-Work/Univ   | 82%         | 3.8%             | 1.8%             | 8.3%                | 1.4%    | 3%            | 100%  |
|                | All Daily Trips  | 43%         | 8.4%             | 7.3%             | 27%                 | 0.58%   | 14%           | 100%  |

Source: SCAG, 2012.

Data presented is for the entire county and not limited to the portion of the county located within the jurisdiction of the SCAQMD.

### 3.9.3.2.2 Regional Freeway, Highway and Arterial System

The regional freeway and highway system as shown in Figure 3.9-1 is the primary means of person and freight movement for the region. This system provides for direct automobile,

bus and truck access to employment, services and goods. The network of freeways and State highways serves as the backbone of the system offering very high capacity limited-access travel and serving as the primary heavy duty truck route system.

Major freeways that transverse Los Angeles County in a generally north/south direction include the San Diego Freeway (I-405), the Golden State Freeway (I-5), the Hollywood Freeway (I-101), Pasadena Freeway (I-110), the Long Beach Freeway (I-710), and the San Gabriel Freeway (I-605). Major freeways that transverse Los Angeles County in a generally east/west direction include the Santa Monica Freeway (I-10), Century Freeway (I-105), Foothill Freeway (I-210), Ronald Reagan Freeway (I-118), Pomona Freeway (I-60), and Riverside Freeway (I-91).

Major freeways that transverse Orange County in a generally north/south direction include I-405, I-5, the Orange Freeway (I-57), and the Newport Freeway (I-55), as well as toll roads located in the south-eastern portion of the County (I-241 and 261). Major freeways that transverse Orange County in a generally east/west direction include the I-91, Garden Grove Freeway (I-22), and Corona Del Mar Freeway (I-73).

Major freeways that transverse Riverside County in a generally north/south direction include the Chino Valley Freeway (I-71), Ontario Freeway (I-15), and Escondido Freeway (I-215). Major freeways that transverse Riverside County in a generally east/west direction include the I-91, I-60, and I-10.

Major freeways that transverse San Bernardino County in a generally north/south direction include the Ontario Freeway (I-15), and I-215. Major freeways that transverse San Bernardino County in a generally east/west direction include the Needles Freeway (I-40) (outside of the air Basin).

The components of the regional highway and freeway system are summarized in Table 3.9-9.

**TABLE 3.9-9**

Existing Regional Freeway Route Miles and Lane Miles by County

| <b>County</b>  | <b>Freeway Route Miles</b> | <b>Freeway Lane Miles</b> |
|----------------|----------------------------|---------------------------|
| Los Angeles    | 637                        | 4,583                     |
| Orange         | 167                        | 1,294                     |
| Riverside      | 309                        | 1,722                     |
| San Bernardino | 471                        | 2,512                     |
| <b>Total</b>   | <b>1,584</b>               | <b>10,111</b>             |

Source: SCAG, 2012.

Data presented are for the entire county and not limited to the portion of the county located within the jurisdiction of the SCAQMD.

3.9.3.2.3 *Regional High Occupancy Vehicle System and Park & Ride System*

The regional high occupancy vehicle (HOV) system consists of exclusive lanes on freeways and arterials, as well as bus ways and exclusive rights-of-way dedicated to the use of HOVs. It includes lanes on freeways, ramps and freeway-to-freeway connectors. The regional HOV system is designed to maximize the person-carrying capacity of the freeway system through the encouragement of shared-ride travel modes. HOV lanes operate at a minimum occupancy threshold of either two or three persons. Many include on-line and off-line park and ride facilities, and several HOV lanes are full "transitways" including on-line and offline stations for buses to board passengers. The current system is described in Table 3.9-10.

**TABLE 3.9-10**

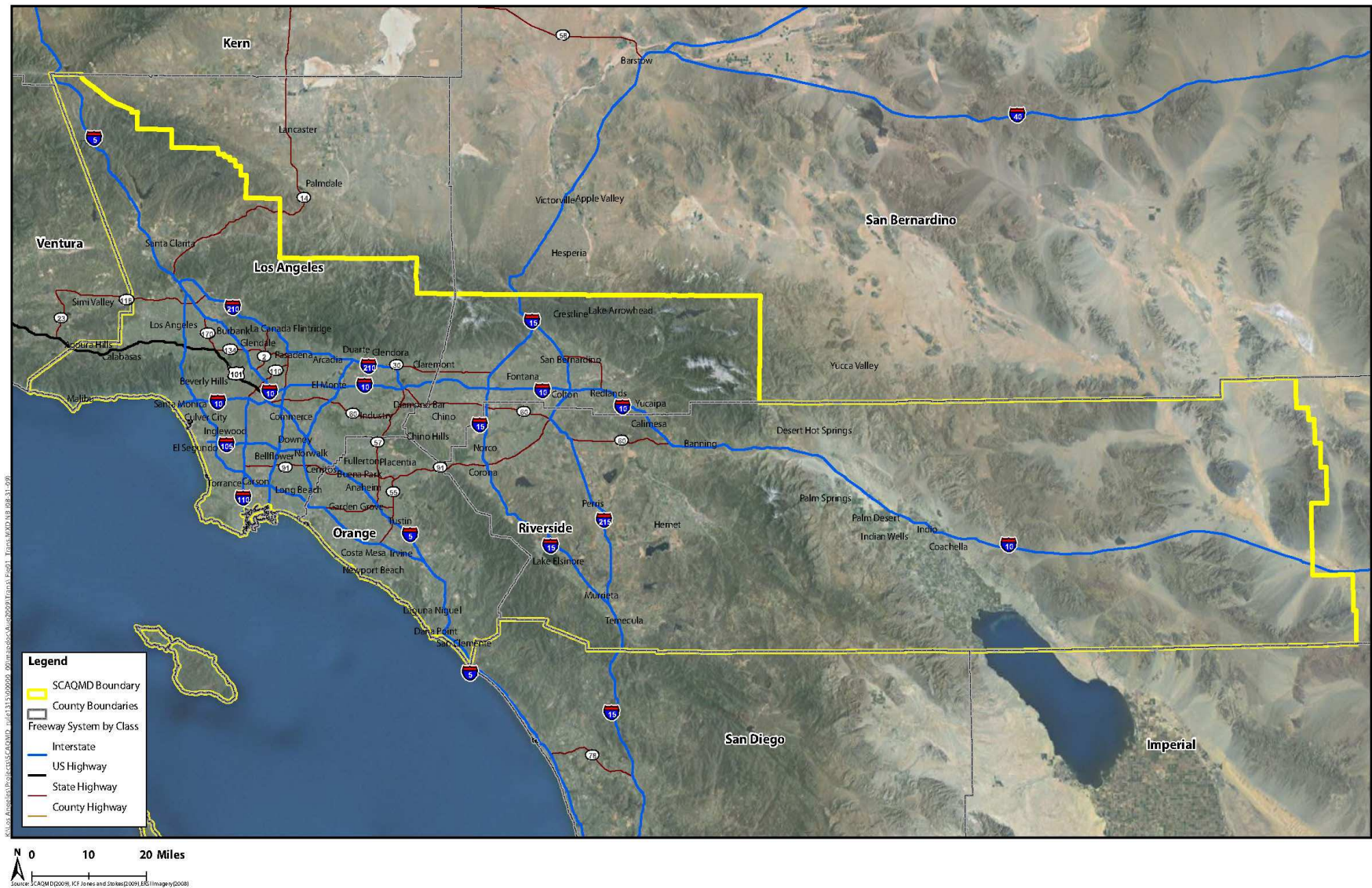
Existing Regional Freeway ~~Route Miles and Lane~~ HOV Total Lane Miles by County

| <b>County</b>  | <b>HOV Total Lane Miles</b> |
|----------------|-----------------------------|
| Los Angeles    | 479                         |
| Orange         | 241                         |
| Riverside      | 83                          |
| San Bernardino | 105                         |

Source: SCAG, 2012.

Data presented is for the entire county and not limited to the portion of the county located within the jurisdiction of the SCAQMD.

Park and ride facilities are generally located at the urban fringe along heavily-traveled freeway and transit corridors and support shared-ride trips, either by transit, by carpool or vanpool. Most rail transit stations have park and ride lots nearby. There are currently 168 park and ride lots in the southern California area, including Metrolink station parking lots. These facilities include: 106 in Los Angeles County, 20 park and ride facilities in Orange County, 25 in Riverside County, and 17 in San Bernardino County.



**FIGURE 3.9-1**

Major Freeway Routes within South Coast Air Quality Management District

### 3.9.3.2.4 Arterial Street System

The local street system provides access for local businesses and residents. Arterials account for over 80 percent of the total road network and carry a high percentage of total traffic. In many cases arterials serve as alternate parallel routes to congested freeway corridors. Peak period congestion on the arterial street system occurs generally in the vicinity of activity centers, at bottleneck intersections and near many freeway interchanges. The region's arterial street system is described in terms of number of miles in Table 3.9-11.

**TABLE 3.9-11**

Existing Regional Arterial Route Miles and Lane Miles by County

| <b>County</b>  | <b>Arterials</b> | <b>Lane Miles</b> |
|----------------|------------------|-------------------|
| Los Angeles    | Principal        | 8,843             |
|                | Minor            | 9,076             |
| Orange         | Principal        | 3,242             |
|                | Minor            | 3,147             |
| Riverside      | Principal        | 1,181             |
|                | Minor            | 3,235             |
| San Bernardino | Principal        | 1,934             |
|                | Minor            | 4,365             |
| <b>Total</b>   | <b>Principal</b> | <b>15,200</b>     |
|                | <b>Minor</b>     | <b>19,823</b>     |

Source: SCAG 2012-2035 RTP/SCS Program Draft EIR.

Data presented are for the entire county and not limited to the portion of the county located within the jurisdiction of the SCAQMD.

### 3.9.3.3 Goods Movement

Wholesale and retail trade, transportation, and manufacturing support over 3.3 million jobs in the region according to statistics provided by the California Employment Development Department. Goods movement includes trucking, rail freight, air cargo, marine cargo, and both domestic and international freight, the latter entering the country via the seaports, airports, and the international border with Mexico. Additionally, many cargo movements are intermodal (e.g., sea to truck, sea to rail, air to truck, or truck to rail). The goods movement system includes not only highways, railroads, sea lanes, and airways, but also intermodal terminals, truck terminals, railyards, warehousing, freight consolidation/de-consolidation terminals, freight forwarding, package express, customs inspection stations, truck stops, and truck queuing areas.

#### 3.9.3.3.1 Railroads

The southern California area is served by two main line commercial freight railroads (e.g., the Burlington Northern/Santa Fe Railway Co. (BNSF) and the Union Pacific (UP) Railroad). These railroads link southern California with other United States regions, Mexico and Canada either directly or via their connections with other railroads. They also provide freight rail service within California. In 2011, railroads moved approximately 150 million

tons of cargo throughout California (SCAG, 2012). These railroads perform specific local functions and serve as feeder lines to the trunk line railroads for moving goods to and from southern California.

The two main line railroads also maintain and serve major facilities in the southern California area. Intermodal facilities in Commerce (BNSF-Hobart), East Los Angeles (UP), San Bernardino (BNSF), and Carson near the San Pedro Bay Ports (UP-ICTF), the Los Angeles Transportation Center (UP-LATC), and the UP-City of Industry yards serve on-dock rail capacity at the Port of Los Angeles (UP/BNSF) and Port of Long Beach (UP/BNSF).

BNSF and UP are both seeking approvals for new or expanded intermodal container facilities to help manage the estimated increase in container movements through the ports. BNSF is seeking approvals for the Southern California International Gateway facility, a new intermodal facility in the City of Los Angeles about four miles north of the Ports of Long Beach and Los Angeles and adjacent to the Alameda Corridor (LAHD, 2011). UP is seeking approvals to expand its existing Intermodal Container Transfer Facility near the City of Carson, adjacent to the Alameda Corridor (ICTF JPA, 2009)

All of the major rail freight corridors in the region have some degree of grade separation, but most still have a substantial number of at-grade crossings on major streets with high volumes of vehicular traffic. These crossings cause both safety and reliability problems for the railroads and for those in motor vehicles at the affected crossings. Trespassing on railroad rights-of-way by pedestrians is another safety issue affecting both freight and commuter railroads. As an example, the Colton Crossing, is an at-grade railroad crossing located south of I-10 between Rancho Avenue and Mount Vernon Avenue in the City of Colton, where BNSF's San Bernardino Line crosses UP's Alhambra/Yuma Lines. In 2008, the Colton Crossing saw on average 110 freight trains per day.

The southern California area is also served by two short line or switching railroads:

- The Pacific Harbor Line (formerly the Harbor Belt Railroad) handles all rail coordination involving the Port of Los Angeles and Port of Long Beach, including dispatching and local switching in the harbor area.
- Los Angeles Junction Railway Company, owned by BNSF, provides switching service in the Vernon area for both the BNSF and UP.

Another key component of the regional rail network is the Alameda Corridor, a 20-mile, four-lane freight rail expressway that began operations in April 2002. In 2010, approximately 14,177 intermodal trains transited the Alameda Corridor, an approximate increase of 8.6 percent since 2009 (SCAG, 2012).

#### 3.9.3.3.2 *Marine Ports*

Southern California is served by three major deep-water seaports (e.g., Port of Los Angeles, Port of Long Beach, and Port of Hueneme). However, the Port of Hueneme is not within the jurisdiction of the SCAQMD. The Port of Los Angeles and Port of Long Beach handle trade



from Asia and North America, and are served by the two major railroads (e.g., BNSF and UP), as well as numerous trucking companies in southern California. The Port of Hueneme handles primarily automobile and agricultural products. Both the Port of Los Angeles and the Port of Long Beach are full service ports with facilities for containers, autos and various bulk cargoes. With an extensive landside transportation network, these three ports moved more than 310 million metric tons of cargo in 2010 (SCAG, 2012).

The Port of Los Angeles and Port of Long Beach dominate the container trade in the Americas by shipping and receiving more than 11.8 million twenty-foot Equivalent Units (TEUs) of containers in 2009. Together, these two ports rank third in the world, behind Rotterdam and Hong Kong, as the busiest maritime ports (SCAG, 2012).

### 3.9.3.4 Public Transit, Bicycle or Pedestrian Facilities

#### 3.9.3.4.1 *Public Transit*

In southern California public transit service is comprised of local and express buses, transit ways, Rapid Bus, and urban rail, including subway and light rail, principally centered in the core of Los Angeles County. Transit service is provided by approximately 67 separate public agencies. Twelve of these agencies provide 91 percent of the existing public bus transit service. Local service is supplemented by municipal lines and shuttle services. Private bus companies provide additional regional service.

Transit ridership was approximately 708 million in 2010 in southern California (SCAG, 2012). The largest provider of public transit service in Los Angeles County is the Metro, which provides bus service and an urban light rail system and subway. In 2010, the Metro system experienced approximately 41.9 million average monthly boardings (SCAG, 2010).

The largest provider of public transit service in Orange County is OCTA, which operates 77 bus local and express routes and approximately 62,000 bus stops located throughout the urbanized portions of Orange County. In 2010, the OCTA system experienced approximately 4.8 million average monthly boardings (SCAG, 2010).

The largest provider of public transit service in Riverside County is the Riverside Transit Agency, which operates 231 buses on approximately 43 local and express routes. In 2010, the system experienced approximately 950,000 average monthly boardings (SCAG, 2010).

The largest provider of public transit service in San Bernardino County is Omnitrans, which operates 277 buses over approximately 27 routes. In 2010, the system experienced approximately 1.3 million average monthly boardings (SCAG, 2010).

#### 3.9.3.4.2 *Metro Rail System*

Existing urban rail lines are located in Los Angeles County and operated by Metro. They include the Metro Blue Line (from Long Beach to downtown Los Angeles), the Metro Green Line (from Redondo Beach to Norwalk), the Metro Red Line subway (from Union Station to North Hollywood), Metro Purple Line (from Union Station to Western Avenue), the Metro Gold Line (from east Los Angeles to Pasadena), and the Metro Expo Line (from Union

Station to Culver City. The Metro Rail system has a total of 87 route miles that serve a total of 80 stations. Ridership on the system is about 303,000 boardings per day (SCAG, 2012)

#### 3.9.3.4.3 *Regional Commuter Rail*

Metrolink is a commuter rail service that is governed and operated by the Southern California Regional Rail Authority (SCRRA), a joint powers authority that consists of five county agencies tasked with reducing highway congestion and improving mobility throughout southern California: Los Angeles County Metropolitan Transportation Authority (Metro), Orange County Transportation Authority, Riverside County Transportation Commission, San Bernardino Associated Governments and Ventura County Transportation Commission. Metrolink serves as the link between six Southern California counties by providing commuters seamless transportation connectivity options. Metrolink currently operates seven routes including five from downtown Los Angeles to Ventura, Lancaster, San Bernardino, Riverside and Oceanside; one from San Bernardino to Oceanside; and one from Riverside via Fullerton or City of Industry to downtown Los Angeles. The system operates about 144 trains on weekdays, 40 trains on Saturdays, and 26 trains on Sundays to 55 stations on 512 miles of track. Average weekday ridership is approximately 40,544 passengers (SCAG, 2012).

Amtrak provides regional and inter-regional service from San Diego to San Luis Obispo along the Pacific Surfliner corridor. Amtrak also operates four interstate routes within the region that on average have one daily trip.

#### 3.9.3.4.4 *Bicycle and Pedestrian Facilities*

Biking and walking tend to play a bigger role in densely-populated, mixed land use areas of the region. However, in 2009, less than four percent of commuters within the SCAG region, of which the district is a subset, traveled to work via biking or walking (0.7 percent bicycled and 2.5 percent walked)<sup>1</sup>. Current transit infrastructures provide 97 percent of residents in the SCAG region with access to transit via bicycle and 86 percent access to transit by walking.

The region's bikeways include Class I bikeways, which are shared-use paths that are also used by pedestrians. Class II bikeways are striped lanes in streets, and Class III bikeways are signed routes. Nearly 4,615 miles of Class I and II bikeways exist throughout the region, as well as mountain bike trails. The City of Los Angeles alone has more than 216 miles of Class I and II bikeways. In addition, local jurisdictions in the region have proposed an additional 4,980 miles of bikeways (SCAG, 2012).

Pedestrian access at and near public transit, in most major commercial areas, and many residential areas is facilitated by sidewalks, a number of pedestrian malls, and in some cases local jogging and pedestrian trails or paths.

---

<sup>1</sup> SCAG. 2012. 2012 – 2035 Regional Transportation Plan/Sustainable Communities Strategy, adopted April 2012, p. 53. <http://rtpscs.scag.ca.gov/Documents/2012/final/f2012RTPSCS.pdf>